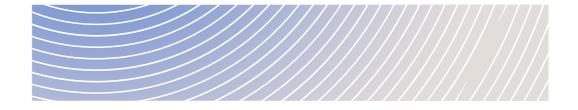
# **Rose Lithium-Tantalum Mining Project**



DRAFT ENVIRONMENTAL ASSESSMENT REPORT

March 2021



Impact Assessment Agence d'évaluation Agency of Canada d'impact du Canada





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Projet minier Rose Lithium-Tantale - Rapport provisoire d'évaluation environnementale

## **Summary**

Critical Elements Lithium Corporation is proposing the construction, operation and decommissioning of an open pit lithium and tantalum mine 38 kilometres north of the village of the Cree Nation of Nemaska, in Quebec, on the traditional lands of the Cree Nation of Eastmain. The project would consist of an open pit, industrial complex, ore storage pad, waste rock and tailings storage areas, an industrial ore processing facility, a spodumene and tantalum mill, a water treatment plant and mine water management facilities. The project site would be accessible via the Nemiscau-Eastmain-1 road and the ore would be transported south by the proponent via the northern roads and the Billy Diamond Highway. A fly-in-fly-out work system would be favoured and workers would be housed in the former Eastmain work camp. The mine would produce approximately 4,500 tonnes of ore per day for 17 years.

Under the Canadian Environmental Assessment Act, 2012 (CEAA 2012), the project is subject to an environmental assessment by the Impact Assessment Agency of Canada (the Agency) as it involves a designated activity described in paragraph 16(a) of the Schedule to the Regulations Designating Physical Activities:

"The construction, operation, decommissioning and abandonment of a new metal mine, other than a rare earth element mine or gold mine, with an ore production capacity of 3,000 t/day or more."

This project is also subject to an environmental impact assessment and review under Section 22 of the James Bay and Northern Quebec Agreement.

In order to complete the environmental assessment process, the Agency and the Cree Nation Government signed in 2019 the Agreement under the *Canadian Environmental Assessment Act, 2012* Concerning the Environmental Assessment of the Rose Lithium-Tantale and James Bay Lithium Mine Projects, and delegated to a Joint Assessment Committee (the Committee), comprised of representatives appointed by the Cree Nation Government and the Agency, the carrying out of the activities required under CEAA (2012).

The Committee prepared this Environmental Assessment Report considering the concerns and comments of the Cree Nations of Eastmain, Nemaska and Waskaganish and of the general public. The Committee also considered the technical opinions of Environment and Climate Change Canada, Fisheries and Oceans Canada, Health Canada, Natural Resources Canada, Transport Canada, the Cree Board of Health and Social Services of James Bay and the Ministère des Forêts, de la Faune et des Parcs du Québec. The concerns expressed relate mainly to the cumulative effects of the project on the current use of lands and resources for traditional purposes and the effects on water quality. Concerns were also raised about cumulative effects on species at risk and the abundance of wildlife, such as moose, caribou, goose, partridge, ptarmigan and beaver, as well as effects on air quality.

This draft report presents the Committee's assessment of the potential environmental effects of the project and its conclusions as to whether the project is likely to cause significant adverse environmental effects, considering the implementation of mitigation measures.

The Committee examined the effects that the project is likely to have on the following valued components:

- Those that fall under federal jurisdiction as described in subsection 5(1) of the CEAA (2012), including:
  - fish and fish habitat;
  - migratory birds;
  - the current use of lands and resources for traditional purposes by Indigenous peoples, including the loss or alteration of access for Indigenous use; and
  - the health of Indigenous peoples;
- Those that are directly related to or result from federal decisions enabling the project to be carried out in accordance with subsection 5(2) of the CEAA (2012), including:
  - wetlands;
- Species listed on Schedule 1 of the Species at Risk Act and their critical habitat; and
- The Committee also considered the factors set out in subsection 19(1) of CEAA (2012).

This report outlines a number of Cree rights established under the *James Bay and Northern Quebec Agreement* and recognized by section 35 of the *Constitution Act, 1982*. The project could particularly have an impact on the exercise of rights such as hunting, trapping, fishing, plant harvesting and making the use of culturally significant sites and areas.

The environmental assessment conducted by the Committee helped identify the following key residual environmental effects:

- Effects on fish and fish habitat resulting from the development of infrastructure, the draining of two
  lakes and project activities that would take place near water that could result in the mortality and
  disturbance of individual fish, the loss and modification of aquatic habitat, water contamination and
  changes to the hydrological and thermal regimes;
- Loss and alteration of wetlands caused by infrastructure development or project activities;
- Effects on birds and bird habitat, particularly on five species of birds at risk (common nighthawk, Canada warbler, olive-sided flycatcher, rusty blackbird and short-eared owl), through the disturbance of their eggs and nests, as well as through habitat losses and alterations caused by infrastructure development or project activities that could result in disturbance by noise, light and human presence;
- Effects on certain mammal species at risk resulting from the destruction, alteration or disturbance of their habitat, such as woodland caribou;
- Effects on Cree Nations Health resulting from air contaminant emissions, noise, as well as water contamination, affecting fish or traditional resources hunted, trapped or gathered by the Cree Nations for consumption;

- Effects on socio-economic conditions related to the traditional activities of the Cree Nations through the installation of nearby infrastructure, land use change and increased road traffic;
- Effects on the current use of lands and resources for traditional purposes by the Cree Nations, including the practice of hunting, fishing, gathering and other activities surrounding this practice;
- Effects on physical heritage due to infrastructure development; and
- Low contribution of the project to provincial and national greenhouse gas emissions (transboundary environmental effects resulting from greenhouse gas emissions).

The proponent has committed to implementing mitigation measures that would avoid or minimize the adverse effects of the project. Compensation measures are also proposed to offset residual adverse effects. The Committee identified the key mitigation measures required to avoid significant adverse environmental effects by taking into account the measures proposed by the proponent, the opinion of government experts and the comments received from the Cree Nations and the public.

#### Key mitigation measures include:

- A compensation plan for actual losses of fish habitat, in partnership with Fisheries and Oceans Canada;
- A compensation plan for wetlands losses to be submitted to the Ministère de l'Environnement et de la Lutte contre les changements climatiques;
- A mine effluent management program, including the recovery and in-plant treatment of mine water, to minimize the effects on water quality;
- A dust management plan, including the control of drilling emissions and the restriction of tailings blasting during high wind periods to minimize the effects of dust on health;
- Carrying out the project in such a way as to protect migratory birds and avoid injuring, killing or disturbing them;
- Complying with the Quebec Noise Instruction Standard 98-01 to minimize disturbance caused by noise;
- Intensification of transportation during the day;
- Deforestation outside of migratory bird nesting and chiropteran breeding periods;
- Use of U.S. Environmental Protection Agency Level 4 certification machinery;
- A communication plan to inform land users during all phases of the project;
- Modification of the frequency of blasting activities and the frequency of transport truck convoys during goose and moose hunting periods; and
- Prohibiting employees from engaging in any hunting, trapping and fishing activities on the mine site and within a 1-kilometre safety perimeter around the mine.

The Committee also identified follow-up requirements to verify the prediction of effects on the valued components and the effectiveness of the proposed mitigation measures. The results of these follow-ups

would be submitted to the Agency for review in collaboration with the federal authorities, would be shared with Cree Nation representatives and would allow the proponent to make corrections, if necessary.

The Committee concludes that the project is not likely to cause significant adverse environmental effects, considering the implementation of key mitigation measures.

In accordance with subsection 53(2) of the CEAA (2012), if he authorizes the project, the Minister would establish the conditions in relation to the environmental effects referred to in subsections 5(1) and 5(2) of the CEAA (2012), with which the proponent must comply. These conditions would be established for the sole purpose of the Decision Statement issued under the CEAA (2012). They would not relieve the proponent from any obligation to comply with other legislative or other legal requirements of the federal, provincial, or local governments.

The Committee also concludes that the project, in combination with past, present and reasonably foreseeable future projects, is not likely to cause significant adverse cumulative environmental effects on fish and fish habitat, wetlands, migratory and endangered birds, woodland caribou and chiropterans at risk. While it also concludes that the project is not likely to cause significant adverse cumulative environmental effects on the current use of lands and resources for traditional purposes, considering the implementation of recommended mitigation measures, the Committee recognizes that the project could cause residual cumulative effects on hunting, fishing and trapping activities practised by the Cree Nations by limiting access to the territory and the use of lands and resources for traditional purposes. Adjustments to the mitigation and follow-up measures recommended by the Committee could be made, if necessary, to minimize negative effects during the course of the project.

After gathering and considering comments from the Cree Nations, government experts and the public on this draft report and potential conditions, the Committee will finalize the Environmental Assessment Report and conditions and submit them to the Minister for a determination under CEAA (2012) as to whether the project is likely to cause adverse and significant environmental effects.

If the Minister determines that the project is likely to cause significant adverse environmental effects, the Minister will refer to the Governor in Council the question of whether these effects are justifiable in the circumstances. If the project is not likely to cause significant adverse effects or if such effects are justifiable in the circumstances, the Minister will set out the conditions for carrying out the project in his Decision Statement under CEAA (2012). The conditions set out by the Minister would be legally binding on the proponent.

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## **List of Abbreviations and Acronyms**

Abbreviation/Acronym	Definition
CEAA 2012	Canadian Environmental Assessment Act, 2012
the Agency	Impact Assessment Agency of Canada
the Agreement	Agreement under the Canadian Environmental Assessment Act, 2012 Concerning the Environmental Assessment of the Rose Lithium-Tantale and James Bay Lithium Mine Projects
the impact statement	Environmental impact statement
the Committee	Joint Assessment Committee (Cree Nation Government and Impact Assessment Agency of Canada)
the Minister	Minister of Environment and Climate Change
the proponent	Corporation Lithium Éléments Critiques
the JBNQ Agreement	James Bay and Northern Quebec Agreement

### 1. Introduction

## 1.1 Joint Environmental Assessment with the Cree Nation Government

## 1.1.1 Context of the James Bay and Northern Quebec Agreement

The James Bay and Northern Quebec Agreement (the JBNQ Agreement) is a modern treaty agreed upon in 1975 by the Cree Nation and the Governments of Quebec and Canada<sup>1</sup>. Section 22 of the JBNQ Agreement establishes (Environment and Future Development Below the 55th Parallel) an environmental and social impact assessment and review process to which certain developments are subject to in its territory south of the 55th parallel. Mining projects are automatically subject to the assessment process under Section 22. Principles<sup>2</sup> guide the assessment and review of projects in order to ensure, inter alia, the protection of the Cree, their hunting, fishing and trapping rights, as well as the resources on which they depend. Their participation in the environmental and social protection regime is also ensured. Three assessment and review committees on which the Cree Nation has increased participation have been created:

- The Evaluating Committee (COMEV) is a tripartite committee (Cree Nation Government, Government of Quebec and Government of Canada) mandated to review the preliminary information provided by the proponent of a project located in the territory governed by the JBNQ Agreement and situated south of the 55<sup>th</sup> parallel. On the basis of this information, the COMEV recommends to the regional, provincial or federal Administrator of the JBNQ Agreement (depending on the project's location [Category I land, Category II land or Category III land] and depending on the nature of the project) whether or not to subject the project to the environmental and social impact assessment and review procedure, if the project is not automatically subject to or exempted from the procedure. If the project is subject to the procedure, the scope of the impact statement to be prepared (the directive) is determined at that time;
- The Environmental and Social Impact Review Committee (COMEX) is a joint environmental assessment committee comprised of the Cree Nation Government and the Government of Quebec, with a mandate to review the environmental assessment of certain development projects under provincial jurisdiction (for example, mines) and to recommend to the regional or provincial Administrator whether or not to authorize the development projects and, as applicable, under what conditions:

<sup>&</sup>lt;sup>1</sup> The JBNQ Agreement is also signed by the *Northern Quebec Inuit Association*, Société d'énergie de la Baie James, Société de développement de la Baie James and Hydro-Québec.

<sup>&</sup>lt;sup>2</sup> The principles are set out in section 22.2.4 of the JBNQ Agreement.

The Federal Review Panel (COFEX South) is the federal body mandated to review the environmental and social impacts of certain development projects under federal jurisdiction (such as ports, airports or national defence) proposed in the territory concerned. COFEX South is a bipartite committee (Cree Nation Government and Government of Canada) which produces at the end of its review a recommendation to the federal or regional Administrator on whether or not to authorize the development project and, as applicable, under what conditions.

The Rose Lithium-Tantalum Project (the project) is a designated project subject to the *Canadian Environmental Assessment Act, 2012* (CEAA 2012). Moreover, the project is subject to a provincial environmental assessment under the JBNQ Agreement. Therefore, the project is subject to two environmental assessment processes: that of CEAA 2012, and that of the provincial assessment and review process provided for in Section 22 of the JBNQ Agreement.

In the winter of 2019, the Cree Nation Government notified the Impact Assessment Agency of Canada (the Agency; formerly the Canadian Environmental Assessment Agency) of their concerns in relation to the ongoing federal environmental assessment, signalling their desire to ensure that it complies with the requirements set out in the Quebec (Attorney General) v. Moses<sup>3</sup> decision and and that it respects the spirit and objectives of the JBNQ Agreement. An agreement was reached in June of 2019 and described in the following section in response to this request.

## 1.1.2 Joint Environmental Assessment Agreement with the Cree Nation Government

On June 27, 2019, the Agency and the Cree Nation Government signed the Agreement under the *Canadian Environmental Assessment Act, 2012* concerning the environmental assessment of the Rose Lithium-Tantalum and James Bay Lithium mining projects (the Agreement).<sup>4</sup> The Agreement stipulates that the Agency delegates to a Joint Assessment Committee (the Committee), composed of representatives appointed by the Cree Nation Government and the Agency, any activity required in order to complete the environmental assessment under CEAA 2012 of the Rose Lithium-Tantalum mining project.

<sup>&</sup>lt;sup>3</sup> In Quebec (Attorney General) v. Moses, 2010 SCC 17, [2010] 1 S.C.R. 557, it is stipulated that "Common sense as well as legal requirements suggest that the CEAA assessment will be structured to accommodate the special context of a project proposal in the territory covered by the [James Bay and Northern Quebec] Agreement, including the participation of the Cree."

<sup>&</sup>lt;sup>4</sup> The Agreement is available at the following link: <u>www.ceaa-acee.gc.ca/050/evaluations/document/135131?&culture=en-CA</u>

#### 1.1.3 Joint Assessment Committee

#### Role of the Committee

As stipulated in the Agreement, the Committee must carry out the environmental assessment and complete it according to the legislative requirements of CEAA 2012. The environmental assessment must be consistent with the spirit and objectives of the JBNQ Agreement, particularly with Sections 22 (Environment and Future Development South of the 55th Parallel) and 24 (Hunting, Fishing and Trapping). It must also provide for special and concerted participation by the Crees. Certain procedural aspects of the Crown consultations were also delegated to the Committee.

The Agreement also indicates that the Committee must prepare, by consensus whenever possible, the environmental assessment report, its recommendations and its conclusions. The environmental assessment of the project must account for CEAA 2012 and Section 22 of the JBNQ Agreement, including the social effects. The Committee's conclusions are submitted to Canada's Minister of Environment and Climate Change (the Minister), who will take them into account to decide whether the project is likely to result in significant adverse environmental effects under section 5 of CEAA 2012. In his decision, the Minister will have to consider the points of view of the Cree Nation Government and the Cree Nations potentially concerned by the project, and any appropriate mitigation measure.

#### Participation in the Committee

The Committee is composed of two representatives appointed by the Cree Nation Government and two representatives appointed by the Agency. The Committee is co-chaired by one representative appointed by the Cree Nation Government and one representative appointed by the Agency. The Agency provides the Committee with the logistical support and secretarial services necessary for the performance of the functions conferred by the Agreement.

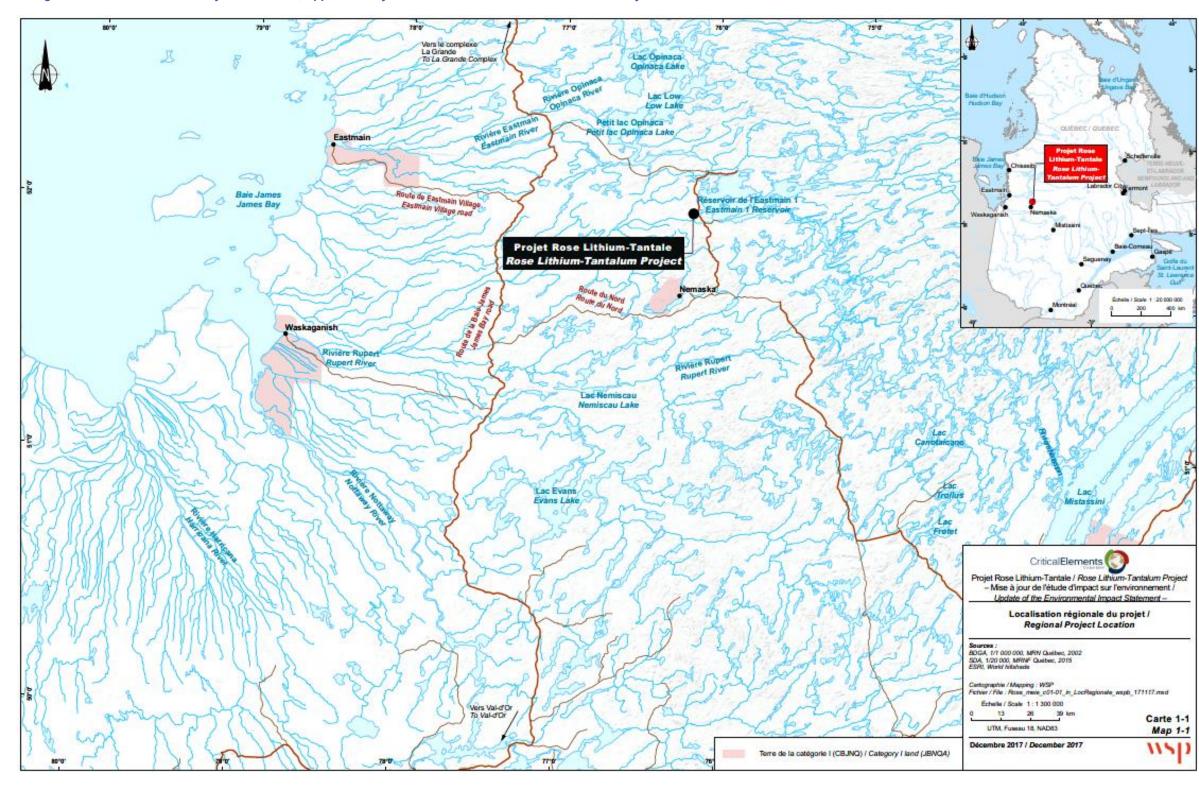
### 1.2 Brief Presentation of the Project

Critical Elements Lithium Corporation (the proponent) proposes the construction, operation and decommissioning of an open-pit lithium and tantalum mine located approximately 38 kilometres north of Cree village of Nemaska and within trapline RE01 of the Cree Nation of Eastmain (Category III lands within the definition of the JBNQ Agreement), in Quebec (Figure 1). As proposed, the project would have a lifecycle of 26 years, including 17 years of operation. It would allow the extraction of 4,600 tonnes of ore per day, equivalent to 26.8 million tonnes of ore for its entire operational phase. Production is estimated at 236,000 tonnes of spodumene concentrate and 429 tonnes of tantalum concentrate per year. The ore would be crushed, milled and concentrated in an industrial complex on site. The project would include an open-pit mine, as well as ore, overburden, waste rock and tailings containment and accumulation areas.

## 1.3 Purpose of the Environmental Assessment Report

This draft environmental assessment report provides a summary of the information and analyses the Committee took into account to determine, in accordance with CEAA 2012 and the Agreement, whether the project is likely to result in significant adverse environmental effects, in view of the proposed mitigation measures. The Minister will review the final environmental assessment report, which will include the observations of the Crees, the public and the government authorities on this draft report, when he makes his decisions under CEAA 2012 and the Agreement.

Figure 1: Location of the Project in Quebec, Approximately 38 Kilometres North of the Cree Community of Nemaska



Source: WSP Canada Inc. (February 2019a)

#### 1.4 Scope of the Environmental Assessment

#### 1.4.1 Requirements of the Environmental Assessment

On August 28, 2019, the *Impact Assessment Act* (IAA) took effect and CEAA 2012 was repealed. However, in accordance with the transitional provisions of the IAA, the environmental assessment of this project continues under CEAA 2012 as if it had not been repealed.

The project is subject to CEAA 2012 because it includes physical activities described in section 16(a) of the schedule of the *Regulations Designating Physical Activities* under CEAA 2012: "The construction, operation, decommissioning and abandonment of a new metal mine, other than a rare earth element mine or gold mine, with an ore production capacity of 3,000 t/day or more."

Based on the description of the project presented by the proponent in August 2012, the Agency conducted a preliminary review of the project to decide if an environmental assessment was required under CEAA 2012. On September 6, 2012, the Agency invited the public and the Crees to submit comments on the project and its potential environmental effects. The Agency decided that an environmental assessment was required and started the environmental assessment on October 22, 2012. On June 27, 2019, the Agency delegated to the Joint Assessment Committee the necessary activities to complete the environmental assessment process.

The project is also subject to a provincial environmental review under Section 22 of the JBQN Agreement and Quebec's *Environment Quality Act*.

#### 1.4.2 Factors Considered in the Assessment

The Agency has published Guidelines for the proponent as well as additional information regarding the preparation of an environmental impact statement. The Guidelines and the additional information describe the environmental effects and the factors to consider in the environmental assessment, and are available on the Canadian Impact Assessment Registry<sup>5</sup>. As required by CEAA 2012, the environmental assessment pertained to the review of the significance of the potential significant adverse environmental effects provided for in section 5. Under subsection 79(2) of the *Species at Risk Act* (SARA), the Committee must determine the adverse effects of the project on the listed species at risk (Schedule 1 of SARA) and their critical habitats. The environmental assessment also deals with the species designated by the Committee on the Status of Endangered Wildlife Species in Canada (COSEWIC). The Committee is also bound to ensure that measures are taken to avoid, mitigate and control the adverse effects on species at risk and that appropriate surveillance and monitoring programs are implemented if the project goes ahead. The measures shall be compatible with any restoration program and any applicable action plan. In accordance with subsection 19(1) of CEAA 2012, the federal environmental assessment considered the following factors:

The Environmental Impact Statement Guidelines are available at the following link: <a href="www.ceaa-acee.gc.ca/050/evaluations/document/132451?&culture=en-CA">www.ceaa-acee.gc.ca/050/evaluations/document/132451?&culture=en-CA</a> and the additional information is available at the following link: <a href="https://iaac-aeic.gc.ca/050/evaluations/document/135638?culture=en-CA">https://iaac-aeic.gc.ca/050/evaluations/document/135638?culture=en-CA</a>

### IMPACT ASSESSMENT AGENCY OF CANADA / CREE NATION

- Environmental effects of the project, including the environmental effects of malfunctions or accidents that
  may occur in connection with the project and any cumulative environmental effects that are likely to result
  from the project in combination with other physical activities that have been or will be carried out;
- The significance of effects;
- Comments from the public;
- Mitigation measures that are technically and economically feasible and that would mitigate any significant adverse environmental effects of the project;
- The requirements of the follow-up program in respect of the project;
- The purpose of the project;
- Alternative means of carrying out the project that are technically and economically feasible and the environmental effects of any such alternatives; and
- Any change to the project that may be caused by the environment.

Moreover, according to subsection 19(3) of CEAA 2012, the environmental assessment of the project may take into account community knowledge and Cree traditional knowledge.

As indicated in the Agreement, the environmental assessment also considered the guiding principles of Section 22 of the JBQN Agreement, as stipulated in section 22.2.4:

- The protection of the hunting, fishing and trapping rights of Indigenous peoples in the Territory, and their other rights in Category I lands, with respect to developmental activity affecting the Territory;
- The environmental and social protection regime with respect to minimizing the impacts on Indigenous peoples by developmental activity affecting the Territory;
- The protection of Indigenous peoples, societies, communities, economies, with respect to developmental activity affecting the Territory;
- The protection of wildlife resources, physical and biotic environment, and ecological systems in the Territory
  with respect to developmental activity affecting the Territory;
- The rights and guarantees of the Indigenous peoples within Category II lands established by and in accordance with section 24;
- The involvement of the Cree people in the application of [the environmental assessment regime, including environmental assessment];
- The rights and interests of non-Indigenous peoples, whatever they may be;
- The right to develop by persons acting lawfully in the Territory; and
- The minimizing of adverse environmental and social impacts of development on Indigenous peoples and on Indigenous communities by reasonable means with special reference to those measures proposed or recommended by the impact assessment and review procedure.

The environmental assessment also considered the objectives, the alternatives and the environmental and social impacts of the project.

#### 1.4.3 Selection of the Valued Components

The valued components assessed by the Committee are presented in Table 1. The Agency has targeted its assessment of the effects of the valued components under federal jurisdiction, pursuant to section 5 of CEAA 2012, as well as the species at risk under subsection 79(2) of SARA. The Committee also considered the guiding principles, including the socio-economic factors, of Section 22 of the JBNQ Agreement.

**Table 1: Valued Components Selected by the Joint Assessment Committee** 

Valued Component	Justification
Effects Assessed under Subsections 5(1)	and 5(2) of the Canadian Environmental Assessment Act, 2012
Fish and Fish Habitat	Fish health and changes in fish health, including direct mortality, habitat loss, and changes in the quantity and quality of water that may affect fish and fish habitat.
Migratory Birds	Increase in noise levels and terrestrial, aquatic and wetland habitat disturbance and loss that could have adverse effects on migratory birds.
Wetlands	Project components that require federal authorizations under the <i>Fisheries Act</i> and may result in loss of wetland extent and effects on wetland functions.
Transboundary Environmental Effects	The project would lead to greenhouse gas emissions contributing to the increase in atmospheric concentrations on a global scale and climate change. The effects on atmospheric greenhouse gas concentrations are assessed, because they concern provincial or international transboundary changes.
Indigenous Peoples – Health and Socio-economic Conditions	Health of the Indigenous peoples and alterations to their health attributable to change in the quantity and quality (perceived and actual) of food hunted and gathered as traditional food, drinking water and changes to the atmospheric, terrestrial, aquatic and sensory environment. The socio-economic conditions of the Indigenous peoples, including recreational and recreotourism activities, and alterations of these conditions attributable to changes to the atmospheric, terrestrial, aquatic and sensory environment.
Indigenous Peoples – Current Use of Lands and Resources for Traditional Purposes	The current use of lands and resources for traditional purposes by the Indigenous peoples, including access, availability, quantity and quality (perceived and actual) of fish, plant and wild animal species and their alterations attributable to changes to the atmospheric, terrestrial, aquatic and sensory environment.
Indigenous Peoples – Physical or Cultural Heritage and Structure, Site or Thing of Historical, Archaeological, Paleontological or Architectural Importance	The natural or cultural heritage and structures, sites or things of historical, archaeological, paleontological or architectural importance and their alterations attributable to changes to the environment.
Effects Assessed under Subsection 29)2	) of the <i>Species at Risk Act</i>
Species at Risk	Disturbance and loss of terrestrial, wetland and aquatic environments, as well as the increase in noise and light pollution levels, could lead to effects on the following species listed in Schedule 1 of SARA: common nighthawk, rusty blackbird, short-eared owl, olive-sided flycatcher, Canada warbler, wolverine, caribou (woodland caribou, Boreal

Valued Component	Justification		
	population and caribou, Eastern migratory population), little brown myotis and northern myotis.		
Components Considered under the Agreement			
Socio-economic Conditions (Other Than Those Provided for in Section 5 of CEAA 2012)	Road safety, availability of jobs and training, and the effects on women.		

#### 1.4.4 Spatial and Temporal Boundaries

#### **Spatial Boundaries**

The spatial boundaries define the geographic areas in which the project's potential effects could occur. They may vary according to each valued component of the natural and human environments. Thus, the proponent defined several study areas for the purposes of assessment of the project's effects on the biophysical and human environments. The Committee used the spatial boundaries defined by the proponent for its assessment of the effects.

The study area of the natural environment covers an extent of approximately 100 square kilometres (Figure 2). It more specifically concerns the description of the biological components of the environment likely to be affected by the project and is composed of bodies of water and watercourses, the reservoir of the Eastmain-1 hydroelectric facility, wooded and wetland sectors, power transmission lines, and the Nemiscau-Eastmain-1 road. The study area of the human environment extends over an area of 256 square kilometres (Figure 3), including all of the projected mine infrastructure (pit, mills, etc.) and area of influence approximately 5 kilometres away on the perimeter of the project's components.

The proponent adjusted the boundaries of the study areas for certain components selected in the impact statement to adequately describe the existing conditions of the receiving environment before the project, and to assess the project's potential effects on each valued component. For example, to assess the project's impact on woodland and migratory caribou, the proponent defined the spatial boundaries considering the woodland caribou habitat development guidelines established by the Équipe de rétablissement du caribou forestier du Québec (Quebec woodland caribou restoration team). The specific study areas are presented and justified in the sections dealing with these components.

#### **Temporal Boundaries**

The temporal boundaries are established to account for all the activities of the project likely to cause adverse environmental effects. In the context of this environmental assessment, the proponent defined the temporal boundaries according to the schedule and the duration of the project's activities that may have adverse environmental effects. The Committee used the temporal boundaries defined by the proponent, namely a 26-year period encompassing the project from the start of the construction phase to the end of the monitoring phase.

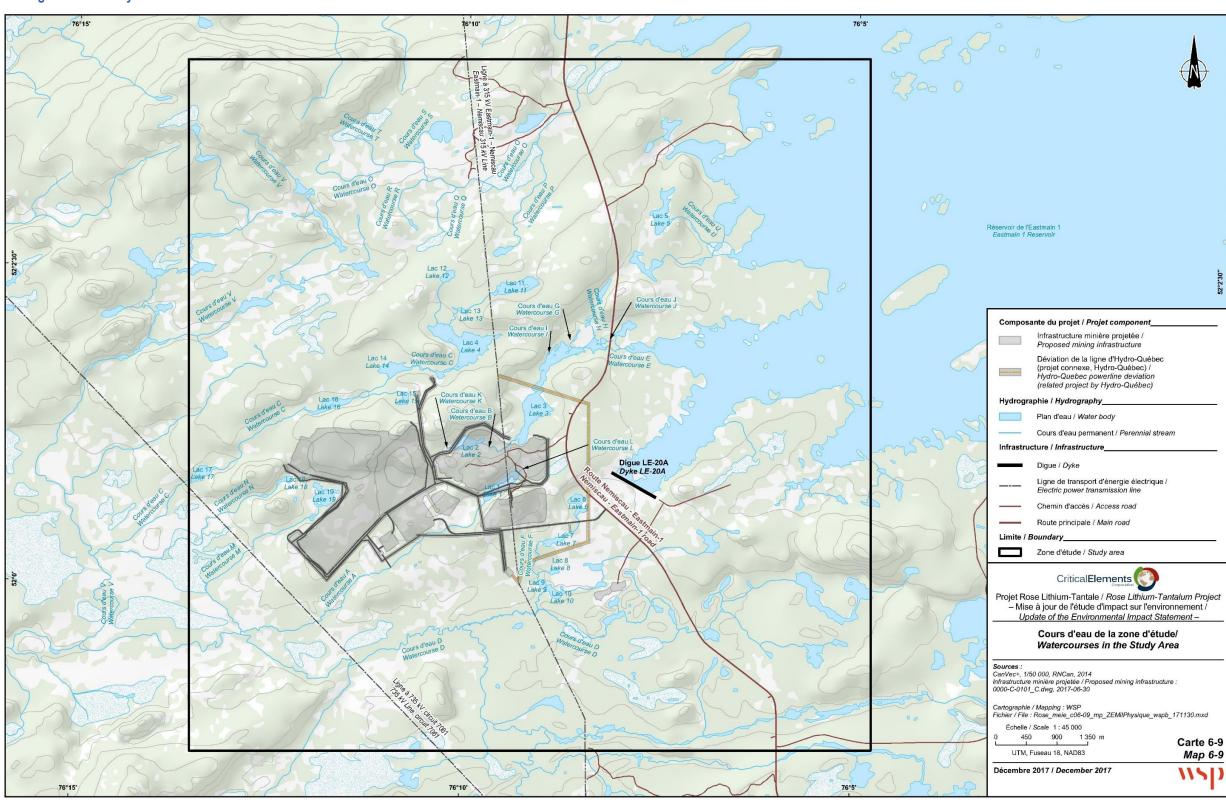
**Construction:** The construction phase, projected to last 18 months, including deforestation and clearing of the vegetation, necessary for preparation of the sites and construction of the mining infrastructure.

**Operational:** The operation phase, projected to last 17 years, corresponds to commercial production and includes mining of the pit, waste rock management and ore transport.

**Decommissioning:** Decommissioning of the project, projected to last 2 years, is the phase succeeding the final end of commercial production, during which the mining infrastructure will be dismantled and the mining site reclaimed.

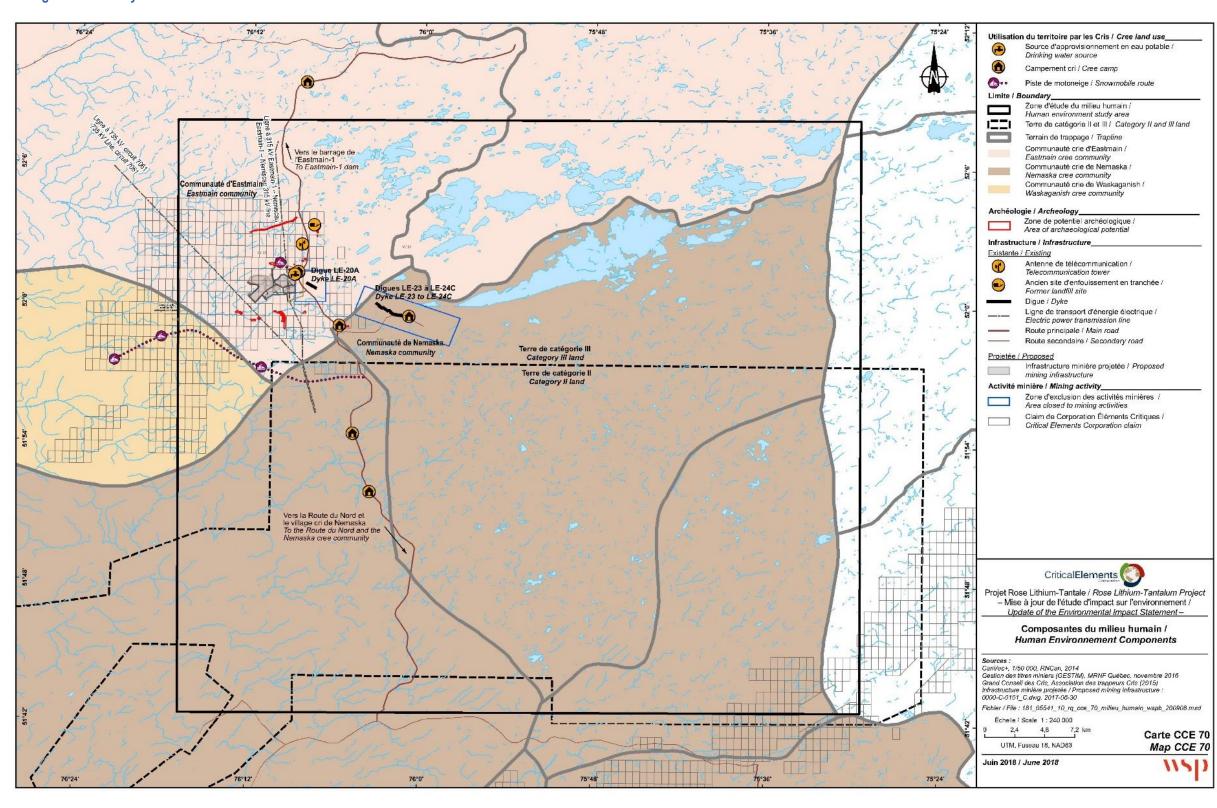
**Monitoring:** The site monitoring phase, starting at the end of the decommissioning phase and extending over 5 years, will be devoted to monitoring the integrity and physical stability of the works, the surface water and groundwater quality, agronomic monitoring of successful reclamation of the sites, various follow-ups related to the valued components, and social monitoring.

Figure 2: Study Area of the Natural Environment



Source: WSP Canada Inc. (February, 2019a)

Figure 3: Study Area of the Human Environment



Source: WSP Canada Inc. (October, 2020)

#### 1.4.5 Methodology and Approach

The Committee, in collaboration with the federal experts (see section 4.3) and the Cree Nation Government experts, defined and assessed the project's adverse environmental effects based on the impact statement submitted by the proponent, the additional information the proponent provided during the environmental assessment, and the comments, concerns and knowledge received from the Crees and the public.

The Committee reviewed the effects of the potential environmental changes on the valued components selected in Table 1, and determined the residual adverse effects after accounting for the implementation of the mitigation measures and the monitoring programs proposed by the proponent. The Committee then determined the significance of the residual effects for each valued component. In the event the Committee concluded significant adverse residual effects, the probability of the occurrence of these effects was also assessed in accordance with the Operational Policy Statement: Determining Whether a Designated Project is Likely to Cause Significant Adverse Environmental Effects under the *Canadian Environmental Assessment Act, 2012* (Canadian Environmental Assessment Agency, 2015).

To characterize the significance of the residual effects, the Committee used the same criteria as the proponent, namely intensity, scope and duration. The Committee also considered the reversibility and frequency according to the Agency's Operational Policy Statement. These criteria are defined as follows:

- The intensity indicates the degree of change the valued component studied would undergo. The assessment of the intensity accounts for the ecological or social context of the component. The intensity can integrate the notion of the time when the effect would occur, which may refer to a phase of the component's lifecycle (migration, breeding, feeding, etc.) or a period during which a cultural, spiritual or recreational practice would be practised by a Cree Nation or a population (for example, the hunting season):
- The scope corresponds to a geographic scope over which the adverse effects will persist;
- The duration corresponds to the period during which the adverse effects will be felt;
- The frequency corresponds to the rate at which the adverse effects will recur during a given period;
   and
- The reversibility corresponds to the probability that a valued component will recover from the adverse effects caused by the project.
- The Committee assigned three effect levels to each criterion. For example, the "duration" criterion
  was scored according to a short, medium or long-term effect. The Committee also considered the
  federal, provincial and Cree Nation Government regulatory standards, criteria or guidelines in force
  to determine the significance of the residual effects.

Appendix A defines the Committee's assessment criteria for each of the valued components assessed under subsections 5(1) and 5(2) of CEAA 2012. In some cases, the Committee accepted the criteria and the proponent's characterization of the residual effects as adequate for the purposes of the environmental effects assessment under CEAA 2012. However, the Committee defined its own effects assessment criteria and produced a different assessment than the proponent for certain valued components. The Committee then used a grid that combines the levels attributed to each of the criteria (intensity, scope, duration, frequency

and reversibility) to determine the significance of each residual effect on each valued component (see Appendix A).

The Committee's analyses and conclusions about the significance of the environmental effects on the valued components selected and assessed according to subsection 5(1) of CEAA 2012 are presented in Chapters 5 and 6. Appendix B summarizes the Committee's assessment of the residual effects on the valued components after the mitigation measures. The Committee described the residual effects on the valued socio-economic components considered under the Agreement and the proponent's associated measures in Chapter 6.5, but the Committee did not conclude on their significance because the Minister cannot set conditions regarding these effects.

The Committee also assessed the impacts on the rights of the Cree Nations of Eastmain, Waskaganish, Nemaska and Waswanipi under section 35 of the *Constitution Act, 1982*. The methodology used for the assessment of the project's impacts on the rights of the Crees is presented in Chapter 8.

## 2. Project Overview

#### 2.1 Location of the Project and Regional Context

The purpose of the project is to operate an open-pit mine in order to extract lithium and tantalum ore. It is located in the Nord-du-Québec administrative region, in the Eeyou Istchee James Bay territory, more specifically on the traditional lands of the Cree Nation of Eastmain. The central geographic coordinates of the mining site are as follows:  $52^{\circ}$  0′ 59,785'' north and  $76^{\circ}$  9′ 36,711'' west. Under the JBNQ Agreement, the project is located on Category III lands. The Crees, in particular, have exclusive trapping rights in the territory. Certain wildlife species, particularly aquatic species, are reserved for their exclusive use (sections 24.3.19 and 24.7.1 of the JBNQ Agreement). As illustrated in Figure 1, the mining site is located 38 kilometres north of the Cree Nation of Nemaska, which is found approximately 240 kilometres northwest of Chibougamau and 300 kilometres northeast of Matagami. The site is accessible by the Route du Nord and the Nemiscau-Eastmain-1 road from Chibougamau, or by the Billy Diamond Highway and the Route du Nord from Matagami.

The mining project overlaps two watersheds: the Eastmain River watershed to the northeast, and the Pontax River watershed to the southwest (Figure 4). Lakes 2 and 3 drain into the reservoir of the Eastmain-1 hydroelectric facility, while the other lakes near the mining site flow to the Wachiskw River, which spills into the Pontax River.

The study area of the natural environment, established by the proponent, covers an area of approximately 100 square kilometres on the periphery of the mining site (Figure 2). It contains bodies of water, including the Eastmain-1 Reservoir, watercourses, wooded sectors, wetlands, power transmission lines and the Nemiscau-Eastmain-1 road. Wetlands represent more than 30 % of this area. Terrestrial vegetation, excluding wetland vegetation, occupies 64 % of the natural environment. It is mainly formed by forest tracts of coniferous stands. The tree stratum is composed of jack pine, white birch, trembling aspen and white and black spruce. Scrubland and regenerating burns are also present. Fifty-eight forest fires were counted between 1994 and 2014 within a 50-kilometre radius of the mining site. The forest fires disturbed nearly 83 % of the sector located within a 5-kilometre radius of the project.

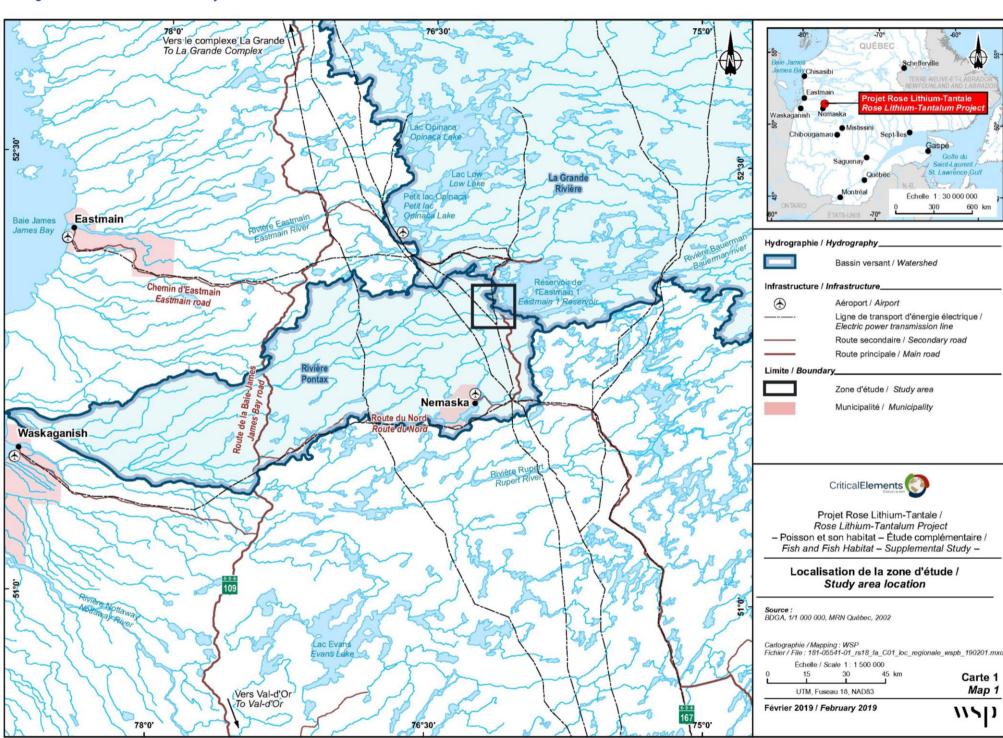


Figure 4: Location of the Study Area of the Natural Environment and the Watersheds

Source: WSP Canada Inc. (February, 2019c)

### 2.2 Project Components

The project components covered by an environmental assessment are illustrated in Figure 5 and are described briefly below.

#### 2.2.1 Pit and Industrial Complex

The project includes an open pit measuring 1,620 metres long, 900 metres wide and 200 metres deep, for a total area of approximately 93 hectares. About 240 million tonnes of ore, waste rock and overburden would be extracted from the mine during the life of the project. The project also includes a 3-hectare industrial complex, comprising crusher, ball mills, a conveyor, a storage dome and a spodumene and tantalum mill.

#### 2.2.2 Accumulation Areas

The proponent plans to develop a co-disposal dump for waste rock and dry tailings, an overburden dump and an ore stockpile. Table 2 presents the characteristics of these three accumulation areas, namely the capacity, the height and the footprint.

Table 2: Main Characteristics of the Accumulation Areas

Accumulation Area	Capacity (in Thousands of Tonnes)	Height (in Metres)	Area of the Footprint (in Hectares)
Overburden Dump	11.3	30	37
Waste Rock and Dry Tailings Dump	206	80	204
Ore Stockpile	3.9	40	10

76°7'30" Composante du projet / Project compon Déviation proposée de la ligne d'Hydro-Québec Proposed Hydro-Quebec powerline deviation Ligne de distribution d'énergie électrique / Electric power distribution line Vers le barrage de l'Eastmain-1 To Eastmain 1 Dam Déviation de la ligne d'Hydro-Québec (projet connexe, Hydro-Québec) / Hydro-Quebec powerline deviation (related project by Hydro-Québec) Blasting cap storage Banc d'emprunt / Borrow pit Bassin / Collection basin Complexe industriel / Industrial area PHASE 2 de sécurité de 500 m Halde de minerai / Ore stockpile Halde de mort-terrain / Overburden stockpile Halde de résidus secs / Dry tailings stockpile PHASE 2 PHASE 1 Halde de résidus secs Dry tailings Réservoir de l'Eastmain 1 / Eastmain 1 Reservoir Cours d'eau permanent / Perennial stream PHASE 1 Halde à stériles Waste stockpile Infrastructure existante / Existing infrastructure Digue / Dyke Fossé / Ditch Ligne de transport d'énergie électrique / Electric power transmission line Chemin d'accès / Access road Route principale / Main road Usine de traitement final de l'effluent Final effluent water Equalization pond CriticalElements Projet Rose Lithium-Tantale / Rose Lithium-Tantalum Project Réponses aux questions et commentaires de l'AÉIC (2ème série ). Answers to AEIC questions and comments (2nd series) Aménagement général des infrastructures minières projetées / General Planning of Proposed Mining Infrastructure Sources: Can/vec+, 1/50 000, RNCan, 2014 Infrastructure minière projetée / Propos 0000-C-0101\_C.dwg, 2017-06-30 Cartographie / Mapping : WSP Fichier / File : 181\_05541\_10\_rg\_cce\_77\_Infratructures\_wspb\_200909.mxd Échelle / Scale 1:25 000 Carte CCE 77 UTM, Fuseau 18, NAD83 Map CCE 77 Décembre 2017 / December 2017 1151 76°9'

Figure 5: Main Components of the Project

Source: WSP Canada. Inc. (October, 2020)

#### 2.2.3 Water Management

This section describes surface water management at the mining site, which is also illustrated in Figure 6. The project provides for the draining (dewatering) of Lakes 1 and 2, because they are located above the deposit, and thus in the eventual pit site. A submersible pump on floats would be installed temporarily for this purpose. The water would be pumped into a sedimentation pond located near each lake, and finally discharged farther downstream, into Watercourses A (Lake 1) and B (Lake 2).

During the operational phase of the mine, the pit would be kept dry by pumps installed at the bottom and by nine groundwater catchment wells located on its perimeter. Mine water accumulating at the pit bottom would be pumped into a ditch, and then sent to an accumulation pond, as described below. Groundwater from eight wells would be discharged into the sedimentation ponds, where it would be analyzed regularly, before final discharge into Lakes 3, 4 and 6. In the event that certain contaminants would exceed the authorized limits when sampling water from one of the sedimentation ponds collecting water from the pumps at the periphery of the pit, a treatment plant would be added before discharge into the affected receiving environment. Pending the installation of such a treatment plant, the pumps at the periphery causing the standards to be exceeded would be shut down. Therefore, no contaminants would be discharged in the effluent. If a rise in the water level in the pit were observed, additional pumps would be added to convey this water to the storage basin and the main water treatment plant.

The ninth well, located on the southwest periphery of the pit, would provide the industrial area with spot supplies of fresh water. This fresh water would be stored in different tanks and would be used for fire protection, the concentration process, preparation of reagents or, after treatment, for domestic consumption. It should be noted that 98% of the process water would be recirculated in the spodumene and tantalum mill. A domestic wastewater treatment system is planned in the industrial area.

The proponent provides for special water management for infrastructure involving potential contamination, namely the pit, the industrial area, service roads, the waste rock and dry tailings dump, overburden dump and the ore stockpile. The runoff water would be recovered there by peripheral ditches and directed by gravity or pumping to sedimentation ponds, and then to an accumulation pond with a capacity of 70,000 cubic metres. This water then would be routed to a treatment plant in the industrial area. If the quality of the treated water proved unsatisfactory, it would be returned automatically to the accumulation pond. The final effluent would be discharged into Watercourse A, located southwest of the mining site. Moreover, a portion of the treated water could be reused as process water in the mill.

#### **2.2.4 Roads**

The main access to the mining site would be from the Nemiscau-Eastmain-1 road. A permanent access road would be 2.7 km long and would have a culvert crossing Watercourse F between Lakes 6 and 7. An existing borrow pit<sup>6</sup>, located southwest of the mine pit, near the Nemiscau-Eastmain-1 road, would first be used for

<sup>&</sup>lt;sup>6</sup> An excavation, outside the limits of the work area, from which the material necessary for the construction is produced.

construction of this main access road. This borrow pit had been used previously for Hydro-Québec's adjacent roads and infrastructure. Subsequently, the waste rock coming from preparation of the pit and containing less than 1% crystalline silica would be available for road construction. A ramp would allow access to the pit. Haulage and service roads would be developed on the site to reach the different surface infrastructure.

nte du projet / Project component Bassin de sédimentation lac 4 avec ajustement pH et point de rejet Point de contournement de l'effluent final / Final effluent 0 ition pond lake 4 with pH adjustment and discharge point by-pass point Point de rejet du déversoir d'urgence / Emergency Usine de traitement d'eau (si requise spillway discharge Déviation proposée de la ligne d'Hydro-Québec Proposed Hydro-Quebec Point de rejet eaux usées domestiques / Wastewater Entrepôt de détonateurs Blasting cap storage To Fastn Contournement de l'effluent final / Final effluent by-pass Conduite (eau de la nappe phréatique) / Piping (water from the water table) Conduite eau de contact / Contact water piping Zone de sécurité de 500 m Fossé eau de contact / Contact water Fossé eau traitée - Effluent final / Treated water - Final effluent Conduite d'eau alimentant le secteur industriel / Water supplying the industrial area Bassin de sédimentation / Sedimentation pond Bassin de rétention / Retention pond Usine de traitement d'eau (si requise) Water treatment plant (if required) Usine de traitement d'eau / Water treatment plant Point de suivi de qualité du milieu récepteur / Bassin de sédimentation lac 3 Surface Water Quality Sensor Poste de pompage depuis bassin de rétention / Pumping station from retention pond Halde à stérile Pompe de dénoyage en périphérie de la fosse / Pit peripheral well dewatering pit Usine de traitement d'eau (si requise) Pompe fond de fosse / Bottom pit pump Water treatment plant (if required) Bassin de sédimentation lac 6 avec ajustement pH et point de rejet Sedimentation pond lake 6 with pH adjustment and discharge point Note: Note: Les pompes de dénoyage en périphérie de la fosse se rejoignent dans un tuyau commun lorsque possible. /The pit peripheral weil dewatering pumps meet in a common pipe when possible. PHASE 2 Halde de résidus secs Ligne de distribution d'énergie électrique / Electric power distribution line Digue LE-20A Dyke LE-20A PHASE 1 Déviation de la ligne d'Hydro-Québec (projet connexe, Hydro-Québec) / Hydro-Quebec powerline deviation (related project by Hydro-Québec) Route / Road Banc d'emprunt / Borrow pit PHASE 1 Halde à stériles Waste stockpile Bassin / Collection basin Complexe industriel / Industrial area Zone de sécurité de 500 m / 500 m secured area Hydrographie / Hydrography Plan d'eau / Water body Réservoir de l'Eastmain 1 / Fastmain 1 Reservoir Cours d'eau permanent / Perennial stream Critical Elements Corporation Projet Rose Lithium-Tantale / Rose Lithium-Tantalum Project Réponses aux questions et commentaires de l'ACEE (15º série) / Answers to CEAA questions and comments (15º series) Bassin d'accumulation aux usées domestiques Carte 03-03 / Man 03-03 inal effluent by-pass poin Gestion des eaux de surface au site minier / Usine de traitement final de l'effluent Management of surface water at the mine site Effluent final Sources : CanVec+, 1/50 000, RNCan, 2014 CanVec+, 1/50 uue, ruvean, 2011. Infrastructure minière projetée / Proposed mining in 0000-C-0101\_C dwg, 2017-06-20 Photo-intercrétation de la végélation, WSP, 2016 Main sub station Infrastructure existante / Existing infrastructure Fossé / Ditch Digue / Dyke Janvier 2021 / January 2021 UTM, fuseau 18. NAD83 Canal de l'effluent / Effluent canal Ligne de transport d'énergie électrique / 115[) Chemin d'accès / Access road Rose\_meie\_c03-03\_rq\_GestionEaux\_wspb\_210112.mxd Route principale / Main road

Figure 6: Surface Water Management at the Mining Site

Source: WSP Canada Inc. (December, 2020)

### 2.2.5 Electrical Infrastructure

A power transformer substation would be constructed by the proponent to meet the project's electrical needs. This substation would be connected by a short bypass line to an existing 315-kilovolt transmission line already crossing the site. However, the transmission line should be relocated over 500 metres, because it crosses the footprint of the future pit. The relocation of the transmission line and the construction of the bypass line would be carried out by Hydro-Québec, as they are not part of the project as assessed. Nevertheless, the Agency will consider the cumulative effects in the analysis.

## 2.2.6 Workers' Camp

The workers would be accommodated at the Eastmain camp, located 25 kilometres north of the mining site. This is part of a camp belonging to Hydro-Québec, in the process of being assigned to a business group from the Cree Nation of Eastmain or to the community itself. This camp is already supplied with drinking water and electricity and has a wastewater treatment system. Workers would travel to the mining site by bus.

#### 2.2.7 Other Facilities

Other facilities are planned for the project site, particularly administration buildings, a mechanical maintenance garage, petroleum facilities and an explosives storehouse.

The administration buildings would be developed in the industrial area, near a guard station controlling access to the site. The administration buildings would be composed of 26 connected site trailers, which would be occupied, inter alia, by offices, an infirmary, a dining room, to conference rooms and sanitary facilities. Forty-eight parking spaces are also planned for employees and visitors.

The mining equipment maintenance garage would include lubrication facilities, storage spaces for tools, a water washing area, offices and a warehouse of 750 square metres. The oil necessary for equipment maintenance would be stored in the garage. The garage's used oils would be transferred manually to the mining site's used oil storage tank.

The petroleum facilities near the garage would include three double-walled tanks for storage and distribution, such as a 10,000-litre gasoline tank, a 45,000-litre diesel tank and a liquefied natural gas tank of 330 cubic metres.

The explosives storehouse would be located north of the pit, and only storage and maintenance activities would be carried out there. The explosives and the detonators would be stored at two distinct locations, with respective capacities of 20,000 and 15,000 kilograms.

# 2.3 Project-Related Activities

The activities necessary to carry out the project are described in Table 3, according to the phases of its lifecycle. The projected duration of the project is 26 years.

Table 3: Physical Activities of the Project and Description of the Activities by Performance Phase

Activities	Description	
Site Preparation and Construction (2 Years)		
Site Preparation	<ul> <li>Diversion of the power transmission line by Hydro-Québec*</li> <li>Installation of the infrastructure necessary for the construction work</li> <li>Creation of temporary access roads</li> <li>Brush clearing and stumping</li> <li>Removal of overburden and stockpiling</li> <li>Grading and excavation of the industrial deck</li> </ul>	
Construction Work	<ul> <li>Creation of the access road, service roads and ditches</li> <li>Installation of surface water regulating, erosion protection devices and sediment protection</li> <li>Construction of the buildings of the industrial area</li> <li>Construction of the accumulation pond and the water treatment plant</li> <li>Development of accumulation areas, collection ponds and ditches</li> <li>Implementation of the fresh water supply well (PP1)</li> <li>Construction of the transformer substation and the power grid</li> <li>Renovation of the workers' camp</li> </ul>	
Operational (17 Years)		
Open-pit Mining	<ul> <li>Pit dewatering by mine water pumping</li> <li>Water table drawdown by development of eight wells on the periphery of the pit</li> <li>Excavation of overburden from the pit and transport to the corresponding dump</li> <li>Rock drilling, blasting and extraction</li> <li>Transport of ore to the crusher or the ore stockpile</li> <li>Transport of waste rock and dry tailings to the corresponding dump</li> <li>Development of Phase 2 of the waste rock and tailing dump</li> </ul>	
Ore Processing	<ul> <li>Crushing, grinding, milling of the ore by magnetic separation, gravity separation and flotation</li> <li>Production of lithium concentrate and tantalum concentrate</li> </ul>	



Activities	Description	
Water Management	Recovery and treatment of water from the pit, the waste rock and dry tailings dump and the ore stockpile, with discharge of final effluent into Watercourse A Fresh water supply from Well PP1	
Restoration and Closure (2 years)		
Dismantling of the Facilities and Support Infrastructure	<ul> <li>Dismantling of the buildings and support infrastructure</li> <li>Removal of the infrastructure of the mine water and collection and treatment and water supply system</li> <li>Closure of the water table drawdown wells</li> </ul>	
Site Reclamation	<ul> <li>Pit flooding and securing</li> <li>Rehabilitation of the contaminated lands, if applicable</li> <li>Rehabilitation and revegetation of the mining site</li> <li>Management of waste and hazardous materials</li> </ul>	

<sup>\*</sup> Diversion of the power transmission line by Hydro-Québec is not part of the assessment of the project.

# 3. Project Justification and Alternatives Considered

# 3.1 Purpose of the Project

The purpose of the project is the operation of an open-pit mine to extract lithium and tantalum ore. According to the proponent, this type of ore is particularly in demand in the automotive industry, more specifically for the production of batteries intended for hybrid and electric cars. It is also used in electronic devices and for renewable energy storage. The proponent projects economic benefits for the local Cree and non-Indigenous communities, particularly by the creation of quality jobs, business opportunities and purchasing of services and materials. The proponent estimates that the project would also generate tax revenues for the federal and provincial governments.

The Cree Nations of Eastmain, Waskaganish and Nemaska have expressed their concern regarding the need for and the economic viability of a new lithium mine in the James Bay Territory, while a lithium mine currently under construction is experiencing documented difficulties in the media. In order to respond to this concern, the proponent provided additional information relating to the specific context of the mining sector, in particular with regard to variations in the lithium market. According to the proponent, the difficulties encountered in the implementation of another similar project would not necessarily be applicable to this project.

# 3.2 Alternatives Means to Carry Out the Project

Under CEAA 2012, the environmental assessment of a project must account for alternatives that are technically and economically feasible and their environmental effects. Therefore, the proponent determined different alternatives for the main components of the project to justify each preferred option. This chapter describes this approach for the main components of the project.

# 3.2.1 Mining Method

The proponent presented two mining methods: open-pit or underground extraction. Open-pit extraction was preferred by the proponent, given the depth and morphology of the deposit. Underground extraction was not considered economically feasible due to the operating costs associated with it and the considerable volume of resources to be left in place in the form of surface pillars. Open-pit mining would involve the dewatering of two lakes located in the pit footprint and would have impacts on the neighbouring bodies of water. The proponent chose the pit's location based on economic, geomechanical and operational parameters.

## 3.2.2 Ore Processing Method

The proponent detailed two ore processing methods allowing lithium carbonate or lithium hydroxide to be obtained. These methods are brine extraction and extraction and processing from spodumene concentrate. Brine extraction consists of pumping water rich in salar salts to the surface, from shallow lakes found mainly in South America and China. The water is evaporated in a series of ponds for several months, then pumped to a recovery facility for different treatments. Brine extraction is the most common treatment method in the world, but cannot be applied to the project, because it does not suit the geological composition of the Rose deposit. The proponent chose extraction and processing from spodumene concentrate, the main lithium ore. First the rock would be crushed and milled to extract the spodumene, then the lithium would be concentrated by gravity separation and flotation.

Members of the Cree Nations have expressed concerns about the safety of the ore processing process chosen by the proponent, considering that there are few lithium mines in operation in Canada. They recommended that the proponent use a conservative approach based on the precautionary principle.

# 3.2.3 Location and Disposal of the Waste Rock and Tailings Dump

The proponent favours the west end of the pit for installation of the waste rock and tailings dump due to the large area available. The north side would present a steeper slope and little space would be available on the east side. The south or southwest side would be dedicated to the industrial complex. The choice of the waste rock and tailing site was broken down into five options (Figure 7):

- Waste rock pile southwest of the pit, tailings storage facility south of the pit and Watercourse A;
- Waste rock pile west of the pit, tailings dump south-southwest of the pit, south of Watercourse A;
- Waste rock pile west of the pit, tailings dump more than 3 kilometres northwest of the pit, north of Watercourse C;
- Waste rock pile west of the pit, tailings dump southwest of the pit, south of Watercourse A; and
- Co-disposal waste rock and dry tailings dump west of the pit.

The proponent excluded the first option because a waste rock dump southwest of the pit would have encroached on watercourse A and thus would have required its diversion. No encroachment was then proposed for the other options; the location of the waste rock dump is projected between Watercourse A and D. A protective perimeter was added about 20 metres from the watercourses present on the site.

The proponent initially considered a conventional tailings disposal mode, in the form of pulp, in a tailings storage facility containing two holding cells on three sides (Options 1 and 2). In this disposal mode, the tailings are submerged in water to reduce the oxygen intake and thus avoid acid mine drainage. Options 1 and 2 were abandoned to prefer a dry tailings disposal mode, requiring minimum post-disposal management. The proponent indicates, in particular, that the absence of a body of water above the tailings favours the physical stability of the tailings dump and prevents a water-tailings mixture outflow in the event of a dike failure.

The proponent did not choose Option 3, including a tailings dump north of Watercourse C, given its distance from the mining complex (over 3 kilometres). The proponent prefers grouping the mining facilities to limit the project's environmental footprint.

Two studies completed in 2017 showed that the mining site's waste rock and tailings are not potentially acid generating, thus confirming the relevance of a filtered tailings disposal mode to the proponent. Finally, given the above-mentioned characteristics, the proponent chose co-disposal of the waste rock and tailings in one and the same dump (Option 5 instead of 4), thus reducing the project's overall footprint.

## 3.2.4 Disposal of the Overburden Dump

The solution preferred by the proponent for the location of the overburden dump evolved over time, together with the disposal of the waste rock and tailings dump, as described in section 3.2.3. Five options were considered by the proponent. The first four options place the overburden dump southwest of the pit. The proponent finally opted for a site less than 500 metres south of the pit to limit overburden transport by truck. This small-capacity fifth option was made possible by the final design of the pit, the result of a technical feasibility study in 2017.

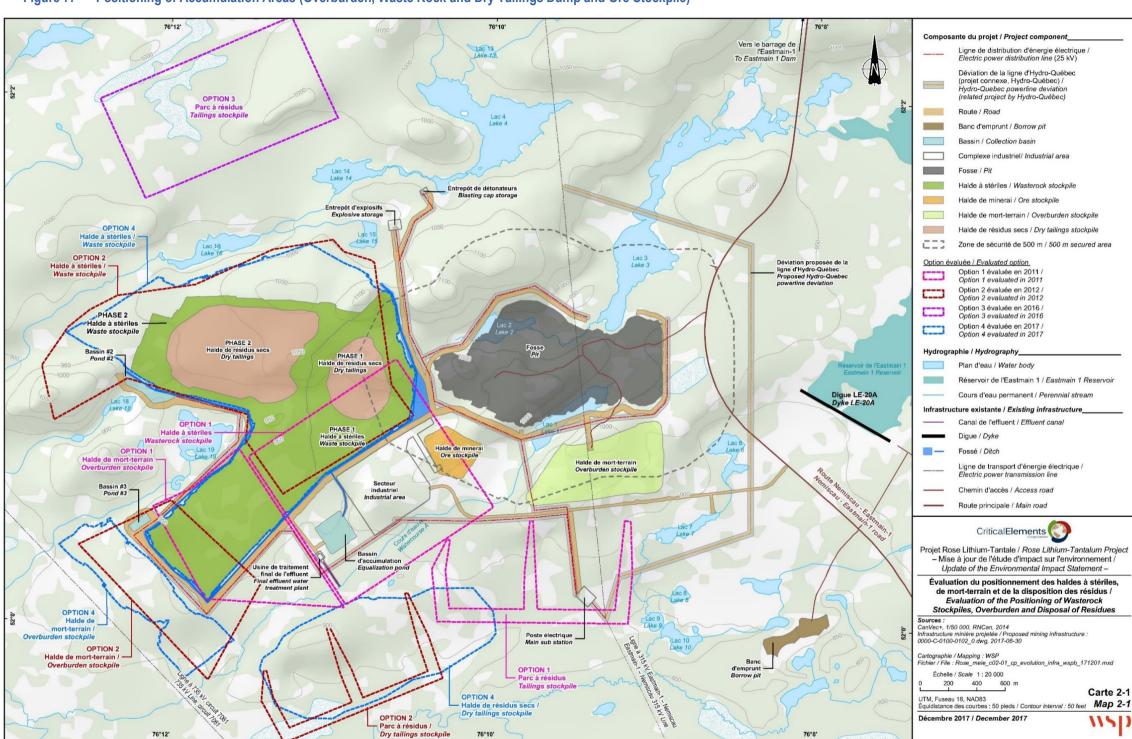


Figure 7: Positioning of Accumulation Areas (Overburden, Waste Rock and Dry Tailings Dump and Ore Stockpile)

Source: WSP Canada Inc. (February, 2019a)

## 3.2.5 Energy Sources

The proponent evaluated six energy sources in view of construction and operation of the project. This assessment was based on greenhouse gas emissions, air contaminant emissions, price per kilowatt-hour, technical and economical realism of the scenario and type of operation (continuous or intermittent). These energy sources are hydroelectricity, natural gas, biomass and solar, wind and geothermal energy. According to this analysis, hydroelectric produces few greenhouse gas emissions (6 to 17 g CO₂ eq/kWh) and is the most affordable (≤ 5.03¢/kWh). The price of natural gas is also interesting (5.2¢/kWh), but this fossil fuel's greenhouse gas emissions are much higher (422 g CO₂ eq/kWh). Biomass would be the energy that emits the most air contaminants, while natural gas would emit slightly less. Hydropower as well as solar, wind and geothermal energy would emit very few air contaminants.

The proponent considers that the scenarios including solar and geothermal energy are not technically or economically feasible. Too great an area would be necessary for the installation of a sufficient number of solar panels or underground loops to meet the project's energy needs (13.5 MW). It also notes that solar and wind energy have an intermittent operation that would not suit the mine's continuous needs. The proponent thus chose hydroelectricity as the primary energy source to supply most of the site's stationary equipment, due to its advantageous cost, its low greenhouse gas emissions and air contaminants, as well as the proximity of Hydro-Québec transmission grid.

Liquefied natural gas would be used as auxiliary energy to dry the concentrates and heat the buildings (ore dome, concentrate mill, crushing, garage and administrative buildings), given the costs associated with electrical equipment and the power required for heating. This energy source was preferred to propane gas for economic considerations, despite a greater initial investment.

The proponent also analyzed options for mobile equipment and selected 65- and 130-ton trucks with a U.S. Environmental Protection Agency Tier 4 emission standards diesel engine. It appears that hybrid trucks (diesel and batteries) are not yet available on the market and that electric trucks would not have the performance required for the project's scale. The Caterpillar 785 C truck has a conversion kit to diesel/liquefied natural gas, allowing reduction of the cost of fuel, but nonetheless would emit more greenhouse gases than the Tier 4 diesel engine.

### 3.2.6 Contaminated Water Treatment

The proponent explored five contaminated water treatment methods in the treatment plant: physicochemical, membrane, electrolysis, ion exchanger and activated carbon. The proponent has chosen the physicochemical treatment. Members of the Cree Nation of Waskaganish have expressed their concern regarding the treatment system chosen by the proponent. The physicochemical treatment was chosen, given its operating and maintenance costs and its ability to deal with rapid flow changes. The committee addressed effects on water quality in sections 5.1 Fish and fish habitat and 6.2 Cree health.

## 3.2.7 Location of Water Discharge Points

The proponent provided for four water discharge points on the mining site: Lakes 3, 4 and 6 and Watercourse A. To reduce the quantity of water in the pit, the groundwater would be collected by nine wells located on its periphery, and then ultimately discharged into Lakes 3, 4 and 6. The water accumulated at the pit bottom would be routed to the treatment plant and discharged into Watercourse A. Members of the Cree Nation of Nemaska argued that the Eastmain 1 reservoir could have been chosen for mining water discharges considering that it is an environment already affected by hydroelectric development (mercury contamination) rather than to dispose of the effluents in bodies of water currently free from development. The proponent does not envision any other site for discharge of treated water (final effluent), because the mine facilities would be located near Watercourse A, including the drainage system outfall and the mine water treatment plant. Discharging the final effluent into Watercourse A would allow maintenance of a certain streamflow, despite the dewatering of Lake 1.

The proponent preferred the scenario with four discharge points rather than the scenario including only one. In this last scenario, there would be no well on the periphery of the pit. The water would accumulate exclusively at the pit bottom and then would be pumped to the treatment plant. The proponent maintains that distribution of the water to Lakes 3, 4 and 6 would mitigate the intensity of the flow variations, but would involve more severe low-water levels for Watercourse A. Without any wells on the periphery, there would be so much water infiltration in the pit that the accumulation pond and the water treatment plant would need a capacity three times greater. At the treatment plant outlet, the final effluent discharged into Watercourse A would also increase its flow significantly. According to the proponent, the environmental effects of a single discharge point on the receiving environment justify the choice of the four discharge points scenario.

According to Fisheries and Oceans Canada (DFO), the variant of the project, which includes four discharge points, would make it possible to mitigate the effects of the drawdown of the water table for lakes 3, 4 and 6 and several water bodies and streams located downstream from them. DFO believes that this is an interesting approach to maintain the amount of water in these bodies and streams and to preserve fish habitat. The proponent has proposed this approach as a mitigation measure for fish and fish habitat, but DFO does not believe that it is a mitigation measure because the proponent has not assessed the potential effects of other alternatives on fish and fish habitat. Nevertheless, DFO considers it essential that this alternative be put in place.

### 3.2.8 Location of the Access Roads

The proponent plans to build a road allowing the most direct access between the mining site and the Nemiscau-Eastmain-1 road. The proponent specifies that no sensitive environment is found there, except for Watercourse F, which will be crossed by the future road. The upstream portion of Watercourse A, where the road passes, would be dewatered with the disappearance of Lake 1, but could require a temporary crossing structure during construction. The proponent affirms that any other alternative would require watercourse crossings, while providing less direct access.

## 3.2.9 Ore Transportation and Storage

Two potential transshipment sites were considered by the proponent, an existing site in Matagami or a potential site in Chibougamau.

The trucks transporting concentrates to the Matagami site would take the Nemiscau-Eastmain-1 road, the Route du Nord, Route Billy-Diamond and Route 109 to get to the transshipment site. This route covers a total distance of 427 kilometres, two thirds of which are asphalted. The proponent estimates that the transportation cost would be \$25 to \$30 per tonne.

To get to the future transshipment site in Chibougamau, the trucks would take the Nemiscau-Eastmain-1 road, the Route du Nord and a forest road to allow use of oversized trucks. This route, covering a total distance of 356 kilometres, would exclusively take gravel roads. The proponent assesses the transportation cost at between \$23 and \$26 per tonne.

The proponent chose the Matagami site, since the Chibougamau transshipment yard had not yet been built at the time of this report.

The Cree Nations of Eastmain, Nemaska, Waskaganish and Waswanipi have expressed concerns about the increase in road traffic. The committee assessed the effects of increased road traffic in section 6.1 (Use of lands and resources for traditional purposes).

#### 3.2.10 Worker Accommodations

The proponent plans to accommodate the workers at the Eastmain camp. This former Hydro-Québec camp is located 25 kilometres north of the mining site and already includes several key pieces of infrastructure. Transportation between the camp and the mining site would be by bus. The creation of a permanent camp 4 kilometres from the pit was another option. However, the proponent prefers the choice of the Eastmain camp, given that it does not require construction of new infrastructure and therefore involves lower costs. In addition, the proponent considers this option does not increase the project's environmental footprint. The Cree Nation of Nemaska also recommended that the proponent choose the Eastmain camp to reduce the environmental footprint.

# 3.2.11 Analysis and Conclusion of the Joint Assessment Committee

The Committee considers that the proponent appropriately documented the feasible alternatives for the project for the purposes of the environmental assessment under CEAA 2012.

# 4. Consultation Activities and Opinions Received

The Joint Assessment Committee (the Committee) wrote this draft version of the Environmental Assessment Report, considering the comments of the Indigenous peoples, the public and the government experts. The local and traditional knowledge regarding the project site was also taken into account to determine its potential environmental effects. The Committee consulted the public and the Indigenous peoples at the key stages of the process. The consultation activities, announced on the Canadian Impact Assessment Registry, pertained to the following documents:

- Project description (September 6 to 26, 2012);
- Draft guidelines for preparation of the proponent's impact statement (October 22 to November 22, 2012); and
- Summary of the proponent's impact statement (March 6 to April 5, 2019).

In this fourth and last consultation period, the Committee is seeking to obtain comments on this draft report and on the potential conditions that will support the Minister's Decision Statement. This report contains the Committee's conclusions and recommendations. After considering the comments of the Indigenous peoples, the public and the government experts, the Committee will produce the final environmental assessment report, which will be submitted to the federal minister for him to render a decision under CEAA 2012.

# 4.1 Crown Consultation with the Crees

### 4.1.1 Crown Consultation Conducted by the Agency

The Federal Government has the obligation to consult the Indigenous peoples and, if applicable, provide for accommodation measures when it considers making decisions that risk having impacts on Indigenous rights or Treaty rights, established or potential, protected by section 35 of the *Constitution Act, 1982* (Indigenous and treaty rights are discussed in Chapter 8). Consultation with Indigenous peoples is conducted comprehensively, as a key factor in good governance, policy development and informed decision-making.

For the purposes of the environmental assessment, the Agency acts as coordinator of the Crown consultations to favour a government-wide approach. The Indigenous peoples invited to participate in the consultations are those whose Indigenous or Treaty rights, established or potential, are likely to be affected prejudicially by the project. These are the following Cree nations:

- Cree Nation of Eastmain;
- Cree Nation of Nemaska;
- Cree Nation of Waskaganish; and
- Cree Nation of Waswanipi.

The project, located within a trapline of the Cree Nation of Eastmain and near the Cree village of Nemaska, could lead to environmental effects and impacts on the rights of the Cree Nations of Eastmain, Waskaganish, Nemaska and Waswanipi. The project could lead to environmental effects on health and socio-economic conditions, on the current use of land and resources for traditional purposes, on the natural and cultural heritage, and on sites of archaeological significance for these four Cree Nations.

The Agency supports the participation of Indigenous peoples by means of the Participant Funding Program, which seeks to promote participation in the consultations regarding the impact statement and the Draft Environmental Assessment Report. The Participant Funding Program allocated a total amount of \$86,223.88 to the Cree Nations of Eastmain, Waskaganish and Nemaska.

The Agency proposed consultation plans detailing the proposed activities to these Cree Nations during different phases of the environmental assessment and held consultation activities based on the needs expressed. The Agency used various methods to consult the Cree Nations of Eastmain, Waskaganish and Nemaska: telephone calls, emails and letters. It regularly informed the Cree Nations about the significant development of the assessment process and received their opinions.

In addition, the Agency invited the Cree Nations of Eastmain, Waskaganish and Nemaska to provide written observations on the project description and on the draft guidelines regarding the proponent's impact statement (see Table 4).

The Cree Nation of Waswanipi was later added to the consultation given that the effects of the project on this Nation materialized when the Committee received confirmation of the choice of the final route for the proponent's transportation activities in the fall of 2020. Consultation and information meetings were subsequently held with the Nation's tallymen<sup>7</sup> in November 2020 and with the Band Council in January 2021

Additional consultation was conducted by the Committee and is described in the section below.

# 4.1.2 Crown Consultation Conducted by the Joint Assessment Committee

After the signing of the Agreement on June 27, 2019, the Committee continued the consultation activities. The Committee thus invited the Cree Nations of Eastmain, Waskaganish, Nemaska and Waswanipi to provide observations on the summary of the impact statement and the related documents (see Table 4).

From October 28, 2019, to January 15, 2020, the Committee travelled to the Cree communities of Waskaganish, Eastmain and Nemaska to meet the stakeholders and members of these communities. During these consultation periods, the Committee met the Band Councils and several members of the communities, particularly the tallymen affected by the project and members of different subgroups (women, youth, elders).

<sup>&</sup>lt;sup>7</sup> A "Cree tallyman" means a Cree person recognized by a Cree community as responsible for the supervision of harvesting activity on a Cree trapline.

Employees of the Agency and the Cree Nation Government were present at these meetings. Public meetings with the proponent present were also held in the communities of Waskaganish and Eastmain.

In October 2020, the Committee consulted the Cree Nation of Waswanipi following confirmation by the proponent of the route taken for road transport linked to the project. The increase in road traffic on the James Bay road could have effects on the current use of lands and resources for traditional purposes by members of the Cree Nation of Waswanipi, since many of its traplines are located along this road.

The Committee produced reports of each meeting and sent them for validation to each community.

Table 4: Participation Possibilities Offered to the Cree Nations of Eastmain, Waskaganish and Nemaska by the Agency and the Committee

Consultation Phase	Dates	
Consultations Conducted by the Agency		
Project Description	Electronic consultation via the Canadian Environmental Assessment Registry:  • September 6 to 26, 2012	
Draft Guidelines for Preparation of the Proponent's Impact Statement	Electronic consultation via the Canadian Environmental Assessment Registry:  October 22 to November 22, 2012	
Consultation Conducted by the Joint Assessment Committee		
Summary of the Proponent's Impact Statement and related documents	<ul> <li>Consultation in person:</li> <li>Cree Nation of Waskaganish; October 25 to 30, 2019</li> <li>Cree Nation of Eastmain; December 2 to 4, 2019</li> <li>Cree Nation of Nemaska. January 13 to 15, 2020</li> <li>Consultation by teleconference:</li> <li>Cree Nation of Waswanipi; November 19, 2020 and January 29, 2021</li> </ul>	

The concerns raised during the consultations particularly pertained to the project's effects on the following:

- Water, air and soil quality and possible contamination of traditional food;
- Hunting, fishing, trapping and gathering activities and the wildlife and plant species associated with them; and
- The socio-economic effects (road traffic, mass arrival of non-Indigenous workers and access to jobs and training).

The detailed concerns and comments raised are outlined in chapters 5 and 6 in the relevant sections dealing with the project's effects on the components of the environment.

# 4.1.3 Consultation and Engagement Activities Organized by the Proponent

The proponent indicates that their consultation approach with the Cree Nations began in 2011. In particular, the proponent held meetings with the Cree Nation Government and the Band Councils of the communities of Eastmain, Nemaska and Waskaganish. The proponent also met socio-economic stakeholders and Cree users of the territory and organized focus groups with members of these communities. Public presentations of information on the project were organized in the three communities.

The proponent met the tallyman of Trapline RE01, where the projected site of the project is located, on several occasions over the years, to inform him regularly about the project's progress. The proponent also met the tallymen of Traplines R10 (Waskaganish), R16 and R19 (Nemaska) to obtain their concerns and their Cree knowledge related to the project.

The proponent signed an Impact and Benefits Agreement with the Cree Nation of Eastmain and the Cree Nation Government in July of 2019.

### 4.2 Public Consultation

# 4.2.1 Public Consultation Conducted by the Agency and by the Joint Assessment Committee

The Agency offered the public the possibility of participating in the environmental assessment process by submitting comments and concerns on the Draft Guidelines regarding the impact statement and the summary of the impact statement. The people and groups who expressed an interest in the project were informed of these consultation possibilities and were able to express themselves directly to the Agency or through the Canadian Impact Assessment Registry. After the signing of the Agreement on June 27, 2019, the Committee continued the public consultation activities by responding to people who submitted comments on the project.

For the fourth public consultation occasion, the Committee invites the public to make observations on the content, conclusions and recommendations appearing in the Draft Environmental Assessment Report. After reviewing the observations received from the public, the Agency will complete the report and present it to the Minister.

The Agency supported public participation in the environmental assessment of the project through its Participant Funding Program. A total of \$10,150 was allocated to the Société pour vaincre la pollution. This organization submitted comments after the tabling of the summary of the proponent's impact statement. The main concerns raised by the public during the consultations were related to the following factors:

- Air, water and soil quality;
- Other means of carrying out the project; and
- Environmental surveillance of the mine.

Notices concerning the possibilities of participation in the environmental assessment process were posted on the Canadian Impact Assessment Registry. The people who expressed an interest in the project during the previous stages and Société pour vaincre la pollution were informed directly of these participation possibilities.

# 4.2.2 Public Participation Activities Organized by the Proponent

The proponent indicates that their public consultation approach began in 2011. In particular, the proponent organized meetings with the Jamésie municipal and socio-economic representatives. Public presentations of information on the project were organized in the city of Chapais. Interviews were conducted in the city of Matagami with stakeholders from the municipal administration, economic development, land development and management, and natural resources management sectors of James Bay.

# 4.3 Participation of the Federal Government and Other Experts

In accordance with section 20 of CEAA 2012, the federal authorities in possession of specialist or expert information or knowledge with respect to a designated project provided opinions on: the Draft Guidelines regarding the impact statement, the proponent's impact statement, and the Committee's requests for information. The federal authorities also presented comments and observations in the preparation of this draft report and the potential conditions that will support the Minister's decision.

The following federal authorities gave their opinion at each stage of the environmental assessment process and by providing expertise and knowledge relevant to the project, depending on their area of jurisdiction:

- Fisheries and Oceans Canada: Fish and fish habitat, including aquatic species at risk, and the regulatory and legal provisions under the *Fisheries Act* and the *Species at Risk Act*;
- Environment and Climate Change Canada: Weather and climate conditions, air quality and greenhouse gases, surface water quality and quantity, soil and sediment quality, accidents and malfunctions, migratory birds, species at risk (other than fish and marine mammals), application of the Federal Policy on Wetland Conservation, and the regulatory and legal provisions under the Canadian Environmental Protection Act, the Migratory Birds Convention Act, 1994, the Species at Risk Act and subsection 36(3) of the Fisheries Act;
- Natural Resources Canada: Hydrogeology, groundwater quality, geological characteristics, seismic movements and the regulatory and legal responsibilities under the Explosives Act and the Explosives Regulations;
- Transport Canada: Navigation protection and the regulatory and legal responsibilities under the Navigation Protection Act; and

Health Canada: The project's potential health risks for Indigenous peoples, induced by changes in air quality, the noise environment and water quality, particularly those that may have an effect on traditional food or on the perception that it is contaminated.

# 5. Expected Effects on Environment Valued Components

### 5.1 Fish and Fish Habitat

The project could result in residual effects on fish and fish habitat as a result of the harmful alteration, disruption or destruction of fish habitat, fish mortality and changes to water quality. However, the Committee believes that these effects are not likely to be significant given the application of the mitigation and follow-up measures recommended in section 5.1.2, including the implementation of a compensation program. In determining the significance of the effects on fish and fish habitat, the Committee assessed, among other things, whether the effects would result in a decrease in the essential functions of fish habitat (e.g., spawning, nursery, rearing, feeding and growing areas), the survival of fish and the maintenance of fish populations.

The following subsections present the information considered by the Committee in its analysis, including the opinions and comments of the government experts and Cree Nations consulted.

# 5.1.1 Analysis of Potential Effects and Proposed Mitigation Measures

In order to assess the effects on fish and fish habitat, the proponent used a study area corresponding to the zone of influence for this component. This is an area of approximately 3,000 hectares, including all of the projected infrastructure (Figure 8).

A total of fourteen species of fish were inventoried by the proponent in this study area: white sucker, northern pike, yellow perch, lake whitefish, yellow walleye, brook trout, burbot, lake chub, pearl dace, rapids dace, mottled sculpin, slimy sculpin, five-spine stickleback and ouitouche. No special-status fish species were captured during these inventories, although the proponent recognizes that the river system in the study area could provide habitat for lake sturgeon. This species is of particular importance to the Crees and its status is assessed as being of special concern by the Committee on the Status of Endangered Wildlife in Canada. It should be noted that lake sturgeon, white sucker, burbot and lake whitefish are species reserved for the exclusive use of Indigenous people under the *Act Respecting Hunting and Fishing Rights in the James Bay and New Québec Territories of Quebec* (JBNQ Agreement, Chapter 24 Schedule 1). Fisheries and Oceans Canada (DFO) considers that lake sturgeon is likely to frequent habitats located downstream from the study area, namely the Pontax River, to which most of the watercourses at the mine site flow, and the Eastmain-1 Reservoir, to which lakes 2 and 3 flow.

According to the DFO, certain lakes, as well as some of their tributaries and outfalls, have not been inventoried in the field by the proponent. Additional inventories may be required during the regulatory phase in order to more accurately document fish populations and habitats, particularly in lakes 11, 12 and 13.

The proponent believes that the main effects of the project on fish and their habitat are related to the loss of temporary and permanent habitat, the modification of the hydrological regime and the modification of the thermal regime. Other potential effects are the risk of suspended solids release into the water, the risk of spills and increased fishing pressure. The effects of increased fishing pressure are assessed in section 6.1 (Current use of land and resources for traditional purposes).

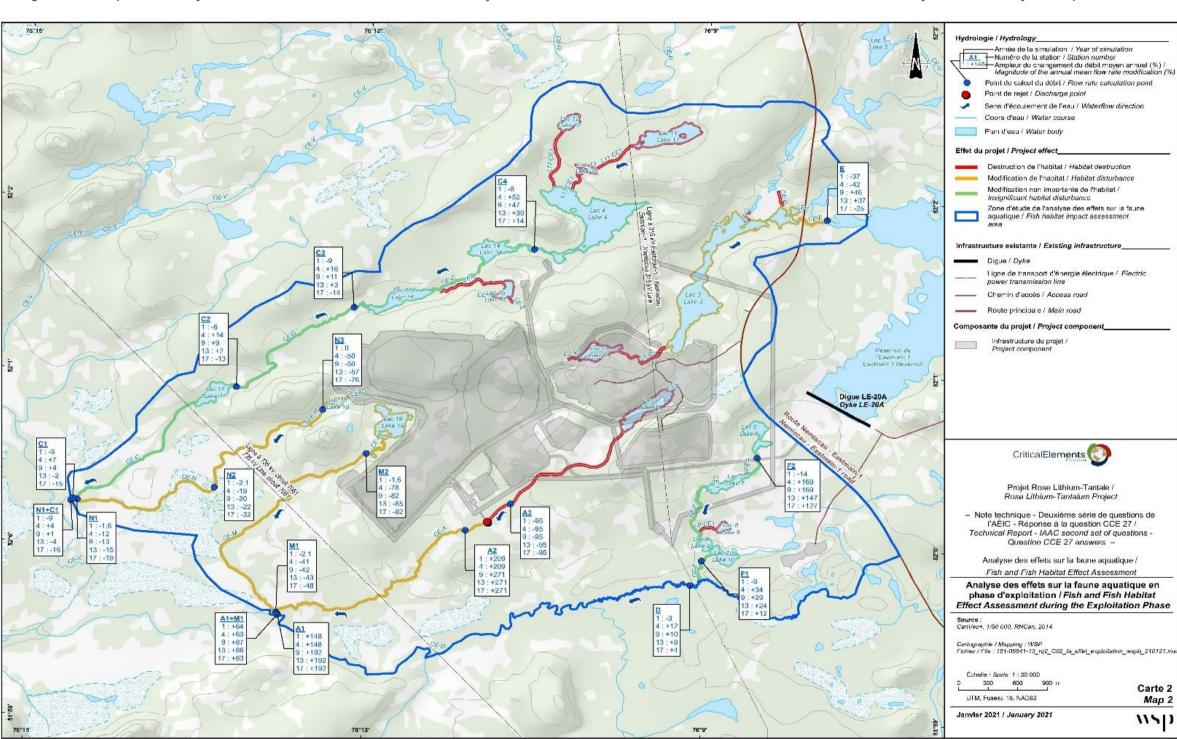


Figure 8: Proponent's Study Area for the Assessment of the Effects of the Project on Fish Habitat and Water Bodies and Watercourses Considered Destroyed or Modified by the Proponent

Source: WSP Canada Inc. (January 2021):

#### Deterioration, Destruction or Disruption of Habitat and Fish Mortality

The proponent anticipates that the natural flow of water around the mine site would be modified to create the pit and keep it dry. The modifications to the hydrological regime and the encroachment of mining infrastructure would deteriorate, destroy or disrupt 42.3 hectares of fish habitat, including 38 hectares in a lake environment and 4.5 hectares in a watercourse.

#### Construction Phase

In order to create the pit, the proponent plans to drain lakes 1 and 2, totalling 12.4 hectares. Lake 1 would be pumped to its natural outlet (watercourse A), downstream of its underground portion, and Lake 2 would be pumped to Lake 3. The proponent does not anticipate any effect on fish in watercourse A during pumping activities in Lake 1, since flow would be maintained. Once the lake is drained, the decrease in flow would be felt along the entire length of watercourse A, up to its confluence with watercourse D. Following the draining of lake 2, watercourses K (tributary of lake 2) and B (outlet of lake 2 and tributary of lake 3) would disappear. River E (Lake 3 outflow) would experience a 23% decrease in its mean annual flow.

The Cree Nations consulted expressed a desire to know the fate of the fish in these lakes. In order to respond to this concern, the proponent plans to fish Lake 1 for 10 days before it is drained to take some of the fish (white sucker, pearl mule, brook trout) and offer them to the Cree Nations. Cree users of the territory would be invited to participate in the fishing. No fishing would be planned at Lake 2 because of its very low abundance of fish and the lack of interest on the part of land users.

Certain bodies of water and streams would be affected by the construction of the tailings impoundment area. Lake 19 and its outlet, stream M, would experience an 80% decrease in average annual flow. This lake could become inaccessible or anoxic in winter low-water conditions. Lake 18 and its outfall, stream N, would experience a 40% decrease in mean annual flow. The watershed of stream C would experience a 5% decrease in mean annual flow.

The proponent believes that the anticipated decrease in flows in streams A, M and N, which would be permanently or occasionally dewatered during the construction phase, would be gradual so that fish would find refuge downstream.

DFO notes that a dike at Lake 3, including the dewatering of the upstream portion of this lake, was initially planned, but was abandoned by the proponent. This modification was not taken into account by the proponent when it last updated the effects on the hydrological regime.

#### **Operational Phase**

During the operational phase, the water flow on the mine site would already have been significantly modified. However, the operation of the water treatment plant would change the hydrology of stream A. The pumping of groundwater planned by the proponent to keep the pit dry would also have an effect on the local hydrology. Changes to the surface water flow pattern, as well as to surface and groundwater inflows, would have the effect of modifying, among other things, flow velocities, water levels, the area of available fish habitats and the quality of these habitats.

Mine water, including all types of contact water on the site and ore processing plant water, would be directed to the water treatment plant before being discharged in effluent, i.e., into stream A. The effluent would be fed in such a way as to replicate, to the extent possible, natural flow variations. It would, however, discharge water into stream A at a different flow rate than the reference state. For example, the average annual flow in stream A could increase by 200% in the first year of operation. Discharges would be intermittent and dependent on rainfall and water management at the site. The proponent plans to discharge intermittently so that low water periods in the watercourses are minimally disrupted. The average annual flow of stream A, just upstream of the mill effluent, would be reduced by 77%.

The proponent plans to keep the pit dry with nine groundwater pumping wells located on its periphery. This pumping would cause a greater drawdown of the water table (lowering of the groundwater level) near the pit. The drawdown would be almost nil at about 4 kilometres from the pit. The water from this pumping, as well as the water from the water treatment plant, would be considered mine effluent under Canada's *Metal and Diamond Mining Effluent Regulations* (MDMER). They would be discharged to lakes 3, 4 and 6 to mitigate the effects of lowering the water table. They would continuously feed lakes 4 and 6, beginning in year 4, and lake 3, beginning in year 9. This groundwater would maintain fish habitat in lakes 3, 4, 6, 7, 9, 10, 14, 16 and 17 as well as in streams C, E and F. DFO believes that a decrease in groundwater inputs below predictions, combined with continued discharges of the three peripheral well water effluents, could result in an increase in flows and current velocities downstream of the receiving lakes above the values anticipated by the proponent.

The proponent plans to install a stone bed along the shores of lakes 3, 4 and 6 where pumped water would be discharged to prevent bank erosion. The proponent believes that discharging this water at three additional points beyond the water treatment plant would cause less loss of fish habitat than at a single discharge point. As discussed in Chapter 3 (Project Justification and Alternatives Considered), DFO believes that the discharge of all water at four discharge points is an essential measure to be put in place to mitigate the effects on fish and fish habitat.

According to the proponent, the dewatering of Lake 2 as well as the drawdown of the water table would have effects on Lake 3 and the watercourses connected to it (E, G, H, I and J) up to 22 years after the closure of the mine site, even if the proponent plans to have a discharge point at Lake 3. Other water bodies and watercourses would experience habitat loss or alteration due to changes in water levels (see Appendix G).

The proponent anticipates that average monthly flows in watercourses in the study area would not exceed the estimated 2-year recurring flood flows under current conditions. It also plans to pump between July and September (after the spring melt), when possible, outside of rainy periods and before brook trout spawning. He believes that despite the significant variations in flow anticipated during the operational phase, the morphology of the watercourses studied would result in slight variations in water levels and flow speeds. The watercourses would be characterized by the presence of large floodplains, numerous beaver dams and other hydraulic controls, as well as the presence of several lakes. All of these features would limit water level variations, despite the magnitude of anticipated changes in flow rates. ECCC notes that the detailed engineering is not completed and that flow forecasts could still change, but not significantly.

The proponent undertakes, during the regulatory phase, to develop a compensation plan in partnership with DFO and the affected Cree Nations for the deterioration, destruction and disturbance of habitat.

The proponent plans a monitoring program for the hydrology of watercourses for which a significant reduction in flow (>10%) is expected, without specifying which type of flow would be used as a basis for comparison (average monthly flows, low flows, flood flows) or the monitoring methodology. According to the proponent's effects estimate, rivers A, C, E, F, M and N would be monitored during the life of the project.

ECCC recommends that the proponent submit a follow-up program for water levels and flows during all phases of the project, including water levels and flows in each of the identified watersheds, in order to verify the accuracy of the environmental assessment and judge the effectiveness of the mitigation measures. This monitoring program should specify, at a minimum, the location of the measurement sites, their frequency and duration, the methodology, content and frequency of reports, the action thresholds including the type of flows used for these thresholds, and the adaptive measures in the event of non-compliance with these thresholds. Finally, ECCC recommends that the detailed monitoring program related to the surface water hydrology component be developed and submitted to the responsible authorities for review and comment so that it can be finalized prior to the start of work.

#### Closure Phase

During the closure phase, the proponent no longer plans to draw down the water table, as pumping of groundwater would no longer be required. The proponent believes that all water bodies and watercourses, except lakes 1 and 2, should recover their habitat functions and surface area.

Effluent from the water treatment plant would continue to flow intermittently for a few years until water quality allows treatment to be stopped and natural water flow resumes. When this plant would no longer be in operation and natural flow would resume, Stream A would resume receiving more regular water inflows. These inflows would be very low compared to the flow conditions that would prevail during the last years of operation.

According to the proponent, the natural filling of the pit would take approximately 26 years after the cessation of activities. It anticipates a positive effect due to the creation of a water environment and the reestablishment of the water table in the pit sector. Once the pit is impounded and the return flow at the head of watercourse A, the proponent anticipates that fish would have access to the previously dewatered area, if there are no obstacles. The proponent does not anticipate any adverse effects after the closure phase, however, it did not present detailed information on the surface water drainage of the mine site during and after closure.

DFO has reservations about the return to a natural state due to the prolonged deterioration to which these habitats will have been subjected. The length of time the pit would be in operation and the estimated time for its filling also bring uncertainties. Although the pit would be flooded, DFO considers that it would probably not constitute adequate fish habitat in the future. Furthermore, DFO considers that indirect effects during the operational phase, referred to as "temporary alteration" of fish habitat by the proponent, are permanent effects. They would constitute a harmful alteration of fish habitat under the *Fisheries Act*, since several years would elapse between the beginning and potential end of the anticipated effects, after the pit is closed and possibly even after the pit is filled 26 years later.

ECCC believes that the proponent should have presented the boundaries of the various sub-catchment areas, taking into account the configuration of the mine site at closure (presence of the accumulation areas and pit), the drainage scheme and the drainage regime, including the flows and volumes of water draining to the receiving environments (lakes and rivers). The proponent indicated that calculations and modelling for surface water drainage at the mine site in post-closure would be carried out once the recovery plan is finalized and approved. ECCC believes that there remains uncertainty in the assessment of the effects of the project on the hydrological regime and consequently on fish habitat after the recovery and closure of the mine. However, ECCC believes that the proponent has estimated the effects of the project for the construction and operational phases sufficiently for the purposes of the environmental assessment.

With respect to the final site recovery phase, ECCC recommends that the follow-up program be designed to confirm the effects on watercourses at least 1 year after the completion of the recovery activities and the predicted effects after the pit filling period, which is expected to last 22 years. This follow-up should include updated calculations and modelling for surface water drainage at the mine site in post-closure.

DFO notes that only the four discharge point alternative was reviewed by the proponent. Taking into consideration the value, nature and extent of the habitats that would be affected by the works, DFO assesses that the losses of fish habitat that would occur could be offset under the *Fisheries Act*. However, DFO notes that the ability to fully offset the project's habitat losses in the vicinity of the mine site remains uncertain. A compensation plan will have to be developed, in the regulatory phase, that meets DFO's requirements and the needs of land users. The proponent is invited to collaborate with the Cree Nations affected by the project and DFO to develop compensation proposals that comply with the DFO *Policy for Applying Measures to Offset Adverse Effects on Fish and Fish Habitat Under the Fisheries Act*.

In addition, during the closure and post-closure phase, if additional residual effects on fish and fish habitat are anticipated – effects that would not have been assessed during the present environmental assessment or authorized during the upcoming regulatory phase – it will be the proponent's responsibility to comply with the laws and regulations in effect, prior to carrying out the work.

#### Modification of Water Quality

According to the proponent, the management of mine water could lead to changes in fish habitat. It could affect the quality of ground and surface water, the thermal regime and the dissolved oxygen concentration of water bodies and streams. The project could emit suspended solids into the water that could clog spawning grounds.

The Cree Nations consulted expressed concerns about water quality, the risk of contamination and potential effects on fish.

#### **Groundwater Quality**

In order to determine the initial state of groundwater quality, the proponent conducted two sampling campaigns in 2017 and 2019 from observation wells. The list of parameters measured included major ions, C10-C50 petroleum hydrocarbons, several metals and other inorganic compounds, as well as suspended solids. With the exception of tantalum, the proponent measured all substances that could be found in the

groundwater in the study area. The proponent's analyses show that, in the majority of samples, exceedances of Quebec's surface water resurgence criteria (SWR) were noted for the following metals: silver, copper, manganese, nickel, lead and zinc. The proponent believes that the concentrations of silver and copper in groundwater could occasionally exceed the SWR criteria during future sampling campaigns without these exceedances necessarily being attributable to the new activities of the future complex. ECCC recommends that tantalum be measured at observation wells prior to the commencement of construction to complete the initial status of groundwater quality in the study area.

According to the proponent, given the geological context of the sector and based on geochemical studies it has conducted, the mining materials composing the waste rock, tailings, ore and overburden piles would have a low risk of potential metal leaching<sup>8</sup> and acid mine drainage<sup>9</sup>. It would therefore be unlikely that inorganic elements, such as metals, would leach out and lead to contamination of surface and ground water. Nevertheless, the proponent plans to implement standard measures to collect and treat any process water or runoff that may have been in contact with the mining materials. Groundwater would thereby benefit from increased protection. According to ECCC, the mitigation measures identified by the proponent to reduce the effects of the project on groundwater quality are mainly focused on the prevention of accidental spills. These measures are the same as those described in section 7.1 (Effects of Accidents and Malfunctions).

ECCC and Natural Resources Canada (NRCan) note that the overburden has not been analyzed for acid mine drainage or metal leaching potential. According to ECCC, during the geochemical characterizations, no metals were found in excess of Quebec's Ministère de l'Environnement et de la Lutte contre les changements climatiques (MELCC) soil criteria in the overburden samples. In this situation, Quebec Directive 019 stipulates that overburden can be classified as "no metal leaching potential" without further testing. However, the proponent has undertaken to conduct tests to determine the acidogenic potential of soils on overburden samples in the summer of 2021 in order to rule on the acidogenic nature of this material. NRCan believes that the overburden could present a risk of acid rock drainage and should be tested using acid-base titration analysis and tests adapted to soils (TDPAS).

According to the proponent, the management of hazardous and residual materials and the circulation of machinery could lead to accidental spills of hydrocarbons, solvents or other hazardous liquids into the environment. The Committee's analysis and conclusions on the effects of accidents and malfunctions are described in section 7.1 (Effects of Accidents and malfunctions).

ECCC is generally in agreement with the proponent's assessment of the effect of the changes that would be caused by the project on groundwater quality. The Ministry emphasizes the importance of the mitigation measures that would be put in place to protect surface water and soils, as they would also contribute to the protection of groundwater. ECCC believes that if all mitigation measures identified by the proponent and

<sup>&</sup>lt;sup>8</sup> The potential for movement of metals in the soil caused by the displacement of water. (Definition by Termium Plus)

When mining operations disturb the chemical equilibrium of soils and deep metal sulphide deposits by suddenly placing them in oxidizing conditions. This reaction creates acidic flows called "acid mine drainage". (Definition by Termium Plus)

those recommended by ECCC are implemented in a timely manner, the effects of the project on groundwater quality and the associated risks would be minimized.

The proponent plans a groundwater monitoring program consisting of 18 observation wells located upstream and downstream of the mining infrastructure. The monitoring parameters would be substantially the same as those used to establish the initial state of groundwater quality, with the exception of thallium and mercury due to the large number of samples for which the concentration of these two elements were below detection limits during initial characterizations. The proponent plans to monitor tantalum, but does not plan to monitor barium and beryllium, which were also measured at the time of the initial characterization. ECCC believes that these two metals should also be included in the measured parameters so that the follow-up program covers all substances that could be found in the groundwater in the area of the mine site. The proponent plans to begin sampling the wells during the construction phase and, thereafter, sampling would be conducted twice a year during the operation, post-operation and recovery phase. The proponent plans to continue its groundwater quality monitoring program over a 5-year post-closure period. It then plans to abandon it, provided that water quality meets the requirements of Quebec's Directive 019. According to ECCC, monitoring of groundwater quality should begin as soon as work begins and be maintained throughout all phases of the project, including the construction phase. However, the frequency of the surveys could be adjusted based on the results.

The proponent also described the comparison criteria that would be used to analyze the monitoring results. The results would be compared with the SWR criteria and an alert threshold of 50% of the value of the SWR criteria would be applied. Background levels that had been assessed prior to the work would be used as comparison criteria when they exceed the SWR criteria. For parameters that do not have any criteria, the results would be compared to the values generally observed in groundwater and to the concentrations obtained under initial conditions. ECCC believes that the proposed comparison criteria are adequate. Given that there are currently no criteria for tantalum, ECCC recommends that monitoring results be compared to concentrations that would be measured at baseline conditions.

#### Soil Quality

According to the proponent, no previous activity is likely to have affected the quality of the soil at the project's site. The proponent undertakes to carry out a complementary characterization of the soils in order to complete the reference condition. Taking into account future data from this characterization, ECCC believes that the proponent has described the component with the available information and in an adequate manner considering the geology and previous activities carried out on the site. However, ECCC recommends that the additional characterization include analyses of tantalum in soils in order to obtain a complete picture of the natural surface concentrations on the site.

The proponent has identified only one source of effect on soil quality, namely the risk of contamination during accidental spills of hydrocarbons, solvents or other hazardous liquids (see section 7.1 Effects of Accidents and Malfunctions). However, ECCC believes that contamination with metals and metalloids resulting from the deposition of dust from mine operations remains possible. The reworking and relocation of material, including the use of waste rock as backfill for roads and mining infrastructure, could also result in a change in soil quality due to erosion, leaching or dust emission. ECCC believes that these potential effects, although potentially minor, should have been presented and discussed in the proponent's impact statement.

According to ECCC, the risks of surface soil contamination by metals and metalloids associated with the deposition of dust from the pit, roads and tailings pond remain low. According to the information provided by the proponent, the natural levels of metals and metalloids in the soil would be increased by less than 10% by the deposition of dust in the area close to the mine site exposed to prevailing winds. According to the studies provided by the proponent, ECCC believes that the waste rock would have low leachability. ECCC believes that the proponent has well documented the effects caused by accidental spills on soils. The effects on soil quality are therefore estimated to be low.

The proponent proposed various measures to mitigate the effects on soil quality, including maintenance of vehicles and other mobile machinery in the garage. ECCC recommends other measures, such as keeping stripping, clearing, excavation, backfilling and grading of work areas to a strict minimum in order to respect the natural topography and prevent erosion.

ECCC believes that, if all the mitigation measures selected by the proponent, as well as those recommended by ECCC and added in section 5.1.2 below, are implemented in a timely manner, the effects of the project on soil quality and associated risks would be minimized.

#### Surface Water Quality

During the construction phase, the proponent anticipates that the installation and presence of the construction site, site preparation, installation of infrastructures and work in an aquatic environment would increase suspended solids in the water. In order to limit their emission, the proponent plans to implement several measures, such as absorbent cloths, which would prevent sediment runoff into watercourses and bodies of water. It also plans to build basins and ditches on the site using till to retain particles, then add a geomembrane if necessary.

In order to limit suspended matter in stream A when pumping from Lake 1, the proponent plans to pass the water through a sedimentation basin or sediment bag before discharge. During the dewatering of Lake 2, the proponent plans to lay a stone bed at the outlet of the pipe to prevent erosion of the shoreline of Lake 3. To prevent any disturbance to aquatic fauna by suspended matter, the proponent plans to counter the remobilization of sediment (for example, with a turbidity curtain or bags) so that water from Lake 2 does not disturb the banks or bottom of Lake 3. The proponent would dispose of the sediment from lakes 1 and 2 in the overburden pile and cover it immediately with vegetation.

During the operational phase, water accumulating in the pit and runoff from the mine site would contain suspended solids, metals and nitrates. The proponent plans to build a plant to treat this water before discharging it to stream A, which would be the main input to stream A. It would be diluted little or not at all before reaching watercourse D. Consequently, the proponent believes that a nutrient enrichment effect could be observed in the medium term in this area. The proponent undertakes to comply with the criteria established by Quebec Directive 019 on the mining industry and the *Metal and Diamond Mining Effluent Regulations* (MDMER). In the event that certain contaminants exceed the MDMER limits for water treatment plant effluent, the proponent provides for a recirculation mechanism allowing the effluent to be returned to the accumulation basin. ECCC notes that if effluent recirculation were to occur, the accumulation basin could contain a volume of water corresponding to 10.4 days of operation for a 10-year flood recurrence and 2.5 days for a 100-year flood recurrence.

ECCC believes that the proponent's commitment to meet the criteria established by Directive 019 with respect to suspended solids is an important mitigation measure, since effective treatment to reduce suspended solids would help reduce several other contaminants in the effluent, including metals, notably tantalum.

The proponent believes that the groundwater captured by the pumping wells on the periphery of the pit and discharged into lakes 3, 4 and 6 could have an adverse effect on the water quality of these receiving lakes. The groundwater would be of a different temperature and could alter the thermal regime of the receiving water bodies. Oxygen saturation would also be lower, which could lead to anoxic conditions at certain times of the year and thus compromise the survival of fish. The proponent plans to set up sedimentation basins to collect groundwater before its discharge. These basins would make it possible to temper and reoxygenate the water before its discharge, while limiting the transport of suspended matter. The proponent believes that the release of this groundwater should not alter the quality of the receiving lakes, considering the measures it proposes. In the event that certain contaminants exceed the limits authorized by the MDMER when sampling the water in one of these basins, the proponent plans to add a treatment plant prior to the release of this water. A 6-month period would be required between the discovery of an exceedance and the installation of such a plant. In the meantime, the pumps in the wells on the periphery of the pit would be shut down. If a rise in the water level in the pit is detected, additional pumps would be added to transport the water to the storage basin and the main water treatment plant.

DFO notes that the proponent did not assess the effects of such a pump shutdown on fish habitat (e.g., at receiving lakes 3, 4 and 6). ECCC considers that there remains uncertainty as to the capacity of the accumulation basin to contain all the additional water volumes during the period of installation of the secondary water treatment units. ECCC recommends that the proponent revalidate its water balance with this contingency in mind to ensure that the accumulation basin and the main water treatment plant have sufficient capacity if the peripheral pumping water were to be diverted from this side for a period of at least 6 months. The proponent should submit the water balance results for this scenario to the Agency and the relevant authorities.

ECCC notes that sedimentation basins would be installed prior to discharge into the lakes in order to reduce the quantities of suspended solids in the effluents; the pH could also be corrected in these basins if necessary. However, the quality of the water from the peripheral pumping is still unknown. It would be somewhere between the natural groundwater quality of the study area and the quality of the mine water. The groundwater that would be pumped to lower the water table in order to lower the water level in the pit could mix to some extent with the dewatering water.

ECCC notes that the proponent's groundwater sampling results show, among other things, that fluoride and several metals exceed CCME quality criteria for the protection of fresh water, including silver and copper. If fluoride concentrations exceed the standards, the proponent plans to implement a treatment system in the basins before discharge into lakes 3, 4 and 6 to limit fluoride inputs into the aquatic environment.

The proponent plans to develop a study plan and conduct environmental effects follow-up studies (fish and benthos) according to the terms and conditions set out in the MDMER. It also plans to establish a baseline and monitor water quality in the effluent-receiving environment. Monitoring of water quality and fish populations in lakes 3, 4 and 6 as well as streams C and F would be carried out to document the effects of

groundwater discharge. In order to validate estimates of anticipated flows in watercourses, particularly low flows, the proponent plans a monitoring program for watercourses A, C, N, M, F and E, but does not specify, among other things, the frequency (years) of monitoring and the measurement sites. According to the proponent, a detailed monitoring protocol will be developed during the next phase of the project and submitted for approval prior to its implementation.

ECCC believes that the proponent's characterization of the receiving environment includes enough lakes and rivers to provide a good description of the initial state. With the exception of tantalum, the proponent measured all substances that could be found in surface water and sediment in the study area as a result of the project. Tantalum will need to be measured as soon as possible in order to fully assess the effects of the project once it is in operation. Given the low dissolution of tantalum, ECCC recommends that the proponent measure the total concentration of tantalum in water in addition to the dissolved concentration and incorporate this consideration into its monitoring plan. The monitoring of the state of surface water and sediment quality should continue at the sampling stations used during the 2018 and 2019 characterization campaigns, since these stations better represent the study area than those used in 2011.

ECCC considers that the proponent did not accurately estimate the level of efficiency of its water treatment unit by saying that the information would be provided during the detailed engineering. ECCC believes that the proponent could have provided information on the efficiency of a treatment system prior to this stage, in a theoretical manner, by providing comparative data on metal removal rates, for example, and by providing summary modelling of the operation of the proposed recirculation process in order to be able to justify the absence of a polishing pond downstream of the water treatment plant. The Committee notes the proponent's commitment to provide for adjustments to optimize treatment should the parameters monitored at the main water treatment plant be exceeded. It should also be noted that during the closure and recovery phases, the secondary water treatment plants would no longer be operational since the pumps at the periphery of the pit would be shut down.

ECCC believes that the mitigation measures proposed by the proponent should be sufficient if rigorously applied.

DFO believes that there is a significant risk that the combined effect of the altered hydrologic regime and dust input (proximity to the pit) could eventually lead to a deterioration of fish habitat in Lake 3 and significantly alter fish communities in Lake 3. Thus, an additional residual effect consisting of an overall deterioration of Lake 3 could occur. A follow-up of the effects on Lake 3 will have to be implemented in order to verify this. It is possible that more sensitive species, notably lake whitefish, may disappear in favour of more tolerant species such as white sucker. In addition, the anticipated loss of grass beds in the littoral zone of Lake 3 and at the mouths of its tributaries, which offer good potential for reproduction and feeding of northern pike and yellow perch in particular, could also reduce the lake's productivity. The free passage of fish in stream E, between Lake 3 and Eastmain-1 reservoir, in way of the culvert under the Nemiscau-Eastmain-1 road, could also be compromised by changes in the hydrological regime or silting of the lake. This could have an adverse effect on fish populations in the sector and will have to be verified through monitoring.

DFO also raises uncertainties regarding the potential effect of dust generated by mining activities on lakes 18 and 19 (adjacent to the co-disposal area). This effect, combined with modifications to the hydrological regime of these lakes and their current habitat characteristics (shallow lakes), could, in the long term, cause their destruction. A monitoring of the effects on these lakes will also have to be implemented in order to verify this.

DFO believes that the magnitude, extent and duration of the residual environmental effects on fish and fish habitat could, in the long term, be greater than those anticipated by the proponent because of the uncertainties and shortcomings cited. However, DFO currently believes that adequate follow-ups can mitigate these uncertainties. In such a case, the additional residual effects demonstrated will have to be subject to additional fish habitat compensation.

DFO would not have to issue a permit under subsections 73(1) and 74 under the *Species at Risk Act* since no aquatic species at risk, threatened or endangered under the *Species at Risk Act* has been inventoried in the water bodies and watercourses under study or is likely to be found there. No critical habitat for an aquatic species at risk is currently designated in or near the study area. However, the project would result in habitat losses, i.e., the destruction and deterioration of habitat, for several fish species, including brook trout, northern pike, yellow perch, white sucker and, potentially, lake whitefish and yellow walleye. In addition, the death of fish by means other than fishing would result in particular from the drying up of lakes 1 and 2. Thus, to proceed with its project, the proponent would have to obtain an authorization under paragraphs 34.4(2)(b) and 35(2)(b) of the *Fisheries Act*. DFO will ensure the project's compliance with the *Fisheries Act* during the regulatory phase, following the environmental assessment and its positive conclusion, if applicable.

# 5.1.2 Analysis and Conclusions by the Joint Assessment Committee on Residual Effects

The Committee assessed the residual effects on fish and fish habitat using the Environmental Effects Assessment Criteria in Appendix A. The Committee concludes that the project is not likely to cause significant adverse environmental effects on fish and fish habitat if the proponent applies the key mitigation measures and the measures of the follow-up and monitoring program below. The adverse effects incurred by the dewatering of water bodies and watercourses as well as by changes to the hydrological regime would be offset, in particular, by the proponent's compensation plan. The analysis of residual effects is based on the findings below.

Habitat loss, associated fish mortality and changes to water quality are local in scope. The dewatering of water bodies and watercourses and the effect of lowering the water table would be observed at the subwatershed level. These effects would be felt on a continuous and long-term basis, with mining activities extending over more than 26 years. Habitat loss and mortality are considered irreversible and of high intensity due to the areas destroyed or modified during the life of the project. The Committee notes that the changes to the hydrological regime would be mitigated as a result of mine recovery and pit flooding. The Committee and DFO believe that compensatory activities could offset the loss of habitat, thereby reducing the intensity of the effect to medium. The intensity of the modifications to water quality is considered low given the mitigation methods proposed by the proponent, particularly the management and treatment of mine water according to current standards, the presence of sedimentation ponds and the implementation of a follow-up and water monitoring program. Based on the application of the key mitigation measures identified below, the

Committee believes that the level of residual effects of the project on fish and fish habitat would be moderate. The Committee therefore concludes that the residual effects are insignificant.

#### Identification of Key Mitigation Measures

The Committee identified the following key measures to mitigate the significant adverse environmental effects of the project on fish and fish habitat. To do so, the Committee relied on the proponent's proposals, the opinion of government experts, comments received from the Cree Nations consulted and from a non-governmental organization.

#### **General Measures**

- Implementation of a mine effluent management program to specifically comply with MDMER standards, the *Fisheries Act* and the requirements of the Government of Quebec. This program includes in particular:
  - Temporary and permanent sedimentation ponds to minimize the discharge of suspended solids, and install a functional water treatment plant at the start of construction;
  - From operation to decommissioning, pumping of groundwater through wells on the periphery of the pit, transfer to sedimentation ponds, treatment if necessary, and final discharge to lakes 3, 4 and 6;
  - From operation to decommissioning, recovery and in-plant treatment of runoff from the pit, waste rock pile, overburden pile, industrial sector, including the ore mill, road ditches at the mine site, and the ore pile and dry tailings, with final effluent discharge to stream A;
- Carrying out an additional soil characterization before the start of the works in order to complete the reference state, including tantalum;
- Measurement of natural levels of total and dissolved tantalum in stream A, groundwater, surface water and sediments prior to the start of construction;
- A waste rock management plan is in place that stipulates how sulphide minerals will be managed, to avoid placing them on the edges or above the waste rock pile where they could create local pockets of acid mine drainage;
- Use of waste rock that does not contain sulphide minerals for construction purposes;
- Overburden testing for mine drainage potential, including tests adapted to soils (TDPAS) to be conducted prior to using the overburden for construction. Demonstrate that the overburden is of low risk according to Quebec Directive 019;
- Maintain monthly concentrations of suspended solids below 10 milligrams per litre for all final discharge points;
- Maintain dissolved tantalum concentrations below 0.1 micrograms per litre in the effluent from the main water treatment plant. If exceeded, provide measures to identify the source of the tantalum and the treatment, if applicable;



- Development and implementation of a compensation plan, in collaboration with Cree stakeholders and approved by DFO, that is relevant and sufficient to offset all residual effects on fish and fish habitat; and
- Management of mine water discharge so as to minimize hydrological modifications (e.g., water levels and flows) to water bodies and watercourses.

#### **Project Schedule**

 Carrying out work in water outside the sensitive period for the fish species present and limiting the duration of work in the aquatic environment to a minimum.

#### **Erosion and Sediment Transport Control**

- Implementation of effective erosion and sediment control measures during construction, operation
  and decommissioning, such as sedimentation basins, semipermeable berms, turbidity containment
  curtains, cofferdams with geotextile membranes, and a stone bed at the outlet of the pumping line
  at Lake 3;
- Deforestation on both sides of the high-water line is kept to a minimum and the vegetation cover is preserved as long as possible before work begins;
- Stripping, clearing, grading, excavation, backfilling and levelling of work areas limited to a minimum in order to respect the natural topography and prevent erosion;
- Implementing effective measures to limit the input of site sediments and other suspended solids to
  the receiving water environment and to ensure their maintenance (e.g., sediment barriers, berms,
  sediment traps, sedimentation ponds, temporary slope stabilization, diversion of water to vegetated
  areas). Ensure that effective measures are maintained during periods of flooding, heavy rainfall or
  frost, including limiting the input of fine particles on spawning grounds;
- Disposal of excavated material outside the high-water mark. If required, confine or stabilize these
  materials (e.g., impermeable sheeting, sediment barrier) to prevent the entry of sediment into the
  aquatic environment;
- Where work is to be carried out in water, isolate the work area to work in the dry or limit the input of sediment into the aquatic environment (e.g., cofferdams, diking and pumping, temporary diversion, turbidity curtain); and
- Encourage the use of turbidity curtains to surround the work area to contain suspended sediments. Deploy the curtain in such a way as to limit the trapping of fish inside the enclosure.

#### **Debris Management**

 No discharge of waste, debris or material into the aquatic environment. Remove all accidentally introduced debris as soon as possible.

#### **Temporary Works**

#### General Measures

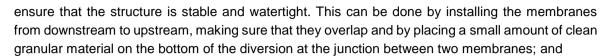
- Cumulative encroachment of temporary structures limited to one third of the width of the
  watercourse, measured from the width of the high-water mark, in order to restrict the increase in
  current velocities by restricting the flow and thus avoid hindering the free passage of fish or creating
  erosion problems;
- Circulation and sufficient water supply at all times to maintain fish habitat functions (feeding, rearing, spawning) downstream of the work area. Take the necessary measures to avoid impacts upstream and downstream of the work area (e.g., flooding, erosion, suspended solids);
- Design and stabilize temporary structures to withstand flooding that may occur during the construction period and to avoid erosion problems at the banks or bed; and
- Protection of natural weirs upstream and downstream of the structures during construction. If the
  weirs are destabilized during construction, recover them to protect the watercourse from scour, while
  limiting interventions in the natural watercourse and ensuring the free passage of fish (e.g.,
  embedding of stabilization materials, waterproofing and an effective low-water channel).

#### Cofferdams

- Encouraging the use of cofferdam types that minimize encroachment into fish habitat (e.g., sheet piling, concrete blocks, sandbags);
- If rockfill cofferdams are used, construct them using clean materials;
- Take the necessary measures to seal the cofferdams to minimize the amount of water to be managed;
- Encouraging work methods that improve the quality of the water to be managed (e.g., stone the bottom of excavations, ditches and resurgences; put in place a clean-up slab, etc.);
- Treatment of water coming from inside the cofferdam enclosure before it returns to the aquatic environment in order to limit the addition of sediment (e.g., buffer vegetation zone, settling pond, filter trench, "Envirobags", spillway container, combination of several methods); and
- Under certain conditions, carefully retrieve all captive fish from the confined or isolated sections of
  the work site and return them immediately to the aquatic environment in an area conducive to their
  survival to avoid fish mortality.

#### Temporary Diversion of a Watercourse

- Maintenance of free passage of fish in the temporary diversion, if deemed necessary;
- In the case of a temporary diversion made of granular materials, consideration should be given to the use of materials with a spread and continuous grain size in order to seal the bed and thus ensure a sufficient depth of water above the substrate. A low-water channel (thalweg) should also be built in order to concentrate the flow during periods of low flow;
- In the case of a temporary diversion consisting of waterproof membranes, ensure that the structure is stable and watertight. In the case of a temporary diversion consisting of watertight membranes,



 Arranging the downstream connection of the temporary diversion with the natural watercourse in a harmonious manner in order to limit the risk of developing erosion sites on the opposite bank;

#### Embankment and Pumping of Water from Upstream to Downstream

- Install a suitable device at the inlet of the pumping hose (e.g., strainer) to prevent fish from being sucked in;
- Orientation and layout of the pumping pipe outlet to limit the risk of the development of shoreline erosion sites associated with the return of water downstream of the work area;
- Avoid fording of machinery in the watercourse. In the event that fording is justified, limit the crossing
  of essential machinery to a single round trip. If it is necessary to cross the watercourse several times,
  construction of a temporary structure to cross the watercourse;
- Encouraging the use of temporary bridges or crossing structures that minimize encroachment into fish habitat and provide for the free passage of fish, if deemed necessary;
- Use of clean granular materials for the construction of temporary diversion roads, excluding the road surface and portions of the road above the high water mark. When dismantling, remove all material that has been placed;
- While considering pumping water from peripheral wells as final discharge points as defined by the MDMER, manage discharge flows to lakes 3, 4 and 6 in proportion to the drawdown of the water table caused by pumping; and
- Operation of the water treatment plant in such a way as to reproduce the natural flow variations of stream A, taking into account the storage capacity of the sedimentation basin.

#### Connecting Watercourses to Culvert Approaches

- Placement of the top of the riprap protecting the bed of the watercourse located upstream and downstream of the culverts below the elevations of the upstream and downstream inverts of the culvert so as not to create an obstacle to fish passage; and
- Designing bank slope re-profiling to ensure bank stability.

#### Water Intake

• Implementation of the measures found on the Fisheries Protection Program website (<a href="https://www.dfo-mpo.gc.ca/pnw-ppe/measures-mesures-eng.html">https://www.dfo-mpo.gc.ca/pnw-ppe/measures-mesures-eng.html</a>) concerning the design and installation of fish screens at the entrance to freshwater intakes to prevent fish entrainment or impingement. Entrainment occurs when a fish is drawn into an intake and is unable to escape. Impaction occurs when a trapped fish is held in contact with the inlet screen and cannot escape.

#### Dynamiting

- No use of unconfined explosives; and
- For blasting activities, adherence to Guidelines for the use of explosives in or near Canadian fisheries waters (Wright D.G. and G.E. Hopky, 1998) to reduce the likelihood of killing or injuring fish.

#### Shoreline Stabilization

• Stabilization design to limit the end effect. For example, the stabilization should gradually follow the natural profile of the existing slopes on either side of the structure.

#### Temporary Site Closure

- Stabilization and temporary protection of disturbed soil presenting a risk of erosion and sediment transport to the aquatic environment using methods adapted to the site, the duration of the site closure and the time of year;
- Diversion of runoff before it reaches disturbed soils (e.g., ridge ditch and dissipation ditch to vegetated areas); and
- Verification of the measures in place to limit the input of sediment from the work site to the aquatic
  environment to demonstrate that they are working properly and that maintenance is carried out
  before the work site is closed.

#### Restoration of the Premises

- Stripping of service areas and storage areas for excavated and backfilled materials and conservation
  of the organic soil layer in order to put it back in place when the site is rehabilitated;
- Monitoring soil quality after the recovery phase to ensure that it is similar to the natural background levels established prior to the construction phase and adequate to allow for revegetation and future activities. Ensure that the analytical parameters used to characterize soils in the ore storage and transfer areas during the closure phase are the same as those used for natural background grades.
   If it is suspected that machinery may have been subject to leaks, also analyze certain organic parameters (e.g., C10-C50 petroleum hydrocarbons, PAHs and MAHs);
- In the area of the ore stockpile, in the event that certain areas have been contaminated, characterize, excavate and then treat the soil on site or in an authorized centre. Prior to recovery, characterize the ore transfer areas as well;
- Recovery of riparian areas deteriorated by the work as it progresses. Restore the bed and banks of
  aquatic environments affected by the work to their original state (substrate granulometry, bed profile,
  vegetation, etc.) following demobilization of the work site on all affected areas (temporary structures,
  access, etc.);
- Restoration of water circulation in the work area in a gradual manner in order to allow for the
  adjustment and nesting of the materials of the reconstituted bed, and thus ensure the watertightness
  of the bed. During this period, pump turbid water out of the work area to appropriate water
  management systems (pumping through vegetation, settling pond, etc.);

- Limiting riprap along the coast as much as possible and in such a way as not to exceed the highwater mark, while favouring the revegetation of the shoreline at the lowest possible elevation, using recognized plant engineering techniques favouring overhanging shrub and herbaceous strata and the use of native species. Undertake revegetation as soon as possible after completion of the work, in a favourable period and in such a way as to maximize vegetation recovery. Rehabilitate ditches damaged by machinery (drainage slope, slope shoulders, etc.);
- Conduct a characterization during the closure phase for all inorganic and organic substances likely to be emitted or released by project activities, including tantalum;
- Establishment of natural background levels for substances as specified in the Guide de caractérisation physico-chimique de l'état initial des sols avant l'implantation d'un projet industriel (Ministère du Développement durable, de l'Environnement et de la Lutte contre les changements climatiques, 2015) for the establishment of background levels;
- Implementation of the following actions during the mine site decommissioning phase:
  - Flooding of the pit and addition of a spillway to stream A;
  - Recovery of the original stream bed and bank profile, including slope stabilization and surface revegetation;
- Continued continuous treatment at the main water treatment plant as long as there is a final effluent, and provision for adjustments to optimize treatment in the event that monitored parameters are exceeded.

#### Need for Follow-up and Follow-up Requirements

The Committee recommends the implementation of a follow-up program to verify the effectiveness of mitigation measures and fish and fish habitat predictions. This program would include a monitoring component of water quality standards and requirements. Adjustments to the mitigation measures could be made if necessary to minimize adverse environmental effects. The monitoring would incorporate the requirements dictated in Directive 019 on the Quebec Mining Industry and the MDMER. Follow-up and monitoring would be applied during each phase of the project, unless otherwise indicated, and would include:

- Monitoring low water levels and anticipated flows in the six watercourses impacted by the project (A, C, N, M, F and E) at three times of the year (spring, summer and autumn) using a rain gauge, a level probe and gauges (speed measurements to calculate the flow), the location of which in each watercourse would be indicated on a map;
- To monitor water levels and flows in water bodies and streams undergoing a hydrological change of more than 10%;
- During the operational phase, monitor the integrity of watercourses (relative to erosion) undergoing a water modification and intervene if necessary;
- Monitoring of the groundwater level, including:
  - Water levels measured in the observation wells drilled by the proponent and in the pit;
  - Flow rates pumped daily using flowmeters installed at the pump outlets;

- Monitor groundwater quality beginning early in the construction phase and maintained throughout all phases of the project, adjusting the frequency of readings as necessary based on the results, including at a minimum:
  - Water quality in the observation wells located upstream and downstream hydraulically of the mining infrastructures, with the same substances as those used to characterize the initial state of groundwater quality, including barium and beryllium, and adding tantalum;
  - Quality of the water pumped by the shafts on the periphery of the pit, taken from the sedimentation basins, before it is mixed with the water from receiving lakes 3, 4 and 6, from the start of the operating phase, in order to obtain a more accurate and complete picture and to analyze the results in a global manner before installing an additional treatment system in the sedimentation basins. In addition to tantalum and lithium, add fluorides and metals exceeding CCME water quality guidelines to the monitoring program. Conduct sampling once per week;
  - Water quality in areas of potential risk, i.e., near petroleum and chemical reservoirs, the ore processing plant and tailings impoundment areas;
- Monitor the water quality of the final effluent from the main treatment plant and exposed water bodies
  and streams by measuring total metals in the effluent. Once the mine is in operation, verify the need
  to reduce the amount of suspended solids discharged to the receiving environment by modifying the
  treatment system to ensure that the recommended metal concentrations, including total and
  dissolved tantalum, are not exceeded;
- Prepare a program to monitor the quality of surface water in the receiving environment. In doing so, prepare a monitoring program for the surface water quality of the receiving environment;
  - Carry out monitoring in all natural receiving environments (lakes 3, 4, 6 and watercourse A) as well as in the retention basins of roads B1, B2 and B3, at four monitoring points four times a year and at least 1 month apart, for various parameters defined by the Government of Quebec, such as lithium and tantalum concentration or pH. If the monitoring shows that certain substances do not meet the water quality objectives, correct the water treatment process at the water treatment plant and secondary treatment plants with a program adapted to the problem observed. Add, in addition to the metals identified in the initial state of the water bodies, tantalum and lithium, as these are the metals sought in the project and are present on the site;
  - Apply the monitoring programme from the start of the work and maintain it throughout all phases of the project (construction, operation, closure and post-closure phases);
  - Include lakes 18 and 19 because of the risk of dust deposition, the proximity of the waste rock and tailings codisposal area and the risk of exfiltration from this area;
  - Include monitoring of physicochemical parameters relevant to fish habitat, including, but not limited to, dissolved oxygen and temperature profiles, which will make it possible to assess, if necessary, the effects of the project on lakes 3, 4 and 6, as well as lakes 18 and 19, during the operational phase;

- Carry out this monitoring at appropriate times and with appropriate frequency. Include an adequate baseline in the monitoring;
- Develop and implement monitoring to determine the extent to which dust and sediment inputs from mining activities are likely to affect fish habitat in lakes 3, 18 and 19, including lake depth, sediment granulometry and water turbidity, until mine closure. Include an adequate baseline condition in the monitoring;
- Develop and conduct follow-up studies on the effects of the project on fish and benthic fauna;
- During the operational and decommissioning phase, monitor the physico-chemical quality of the sediments upstream and downstream of stream A, which will receive the final mining effluent from the main treatment plant. Also carry out monitoring of tantalum in the sediments of stream A in order to estimate the potential for bioaccumulation of this metal in aquatic organisms;
- During the operational and decommissioning phase, carry out geochemical characterization of waste
  rock, tailings and ore in order to validate compliance with the initial characterization results, compare
  them with changes in water quality at the mine site and adapt the recovery plan as required;
- Inspect the sedimentation ponds during the operational phase to verify their residual capacity and to trigger the emptying of the ponds at the appropriate time;
- Develop and implement a monitoring program to demonstrate the maintenance of Lake 3 fish habitats and populations, particularly lake whitefish, during the operational phase. Include an adequate reference condition in the monitoring. Pay particular attention to the frequency and methods of sampling to limit fish mortality;
- Monitoring of the tailings pit during operation by visual inspection to identify acid mine drainage, if any. Develop an action plan, including mitigation measures, if acid mine drainage is present; and
- In the decommissioning and post-decommissioning phase, monitor the flow (flow rates and direction
  of flow) of water from the mine site.

## 5.2 Wetlands

The project could cause residual effects on wetlands resulting from the destruction of several hectares of wetlands. However, the Committee believes that these effects are not likely to be significant given the implementation of the mitigation measures, including the compensation plan and the follow-up measures recommended in section 5.2.2. To determine the significance of the effects on wetlands, the Committee assessed, among other things, whether the project is likely to result in a net loss of wetland functions.

The following subsections present the information considered by the Committee in its analysis to conclude on the significance of the project's effects on wetlands, including the opinions and comments of government experts and Cree Nations consulted.

# 5.2.1 Analysis of Potential Effects and Proposed Mitigation Measures

A wetland is land where the water table is near or above the surface, or is saturated with water for a long enough period to create conditions such as water-modified soils and hydrophilic vegetation<sup>10</sup>. For wetlands located on lands where provincial jurisdiction applies, as is the case for this project, the *Loi concernant la conservation des milieux humides et hydriques* (Act for the Conservation of Wetlands and Watercourses) provides for the application of the "avoid-minimize-compensate" sequence and recommends, at all times, an approach that ensures the maintenance of functional ecosystems, rather than the restoration of fragmented and degraded environments.

The proponent inventoried eight categories of wetlands totalling 3,098.3 hectares in the study area (Figure 9): open ombrotrophic bogs, wooded ombrotrophic bogs, shrub swamps, treed swamps, marshes, ponds (shallow water and aquatic grasslands), wooded minerotrophic fens and open minerotrophic fens. All of these wetlands are common in the James Bay region. The proponent specified that no special-status plant species was detected during the vegetation inventories. Wetlands occupy 30.5% of the study area. Table 5 presents the areas of wetlands by category in the study area.

<sup>&</sup>lt;sup>10</sup> With an affinity for water.

Milieu humide / Wetland Eau peu profonde (étang) / Shallow open water (pond) Marécage arborescent / Forested swamp Marécage arbustif / Shrubby swamp Tourbière minérotrophe boisée / Forested fen Tourbière ombrotrophe boisée / Forested bog Tourbière ombrotrophe ouverte / Open bog Milieu terrestre / Terrestrial vegetation Composante du projet / Projet component\_ Infrastructure minière projetée / Proposed mining infrastructure Déviation de la ligne d'Hydro-Québec (projet connexe, Hydro-Québec) / Hydro-Quebec powerline deviation (related project by Hydro-Québec) Cours d'eau permanent / Perennial stream Plan d'eau / Water body Ligne de transport d'énergie électrique / Electric power transmission line Chemin d'accès / Access road Route principale / Main road Limite / Boundary
Zone d'étude de l'analyse des effets sur la végétation / Vegetation impact assessment a Critical Elements Projet Rose Lithium-Tantale / Rose Lithium-Tantalum Project
– Mise à jour de l'étude d'impact sur l'environnement / Update of the Environmental Impact Statement -Analyse des effets sur les milieux humides / Wetland Impact Assessment Sources:
CanVect. 1/50 000, RNCan. 2014
Infrastructure miniere projetée / Proposed mining infrastructure:
0200-C-0101\_C dwg. 2017-06-30 Cartographie / Mapping : WSP Fichier / File : Rose\_meie\_c07-04\_ve\_MilHumide\_wspb\_171201.mxd Echalle / Scale 1 : 25 000 250 500 750 m Carte 7-4 UTM, Fuseau 18, NAD83 Map 7-4 Décembre 2017 / December 2017 1151)

Figure 9: Location of Wetlands in the Study Area

Source: WSP Canada Inc. (February 2019a)

Table 5: Surface Area of Wetlands Directly Affected by the Project

Type of Wetland	Surface Area (in hectares)	Occupied Proportion in the Study  Area (in %)
Open ombrotrophic bog	2,319.22	22.8
Wooded ombrotrophic bog	671.43	6.6
Shrub swamp	61.7	0.6
Treed swamp	32.19	0.3
Marsh	7.99	0.1
Pond (shallow water and aquatic grasslands)	2.47	<0.1
Wooded minerotrophic fen	2.11	<0.1
Open minerotrophic fen	1.19	<0.1
Total	3,098.3	30.5

Of the 51 wetlands identified, four have high ecological value, including two treed swamps, one shrub swamp and one open ombrotrophic bog. According to the proponent, these high ecological value environments totalling 31.75 hectares stand out for their good ecological integrity, their quality hydrological links and their maturity. Of the other wetlands, 43 have average ecological value and four have low ecological value.

Based on available information, Environment and Climate Change Canada (ECCC) believes that the project would be carried out in an area where wetland loss and degradation is considered moderate. ECCC therefore believes that special attention should be paid to limit any additional loss of wetlands in this region. ECCC adds that the project would not be carried out in a region where wetland loss or degradation reaches critical proportions (Environment Canada, 1996).

## Loss and Alteration of Wetlands

During the construction phase, the preparation of the site for the installation of the work site and mining infrastructures would result in the loss and direct disturbance of part of the wetlands identified in the study area. According to the proponent, the creation of the pit and infrastructure would cause the destruction of 139.44 hectares of wetlands, including areas of high ecological value. The environments considered lost include those in the footprint of the pit, accumulation areas (overburden dump, waste rock and dry tailings dumps and ore stockpile), basins, roads, ditches and related infrastructure such as buildings. Additional wetlands within the mine site footprint would be directly disturbed by the project (34.11 hectares). The proponent determined that the project would result in a total loss of 173.55 hectares of wetlands.

During the operation phase, the dewatering of lakes and streams, the reduction and increase of flows and the pumping of the pit and groundwater table, described in Section 5.1 (Fish and Fish Habitat), could cause changes to watercourses. These alterations could indirectly disturb 768.21 hectares of wetlands in the study area.

Figure 10 locates the wetlands within the project footprint. The two treed swamps of high ecological value would be close to stream A (polygons R7 and R34). The shrub swamp and open ombrotrophic bog of high ecological value would be within the pit footprint (polygons R46 and 379). These would be entirely lost. However, the majority of the wetlands lost would be ombrotrophic bogs of low ecological value.

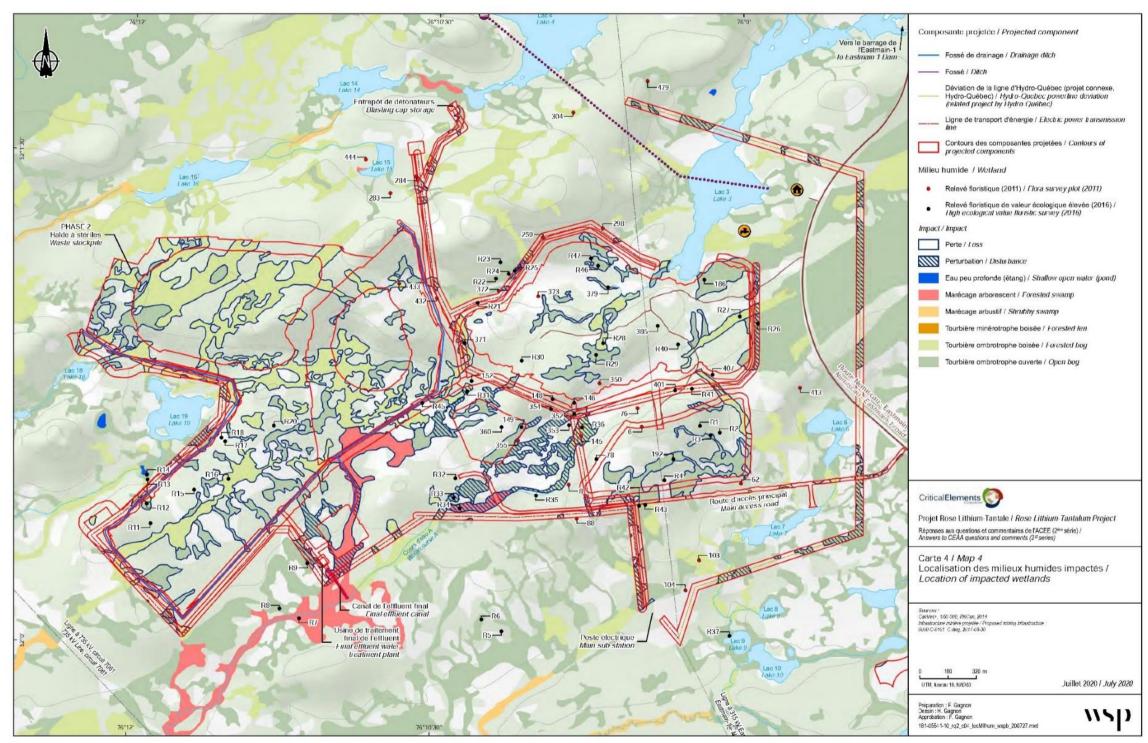
Table 6 shows the surface areas of wetlands within the project footprint that would be destroyed or disturbed. The planned watercourse alterations would have a greater impact on the marshes and swamps around the project, as these wetlands have an important connection to watercourses. Bogs and ponds, which do not have a significant connection to watercourses, would be more sensitive to the effects of pumping from the pit and the water table.

Table 6: Assessment of the Loss and Disturbance of Wetlands Affected by Mining Infrastructure

Type of Wetland	Destroyed Surface Area (in hectares)	Directly Disturbed Surface Area (in hectares)	Indirectly Disturbed Surface Area (in hectares)	Total (in hectares)
Open ombrotrophic bog	58.94	23.52	556.3	638.76
Wooded ombrotrophic bog	72.15	6.9	177.66	256.71
Shrub swamp	0.24	0	10.05	10.29
Treed swamp	8.11	3.61	20.24	31.96
Marsh	0	0	2.43	2.43
Pond (shallow water and aquatic grasslands)	0	0.08	1.53	1.61
Wooded minerotrophic fen	0	0	0	0
Open minerotrophic fen	0	0	0	0
Total	139.44	34.11	768.21	941.76

Although the proponent anticipates the return to a natural environment for certain parts of the mine site after its restoration, the destruction and disturbance of wetlands is considered permanent, even though some environments could recover after mine closure. In some cases, indirectly disturbed areas would be permanently disturbed. In the case of wetlands affected by changes in watercourses, such as marshes and swamps, the disturbance could be permanent. Conversely, the indirect effects on ombrotrophic bogs and ponds could gradually fade at the end of mine operations and at the end of the pumping of the pit and the water table in the periphery of the pit. With the end of mine operations and pumping, the water table would return to its original water levels and the indirect effects on ombrotrophic bogs and ponds would gradually diminish.

Figure 10: Wetland Losses and Changes in the Project Footprint



Source: WSP Canada Inc. (February 2019b)

The proponent chose the location of the project's components in such a way as to minimize the effects on wetlands. Although the project would result in the loss and direct disturbance of 173.55 hectares of wetlands, this would represent only 5.6% of the area of wetlands included in the study area. ECCC is satisfied with the application of the "avoid-minimize-compensate" sequence that led the proponent to choose the location of the project components in such a way as to limit the permanent loss of wetlands and their functions. ECCC considers that avoiding work in wetlands is the most effective mitigation measure.

The proponent plans to file a "wetland or watercourse compensation plan" to be approved by the Government of Quebec after the project is approved, if applicable. A preliminary version of this plan has been presented to the Committee and provides for the development of five borrow pits in the vicinity of the project. A minimum of 42.1 hectares of wetlands and a maximum of 5.8 hectares of land would be compensated. The proponent explains that, given the regional context in which the project would be implemented, only a portion of the surface areas that would be lost in the project sector could be compensated for. The proponent believes that the territory is barely developed and the presence of wetlands is prevalent. There would therefore be few options for restoring or creating new wetlands. ECCC recommends that a detailed version of the compensation plan for the loss of wetlands be developed as soon as possible, before construction begins.

The proponent anticipates that its compensation activities in the five proposed borrow pits would consist of marshes and shallow water marshes (11.6 hectares), treed swamps (14.7 hectares) and shrub swamps (15.8 hectares). The proponent took into account maximizing the marsh-swamp and shallow water areas in order to increase the water retention capacity and regulate the water levels of the environments that would be developed. The proponent also determined during inventories that shrub swamps and treed swamps were the environments with the highest ecological values in the study area. The development of these disturbed sites should enable them to ensure their ecological functions in terms of hydrology, improvement of water quality, habitat and climate. ECCC believes that the compensation plan should be implemented before the loss of wetlands occurs, as recommended by ECCC's *Operational Framework for Use of Conservation Allowances*.

The proponent is also planning a follow-up program that would make it possible to more accurately assess the effects of changes to watercourses on wetlands. According to the proponent's estimates, the newly developed wetlands could reach a certain balance after 5 years. Those that have been disturbed within a 100-metre radius of the mine site's infrastructures could return to natural conditions within 5 to 15 years after the project's closure.

## Loss of Wetlands Functions

Wetlands have several functions in the environment related to hydrology, biogeochemistry, habitats, particularly for species at risk, and socio-economic functions. The diversity of these wetlands and their functions contributes to the health of ecosystems.

The ombrotrophic bogs are the wetland type that will be most affected by the project (Table 7). Approximately 161.51 hectares of ombrotrophic bogs would be destroyed or directly affected by the project. Bogs have as their main functions the export of nutrients and carbon sequestration. They also support biodiversity, serve as habitat for certain species at risk, and are characterized by high biological productivity.

Rather, ponds and wetlands support hydrological functions such as flow regulation, aquifer recharge, climate regulation and erosion protection. These environments also help improve water quality. Since the surface areas of ponds and wetlands affected by the project would be small, overall functions associated with hydrological processes would be least affected.

The description of the ecological functions of wetlands makes it possible to appreciate their role as a habitat for avian fauna. However, ECCC points out that the habitat function for species at risk has only briefly been dealt with by the proponent and that the socio-economic functions of wetlands have not been assessed.

Table 7: Main Functions of the Wetlands Affected by the Project

	Destroyed and			
Type of distu Wetland Surfac	directly disturbed Surface Area (in hectares)	Hydrological Functions	Biogeochemical Functions	Habitat Functions
Pond	0.08	<ul><li>Flow control</li><li>Aquifer recharge</li><li>Climate control</li></ul>	<ul> <li>Improvement of water quality</li> </ul>	<ul><li>Biodiversity support</li><li>Species at risk</li><li>Migratory birds habitats</li></ul>
Treed and shrub swamps	11.96	<ul><li>Flow control</li><li>Protection against erosion</li><li>Climate control</li></ul>	<ul> <li>Improvement of water quality</li> </ul>	<ul><li>Biodiversity support</li><li>Espèces en péril</li></ul>
Ombrotrophic bog	161.51		<ul><li>Export of nutrients</li><li>Carbon sequestration</li></ul>	<ul><li>Biodiversity support</li><li>Species at risk</li><li>Biological productivity</li></ul>

The ecological functions of the wetlands that would be destroyed (139.44 hectares) by the project are considered lost. For the wetlands that would be directly disturbed by the project (34.11 hectares), some of their functions could be preserved, depending on the type of wetland, its location and the nature or intensity of the disturbance. The proponent quantified the losses of wetlands frequented by migratory birds and estimated that for open ombrotrophic bogs, a maximum of 200 breeding pairs could be affected due to habitat loss.

According to the proponent, the implementation of a compensation plan for five borrow pits located near the project could minimize the project's effects on the loss of wetland functions. The proponent anticipates that revegetation, the configuration of shallow waters (ponds) and the site-specific development of a mosaic of habitats would create favourable conditions for the use of the sites by various wildlife species. The growth of

plants that would be introduced into wet and terrestrial environments would help carbon sequestration. However, it would be difficult to recover carbon sequestration levels comparable to those of the lost environments.

According to the proponent, most of the wetlands that would be affected by the project in the study area present a low quality habitat for migratory birds. The proponent's compensation plan calls for the establishment of islands of herbaceous or shrubby vegetation to create nesting or feeding habitat conditions for several species of birds. The proponent believes that the wetlands created would be of greater ecological value than those that would be destroyed. ECCC believes that the implementation of compensatory measures would meet the objectives of the *Federal Policy on Wetland Conservation* and compensate for the loss of functions, particularly the loss of habitat for migratory birds and species at risk. However, ECCC emphasizes that, because of the uncertainties inherent in the implementation of any wetland compensation plan, the plan should include a follow-up program that will make it possible, where applicable, to identify the corrective measures that may need to be implemented.

## Introduction and Propagation of Invasive Alien Species

According to the proponent, the development of the construction site and mine site as well as the transportation and circulation of machinery in the work area could promote the introduction or propagation of invasive alien species in wetlands at all stages of the project. However, the harsh climatic conditions in the study area could limit the growth potential of some of these species, which are more common in southern Quebec.

Small colonies of reed canary grass, a perennial grass plant considered an invasive alien plant, were observed by the proponent in the study area. This species was mainly observed in the wasteland present in the power line right-of-way and in a former access road bordering a bog.

In order to minimize the risks of introduction and propagation of these species, the proponent has planned measures such as ensuring that construction equipment is cleaned before arriving at the mine site so that it is free of mud, animal or plant fragments. Should the work require the relocation of soil, the proponent has planned to examine it beforehand to identify the potential presence of invasive alien species. The proponent would then manage the affected soil in order to reduce the risk of propagation. A follow-up in the areas that would be restored and revegetated is also planned 2 years after the end of the project to verify whether invasive alien species have become established.

## Risk of Accidental Hydrocarbon Spills

Many of the equipment and machinery present on the site would require the use of hydrocarbons for their operation. Accidental spills into the environment could occur mainly during the refuelling of this equipment or in the event of machinery breakdown. In the event of a spill in a wetland, the product would come into contact with plants, sediments and soils. Such a spill would cause damage to the ecosystem and aquatic fauna and flora. It could lead to the loss of suitable habitats for certain wildlife species in the more or less long-term. The proponent plans work practices to avoid accidental spills, including an emergency plan detailed in section 7.1 (Effects of Accidents and Malfunctions). In the event of a spill, contaminated soil would

be managed in accordance with current regulations. According to the proponent, the environmental risks related to spills would be low and, if they did occur, they would be located at the construction site.

The proponent also plans to implement an environmental monitoring program to ensure compliance with laws, policies and regulations in force, with the proponent's commitments and obligations, with the plans and specifications, and with the various mitigation measures proposed to minimize the effects on wetlands. According to ECCC, the monitoring program should also aim to quickly identify unforeseen sources of potential effects that could occur, such as encroachments or spills resulting from accidents or malfunctions.

ECCC believes that the mitigation measures planned by the proponent, including the implementation of a compensation plan submitted for review by the competent authorities, would make it possible to minimize the project's residual environmental effects on wetlands.

# 5.2.2 Analysis and Conclusions of the Joint Assessment Committee on Residual Effects

The Committee assessed the residual effects related to wetlands based on the Environmental Effects Assessment Criteria in Appendix A. The Committee believes that the project is not likely to cause significant adverse environmental effects on wetlands if the following key mitigation measures (including the compensation plan) and follow-up measures are implemented. The adverse effects related to the loss of wetlands and their ecological functions would only be partially compensated for by the preliminary compensation plan submitted by the proponent. This plan would have to be approved by the Government of Quebec and implemented by the proponent in order to meet the provincial regulatory requirements of the *Loi sur la qualité de l'environnement* (Environment Quality Act). The analysis is detailed in the following paragraphs.

The loss of wetlands is local in extent, as the expected losses would be within the footprint of the mine site and habitat disturbance would be noticeable at the periphery of the site in the study area. The effect would be felt from the outset of the project, over the long term and with a continuous frequency. From the construction phase, wetlands would be destroyed to develop the project site. The loss of wetlands is considered irreversible. Given that four wetlands of high ecological value would be destroyed and their ecological functions lost, the intensity of the effect is considered high. ECCC considers that these effects would be mitigated by the wetland compensation plan developed by the proponent. The Committee believes that once the wetland compensation plan is improved and approved by the Government of Quebec, it could then limit the effects caused by the loss of wetlands and their functions. The Committee also recommends that the proponent improve their compensation plan by including contribution and collaboration initiatives in research or compensation projects on wetlands. The intensity of the effect would thus be reduced to a "medium" level, since the negative effects would be partially compensated for in this plan. The Committee therefore concludes that the residual effect would be moderate and not significant.

## **Identification of Key Mitigation Measures**

The Committee identified the key mitigation measures required to ensure that the proposed project does not cause significant adverse environmental effects on wetlands. The Committee took into account the mitigation and compensation measures proposed by the proponent and the opinions of government experts. The key mitigation measures are the following:

- Avoidance of work in wet areas, where possible;
- Development and implementation of a compensation plan for the loss of wetlands related to the project in collaboration with the affected Cree Nations, the Cree Nation Government and the competent authorities. In collaboration with the affected Cree Nations and the tallymen, the proponent is also encouraged to identify, contribute and collaborate in research or compensation projects on wetlands that would make it possible to compensate for the losses that would be generated by the project. The detailed compensation plan must:
  - clearly demonstrate how it will meet the objective of reducing the loss of wetland functions, specifying the functions that will be compensated and the balance of losses after compensation;
  - identify and justify the performance indicators that will allow the success of the compensation measure to be assessed and identify additional measures that could be implemented if the performance indicators are not met;
  - demonstrate that compensation will be sustainable over time; and
  - be submitted to the Impact Assessment Agency of Canada and the relevant authorities as soon as possible for review and comment prior to the start of construction;
- Conduct of work on frozen ground, during periods of low water conditions or using construction equipment that exerts low pressure on the ground when the machinery must circulate in a wetland.
   Wooden mats or fascines could also be used if necessary;
- Maintenance of drainage conditions in wetlands adjacent to work areas;
- Prevention of the introduction of invasive alien species into the project study area by ensuring that construction equipment is cleaned prior to arrival at the mine site so that it is free of mud, animal or plant fragments;
- During the closure phase, restoration of natural drainage and stream banks within the project footprint; and
- Delimitation of areas containing invasive alien species in order to ensure soil management without risk of propagation.
- In addition, adherence to the key measures identified in the other chapters of this Report will
  minimize the effects on other environmental components affected by the project that could affect
  wetlands.

## Need for Follow-up and Follow-up Requirements

The Committee recommends the implementation of follow-up programs to verify the prediction of effects on wetlands and the effectiveness of proposed mitigation measures:

- Monitoring of wetlands on and near the mine site to verify the accuracy of the environmental assessment predictions, to ensure the effectiveness of mitigation measures and to more accurately assess the effects of changes to watercourses on different types of wetlands in order to document, among other things, the effects of the project on plant communities and the maintenance of ecological functions. This follow-up must be presented as soon as possible to the Committee and the competent authorities for comments in order to examine the objectives, methodology, performance indicators and duration required to adequately assess the effectiveness of the mitigation or compensation measures that will have been implemented for the wetlands;
- Development and implementation of a wetlands monitoring program with the objective of rapidly identifying unanticipated sources of potential effects that may occur, such as encroachments or spills resulting from accidents or malfunctions;
- Follow-up of the compensation plan for the loss of wetlands related to the project during the first 5
  years following the work that will allow, where applicable, to identify corrective measures that may
  need to be put in place. The duration of the monitoring will have to be reviewed and adjusted
  according to the results obtained;
- Follow-up 2 years after the end of the work in order to verify whether invasive alien species have become established in the project area and in the wetlands that will have been restored.

## 5.3 Migratory Birds and Birds at Risk

The project could result in residual effects on migratory birds, birds at risk and their habitat due to habitat loss, mortality risk and disturbance of birds, their nests or their eggs. However, the Committee believes that these effects are not likely to be significant given the implementation of the mitigation and follow-up measures recommended in Section 5.3.2. To determine the significance of the effects on these birds and their habitat, the Committee assesses, among other things, whether the project's effects could adversely affect one or more important phases of their life cycle, the maintenance of their populations or the maintenance, management or recovery of birds at risk.

The Committee assessed the effects on traditional resource use, including goose hunting and small game birds, in section 6.1 (Current Use of Lands and Resources for Traditional Purposes by Cree Nations).

The following subsections present the information considered by the Committee in its analysis, including the opinions and comments of government experts and Cree Nations consulted.

# 5.3.1 Analysis of Potential Effects and Proposed Mitigation Measures

The Committee assessed the effects of the project on migratory birds, their eggs, their nests and their habitats, as well as the bird species listed on Schedule 1 of the *Species at Risk Act* (SARA). Migratory birds are those listed in the schedule of the *Migratory Birds Convention Act*, 1994.

In order to put together a profile of the bird fauna, the proponent used the natural environment study area, which covers an area of approximately 100 square kilometres on the periphery of the future mine site (Figure 2). The project site is currently frequented by avian fauna during the spring and fall migration periods, as well as during nesting and raising of young birds. The proponent analyzed data from all available sources of information and field inventories. A total of 97 avian species, both migratory and non-migratory, are potentially present in the study area. At least 24 species of waterfowl, 27 species of aquatic birds and 61 species of land birds are likely to frequent the study area. Some waterfowl species, such as Canada geese and snow geese, are valued by the Cree Nations. The nesting of 9 avian species has been confirmed. The proponent assigns probable nesting status to 21 species and possible nesting status to 38 other species.

There are 7 species at risk protected under SARA that have been inventoried in the study area or that are likely to frequent the study area. The common nighthawk and short-eared owl have notably been inventoried during the nesting season. The study area is also believed to have nesting potential for the Canada warbler, olive-sided flycatcher and rusty blackbird, which are designated as Threatened, Endangered and Special Concern species under SARA, respectively. Harlequin ducks (species of Special Concern) and peregrine falcons (species of Special Concern) are likely to frequent the study area. Based on the information submitted by the proponent, ECCC confirms that no critical habitat for birds at risk is present within the footprint of the mine site.

According to the proponent and the Cree Nations consulted, the Eastmain 1 hydroelectric development reservoir, located northeast of the future mine site, is a preferred area for certain migratory species, particularly waterfowl.

## Habitat Loss and Mortality

According to the proponent, habitat loss would be the main negative effect caused by the project on birds. It would result from the implementation of mining infrastructure, which requires site preparation (soil stripping, deforestation, excavation and earthworks). The proponent anticipates an increased risk of mortality (e.g., destruction of nests) given the nature of the work to be carried out. The dewatering of lakes and changes in water levels in streams and other water bodies would also contribute to this habitat loss, particularly for waterfowl species.

The total footprint of the project, and hence the expected habitat loss for migratory birds, is 614 hectares. It includes terrestrial environments (427.38 hectares), treed wetlands (90.77 hectares), open wetlands (82.54 hectares), lakes (13.09 hectares), shrubby wetlands (0.24 hectares) and already modified environments (0.50 hectares). The proponent maintains, however, that a large proportion of the wetlands that would be destroyed or modified by the project are ombrotrophic bogs, which would constitute a low-quality habitat for

migratory birds, particularly because of their linear and discontinuous appearance. Table 8 provides a complete picture of habitat and breeding pair losses by type of bird inventoried (migratory and non-migratory, excluding birds at risk).

Table 8: Habitat and Breeding Pair Losses by Type of Bird, Excluding Birds at Risk

Type of Bird	Habitat Loss (in hectares)	Number of Potentially Affected Species	Breeding Pair Losses
Waterfowl	614.02	13	5.25
Aquatic birds	614.02	2	0.28
Birds of prey	614.02	6	3
Forest land birds associated with softwood lichen stands		24	854.37
Forest land birds associated with sphagnum peat moss stands		17	260.52
Forest land birds associated with mixed stands		17	229.01
Forest land birds associated with deciduous stands		14	73.59
Land birds associated with ponds		2	1
Land birds associated with open bogs	82.46	10	99
Shorebirds	82.54	4	1

According to the proponent, with the exception of the common nighthawk, the project would affect critical habitats in the study area that are currently not used by birds at risk. Table 9 details the expected habitat losses for the 5 species of birds at risk protected under SARA for which a loss of critical habitat is anticipated.

Table 9: Loss of Critical Habitat by Bird Species at Risk Protected under the Species at Risk Act

Bird Species at Risk	Loss of Critical Habitat (in hectares)	
Common nighthawk	275.36	
Short-eared owl	4.57	
Olive-sided flycatcher	0.00 (habitat is not affected)	
Canada warbler	110.03	
Rusty blackbird	152.44	

## IMPACT ASSESSMENT AGENCY OF CANADA / CREE NATION GOVERNMENT

According to ECCC, the recovery documents identify habitat loss or degradation on the breeding grounds as a potential threat to the recovery or survival of 5 species of birds at risk. Loss of nesting and feeding habitat can also have potential effects on birds, particularly on breeding pairs that will have to relocate to similar habitats nearby. When these habitats become scarcer, an increase in the density of birds in the same habitat can occur, leading to a scarcity of resources and an increase in predation. Thus, the destruction and deterioration of habitats contribute directly or indirectly to the decline of certain more vulnerable species.

The proponent has planned several measures to reduce the negative effects of the project on the habitat of migratory birds and birds at risk and thus avoid mortality risks:

- Development of a compensation plan, as described in section 5.2 (Wetlands), to compensate for the loss of wetlands;
- Maintenance of a 30-metre undisturbed vegetated buffer zone along the edges of water bodies and watercourses affected by the project;
- Bird nest awareness program and employee training;
- Removal of material disposal areas (e.g., shredded woody material, gravel) during the bird nesting period (May 30 to August 15) to avoid nesting on the site during the construction phase;
- Non-nesting slopes of less than 70 degrees for quarry embankments, sand pits and unconsolidated deposits in quarried areas of the site; and
- During the construction phase, deforestation outside the birds' nesting period, as far as possible, paying particular attention to the presence of eggs and nests. In case of necessary deforestation during the birds' nesting period:
  - Pre-inspection of the area before authorizing work, including an inventory of bird life;
  - Clear demarcation of the work area to avoid non-essential encroachment;
  - If a nest, egg or nestling is found, work must be stopped until nesting is complete or a
    protection zone of adequate size for the species observed must be established and marked,
    and the work must be moved outside this zone;
  - Monitoring of the nests and the work carried out; and
  - Monitoring report documenting the presence of nests of migratory birds and birds at risk and the actions taken to ensure their protection.

ECCC reiterates that the best way to avoid adverse effects on migratory birds (such as injuring, killing or disturbing migratory birds or destroying and disturbing their nests and eggs) is to carry out the work outside the nesting period. Since the proponent has not undertaken to carry out site preparation work, particularly clearing and brushing, outside the nesting season, there is a risk of causing negative effects on migratory birds, particularly if such work is carried out during the nesting season.

## Disturbances Due to Noise, Light, Dust and Risk of Collision

Mining infrastructure and activities can cause noise, light and dust that can disturb the behaviour of birds. Mortality risks would also be increased due to potential collisions related to the presence of infrastructure and traffic on the site, particularly during site preparation, construction and operation.

## Noise

The proponent measured current noise levels of 40 decibels at two Cree camps located respectively 2 and 4 kilometres from the centre of the future mine site, which corresponds to levels typically measured in a natural environment. According to the proponent, the scientific literature specifies that a sound level of 40 decibels is the threshold at which negative effects are observed in birds. Above this threshold, changes can occur in reproductive success and communication between species. Birds also avoid these areas. The proponent plans to comply with provincial standards of 55 decibels during the day and 45 decibels at night, as set out in Quebec's Noise Instruction Note 98-01 and the *Lignes directrices relativement aux niveaux sonores provenant d'un chantier de construction industriel du Québec* (Guideline for Noise Levels from an Industrial Construction Site in Quebec). Given the sound power of the equipment planned to be used for the construction and operation phases (e.g., hydraulic shovels, off-road trucks, crushers, etc.), the Committee believes that the noise level in the project footprint would exceed the 40-decibel threshold, which would encourage birds to avoid the area of the future mine site.

The sector of dikes LE-22, LE-23 and LE-24C of the Eastmain-1 reservoir located near or in the proponent's study area is a migratory stopover for waterfowl and an important hunting area valued by the Crees. The noise caused by the project could cause waterfowl to move to a quieter area. During the Committee's consultations, certain members of the Cree Nations raised concerns about the noise associated with blasting and the passage of heavy trucks during goose hunting seasons. In response to these concerns, the proponent plans to reduce the frequency of blasting activities and truck traffic during hunting periods (see section 6.1 Current Use of Lands and Resources for Traditional Purposes by Cree Nations). The proponent also commits to meeting the provincial standards set out in the *Directive 019 sur l'industrie minière* (Mining Industry Directive 019) for an open-pit mine.

In order to mitigate the disturbances associated with noise, both for one-time (blasting) and ongoing (drilling) events, the proponent intends to apply additional measures, including:

- Vehicle circulation at reduced speed to limit noise and vibration emissions;
- Regular inspection of machinery and trucks to ensure that their exhaust systems are in good condition;
- Work site equipment equipped with a white noise back-up alarm (except for transit equipment or equipment used for short periods of time);
- Shutting down unused electrical or mechanical equipment, including trucks waiting for a load to be loaded when waiting for more than 5 minutes; and
- Prohibiting the use of engine braking within the construction site area.

#### Light and Collision Risks

Migrating birds may be attracted to night-time lighting that causes them to deviate from their migratory route. In foggy conditions, they may also collide with infrastructure such as lighting towers. According to the proponent, artificial light would be limited to a 300-metre zone around the mine. The level of light generated towards the sky would be low. The proponent proposes the following measures to minimize the negative effects of light on migratory birds and birds at risk:

## IMPACT ASSESSMENT AGENCY OF CANADA / CREE NATION GOVERNMENT

- Installation of PC-Amber 1,800 K type bulbs for light fixtures, which have a lower luminous impact;
- Limitation of light emission towards the sky by directing the luminous flux towards surfaces;
- Positioning the light fixtures so as to avoid light spillage outside the spaces to be lit; and
- Installation of photocells, timers and motion detectors to reduce the period and duration of lighting use.

## Dust

Dust emitted from construction activities, extraction and storage of mine tailings and from transportation to the site could affect air quality and wildlife through deposition. Using atmospheric dispersion modelling scenarios, the proponent estimates that the expected dust concentrations would be below the standards set by the *Canadian Environmental Protection Act* and Quebec's *Clean Air Regulation (Environment Quality Act)*. The proponent concludes that the degradation of atmospheric quality by dust would be limited to the immediate environment of the site, resulting in a negligible effect on wildlife. Nevertheless, the proponent proposes numerous measures to reduce the negative impacts of dust on migratory birds and birds at risk, including the following:

- Watering of roads on the mine site;
- Drilling equipment equipped with dust control devices;
- Handling and transportation of dust collected by dust collectors so that there is no visible dust release more than 2 metres from the source of emission;
- Storage, deposit or disposal on the ground of non-recycled dust, taking care to avoid any visible dust release more than 2 metres from the source of emission;
- Vehicle traffic at reduced speed in order to limit dust emissions;
- · Regular inspection of dust elimination equipment;
- · Reduced handling of granular materials in high winds during work; and
- Implementation of an air quality and dust control monitoring program.

## Spill Risks

According to the proponent, the most likely risk of a hazardous material spill is related to the supply of hydrocarbons. A spill could cause health problems in birds in direct or indirect contact with the product (injuries, body burns, hypothermia or loss of feathers' waterproofness). However, the proponent believes that birds have the ability to move quickly. They would therefore be less likely to feel the effects of such an event. The risks of spills and the proposed measures are discussed in greater detail in section 7.1 (Effects of Accidents and Malfunctions).

## Risks of Contamination in Water Storage Basins

According to the proponent, birds using the water storage basins for feeding or grooming purposes (e.g., feather smoothing) could be contaminated, since their water would contain suspended solids and heavy

metals that could accumulate in the birds' tissues. The proponent undertakes to install well-established scaring equipment to keep avian fauna away from the storage basins. The proponent also undertakes to set up a monitoring program for the storage basins.

ECCC believes that the mitigation measures proposed by the proponent would reduce the project's effects on migratory birds, particularly for healthy and resilient populations, provided that all the mitigation measures previously stated are implemented in a timely manner. However, residual effects would remain due to disturbance caused by noise (blasting, transportation, use of equipment, etc.), light, the loss, modification or alteration of habitat, as well as by-catches caused by collisions or otherwise.

For birds at risk, ECCC considers that the mitigation measures would reduce the project's effects on these species or their habitat, given that these are species with a wide distribution in Quebec that do not frequent the project area and that could find other potential breeding habitats at the regional level.

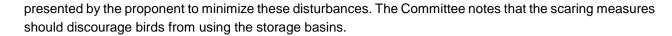
# 5.3.2 Analysis and Conclusions of the Joint Assessment Committee on Residual Effects

The Committee's analysis is based on the proponent's assessment of the effects on migratory birds and birds at risk protected under SARA and their habitats, on comments received from the Cree Nations and the public, as well as on ECCC's opinion.

After taking into account the implementation of the key mitigation measures and follow-up measures described in this section, the Committee believes that the project is not likely to cause significant adverse effects on migratory birds and birds at risk. The Committee considers that the proponent has adequately documented the effects of their project on migratory birds and birds at risk. The level of residual effects would be moderate. The Committee's assessment of the residual effects is based on the environmental effects assessment criteria in Appendix A and the following findings.

With the 17-year mine operation phase, habitat loss, effects caused by noise, light and dust emissions, as well as the risk of collisions and contamination would be observed over the long term. Although habitat loss would be limited to the footprint of the mine site, the disturbance to birds would extend beyond the immediate project site, which is local in extent. A partial return to the reference state could be considered from the remediation phase onwards, while these negative effects would gradually fade away. The Committee believes that these effects could be reversible in the longer term, i.e., the valued component would fully recover from the effects caused by the project.

The intensity of the negative effects of the project would be moderate. With respect to habitat loss, it could interfere with one or more important phases in the life cycle of migratory birds and birds at risk, thus reducing their abundance. The Committee notes, however, that replacement habitats exist in the natural environment's study area. Consequently, habitat loss would not affect the maintenance of a population in the study area. The Committee emphasizes that deforestation during the construction phase would be carried out, as much as possible, outside the nesting period, which would minimize bycatch. Furthermore, the Committee believes that the disturbance would not be detrimental to the maintenance of the population, as the population would be able to avoid the area. The Committee is also satisfied with the measures



## **Identification of Key Mitigation Measures**

The Committee identified the key mitigation measures required to ensure that the project does not cause significant adverse environmental effects on migratory birds and birds at risk and their habitat. The Committee took into account the mitigation measures proposed by the proponent, the advice of government experts, as well as the comments received from the Cree Nations consulted. The Committee also ensured that measures consistent with any recovery strategy were taken to avoid, or mitigate, and monitor adverse effects on birds at risk should the project proceed. The key mitigation measures are as follows:

- Carrying out the project in such a way as to protect migratory birds and to avoid injuring, killing or disturbing them, or destroying, disturbing or taking their nests or eggs. In this respect, take into account ECCC's Guidelines to Reduce Risk to Migratory Birds. In carrying out the designated project, implement measures that are consistent with the Migratory Birds Convention Act, 1994, the Migratory Birds Regulations and the Species at Risk Act. In doing so:
  - As far as possible, deforestation should be carried out outside the nesting period, i.e., between May 30<sup>th</sup> and August 15<sup>th</sup> in order to prevent the destruction of nests. If deforestation takes place during the nesting period, do not actively search for nests unless the nests are easily located. To determine whether migratory birds are nesting in an area at a particular time, use non-intrusive monitoring methods to avoid disturbing migratory birds while nesting (such as listening stations);
  - Determination of nesting period dates based on the best available information, in consultation with ECCC, for any year in which activities associated with the construction or operation of the project could adversely affect the nesting of migratory birds. It should be noted that when nesting dates apply to a large area such as the Upper Rupert Plateau Ecodistrict, it is possible that locally the nesting period may begin and end earlier or later than the dates used due to microclimatic conditions specific to certain locations, or due to interannual climatic variations (e.g., early spring, cold and rainy summer);
  - If nests are found in the construction zone, establish a protection zone around the nest until nesting is complete. Protective distances must take into account the intensity, duration, frequency and proximity of the activity, but also the cumulative effect of all activities in the vicinity of the nest;
  - If it is not technically or economically feasible to carry out activities that may adversely affect nesting outside the nesting period, submit a justification to the Agency and develop and implement, in consultation with ECCC and the Monitoring Committee, additional mitigation measures to avoid adverse effects on migratory birds, including nests, eggs and their nestlings. Submit these measures to the Agency prior to their implementation; and
  - Implementation of a training and awareness program for employees on the presence of migratory bird nests and the measures to be implemented in the event that a nest is discovered;

- Limit deforestation to the designated project area;
- Take into account the specific nesting periods of each species of birds at risk to target activities that may harm them;
- Compliance with the noise standards contained in Quebec's Noise Instruction Note 98-01 and taking all necessary measures to limit noise at the source;
- Prohibit the use of engine braking within the work site area;
- Limit the speed of mining trucks to 24 kilometres per hour on the mine site in order to limit noise, vibration and dust emissions;
- Control of dust emissions from access and traffic routes, as well as aggregate handling in accordance with Quebec's Clean Air Regulation (Environment Quality Act);
- Drilling equipment equipped with dust control devices;
- Control of the duration, orientation and intensity of lighting required during each phase of the project;
- Development and implementation of an intervention plan to prevent the use of the storage basin by migratory birds. Consideration of ECCC's Beneficial Management Practices in the development of the response plan;
- Gradual rehabilitation of the project components in order to revegetate cleared areas and thus create suitable habitat for migratory birds; and
- Progressive recovery of the environment at the end of the work, as the disturbed areas are no longer used. Favour the creation of favourable habitats for birds at risk species present or potentially present in the project area during recovery.

## Need for Follow-up and Follow-up Requirements

In order to verify the prediction of effects on migratory birds and birds at risk protected under SARA and the effectiveness of the proposed mitigation measures, the Committee recommends that the follow-up program include the following requirements:

- Development and submission to the Agency and ECCC of a detailed general monitoring program
  for migratory birds and birds at risk prior to the start of construction work. In this monitoring program,
  take into account the construction phase. Prior to construction work, inventories may be required to
  establish adequate and up-to-date baseline values, since the last inventories were conducted in
  2016. Take into account the knowledge of land users;
- Prior to the start of construction, implementation of a monitoring program for activities or operations that may have an effect on migratory birds and birds at risk during the three phases of the project. For each activity, determine the measures to be put in place to ensure that nuisance or disturbance is reduced, particularly during the nesting period. In particular, take into account birds at risk, including the common nighthawk, which is likely to use bare areas of vegetation in the project area. Periodically update the monitoring program to take into account changes in regulations, such as a review of the status of wildlife species by the Committee on the Status of Endangered Wildlife in Canada or SARA:

- Monitoring of the composition and abundance of birds nesting on the periphery of the infrastructures
  during the construction, operation and closure period in order to validate the presence and use of
  the area on the periphery of the project by birds at risk;
- Every 5 years, census of birds at risk that would be present at the periphery of the deforested area, from the operation phase to closure, indicating their density, abundance and location. All species of birds seen and heard during the inventories must be listed, with special attention paid to the following species of birds at risk: Canada warblers, olive-sided flycatchers, rusty blackbirds, common nighthawks, and short-eared owls;
- Implementation of an air quality monitoring and dust control program, as described in section 6.2 (Cree Health);
- Implementation of a basin monitoring program to prevent and minimize the negative effects of the project on migratory birds that would use all of the basins; and
- Follow-up of the restored sectors with respect to all species at risk present or potentially present in
  the study area during the recovery. Determination of a monitoring period long enough to allow the
  habitat to become suitable for these species and thus avoid inventorying the habitat at a stage of
  development that is too early.

# 5.4 Transboundary Environmental Effects – Greenhouse Gas Emissions

The project could result in residual transboundary effects through greenhouse gas emissions. However, the Committee believes that these effects are not likely to be significant given that the volume of greenhouse gases emitted by the project would contribute little to provincial or national emissions. The total annual emissions that would be generated by the maximum operating scenario of the mine would be in the range of 84.3 kilotonnes (84,300 tonnes) of carbon dioxide equivalent (CO<sub>2</sub> eq). This corresponds to approximately 0.12% of the total greenhouse gas emissions inventoried in Quebec in 2017 (Ministère de l'Environnement et de la Lutte contre les changements climatiques, 2019), and 0.012% of the total greenhouse gas emissions inventoried in Canada in 2018 (Environment and Climate Change Canada, April 2020a). The project's total emissions would be in the order of 1,519 kilotonnes of CO<sub>2</sub> eq.

The following subsections provide the information that the Committee considered in its analysis to conclude on the significance of transboundary environmental effects, specifically on greenhouse gas emissions, including the opinions and comments of government experts and Cree Nations consulted.

# 5.4.1 Analysis of potential effects and proposed mitigation measures

Greenhouse gases (GHGs) are atmospheric gases that absorb and reflect infrared radiation causing the lower layers of the atmosphere to warm. They are recognized as being one of the causes of climate change that can have various impacts on ecosystems and human health. These gases disperse at the global scale

and, for the purposes of CEAA 2012 are considered to have transboundary environmental effects. The main GHGs include carbon dioxide, methane, nitrous oxide, sulphur hexafluoride, ozone, hydrofluorocarbons and perfluorocarbons. Greenhouse gas estimates are usually expressed in tonnes of carbon dioxide equivalent<sup>11</sup> (CO<sub>2</sub> eq) per year.

As of 2017, projects that emit more than 10 kilotonnes of CO<sub>2</sub> eq per year are required to report their emissions to Environment and Climate Change Canada (ECCC). In addition, the threshold for determining whether additional information is required for the Minister's decision in federal impact assessments conducted under the *Impact Assessment Act* is 500 kilotonnes of CO<sub>2</sub> eq per year (ECCC, July 2020). At the provincial level, under the *Regulation respecting mandatory reporting of certain emissions of contaminants into the atmosphere,* anyone who operates an establishment that releases an amount of GHGs into the atmosphere equal to or higher than 10,000 tonnes of CO<sub>2</sub> eq per year is required to report emissions every year.

In 2017, total GHG emissions in Quebec amounted to 78,600 kilotonnes of CO<sub>2</sub> eq. For Canada as a whole, total greenhouse gas emissions in 2018 amounted to 729,000 kilotonnes of CO<sub>2</sub> eq (ECCC, April 2020a).

The main sources of greenhouse gas emissions identified by the proponent for the duration of the project are, in decreasing order of importance, the following:

- Diesel combustion by generators, machinery and off-road vehicles;
- Combustion of natural gas in furnaces, boilers and heating systems during the operation phase;
- Combustion of fuels for the logistical transportation of materials, consumables and personnel;
- Loss of a carbon sink during deforestation of the project area;
- Use of explosives for extraction activities; and
- Indirect emissions associated with the use of electrical energy.

According to the proponent, after applying the mitigation measures proposed below, the project would emit an average of 74.1 kilotonnes of CO<sub>2</sub> equivalent per year, for 20.5 years. Annual emissions would peak in the operational phase at 84.3 kilotonnes per year. Table 10 shows the amounts of greenhouse gas emissions by project phase.

Greenhouse gas emissions are calculated and expressed in carbon dioxide equivalent to facilitate comparison. The emission rate of each substance is multiplied by its global warming potential relative to that of carbon dioxide.

Table 10: Summary of the Project's Greenhouse Gas Emission Forecasts

Phase	Duration	Estimation of Greenhouse Gas Emissions	
	(in years)	Annually	For the duration of the
		(CO <sub>2</sub> eq tonnes/year)	phase
			(CO <sub>2</sub> eq tonnes)
Construction	1.5	34,653	51,980
Operation	17	84,283	1,432,811
Closure	2	17,082	34,163
Total	20.5	74,095	1,518,954

The proponent intends to implement several measures to minimize greenhouse gas emissions, including the following:

- Using only U.S. Environmental Protection Agency Level 4 (Tier 4) certified machinery and mobile equipment in the operational phase, when available;
- Taking energy efficiency into account when purchasing equipment and selecting construction and fit-up standards, procedures and operating methods;
- Preferably using electric buses to transport employees between the camp and the mine site;
- Continuously learning about energy conservation programs offered by governments, Hydro-Quebec, etc.;
- Training drivers of trucks transporting ore from the pit to the crusher in eco-driving;
- Limiting the operation of stationary machinery and vehicles; and
- Considering the use of biofuel in compliance with the recommendations of machinery manufacturers.

ECCC believes that the various measures proposed by the proponent are adequate and sufficient to reduce the effects of the project on GHG emissions. Among the proposed measures, some are considered more important for reducing GHGs, including: using electrical equipment wherever possible in mine operations; limiting engine idling; using the latest (Tier 4) engine technology; using energy-efficient equipment, construction and design standards, procedures and operating practices; and providing eco-driving training to drivers of material hauling trucks. ECCC believes that while the above mitigation measures will reduce emissions, GHGs would be emitted during all phases of the project and would contribute to Canadian and global GHG emissions.

The Committee also recognizes the proponent's commitment to connect to the Hydro-Québec grid and to use hydropower, an energy source with low greenhouse gas emissions, as the primary source of energy to power most stationary equipment.

# 5.4.2 Joint Assessment Committee's Analysis and Conclusions Regarding Residual Effects

According to the Committee, significant adverse transboundary environmental effects occur when project emissions are a high contribution compared to provincial or national greenhouse gas emissions. Given the project's low contribution to provincial and national greenhouse gas emissions and the implementation of the mitigation measures described above, the Committee believes that the project is not likely to cause significant adverse environmental effects in relation to greenhouse gas emissions.

The maximum total annual emissions would occur during the operational phase of the project and would be in the order of 84.3 kilotonnes of CO<sub>2</sub> eq. These emissions are equivalent to approximately 0.12% of the total greenhouse gas emissions inventoried in Quebec in 2017, and approximately 0.012% of the total greenhouse gas emissions inventoried in Canada in 2018.

By comparison, in 2018, the ten largest emitters in Canada emitted between 4,785 and 11,783 kilotonnes of CO<sub>2</sub> eq annually. As for the ten largest emitters in Quebec, they emitted between 763 and 1,187 kilotonnes of CO<sub>2</sub> eq annually (ECCC, April 2020b).

Based on this information, the Committee considers that the estimated greenhouse gas emissions from the project would be low compared to provincial and national emission levels. The Committee notes, however, that this is a significant increase in the context of the fight against climate change.

## Identification of Key Mitigation Measures

The Committee has determined that, as key mitigation measures, the proponent would have to:

- Exclusive use of U.S. Environmental Protection Agency Level 4 certified machinery and mobile equipment in the operational phase, when available;
- Whenever possible, use of electrical equipment during the operation phase and electric buses to transport employees during all phases of the project;
- Limitation of engine idling;
- Use of energy-efficient equipment, construction and design standards, procedures and operating procedures; and
- Eco-driving training of truck drivers transporting materials.

The Committee has identified multiple key mitigation measures to reduce the effects of the project on air quality and the health of Cree Nations that would also help reduce greenhouse gas emissions (see section 6.2 Cree Health).

Considering the project's low contribution to provincial and national greenhouse gas emissions, the Committee has not identified any other key mitigation measures. However, the Committee considers that the proponent must implement all achievable mitigation measures that would reduce the project's contribution to greenhouse gas emissions.

## Need for Follow-up and Follow-up Requirements

Given the project's small contribution to provincial and national greenhouse gas emissions, the Committee considers that monitoring is not needed to verify the predicted transboundary effects or the effectiveness of mitigation measures. However, the Committee notes that the proponent would be required to monitor and report greenhouse gas emissions annually to ECCC and to the Government of Quebec, as they would exceed the reporting threshold of 10 kilotonnes of CO<sub>2</sub> eq per year.

## 5.5 Species at Risk

The project could cause effects to certain species at risk, including those described in section 5.3 (Migratory Birds and Birds at Risk), due to the destruction or modification of their habitat. However, the Committee believes that, considering the implementation of the mitigation and follow-up measures recommended in section 5.5.2, the project is not likely to cause adverse residual effects on species at risk. As part of this process, the Committee assessed, among other things, whether protective measures could be put in place so as not to adversely affect the maintenance, management or recovery of one or more of these species. The following subsections present the information considered by the Committee in its analysis, including the opinions and comments of government experts and the Cree Nations.

# 5.5.1 Analysis of Potential Effects and Proposed Mitigation Measures

Species at risk include species that receive legal protection under Schedule 1 of Canada's *Species at Risk Act* (SARA). For the project, at least five mammalian wildlife species at risk have been observed or are likely to frequent the territory: woodland caribou, migratory caribou, little brown myotis, northern myotis, and wolverine.

In general, ECCC believes that all relevant mitigation measures proposed by the proponent below to minimize the effects of the project on the individuals and habitat of these species should be implemented in a timely manner, regardless of the significance of the effects.

## Caribou

The woodland caribou (boreal population) is a species recognized as threatened under SARA and as vulnerable under Quebec's *Loi sur les espèces menacées et vulnérables* (Threatened and Vulnerable Species Act). The migratory caribou (or caribou – Eastern Migratory population) is a species designated as endangered by the Committee on the Status of Endangered Wildlife in Canada (COSEWIC). As of the date of this report, migratory caribou are not a species at risk under SARA. Nevertheless, the Committee has conducted a summary assessment of the effects on migratory caribou since they are valued by the Cree Nations.

Several members of the Cree Nations participate in caribou conservation efforts by limiting their harvesting of the species. Numerous concerns were expressed during the consultations regarding the project's effects on caribou, particularly regarding tree cutting, blasting and increased road traffic. People who expressed these concerns want Cree knowledge to be considered in the analysis.

#### Woodland Caribou

The future mine site would overlap the QC6 range of woodland caribou identified in the Recovery Strategy for Woodland Caribou (*Rangifer tarandus caribou*), boreal population, in Canada. This recovery strategy states that caribou prefer to inhabit large areas of continuous, undisturbed land and mature forest stands. The program aims to make local populations of woodland caribou self-sufficient in each of their ranges in Canada. For a local population to have a probability of self-sufficiency (60% probability), the rate of habitat disturbance in its range must remain below 35%. The QC6 range is slightly or moderately disturbed with a habitat disturbance rate of 32% (Environment and Climate Change Canada, 2017). The local population in this range therefore has a probability of self-sufficiency and is stable (Environment Canada, 2012).

As ECCC states, the precise location of the proportion of undisturbed habitat in each range will vary over time. The availability and arrangement of habitat should be such that woodland caribou can move throughout their range to access the required habitat when they need it. The recovery strategy aims to achieve and maintain a continuous overall range status that ensures a dynamic system of habitat availability and biophysical characteristics that woodland caribou require to function. It is this dynamic system that constitutes the state of the habitat required for the recovery of woodland caribou.

The QC6 range is very large and requires different management approaches which are the responsibility of the province. According to the Quebec's Ministère des Forêts, de la Faune et des Parcs (MFFP), the density of the species is not homogeneous across the range.

For their assessment of the effects on woodland caribou, the proponent established a study area of approximately 8,000 square kilometres, included within a 50-kilometre radius of the future mine site. The two local populations of woodland caribou are the Nottaway herd, estimated at 308 individuals in 2016 by the MFFP and deemed in decline by ECCC, and the Assinica herd, estimated at approximately 580 individuals in 2013. The project is located north of the northern limit of the range of these two populations. The MFFP believes that the project area is not heavily frequented by woodland caribou because the habitat is highly disturbed.

ECCC believes that the proponent's description of potential effects, detailed below, is adequate and consistent with the threats identified in the recovery strategy.

## Habitat Alteration (Loss, Degradation or Fragmentation)

The proponent estimates that the project would cause a loss of critical habitat<sup>12</sup> for woodland caribou, as defined in Appendix H of the recovery strategy, of approximately 40 hectares, consisting of 33 hectares of

<sup>12</sup> Critical habitat is the habitat necessary for the survival or recovery of a listed wildlife species that is identified as such in a recovery strategy or action plan developed for the species.

large-scale habitat and 6.9 hectares of calving, post-calving and rutting habitat. This estimate excludes anthropogenic and natural disturbance within the footprint of the future mine site and its 500-metre buffer zone. The Committee and ECCC believe that this loss of critical habitat would have a low impact on the rate of habitat disturbance in the study area and at the scale of the QC6 range. This loss would not affect the self-sufficiency status of the local population in this range.

The proponent believes that the habitat alteration caused by the project would have no significant impact on woodland caribou. The proponent estimates that the current rate of disturbance (natural and anthropogenic) of caribou habitat is 60% in the study area and 99% within a 5-kilometre radius. The many major fire cycles that have occurred in recent decades would partly explain these high disturbance rates. The proponent believes that the eventual addition of mining infrastructures would take place in an already highly disturbed zone and in a biophysical environment that is widespread on the territory. Although the proponent recognizes that part of the burned areas has the capacity to regenerate in the medium term, they believe that the study area does not currently constitute quality caribou habitat, a fact that is recognized by the Committee, ECCC, the MFFP and certain Cree users of the territory. This would explain in part the area's low level of caribou use.

According to the MFFP, the very short fire cycle on the territory does not favour colonization by woodland caribou. The active populations are currently located further south and are not accustomed to moving around much. The MFFP believes that, over a 50-80 year period, it is unlikely that the species will colonize the project area. Furthermore, with climate change, the fire cycle is likely to be more intense and would not allow forest recovery.

According to the proponent, the project would also have no significant effect on the connectivity between caribou habitats, since the study area is already fragmented by roads and the power grid, which is also recognized by the Committee and ECCC.

## Increasing Noise, Road Traffic and Collision Risks

The project would cause several disturbances to the species, particularly due to increased road traffic and noise. Approximately 166 crossings per day are planned on the Nemiscau-Eastmain-1 road and the Route du Nord, during the operational phase. According to the proponent, the caribou would avoid the roads more as traffic increases. ECCC and the MFFP corroborate the proponent's assessment, who believes that the project's effect on the species would be slight. However, the increase in road traffic could increase the risk of collisions. A Cree user of the territory testified that he has already observed several accidents involving caribou and transport trucks. He also noted that individuals from the same group of caribou tend to stay close to a caribou that has been struck by a vehicle in order to protect it, thus making them more at risk.

The proponent anticipates an increase in ambient noise of at least 25% at 1 kilometre from the centre of the mine during the operational phase. The proponent believes that caribou would deploy an avoidance strategy within a 5-kilometre radius of the mine site during the construction phase, which was also mentioned by a Cree user of the Waskaganish territory. The proponent believes that blasting would have no significant effect on woodland caribou, considering the low blasting frequency (two blasts every 5 days, except during goose and moose hunting periods when one blast every 5 days is planned) and the low probability that caribou would frequent the proximity of the site. However, as a precautionary approach, the proponent proposes the

mitigation measures listed below if a caribou or an indication of its presence is observed by employees, the MFFP, tallymen or any other land user.

#### Increased Risk of Predation

According to the proponent, the areas deforested for the development of mining infrastructures would not offer advantageous habitat conditions for moose and would therefore not favour the presence of the main predators of woodland caribou, i.e., black bear and wolf. He also believes that the mining infrastructures would not include linear elements that would allow wolves to move at high speed and be more efficient when hunting, thereby increasing predation pressure on woodland caribou.

According to the MFFP, poor waste management could nevertheless increase the presence of predators. To minimize the risk of attracting wolves and black bears, the MFFP believes that the proponent should store its waste in containers equipped with bear-proof lids and placed in fenced sites.

## **Proposed Mitigation Measures**

The proponent proposed several mitigation measures to minimize adverse effects on woodland caribou and to ensure consistency with the recovery strategy. These include the following:

- Deferring blasting if caribou are observed within the project's area of influence (500 metres around the periphery of the mine footprint) until it can be confirmed that the caribou are outside this zone;
- Developing an agreement with the MFFP and the tallymen of the Eastmain, Nemaska and Waskaganish traplines, including a clause providing for the notification of the mine manager if a caribou or group of caribou appears to be heading towards the mine site, or if seasonal habitat in the vicinity of the mine site or any other presence within a 4-kilometre radius of the mine site is observed. Monitoring would be concentrated primarily during the periods when caribou are most vulnerable, i.e., winter and during calving and post-calving;
- Validating the occurrence of caribou in the field or by air (e.g., by drone) by a mine manager when there is a declaration of presence;
- Implementing a communication system to inform employees and subcontractors of any observation or indication of caribou presence on the mine site access roads and the Nemiscau-Eastmain-1 road;
- Developing and presenting a training module for employees and subcontractors to make them aware
  of the precarious nature of caribou and to enable them to recognize signs of caribou presence;
- Developing an action plan, in collaboration with the mine's Environmental Follow-up Committee, in the event of the presence of caribou near the site, including, if necessary, an adjustment of the transportation schedule and a temporary interruption of certain mining activities in the event of a high risk for caribou;
- Limiting the spread of infrastructure over the territory, particularly access roads that can cause habitat fragmentation and the establishment of corridors favouring the movement of predators;
- Intensifying the transportation schedule during the daytime and reducing it during the night due to the higher risk of collisions;

- Adequately managing residual materials, including the installation of containers with anti-bear lids and fencing of the waste storage site, in order to minimize predator frequentation;
- Revegetating the entire surface area of the mining infrastructures (521 hectares) in the closure phase, with the exception of the pit, with resinous species to avoid the colonization of deciduous species; and
- Implementing a general monitoring program for endangered species, including measures to raise awareness among land users.

ECCC notes that the success of the measures set out in the action plan would depend primarily on the effectiveness of the initial detection of an individual or individuals. The Committee believes that the establishment of a communication system and the validation of the occurrence in the field or by air would facilitate early detection.

In addition to these measures, the proponent anticipates that the measures to mitigate the effects on noise in section 6.2 (Cree health) would also make it possible to mitigate the effects on caribou.

## Migratory Caribou

According to the proponent, the mine site would overlap part of the historical range of migratory caribou (Leaf River and George River herds), and the presence of the Leaf River herd would be marginal in the area. Between 2010 and 2015, a dozen collared caribou from the Leaf River herd were observed during the winter season more than 25 kilometres from the future mine site. According to the MFFP, the range of the migratory caribou has declined sharply northward due to the decline in its population and a return to population peaks in the project area is unlikely over the next 3 decades due to unfavourable environmental pressures. The consultations conducted by the Committee with Cree users of the territory confirm the MFFP's findings. They noted that migratory caribou have not been frequenting the sector for about 10 years. The Committee believes that the project is unlikely to cause harmful effects on migratory caribou, given their more northern range and the low probability of a return to the region in the coming decades. The Committee and ECCC are of the opinion that the effects and mitigation measures set out above for woodland caribou are applicable to migratory caribou.

## Chiropterans

An acoustic inventory of chiropterans (bats) conducted by the promoter in 2018 confirmed the presence of five species within a 50-kilometre radius of the future mine site. Among these species, the northern myotis and the little brown myotis are designated as endangered under SARA. Their special status is due, among other things, to the population decline observed as a result of the white-nose syndrome. According to the Recovery Strategy for the Little Brown Myotis (*Myotis lucifugus*), Northern Myotis (*Myotis septentrionalis*) and Tri-coloured Bat (*Perimyotis subflavus*) in Canada (ECCC, 2018), the white-nose syndrome and habitat loss are hindering the recovery of these species.

For its analysis of the effects on chiropterans, the proponent selected a study area with a radius of 50 kilometres around the future mine site. It considers that deforestation and the construction of mining infrastructures could destroy the chiropterans' diurnal habitat or reduce its quality, causing the mortality of

individuals or changes in their use of different types of habitats. The proponent indicated that no chiropteran maternity or hibernacula are known within a 10-kilometre radius of the mining project. ECCC submitted that the proponent did not assess the potential for resting habitats such as maternity colonies or resting sites for males in the forested areas of the study area. Wooded areas with snags could provide this type of summering habitat, which is of great importance for the life cycle of chiropterans.

ECCC believes that the proponent's description of potential effects, detailed below, is adequate and consistent with the threats identified in the recovery strategy.

#### **Habitat Loss**

The proponent estimates that the project would result in the loss of 614 hectares of chiropteran habitat, including 427 hectares of terrestrial environments, 174 hectares of wetlands and 13 hectares of lakes. The proponent believes that the forest stands in the study area represent a medium-quality habitat for chiropterans, since the study area has already been affected by major fires. According to the proponent, the disappearance of wetlands would mean the loss of feeding sites, which would require the relocation of chiropterans to other sites. However, the proponent believes that these wetlands are mainly bogs, which are not preferred feeding sites for chiropterans. Moreover, the proponent has not detected any traces of these species in the four Cree camps located near the future mine site. The proponent believes that, despite the loss of habitat, many quality replacement habitats are available in the vicinity.

## Noise, Vibrations and Light

Mining activities produce noise, vibrations and artificial light that can disturb chiropterans. According to the proponent, the noise could disturb the chiropterans' sleep, causing them to avoid the area and choose another resting place. Vibrations could also cause a reduction in reproductive success and lead to the abandonment of maternity wards. Artificial light could alter the movements of chiropterans, requiring greater energy expenditure and increasing the risk of predation. Bats of the *Myotis* genus sometimes use artificial light sources for feeding, as they attract insects. The proponent anticipates that the level of light generated towards the sky would be low and that no night lighting would be emitted within a radius of 300 metres of the future facilities.

## **Proposed Mitigation Measures**

The mitigation measures planned by the proponent in relation to noise, light and the risk of contamination in water storage basins, described in section 5.3 (Migratory birds and birds at risk), also apply to chiropterans. In order to minimize the effects affecting chiropterans in particular, the proponent plans to take the following measures:

Systematic verification of the presence of chiropterans before the dismantling of any building. If signs
of presence were observed, the building would be preserved as far as possible. If the building could
not be preserved, operations would be carried out after the chiropteran breeding period and a new
shelter would be installed in a place protected from disturbance;

- During the construction phase, if the schedule permits, deforestation would be carried out outside the chiropteran breeding period (June 1 to July 31). If the schedule does not allow it, implementation of a five-phase action plan:
  - Acoustic inventory of potential maternity sites;
  - Establishment of a protection zone with a radius of 100 metres in case a maternity site is discovered;
  - Marking of the protection zone;
  - Monitoring of maternity sites and work carried out in the vicinity: any disturbance observed in the behaviour of chiropterans would cause construction activities in the vicinity to cease, which would be postponed until the end of the chiropterans' breeding period or until the young bats have left the site; and
  - Drafting of a monitoring report.
- Implementation of monitoring during the bat breeding period using sampling stations, including
  habitat characterization for each of the stations and measurement of ambient noise, nocturnal
  luminosity and chiropteran activity. The analysis of these parameters would make it possible to
  estimate actual habitat losses for chiropterans.

The proponent indicated that they could not commit to carrying out the deforestation work during the construction phase for logistical reasons, hence the reference to deforestation outside the chiropteran breeding period "if the schedule permits". For this reason, ECCC considers that the project is likely to have negative effects on chiropterans, despite the monitoring proposed by the proponent.

The Committee and ECCC believe that the mining project would result in a loss of habitat for little brown myotis and northern myotis bats due to deforestation and disturbance, but note that the proponent proposes appropriate measures (e.g., the five-phase action plan) to minimize these negative effects and that replacement habitats are available. ECCC adds that the success of detecting any resting sites, whether in buildings or natural sites, would influence the effectiveness of subsequent measures to be implemented to avoid killing, injuring or disturbing individuals.

## Wolverine

The wolverine is designated as a species of Special Concern under SARA. According to ECCC, the species' persistence in Quebec remains uncertain. At best, the wolverine population is composed of an extremely small number of individuals. The last verified sighting of a wolverine in Quebec dates back to 1978, although unconfirmed sightings have been reported since then. In 2006, two possible trail networks were identified a few hundred kilometres from La Sarre and Matagami. In 2006, aerial surveys conducted at low altitude did not reveal the presence of the species in Quebec. Numbers were so low that adult males and females were unlikely to meet during the mating season (ECCC, 2016). In this context, although the project is located in the species' range and the project area includes potential habitats and food sources, ECCC believes that the presence of wolverine is unlikely in the area.

For these reasons, the proponent does not anticipate any adverse effects of the project on wolverine and, consequently, has not proposed any specific mitigation measures. The proponent justifies this decision by

the low probability of presence of this species, the extent of the territory it occupies, the small size of the project's zone of influence and the intensity of current human occupation. The proponent states that the project is located south of the wolverine's range. The Committee and ECCC agree with the proponent's analysis.

# 5.5.2 Conclusion of the Joint Assessment Committee on Residual Effects

For the Joint Assessment Committee's conclusion and analysis of residual effects on the use of species at risk for traditional purposes, such as caribou, see section 6.1 of this report.

Based on its analysis, the Committee believes that, considering the implementation of the key mitigation measures below, the project is not likely to cause adverse residual effects on woodland caribou, northern myotis, little brown myotis and wolverine. The Committee recommends that the proponent consider recovery strategies and action plans for species at risk likely to be affected by the project, in accordance with SARA, in order to reduce or prevent the decline of these species. It also recommends that the proponent share any observations on species at risk with the appropriate authorities at an appropriate frequency.

## Identification of Key Mitigation Measures

The Committee identified the key mitigation measures required to ensure that the proposed project does not result in adverse residual effects on species at risk. It considered the mitigation measures proposed by the proponent, the advice of government experts, as well as the comments received from the Cree Nations consulted. The key mitigation measures are outlined below. No specific mitigation or follow-up measures are recommended for wolverine.

## Woodland Caribou

- Deferring blasting if caribou are observed in the project's zone of influence (500 metres around the periphery of the mine footprint) until a validation confirms that the caribou is outside this zone;
- Developing an agreement with the competent authorities and the tallymen of the Eastmain, Nemaska and Waskaganish traplines that includes a clause providing for the notification of the mine manager if a caribou or group of caribou appears to be heading towards the mine site, or if seasonal habitat near the mine site or any other presence within a 4-kilometre radius of the mine site is observed. Monitoring would be concentrated mainly during the periods when the caribou are most vulnerable, i.e., winter and during calving and post-calving;
- Implementing a communication system to inform employees and subcontractors of any observation or indication of the presence of caribou on the access roads to the mine site and the Nemiscau-Eastmain-1 road;
- Intensifying the transportation schedule during the daytime period and reducing it in the night period to a total of six trucks between 6 p.m. and 9 p.m. due to the higher risk of collision;
- Implementing an action plan in the event of the presence of caribou near the mine, in collaboration with the Environmental Monitoring Committee. The action plan must include an adjustment to the

transportation schedule and a temporary interruption of certain mining activities in the event of a high risk to caribou. It must also identify risks of collision during the transportation of ore to the transhipment site and measures to mitigate these risks. The proponent must consult the Agency, the competent authorities, including ECCC, the Cree Nation Government, the Government of Quebec and the affected Cree Nations prior to the implementation of this plan to ensure that it is carried out in the most optimal manner possible to protect the individuals of this species;

- Developing and presenting a training module for employees and subcontractors to make them aware
  of the precarious nature of the caribou and to enable them to distinguish the signs of presence;
- · Installing waste containers equipped with anti-bear lids and fencing of the waste storage site; and
- Revegetating the entire surface area of mining infrastructures in the closure phase, with the
  exception of the pit, in consultation with the tallyman or tallymen concerned for the choice of
  preferred species. Site recovery should be carried out gradually, as the disturbed areas are no longer
  used, with priority being given to creating habitats favourable to species at risk, particularly woodland
  caribou.

## Northern Myotis and Little Brown Myotis

- Deforesting to be carried out, if the schedule permits, outside the chiropteran breeding period;
- If deforestation or dismantling of buildings during the construction phase must take place for technical or economic reasons during the chiropteran breeding period, implementing an action plan as detailed in section 5.5.1 above if chiropterans are present; and
- If signs of the presence of chiropterans are observed and a building in use cannot be preserved, the
  operations must be carried out after the chiropteran breeding period and a new shelter must be
  installed in a place protected from disturbance. This new shelter must be subject to annual
  monitoring of its use and integrity.

## Need for Follow-up and Follow-up Requirements

In order to verify the accuracy of the predicted effects on species at risk and the effectiveness of the proposed mitigation measures, the Committee recommends that the follow-up program include the following requirements:

Implementing a general monitoring program for endangered species, including measures to raise awareness among land users. The plan must be submitted to the Agency, the Cree Nation Government and the competent authorities, such as ECCC and the Government of Quebec, prior to the start of construction work. In particular, the plan must identify the activities or operations that may have an effect on species at risk and, for each of these, determine the measures to be implemented to ensure that the nuisance or disturbance is reduced. The monitoring program must be periodically updated to take into account changes in regulations, such as the review of the status of wildlife species by COSEWIC or SARA. These changes may require that additional measures be put in place to mitigate the effects of the project on species affected by changes in their status;

- Implementing a follow-up program specific to woodland caribou in order to verify the accuracy of the conclusions of the environmental assessment and to evaluate the effectiveness of the mitigation measures:
- Implementing of a follow-up program for chiropterans, during the construction and operation phase, to estimate actual habitat losses and to verify the effectiveness of mitigation measures. The followup program should include:
  - Acoustic monitoring as well as measurement of night-time luminosity and chiropteran activity on a bimonthly basis during the breeding period (June 1 to July 31) through sampling stations;
  - A habitat characterization for each of the sampling stations; and
  - If a building must be dismantled and signs of presence were observed, monitoring of the use of the structure and annual monitoring of its integrity.
- In the post-closure phase, annual agronomic monitoring for a minimum of 5 years in order to assess the growth and diversification of the species planted at the time of closure and to take action if adjustments are necessary. Monitoring should include inspections including visual assessment of various parameters such as plant condition, percentage of areas showing vegetative recovery and soil erosion.

# 6. Anticipated Effects on Indigenous Components under CEAA 2012 and the Agreement

## 6.1 Current Use of Lands and Resources for Traditional Purposes by Cree Nations

The project could result in residual effects on the current use of lands and resources for traditional purposes and, more specifically, on hunting, fishing and trapping activities practised by the Cree Nations, by limiting access to the territory and the use of resources for traditional purposes. However, the Committee believes that these effects are not likely to be significant given the implementation of the mitigation measures recommended in Section 6.1.2.

The following subsections set out the information that the Committee considered in its analysis. They also include the advice of the expert ministries and those of the Cree Nations consulted.

# 6.1.1 Analysis of Potential Effects and Proposed Mitigation Measures

For the purposes of federal environmental assessment, current use of lands and resources for traditional purposes refers to any practice or activity that is part of the distinctive culture of an Indigenous Nation and that has been commonly carried out by that group over a period of time extending from the past to the present. The analysis of the effects on this use is carried out according to each particular practice or activity, such as hunting, fishing, trapping, gathering of medicinal plants or the use of sacred sites. It takes into account potential uses at all stages of the project's life cycle, from construction to closure. It also includes uses that have ceased due to external factors, if they are likely to resume once conditions are restored. The analysis includes whether the project may result in changes to resources subject to traditional use and to the conditions of Indigenous peoples' land use and practices.

The Committee assessed the residual environmental effects of the project on the current use of lands and resources for traditional purposes by the Cree Nations <sup>13</sup> of Eastmain, Nemaska, Waskaganish and Waswanipi. The main effects are as follows:

Decreased availability of resources;

<sup>&</sup>lt;sup>13</sup> The term "Cree Nations" is used in this and the following chapters when referring to all the Cree Nations consulted in the environmental assessment: the Cree Nations of Eastmain, Nemaska, Wasakaganish and Waswanipi.

- Changes in access to the territory and to hunting camps (e.g., loss of access to the territory and disturbance during movements on the territory); and
- Decrease in the overall quality of the experience of land users, including perceptions of contamination.

The proponent selected the human environment study area as the study area for the analysis of effects on use (Figure 3). It overlaps four traplines of three Cree Nations. The future mine site would be located on trapline RE01 of the Cree Nation of Eastmain. Water from the water treatment plant (final mining effluent) would be discharged on this same trapline, but would eventually reach trapline R10 of the Waskaganish Cree Nation, located approximately 5 kilometres to the west. The project would be located on the periphery of traplines R16 and R19 of the Nemaska Cree Nation. These traplines are also crossed by the Nemiscau-Eastmain-1 and Route du Nord roads that would be used by the proponent to transport the ore concentrate by heavy truck during the mining phase. The proponent's transportation activities would continue to Matagami from the Route du Nord to the Billy Diamond Highway, which crosses seven traplines of the Cree Nation of Waswanipi (A52, A54, W01, W03, W07, W13, W53). These traplines are not included in the proponent's study area, but the Committee considers that they could be affected by the increase in road traffic generated by the project.

In the territory covered by the project, the current use of lands and resources for traditional purposes refers mainly to hunting of big and small game, trapping of fur-bearing animals, fishing, berry and plant gathering, as well as the cultural practices associated with these uses.

No sacred or heritage sites, such as birthplaces or burial sites, were identified in the study area. However, many places remain culturally valued for traditional activities. The various bodies of water on the territory and their quality are of great cultural importance to the Cree Nations consulted.

## Decreased Availability of Resources

The Committee believes that the project could modify the conditions for the practice of the traditional activities listed below by reducing the availability of wildlife resources for the Cree Nations in the periphery of the project and the roads used by the proponent, within a zone of influence that could vary according to species. However, these effects would not compromise the maintenance of the various harvests or the current use of lands and resources for traditional purposes by Cree Nations.

## Big Game Hunting

Moose hunting is the main big game hunting activity practised in the study area. It is highly valued and practised year-round, mainly by the tallymen of the traplines in the study area. The other members of the Cree Nations mainly practise it over several weeks from September to November. It is practised on trapline RE01 and many hunting camps are located on either side of the Nemiscau-Eastmain-1 and Route du Nord roads.

Caribou hunting is also practised in the study area to the west (trapline R10) and south of the future mine site (trapline R16) (see section 5.5 on species at risk for an analysis of the project's effects on caribou <sup>14</sup>). According to the proponent, Cree users of the territory occasionally hunt woodland caribou when they are spotted by chance while moose hunting. Available information indicates that the harvesting of caribou by the Cree Nations of Eastmain, Nemaska and Waskaganish would be practically nil since 2011<sup>15</sup>. Cree users in the Nemaska and Waskaganish territory expressed concerns to the Committee about the effects of the project on caribou. They mentioned that several of them have chosen to limit their caribou harvesting in order to contribute to the recovery of this valued species. Users stated that they have not observed migratory caribou in the study area for several years.

The proponent believes that the project would not modify the availability of moose and caribou for Cree hunting and would not alter the harvesting potential in the study area. According to the proponent, mining activities could disrupt traditional activities directly on the periphery of the site, including big-game hunting, mainly during the construction and decommissioning phases. During operations, the proponent considers that Cree users of the territory could adapt their activities in the study area by following the game that would move to the periphery of the future mine site. To facilitate this adaptation, the proponent plans to inform Cree users of the territory of the schedule of activities for each phase of the project.

The project's infrastructures (see Figure 5), covering an area of approximately 20 km², would result in a direct loss of habitat for big game, including an area valued for moose hunting on lot RE01. According to the Cree users of this trapline, other moose habitats would nevertheless exist on the periphery of the future mine site, particularly near the location where the relocation of the tallyman's camp on trapline RE01 is planned. The traditional knowledge of the Cree users of trapline RE01 indicates that moose and caribou would avoid the mine site and the surrounding area, but that they would probably return to the area after a few years, once the project has started.

The proponent considers that the increase in heavy truck traffic could reduce the abundance of big game available for harvesting by the Cree Nations, due to an increased risk of collision and the modification of game behaviour that would avoid roadsides for quieter areas. Members of the Cree Nation of Waswanipi mentioned that the risk of fatal collisions would be higher for big game that moves at a slower pace. With respect to caribou, since it is a species at risk, the proponent proposes to implement a mandatory reporting protocol in the event that the species is present in the study area (see section 5.5 Species at Risk for more details).

The Committee believes that the mining activities and the increase in road traffic related to the project could result in big game avoidance in the study area on the periphery of the mine site and the Nemiscau-Eastmain-1 and Route du Nord roads at all stages of the project. The project would result in the loss of an area valued for moose hunting on trapline RE01, a species valued by the Cree Nations and whose density remains low in the region, according to the proponent. However, the Committee believes that the project would have a

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<sup>14</sup> The Committee concluded that the project is not likely to cause adverse effects on species at risk, including woodland caribou, taking into account the proposed mitigation and follow-up measures.

<sup>15</sup> The data used by the proponent are those of the Cree Trappers' Association. These wildlife harvest declarations are made on a voluntary basis by Cree tallymen and must be considered as possibly incomplete.

negligible impact on the moose harvesting potential in the study area once Cree users have moved their hunting sites elsewhere on trapline RE01 and if the proponent modifies mining activities during moose hunting as described below (goose hunting subsection).

The Committee notes that certain Cree users of the territory, mainly the tallyman of trapline RE01, would have to modify their habits to continue to practise their traditional activities in other places, particularly moose hunting. The adaptability of the Cree users of the territory would again be solicited since several development projects have taken place in the same sector over the last few decades. Although land users can show their resilience to these changes by modifying their harvesting sites, this adaptation could negatively affect many individuals and their families. The renewal of knowledge and habits related to these new places could require a period of adaptation and could, in some cases, affect the transmission of knowledge and the sense of belonging.

The Committee is satisfied with the protocol proposed by the proponent to limit the risk of collisions between trucks and wildlife, as well as the measures planned to limit the attraction of predators. These measures could help reduce the risk of wildlife mortality. However, the project could lead caribou to avoid the vicinity of the mine site and would accentuate the avoidance already present along the roads used by the proponent, from construction to decommissioning of the project. This would further decrease the already low availability of caribou in the study area for approximately two decades. However, the residual effects of the project would have little effect on the practices and habits of Cree caribou hunters, considering that their abundance in the study area would remain very low and that many mentioned that they had chosen to limit their caribou harvest in order to contribute to the recovery of this valued species. The project would not compromise the occasional caribou hunt, which would remain possible outside of the area of direct influence of the mine and roads.

The Committee believes that it is highly likely that the Cree caribou hunting of the Cree Nations affected by the project will be more successfully practised outside the study area during the life of the project. It believes that the project could delay the return to suitable caribou habitat, mainly in areas affected by fires in the proposed mining infrastructure area. The Committee considers that other factors external to the project could influence the return of caribou to this sector, such as climate change. The project could nevertheless reduce the likelihood that the next generation of Cree users of these traplines could enjoy greater availability of the resource than that which prevailed at the time of the environmental assessment. The steady decline of caribou in the traplines of the study area could contribute to the erosion of Cree knowledge transfer on this species.

#### **Goose Hunting**

For a few weeks a year, mainly in the spring, members of the Cree Nations practise goose hunting in ponds and sometimes unexpectedly along the roadside when they are present. An area developed for goose hunting is located approximately 700 metres from the future mine site, around Hydro-Québec's LE-20A dike in the Eastmain Reservoir. Hunting would no longer be possible at this location due to the implementation of the proponent's security perimeter (see subsequent subsection Loss of practice sites). The annual goose hunt is highly valued culturally. It involves numerous gatherings and movements on the territory.

The Cree Nations are concerned that the blasting and heavy trucking associated with the project may cause avoidance of surrounding wildlife, reducing harvests during the goose and moose hunting seasons. Cree

users of trapline RE01 indicated that geese are abundant and easy to hunt in the area, but that their migration is very short, lasting three weeks. According to Environment and Climate Change Canada (ECCC), the noise and vibrations generated by the blast are likely to frighten away the birds that would be in the vicinity of the blast, and this during all seasons, including the hunting season. However, ECCC believes that other factors would also contribute to influencing the quantity of geese in the area.

In order to respond to the concerns of the Cree Nations, the proponent undertakes to modify its blasting and heavy trucking of ore during the annual goose and moose hunting periods, for a period of at least 14 consecutive days each time. This measure would reduce the frequency of disturbance and wildlife avoidance. During these periods, the number of blasts would be reduced from two to one every five days, while the number of heavy trucks on the road would be reduced from 308 to 100 per week. The proponent also undertakes to reduce the transportation of waste rock to the mine site during these two blasting periods in order to reduce noise pollution.

The Committee considers that the proponent's commitment to significantly reduce the number of blasting operations and transportation activities during the annual goose and moose hunting periods would make it possible to reduce the frequency of sources of disturbance for wildlife and land users if the average daily flow is actually reduced during this period. This would therefore reduce the intensity of the effects on these highly valued activities. It recommends the implementation of a program to monitor the effectiveness of modifications to blasting and transportation activities on maintaining goose and moose harvesting by users of traplines RE01, R16 and R19. In addition, the Committee recommends the implementation of a direct communication mechanism between the proponent and users of the territory, through the proponent's Cree liaison officer, to inform them at least 48 hours in advance of the planned blasting schedules and any changes in this regard during the annual hunting periods. This would make it possible to promote the predictability of nuisances and the adaptation of harvesting. The proposed mitigation measures should limit the project's effects on the availability of geese and moose in the sector during annual hunting periods, thereby maintaining the continuation of traditional activities in the sector.

#### Small Game Hunting and Trapping of Fur-bearing Animals

The Cree Nations hunt spruce grouse, ruffed grouse and willow ptarmigan at various locations in the study area, including roadsides. In field RE01, trapping mainly involves beaver<sup>16</sup>. It is practised by the tallyman on the lakes that would be directly affected by the project and those surrounding it. Beaver trapping is also practised by the other tallymen in the study area and is regularly carried out unexpectedly and in various roadside locations.

Members of the Cree Nations are concerned about the effects of the project on the abundance of small game, mainly partridge, ptarmigan, muskrat and beaver, on the periphery of the mine and the roads used by the proponent. According to the MFFP, the loss of habitat resulting from the construction and operation of the mine would result in the displacement of these species, which are generally sedentary, to more favourable habitats on the periphery. Although they could also be affected by the increase in predators in

<sup>&</sup>lt;sup>16</sup> Beaver and mustelid trapping is an exclusive activity for the beneficiaries of the Convention on Category III lands.

the vicinity of the mining infrastructure due to the residual materials generated by the project, the MFFP believes that the measures implemented by the proponent, including those relating to the management of its waste, should minimize the project's effects on these species. The MFFP considers that the availability of small game would be maintained in the periphery for Cree harvesting.

The Committee believes that the project would reduce the abundance of small game in the periphery, but that the planned measures would ensure the maintenance of populations for Cree harvesting once users have moved their harvesting sites to the periphery of the project. The Committee is reassured by the fact that the proponent plans to monitor traditional use of the territory, which would allow the project to be adjusted if effects on the availability of the various resources used by the Crees were to be felt more than anticipated.

#### Fishing

The Cree Nations fish a dozen different species of fish<sup>17</sup> in the study area. According to the proponent, only lakes 2 and 3 in trapline RE01 and a lake located along the Nemiscau-Eastmain-1 road in trapline R19 would have been used for fishing in the study area. The tallyman of trapline R10 indicated to the Committee that several lakes located outside the study area, but nearby, had already been used for fishing.

The project would result in the loss of fish habitat, particularly due to the dewatering of lakes 1 and 2 to create the pit, which would diminish the available resource. The proponent plans to carry out intensive fishing in Lake 1 in order to collect fish prior to the construction work. To the extent possible and depending on the interest of Cree users of the RE01 territory, the proponent plans to offer Cree participation in these fisheries. The proponent does not plan to carry out fishing in lakes 2 and 3, due to the very low abundance of fish in lake 2 and the lack of Cree user interest in lake 3 at the time of the environmental assessment.

The Committee notes that fishing would no longer be possible in the bodies of water that were used for this purpose in the affected sector of trapline RE01 (lakes 2 and 3), due to the mine's security perimeter and mine activities that would result in changes to the water levels of several bodies of water and watercourses. As indicated in section 5.1 (Fish and Fish Habitat), the proponent will develop a project under the *Fisheries Act* to compensate for the loss of fish habitat. The proponent plans to do so by developing a lake sturgeon spawning ground in the Eastmain River, outside the study area. The Committee considers that the decrease in fish availability would be irreversible in these traplines, but stresses that the intensity of this effect on fishing would still be reduced by the compensation. It recognizes that future gains from the fish habitat compensation plan would only be partially perceptible in the study area and that part of the compensation plan would, for technical reasons, have to be carried out outside the traplines in question. The Committee remains reassured that the choice of compensation projects would be made in consultation with Cree stakeholders. This should help ensure the sustainability of this valued resource in areas that, if they are not directly accessible to these same users, will be accessible to other members of the Cree Nations in general.

<sup>&</sup>lt;sup>17</sup> Fishing for the following species is for the exclusive use of the Cree Nations under the Convention in Category III lands: whitefish, sturgeon, burbot and goldeye.

The Committee takes into account the measure proposed by the proponent to guarantee one last fishing trip by users of the territory in Lake 1 before the start of construction work. It notes, however, that the use of lakes 1 and 2 would be permanently lost. Failing to avoid these lakes because of the location of the deposit, the Committee believes that the proponent has presented satisfactory mitigation measures to limit the effects on water levels and that the planned compensation plan for the loss of fish habitat should satisfy Cree users and allow them to continue their fishing activities elsewhere on the territory, after a period of adaptation in the search for new sites. However, despite the abundance of lakes in the area, the Committee notes that these bodies of water are located in a sector where fish availability has already been altered by mercury contamination of the Eastmain-1 hydroelectric development reservoir and where cumulative effects are of considerable concern (see section 7.3.7 Cumulative Environmental Effects – Current Use of Lands and Resources for Traditional Purposes by the Crees).

#### Pressure on Wildlife Resources due to Workers' Hunting and Fishing Activities

The proponent assesses that the presence of its workers on the territory could lead to competition for the harvesting of wildlife resources. The Cree Nations are concerned about the massive influx of non-Indigenous workers who could hunt and fish outside of their working hours. The Cree Nation Government's small game experts believe that mine workers could hunt partridge and ptarmigan in large numbers, thereby increasing the pressure on the resource. However, the Committee considers that the measures put in place by the proponent should mitigate this effect.

The proponent plans to address these concerns primarily by banning hunting weapons, trapping and fishing equipment at the mine site and at the workers' camp. It would conduct random searches upon the arrival of employees at the site and at the workers' camp. It intends to ensure compliance with this prohibition by signing clauses in its employees' contracts and including disciplinary measures in this regard. It also undertakes to create a conflict resolution protocol in the event of problems related to the reconciliation of land and resource use by mine workers, which would include the possibility of reporting theft or other problems observed by land users. It also provides for the hiring of a liaison officer fluent in the Cree language whose mandate would be to maintain constant communication between the proponent, its employees and the Cree Nations throughout the life of the project. Finally, while welcoming new employees and during awareness sessions, the proponent plans to inform its employees about the permits required to practise any hunting and fishing activity on Category III land. It also plans to inform them about species exclusive to the Crees and about existing outfitters in the James Bay territory. These measures would promote compliance with the law when employees no longer have an employment relationship with the proponent.

The Committee is satisfied with the measures proposed by the proponent to prohibit the possession of hunting, fishing and trapping equipment by employees of the mine and considers that they could have a significant deterrent effect. It believes that the proponent proposes to do what is within its control to limit the additional pressure that its employees could exert on the wildlife resources valued by the Cree Nations. It notes, however, that these measures partially respond to the fears of the Cree Nations. Employees could obtain moose hunting or fishing permits and carry out wildlife harvesting on their days off, for example. The Committee is satisfied with the proponent's commitment to set up a conflict resolution mechanism to reconcile land use. It is confident that ongoing communication between the proponent and land users,

particularly through the Mine Implementation Committee, would make it possible to initiate dialogue in a timely manner in the event of potential problems.

#### Plant Gathering

Plant and berry picking is also practised in the Study Area and mainly involves blueberries, raspberries, Labrador tea and alder. The project would result in the loss of berry and plant picking sites. However, the proponent plans to implement a program to harvest medicinal plants for community use prior to construction.

#### Changes to Land Access and Hunting Camps

The Committee believes that the project could modify the conditions for the practice of several traditional activities by restricting access to certain sectors of trapline RE01 and to certain bodies of water. Certain habits related to travelling on the road to access the camps could be modified for the Cree Nations affected by the project. The project would also change certain behaviours and habits due to the implementation of a security perimeter with a 1-kilometre radius around the mining infrastructures. However, these effects would not compromise the current use of land and resources for traditional Cree Nation purposes.

#### Loss of Practice Space

Several camps are listed in the study area. The project would result in the loss and relocation of a camp and a drinking water intake for the tallyman of trapline RE01, located at km 42 of the Nemiscau-Eastmain-1 road. The latter plans to relocate this camp in order to avoid the effects of the project. He also mentions that he has already chosen a new location accessible by road that would allow him to maintain a similar use of the territory. The proponent proposes to help the tallyman relocate the camp to a location of his choice. It also undertakes to provide the necessary materials for this purpose. The proponent plans to provide him and his family with regular access to workers' camp services (drinking water, showers, cafeteria) to compensate for these inconveniences. The tallyman of trapline RE01 has several other camps on the trapline, including one located at km 51, near the study area. No other relocation of Cree camps is planned within the study area.

The Committee believes that the footprint of the project would modify the conditions of practice on trapline RE01 by reducing the area of territory exempt from development and available for the practice of traditional activities in the sector. More specifically, the project would modify access to a portion of trapline RE01 by causing, among other things, the relocation of a camp. The Committee is satisfied with the measures that will be taken by the proponent to facilitate this relocation. Users of this land could have access to similar conditions of practice in the new location they have chosen.

For security reasons, the proponent plans to set up a security perimeter within a 1-kilometre radius around the mine infrastructures (Figure 5). Goose hunting would thus be prohibited within the perimeter, which implies the loss of the hunting site around Hydro-Québec dike LE-20A in the Eastmain Reservoir and an additional loss of territory usable for traditional purposes in trapline RE01. This security perimeter would not be fenced off, but would be indicated by signs. The proponent plans to carry out awareness activities to ensure that the perimeter limits are known to users of the territory.

The tallyman of trapline RE01 values beaver trapping on this land and expressed concern about the size of the security perimeter chosen by the proponent. The Committee considers that the security perimeter could restrict trapping and hunting activities on trapline RE01 by reducing the harvesting potential in these specific areas. However, this restriction is considered reasonable in order to ensure the safety of workers and users of the territory, and the Committee believes that the practice of traditional activities could be maintained outside these locations.

The proponent undertakes to take traditional food harvesting activities into account when carrying out environmental monitoring in order to interfere as little as possible with access to the territory and harvesting. The proponent plans to award certain site development contracts to the tallyman of land RE01, including intensive beaver trapping prior to construction work. The length of time required to carry out intensive beaver trapping prior to construction was a concern for the tallyman. The Committee recommends the implementation of a beaver trapping plan for the area within the security perimeter established by the proponent. This plan would include an inventory, carried out in collaboration with the tallyman of trapline RE01, to determine the zones to be favoured for intensive beaver trapping prior to construction work. The inventory would be followed by a period including at least one winter (November to March) during which intensive trapping would be carried out by the tallyman. The plan would be implemented at least six months before the start of construction work.

#### Ability to Move Around the Territory

The proponent recognizes that the increase in road traffic would make access to the traplines more difficult, especially during the annual goose and moose hunting periods, an element that also raised the concern of several members of the Cree Nations consulted by the Committee. Some mentioned that these hunting periods, especially goose hunting, are already known for the increased traffic they generate on the road. As previously mentioned, the proponent plans to reduce the frequency of heavy truck traffic from 308 to 100 per week during these periods. The proponent estimates that this measure would allow users of the territory to pursue their traditional activities in the same place, or otherwise elsewhere on the territory.

The Committee believes that the increase in road traffic could increase the usual travel time and make access to certain hunting grounds temporarily more difficult for short periods of time. Family gatherings during the annual goose and moose hunting season, as well as the current harvesting practices of certain users of Cree Nation territory could be affected. The Committee acknowledges that these effects would be felt to a limited extent on the periphery of the Nemiscau-Eastmain-1 and Route du Nord roads and the Billy-Diamond highway, but considers that changes to access to the territory would be limited to the roads' zone of influence. It recommends monitoring the effects of the proponent's transportation activities on Cree users' access to the territory and is confident that the proponent could verify the effectiveness of the mitigation measures proposed in this framework (see Need for a follow-up program section). It is also satisfied with the mitigation measures proposed by the proponent aimed at reducing the risk of road congestion during goose and moose hunting periods (see Goose hunting section above). It is confident that access to the territory during the enhanced periods would be maintained. The ease of access to the hunting territories by road would return to the state that existed before the project was carried out once the project is completed.

According to the proponent, Cree camps in the study area are accessible by vehicle and the project would not affect travel on the traplines by snowmobile, ATV, snowshoes or boat. The proponent considers that the project would not result in any changes to Cree Nations navigation activities. He believes that the bodies of water that would be affected are not currently used for travel on the territory, with the exception of lakes 2 and 3 used for fishing. According to the Cree users consulted by Transport Canada, these bodies of water are all used at the time of the environmental assessment, have been used in the past or could be used in the future. According to them, beaver movements and dam construction, as well as the seasons, can influence the navigability of watercourses or the choice of using one watercourse rather than another for travel.

Transport Canada believes that the anticipated dewatering of water bodies and other changes to surface and groundwater levels caused by the project would make future navigation in five different water bodies <sup>18</sup> and watercourses currently navigable by canoe or kayak impossible. According to the proponent, the loss of navigability of these water bodies would be continuous until the mine is decommissioned. Lakes 1 and 2 as well as watercourse B would be part of the pit once the mine is recovered. The pit would be potentially navigable after a few years and fully filled and navigable after 22 years. With respect to lakes 15 and 18, the proponent estimates that current navigation conditions would be restored within approximately 5 years following the decommissioning of the mine.

The Committee believes that the anticipated future loss of navigability in these five water bodies would reduce the potential access to fish and beavers sheltering in them. The loss of navigability of lakes 2 and 3 would modify the conditions of practice and the habits of the tallyman RE01. However, he has access to other lakes near the new location of his camp. The Committee nevertheless notes that this loss of navigability would modify the ability of future generations to access certain zones of trapline RE01 as well as its resources. It could thus reduce the connectivity of the various areas of the trapline by altering part of the natural travel corridors for land users. The Committee considers that the proponent should rely on adaptive management to limit residual effects on navigability, access to the territory and traditional food harvesting.

#### Access to the Territory of the Mine Site by Future Generations

The proponent anticipates that the Cree Nations could reuse the project site for traditional purposes after the mine recovery, particularly because wildlife could quickly reuse the site. According to the proponent, the pit would be naturally flooded and would have the appearance of a lake after 23 years (around the year 2050). However, the site would retain a residual post-industrial visual appearance after the mine closes. Several Cree users of the territory expressed their concerns to the Committee about the recovery of the mine site. The proponent indicated that it would consult the tallyman of trapline RE01 on the development of the

<sup>&</sup>lt;sup>18</sup> The five currently navigable bodies of water that would no longer be navigable during the life of the project are lakes 1, 2, 15, 18 and stream B. These are located entirely within trapline RE01 of the Cree Nation of Eastmain (see Figure 8 in section 5.1 Fish and Fish Habitat).

<sup>&</sup>lt;sup>19</sup> The *Mining Act (Section 4.5.2 – Open Pit Excavation)* provides that an open pit must be secured with fences or an appropriate physical barrier (e.g., artificial ditch). Signs indicating danger must be installed and placed around the pit to ensure visibility for the safety of the users of the area.

recovery plan in order to promote the resumption of traditional activities on the territory. The proponent also proposes to leave certain facilities on site, as much as possible, at the request of the tallyman of land RE01.

Members of the Cree Nations recommend that the halts be revegetated gradually and, if possible, with the same type of vegetation currently present. This revegetation should, in their opinion, include conifers to promote soil stability, the return of wildlife and the future use of the territory. In response to these concerns, the proponent proposes the gradual revegetation of the tailings piles starting in year 5 or when the first level of tailings piles is available. The proponent also plans to plant the tops of the tailings piles with conifers to limit the effects on the landscape.

With respect to the reuse of the territory by future generations, the Committee believes that the final site recovery scenario that would be approved by the Government of Quebec at a later date would influence the future reuse of the mine site. Although the decommissioning of the mine would largely restore access to the project site, it remains possible in practice that some users may not be willing to reinvest time in the reuse of these areas by changing their habits once again. The Committee considers that consultation with the tallyman RE01 in the context of developing the mine recovery plan is essential to promote the future reuse of the territory. Ongoing communication and collaboration throughout the project with the members of the Cree Nations of Eastmain, Waskaganish and Nemaska could facilitate future planning for the use of the territory by the Cree Nations, the tallymen and their families.

### Decrease in the Quality of the Experience on the Territory, Including the Perception of Contamination

The Committee believes that the various nuisances (noise, dust, mining effluents, road traffic, etc.) generated by the project could change the conditions for practising certain traditional activities by diminishing the quality of the territory's experience in a few specific sectors. The perception of contamination could modify the harvesting habits and behaviours of several users of the territory. Negative residual effects on the experience of the territory could be felt by certain families whose camps are located closest to the mining site or roads. However, the members of the families consulted indicated that other sectors of the territory are of interest for harvesting and that moving the camp to a chosen sector would provide them with interesting opportunities. In this way, the Committee believes that these effects would not compromise the current use of lands and resources for traditional Cree Nation purposes.

#### Decreased Peace and Sense of Security on the Territory

According to the proponent, the project could temporarily disrupt the peace and quiet conducive to traditional activities on the territory, mainly during the construction and decommissioning of mining infrastructure. It anticipates that users will gradually adapt to these changes during the operational phase. The proponent also considers that the increase in heavy vehicle traffic would lead to an increased risk of accidents and a decrease in the peace and quiet around the Cree camps located on the periphery of the Nemiscau-Eastmain-1 road due to noise, vibrations and dust. Many members of the Cree Nation of Nemaska fear an overall decrease in the quality of the experience on traplines R16 and R19, mainly in the moose-hunting camps located on either side of the Nemiscau-Eastmain-1 and Route du Nord roads. The proponent points out, however, that no user of the Nemaska Cree Nation territory has expressed a desire to relocate a camp

because of the project. The increase in nuisances, the less easy access to the camps, the less safe roadside parking and the possible relocation of camps due to wildlife avoidance also raise fears for the members of the Cree Nation of Waswanipi met. This concern is shared by members of the Cree Nation of Waskaganish, who anticipate similar effects for beaver trappers at the roadside.

To mitigate these effects on the experience of the territory, the proponent plans, among other things, to:

- Reduce the number of blasting and heavy truck passes on the road (from two to one blasting every 5 days, from 308 to 100 trucks per week) during goose and moose hunting periods;
- Concentrate blasting activities between 10 a.m. and 4 p.m., avoiding public holidays, to limit the disturbance to users of the territory and increase the predictability of nuisances;
- Space out the convoys and distribute them throughout the day to avoid traffic congestion;
- Equip heavy trucks with speed controllers and radios to facilitate communication with other road users;
- Make its employees aware of road safety rules every three months and include disciplinary sanctions in the event of non-compliance with the highway code;
- Make its employees aware of hunting and trapping activities on traplines so that they can respect
  these practices and slow down in the presence of users of the territory;
- If necessary, take measures with the competent authorities to ensure the safety of users of the Nemiscau-Eastmain-1 road;
- Add, in conjunction with the competent authorities, road signs to remind drivers of the speed limit at an appropriate frequency;
- Undertake discussions with the Nemaska tallymen affected by the project's road transportation regarding signage in the camps and access roads;
- Monitor the effects of the increase in heavy traffic on the Nemiscau-Eastmain-1 road on the quality
  of the experience at the camps and present the results to the Implementation Committee;
- Meet, a few times during the project's operation period, with Waswanipi tallymen whose current use
  of land and resources for traditional purposes could be affected by the increase in road traffic in
  order to identify and address their concerns; and
- Set up a system for receiving and resolving noise-related complaints to confirm that the noise environment does not cause any effect on the users of the territory (see section 6.2 Cree Health).

The proponent believes that these measures, combined with an adaptation period, would be sufficient to mitigate the effects of the project on the quality of the experience of land users.

The Committee believes that the disturbance caused by mining activities would noticeably reduce the peace and quiet on part of trapline RE01 of the Cree Nation of Eastmain and could lead to similar effects, of lesser intensity, for traplines R16 and R19 of the Cree Nation of Nemaska, during all phases of the project. The project could also affect the quality of the territory experience of users of the Cree Nations of Eastmain, Nemaska, Waskaganish and Waswanipi who access their camps by the roads that would be used by the proponent. These transportation-related disturbances would be felt mainly within a zone of influence of a few kilometres around the roads. The project could diminish the sense of tranquility on the territory, alter the

possibility of recharging one's batteries in the forest and reduce the ability to peacefully access practice areas. The Committee considers that the intensity of these nuisances would vary from one family to another, since Cree camps located near the roads could be exposed to more nuisances than others located in the periphery.

The Committee believes that a reduction in the frequency of blasting and heavy truck transport activities during goose and moose hunting periods would make it possible to maintain relative peace and quiet in the sector, during the key periods when the members of the Cree Nations gather in large numbers on the territory. The Committee considers that the proponent proposes to implement a number of measures to limit the effects of its transportation activities on the day-to-day use of the territory. It is also satisfied with the mitigation measures proposed by the proponent to make heavy truck drivers aware of the traditional activities of the Cree Nations. This measure could help maintain greater courtesy on the road towards Cree users who park along the roadside to carry out their activities. The Committee recognizes that although satisfactory, these measures only partially address the concerns of the Cree Nations more broadly related to road maintenance and policing, issues that go beyond the scope of the federal environmental assessment. The Committee recommends, however, that the monitoring of the quality of the territory's experience be included as part of a follow-up program by the proponent, including the tallymen of traplines R16 and R19 in Nemaska. Follow-up through interviews with users of traplines RE01, R16 and R19 would make it possible to initiate a dialogue on the quality of the experience on the territory. The Mine Implementation Committee, which would be the recipient of the results of these follow-ups and on which the Cree Nation Government sits, could actively monitor the adaptation of mitigation measures with the proponent if effects were to have a greater than expected negative impact on the current use of the territory. The Committee believes that despite all these measures, the project would have residual effects on the quality of the experience of certain Cree users of the territory whose camps are located closest to the mine and the roads in question.

#### Perception of Contamination of Territory and Resources

The proponent acknowledges that the activities of the mine could give rise to concerns about the possible contamination of the environment, game, fish and flora that constitute the traditional food of the Cree Nations. The Cree Nations have expressed concern in this regard, mainly about beaver, moose and fish. The Cree Nations territory users consulted said they had already observed changes in the appearance of fish, which they attribute to the historical contamination of certain watercourses and water bodies in the sector. Doubts remain on their part as to the ability of development project proponents to control the quality of the water resulting from their processes. They anticipate that many land users would avoid an expanded area on the periphery of the mine for several decades for fear of contamination. Some users of the Waskaganish territory fear that water from the final mining effluent will contaminate the lakes east of trapline R10. In particular, they fear the project's effects on the quality of beaver meat and fur.

The proponent agrees that the project could alter the water quality of various watercourses and fish-bearing water bodies. To address the Cree Nations' concerns, the proponent plans measures to prevent the dispersion of contaminants into the environment. To limit the perception of contamination and increase the credibility of the results of the environmental follow-up studies, the proponent undertakes, insofar as possible, to employ members of the family of the tallyman of trapline RE01 for the various environmental follow-ups. The proponent also plans to inform Cree users of the territory and members of the Cree communities of the

results of the environmental follow-ups. It undertakes to submit the studies of these follow-ups to the environmental services of the councils of the Cree Nations of Eastmain, Waskaganish and Nemaska. The proponent undertakes to implement several follow-up measures and programs to limit the project's effects on the health of the Cree Nations. These elements are assessed more specifically in Section 6.2 (Cree Health).

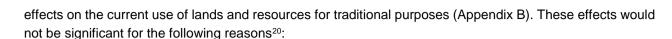
The Committee considers that the proponent is proposing several relevant measures to increase the confidence of land users in the control of contaminant discharges into the environment and to reduce the avoidance of the territory due to the perception of environmental contamination. The perception of contamination could be felt with a slightly higher level of intensity by the users of traplines RE01 of the Cree Nation of Eastmain and R10 of the Cree Nation of Waskaganish, due to the waters of the final mining effluent that would begin their journey over five kilometres in trapline RE01 to complete their dispersion in the extreme east of trapline R10. The Committee recommends the effective dissemination of the results of the environmental follow-ups to the Cree public, in addition to encouraging the active participation of the tallyman RE01 directly affected by the project. The Committee considers the water quality management measures proposed by the proponent (assessed in section 5.1 Fish and Fish Habitat) to be adequate and believes that they should make it possible to maintain the quality of the water produced by the mine's processes. The mitigation and follow-up measures proposed by the proponent with respect to human health would make it possible to limit the risks of contamination (see section 6.2 Cree Health).

The Committee notes, however, that the project would be part of a regional context marked by a history of water contamination in the area by other proponents. Avoidance of the project site and its surroundings for fear of contamination could continue after the mine is decommissioned, despite the measures put in place by the proponent to increase user confidence. The perception of contamination could generate anxiety and cause the avoidance of certain sectors for several generations, which could reduce the current level of satisfaction with stays on the territory in the direct periphery of the project. Users could change their harvesting habits for fear of a change in practice conditions, which could reduce harvests and occasionally harm the food security or drinking water supply of certain families.

The Committee believes that it is uncertain whether land users will actively re-use the territory of the mining site once it has been recovered, particularly since the site would only regain a natural appearance suitable for traditional activities after several decades. Many of these users might avoid the vicinity of the reclaimed mine site for fear of contamination, but the intensity and frequency of the perception of contamination would be lower once the mine is recovered.

# 6.1.2 Analysis and Conclusions by the Joint Assessment Committee on Residual Effects

At the end of its analysis and based on the evaluation criteria presented in Appendix A, the Committee concludes that, taking into account the mitigation measures proposed by the proponent and the additional measures proposed by the Committee, the project is not likely to cause significant adverse environmental



- The extent of the effects would be local, as the effects would extend beyond the project site but would be within the study area. The avoidance of wildlife that would be caused by the project in its periphery would extend beyond the mine site, but not beyond the study area. The Committee considers that the effects of transportation activities on current land use would be felt to a limited extent along the periphery of the roads. The availability of resources and the quality of the territory's experience would not be compromised beyond the roads' zone of influence.
- The duration of the effects would be long because of the project's lifespan (26 years).
- The frequency would be continuous considering that the effects would be perceived consistently
  during all phases of the project, despite a notable decrease in the frequency of blasting and road
  transport activities during goose and moose hunting periods.
- The effects of the project would be partially reversible. Certain effects would be considered irreversible, notably the loss of lakes 1 and 2 and of the currently navigable watercourse B, which is home to fish, as well as the loss of a camp and the Cree knowledge related to it. The decrease in the availability of the resource with regard to fish would be irreversible in the study area, but the intensity of this effect on fishing would still be reduced by the compensation. Wildlife, with the exception of fish, could return to its current level of abundance once the mine is recovered and transportation activities are completed. The effects of the project on access to the territory would be partially reversible once the mine is decommissioned and the security perimeter dismantled, since only a small portion of the territory would remain inaccessible to the Crees, namely the flooded pit secured with a physical barrier. The navigability of lakes 15 and 18 would be reversible. The effects of the project on the reduction of peace and quiet on the territory and the feeling of safety on the road would be reversible. The effects of the perception of resource contamination on the experience of the territory are considered partially reversible.
- The intensity of the effects would be medium. The decrease in the availability of resources, the modifications to access to the territory, the decrease in the quality of the experience and the perception of contamination would modify the conditions of practice as well as several habits and behaviours among certain families of users of the territory, without, however, compromising the current use of the Cree Nations of Eastmain, Nemaska, Waskaganish and Waswanipi.

The Committee believes that the consultation is not complete and that further information on the current use of lands and resources for traditional purposes and possible residual effects on it could be provided. The comments of the Cree Nations on this draft report and potential conditions will be taken into consideration and will assist the Committee in finalizing its conclusions.

ROSE LITHIUM-TANTALUM MINING PROJECT

<sup>&</sup>lt;sup>20</sup> Committee's analysis

#### Identification of Key Mitigation Measures

The Committee considered the mitigation measures proposed by the proponent, the advice of the expert departments and the comments of the Cree Nations of Eastmain, Nemaska, Waskaganish and Waswanipi to determine the following key mitigation measures that would be required to ensure that the project does not cause significant adverse environmental effects on the current use of lands and resources for traditional purposes by the Cree Nations:

- Collaboration with the tallyman of trapline RE01 in the relocation of the camp located near the project site to another location of the latter's choice. Supply of materials for the construction of this new camp;
- Implementation of a communication plan, in consultation with the Mine Implementation Committee, to inform Cree users of traplines RE01, R16, R19, R10, A52, A54, W01, W03, W07, W13, W53 of the schedule of construction, operation, maintenance and closure activities;
- Changes in the frequency of blasting operations and the frequency of truck convoys transporting ore concentrate during the annual spring goose and fall moose hunting seasons. Authorization of a maximum of one blasting per five days and 100 heavy truck passages per week during these two annual hunting periods, over a period of fourteen consecutive days each time. Identification of favourable times for these modifications to the proponent's activities in consultation with the Cree Nation of Eastmain:
- Carrying out blasting activities in the open pit between 10 a.m. and 4 p.m., avoiding public holidays.
  Establishment of a direct communication mechanism between the proponent and the Cree users of
  traplines RE01, R16, R19 and R10 regarding the dissemination of changes to blasting schedules
  during the operational phase;
- Inclusion of a clause in the employment contracts of employees, including subcontractors, concerning the prohibition of all hunting, trapping and fishing activities on the mine site and within the mining lease. Prohibition for employees to have in their possession firearms, hunting, trapping or fishing equipment. Imposition of disciplinary measures on employees in the event of failure to comply with this prohibition in the employment contracts of such employees, unless such activities are specifically organized by the proponent in appropriate locations, such as outfitting operations;
- Development and implementation, in consultation with the Mine Implementation Committee, of a conflict resolution protocol in the event of problems related to the reconciliation of land and resource uses between mine workers and Cree users of the territory;
- Implementation, in consultation with the tallyman RE01, of a beaver trapping plan covering the area within the safety perimeter established by the proponent. Completion of an inventory, in collaboration with the tallyman of trapline RE01, to determine the zones to be favoured for intensive beaver trapping prior to construction work. Reservation of a period including at least one winter (November to March) during which intensive trapping would take place, prior to construction work;
- Offering consultation and information meetings with the tallymen of the Cree Nation of Waswanipi during the operational phase of the project, in order to discuss the effects of the project on the

Nation's current use. The frequency and conduct of these consultation meetings will be defined with the Cree Nation of Waswanipi;

- Communication of the results of the environmental monitoring carried out by the proponent to the Cree users of traplines RE01, R16, R19 and R10, after consultation with the Mine Monitoring Committee regarding the appropriate frequency and manner of informing them:
- Offer of work or observation contracts, as much as possible, to the family members of the tallyman
  of trapline RE01 to carry out the environmental follow-up activities;
- Submission of the environmental follow-up studies produced by the proponent to the environmental services of the band councils of the Cree Nations of Eastmain, Nemaska and Waskaganish as soon as they are published, throughout the life of the project;
- Offer to consult with the tallyman RE01 regarding the mine recovery plan prior to its submission for authorization to the Quebec's Ministère de l'Énergie et des Ressources naturelles. Offer to the members of the Cree Nation of Eastmain and to the tallymen R10 of Waskaganish, R16 and R19 of Nemaska to present the final mine recovery plan, before and after its approval by the Quebec's Ministère de l'Énergie et des Ressources naturelles, to inform them of the selected scenario and the residual modifications to the territory;
- Gradual revegetation of the tailings piles as soon as possible, consulting tallyman RE01 for the choice of plant species;
- Planning of heavy truck transport activities according to the following measures:
  - Distribution of heavy truck passages over the whole day and week;
  - Limiting the number of truck passages in the evening and at night;
  - Regular awareness-raising among workers and drivers of the need to comply with road safety rules, under penalty of expulsion;
  - Regular sensitization of drivers to the traditional activities carried out by Cree land users and to the courtesy required for the safety of land users who park along the roads to carry out their harvesting;
  - Installation of radio communication systems in transport trucks.
- Implementation of a system for receiving and resolving noise-related complaints, in order to confirm that the noise environment does not cause an effect on users of the territory.

#### Need for Follow-up and Follow-up Requirements

The Committee recommends the implementation of a follow-up program to verify the effectiveness of certain mitigation measures and the predictions regarding the continued current use of lands and resources for traditional purposes by users of traplines RE01, R16 and R19. This follow-up would mainly be based on meetings with the tallymen of these traplines and their families.

A baseline survey should be carried out before construction work begins. This would document the following elements with the users of traplines RE01, R16 and R19:

- Assessment of the state of goose and moose resources and the Cree knowledge related to these species;
- Access to camps and traplines via the Nemiscau-Eastmain-1 and Route du Nord roads during the annual hunting season;
- The quality of the experience at the hunting camps during the annual hunting season.

Thereafter, the Committee recommends annual monitoring during the construction phase and during the first six years of operation of the mine. The results of this follow-up would be presented annually to the Environment Committee of the Pihkuutaau Agreement as well as to the Agency. If the mitigation measures prove effective after the first six years of operation, the proponent could, in consultation with the Environment Committee of the Pihkuutaau Agreement and the Agency, re-evaluate how often this follow-up would be necessary over the remaining life of the project. In the event that the measures are not deemed effective by the parties, monitoring would continue until the end of the mine's operation. Adjustments to the mitigation measures could be made if necessary to minimize adverse effects on the current use of land and resources for traditional purposes.

The proponent should monitor the effectiveness of measures to reduce the frequency of blasting and heavy trucking activities on the maintenance of goose and moose harvests by users of traplines RE01, R16 and R19 by documenting the following elements:

- Assessment of the state of these resources and the effects on goose and moose harvests;
- Cree knowledge related to changes in the behaviour of these species, if applicable;
- The effects of increased heavy traffic on the Nemiscau-Eastmain-1 and Route du Nord roads on access to traplines and on the quality of the experience at camps and hunting sites, both during and outside the annual goose and moose hunting seasons;
- The perceived effectiveness of the mitigation measures implemented.

### 6.2 Cree Health

The project could result in residual effects on Cree health related to changes in the environment. However, the Committee believes that these effects are not likely to be significant given the implementation of the mitigation and follow-up measures recommended in section 6.2.2. To determine the significance of the effects on human health, the Committee assesses whether any residual effects of the project on air, water, soil or traditional food quality persist despite the proponent's proposed contaminant management and mitigation measures (including contaminants for which there are no thresholds for health effects). The Committee also assesses whether health effects could result from exposure to contaminant levels that exceed applicable health protection standards and criteria or high nuisance levels.

The following subsections present the information considered by the Committee in its analysis to conclude on the significance of the project's effects on Cree health, including the opinions and comments of government experts, the Cree Board of Health and Social Services of James Bay, the Cree Nations consulted and the public.

### 6.2.1 Analysis of Potential Effects and Proposed Mitigation Measures

Under CEAA 2012, the effects of the project on the health of the Cree are the result of changes to the environment that would pose risks to their health. The project could result in effects on Cree health through changes to air, water and soil quality and through the presence of contaminants in traditional food sources obtained through hunting, trapping, fishing and berry picking. The sources of effects on Cree health and possible sources of contamination are particles such as dust, heavy metals in dust or water and hazardous materials accidentally spilled into the environment. Possible routes of exposure are inhalation, ingestion and direct contact. Nuisance caused by noise could also affect Cree health.

The proponent used its human environment study area to assess the effects of the project on Cree health (Figure 3). The study area straddles four traplines associated with users in the traditional territory of the Cree Nations of Eastmain (trapline RE01), Nemaska (traplines R16 and R19) and Waskaganish (trapline R10). Each trapline is associated with a Cree family and other users who practise traditional food harvesting activities under the management of the tallyman. Hunting, fishing, trapping, berry picking and the harvesting of medicinal plants are the main activities practised on the traplines. They take place throughout the year according to specific practices and schedules.

A Cree work camp, located at kilometre 42 of the Nemiscau-Eastmain-1 road, is 0.5 kilometres from the future mine site. This camp will be moved by the proponent further into the territory, outside the study area. A drinking water source is also present on the future mine site, but the proponent plans to close access to it at the start of the project. A second camp is located 4.5 kilometres south of the project, at kilometre 37 of the Nemiscau-Eastmain-1 road.

The problem of contamination of traditional foods has been affecting the Cree Nations since the arrival of major projects on the territory of Eeyou Istchee Baie-James. Mercury contamination of fish has particularly marked perceptions, especially in the wake of the development of hydroelectric projects. It has had an impact on fishing practices and has aroused the mistrust of the territory's users. The Cree Nations therefore attribute great importance to the risks to their health.

#### Air Quality

The proponent believes that the current air quality at the proposed site is very good, with little industrial activity in the vicinity of the project. It also notes that the risk of forest fires in the area of the study site is considered significant. This risk and the potential effect of forest fires were considered in the assessment of the effects of the project on air quality.

The project could degrade air quality by emitting contaminants into the atmosphere. These contaminants include dust, potentially including metals and metalloids, and gaseous compounds from combustion (exhaust gases). Inhalation of contaminants into the atmosphere could result in risks to Cree health, particularly for users of the traditional territory who have camps near the mine site and the roads used by the proponent.

According to the proponent, the project could affect air quality by emitting dust during road transportation and other mining activities or infrastructure, such as the operation of the ore processing plant, drilling,

blasting, loading and unloading of mining materials and mining material storage sites. The transportation of mining materials on the unpaved roads of the future mine site would be the main source of dust. Dust could have a negative effect on air quality near the site and along the North and Nemiscau-Eastmain-1 roads. These activities could emit particulate matter (total particles, fine particles PM<sub>2.5</sub> and PM<sub>10</sub>), crystalline silica, metals and metalloids (antimony, silver, arsenic, barium, beryllium, cadmium, chromium, cobalt, copper, manganese, mercury, nickel, lead, selenium, thallium, titanium, vanadium and zinc) into the atmosphere.

During the construction phase, the proponent's particulate matter <sup>21</sup> modelling predicts compliance with the standards for total particulate matter (TPM) and fine particulate matter (PM<sub>2.5</sub>) set out in Quebec's *Clean Air Regulation* and the *Canadian Ambient Air Quality Standards*, both on the periphery of the site and at the Cree camp located 4.5 kilometres away. During the operational phase, total particulate matter measurements of 120% of the standard could be detected within 500 metres of the mining infrastructures. No exceedance of fine particles is expected near the mine site and no exceedance of total and fine particles is expected at the Cree camp located 4.5 kilometres from the project. It should be noted that there are no Canadian criteria regulating PM<sub>10</sub>. However, the proponent has evaluated that PM<sub>10</sub> concentrations could reach 126% of the limit value established by the World Health Organization during the operational phase, whereas they would be below this value during the construction phase. This limit value would be respected at the Cree camp during the construction and operational phases. With respect to metals and metalloids, the proponent's modelling predicts compliance with Quebec's *Clean Air Regulation* and *Atmospheric Quality Standards and Criteria* during the operational phase.

Environment and Climate Change Canada (ECCC) argues that the proponent conducted their particulate matter and dust deposition modelling assuming that their mitigation measures would reduce emissions by 75%, including regular watering of roads at the mine site. According to ECCC, this rate is very optimistic and, in practice, the proponent would not be able to maintain it at all times. The modelled concentrations of particulate matter, including crystalline silica, as well as their deposition outside the mine site on sensitive receptors (Cree camp located 4.5 kilometres from the mine site, Lakes 18 and 19) could therefore be underestimated. It is therefore possible that the standards in effect at the time the project is carried out could be exceeded. Health Canada also points out that PM<sub>2.5</sub> and PM<sub>10</sub> are no-threshold substances, i.e., it has not been possible to date to establish a threshold below which no adverse effects on health would occur. Concentrations of PM<sub>2.5</sub> and PM<sub>10</sub> should therefore be kept as low as possible.

Although there are no specific standards in Quebec, ECCC believes that it is important to estimate dust deposition, particularly at sensitive receptors near the mine site, namely the Cree camp and nearby water bodies, including Lakes 18 and 19 (see Figure 5). In particular, dust could be deposited on water bodies located near the mine site. The proponent estimated that during the construction phase, a maximum monthly deposition of 0.05 grams per square metre (g/m²) would occur in the Cree camp located 4.5 kilometres from the mine site. A maximum monthly deposition of 0.89 g/m² is modelled at Lake 6, east of the mine site. During the operational phase, wind erosion of the tailings pile could result in the transport of dust over long distances. A maximum monthly deposition of 0.26 g/m² would occur at the Cree camp. For the Lakes around

<sup>&</sup>lt;sup>21</sup> Long-term exposure to particles increases the risk of developing cardiovascular and respiratory diseases and lung cancer. (Health Canada, 2021a and World Health Organization, 2018)

the site, the maximum monthly deposition would be 4.57 g/m². Comparing the results with the former deposition standard of 7.5 g/m² per month under Quebec's former *Air Quality Regulation* (repealed), there would be no exceedance at sensitive receptors. However, ECCC notes that the proponent's dust deposition modelling did not take into account the contribution of particulate matter already present in the air. The results obtained could therefore be underestimated. Consequently, ECCC recommends that the proponent conduct a follow-up on water and sediment quality in Lakes 18 and 19 (see section 5.1 Fish and Fish Habitat).

Crystalline silica<sup>22</sup>, which is present in materials composed of quartz, such as certain types of rock, can be released when the rock is exploded or crushed or when vehicles drive over surfaces containing this compound. For road construction at the mine site, the proponent plans to reuse waste rock as aggregate. which has been estimated to contain approximately 21% silica. In order to minimize crystalline silica emissions on the roads, the proponent plans to use amphibolite as aggregate, a material containing little silica (0.55%) and forming part of the waste rock. Nevertheless, the proponent anticipates that Quebec's Atmospheric Quality Standards and Criteria<sup>23</sup> for Crystalline Silica around the project will be exceeded. During the operational phase, concentrations could reach up to 766% of the criteria over a 1-hour period during a waste rock blast, i.e., once every 5 days, and up to 314% of the criteria over a 1-year period, 300 metres around the mine site. On days without blasting or with ore blasting, 4 days out of 5, the modelled concentrations around the mine site would represent 663% of the criterion over a 1-hour period. At the Cree camp located 4.5 kilometres away, modelling indicates that the criteria could be exceeded over a 1-hour period (117%) during a waste rock blast. The annual criterion would still be met (77%). On days without waste rock blasting, the concentrations modelled at this camp would be around 29% of the criterion over a 1-hour period. In order to minimize the risks, the proponent plans to blast waste rock when the winds are not blowing towards the camp. The installation of mattresses on the areas to be blasted would also make it possible to retain particles in the work area. Despite the anticipated exceedances, the proponent has not analyzed their potential health effects. To partially compensate for this shortcoming, Health Canada recommends that a follow-up of crystalline silica concentrations in the Cree camp be implemented. It considers that measures to mitigate these emissions as much as possible would be very important.

The proponent anticipates an increase in daily road traffic on the Route du Nord and Nemiscau-Eastmain-1 roads, both unpaved, due to mine supply and ore transport. The project would generate on these roads up to 24 truck return trips per day during the construction phase and 68 during the operational phase. The increase in heavy vehicle traffic on the Route du Nord would be almost 50% during the construction phase and almost 140% during the operational phase. The current average daily flow on the Nemiscau-Eastmain-1 road is unknown. This traffic would increase the suspension of particulate matter by 45% on the Route du Nord and Nemiscau-Eastmain-1 roads towards Matagami, and 62% on the Billy-Diamond road. For the

<sup>&</sup>lt;sup>22</sup> Crystalline silica dust can induce respiratory deficiencies, emphysema, asthma, lung cancer and irreversible pulmonary fibrosis called silicosis. Silicosis is a disease that causes progressive respiratory problems ranging from shortness of breath on exertion to very severe respiratory impairment. In particular, it can occur after 15 to 20 years of low to moderate exposure. Complications of silicosis can be fatal. (Commission des normes, de l'équité, de la santé et de la sécurité du travail, 2020)

<sup>&</sup>lt;sup>23</sup> Available here: <u>https://www.environnement.gouv.qc.ca/air/criteres/index-en.htm</u>

portion of the Route du Nord towards Chibougamau, the increase would be very small. The proponent has not conducted a detailed analysis of the effects of the increase in particulate matter on the health of land users near these roads. Given the concerns of certain users, Health Canada believes that this analysis would have been relevant. The proponent plans to set up a complaint reception and resolution system that would include traffic-related complaints. The resolution of complaints could make it possible to reduce the impact of the additional traffic on these roads.

According to the proponent, the machinery used at the mine site could emit gaseous contaminants such as carbon monoxide, nitrogen dioxide <sup>24</sup> and sulphur dioxide. The exclusive use of machinery and mobile equipment with Level 4 <sup>25</sup> certification in the operational phase (when available) would contribute to a significant reduction in these emissions. During the construction phase, the proponent does not anticipate any exceedances at the mine site for carbon monoxide (up to 4% of the standards of Quebec's *Clean Air Regulation* [CAR]), nitrogen dioxide (up to 87% of the CAR standards and 97% of the hourly standard of the *Canadian Ambient Air Quality Standards* [CAQS]) and sulphur dioxide (up to 5% of the CAR standards and 19% of the CAQS). The standards for carbon monoxide and sulphur dioxide would also be met at the Cree camp located 4.5 kilometres from the site. During the operational phase, concentrations for these compounds would remain below the standards at the mine site and at the Cree camp. Only the concentration of nitrogen dioxide at the Cree camp, for the operational phase, would exceed the hourly CAQS (102%).

Health Canada specifies that nitrogen dioxide is a non-threshold substance. Its concentration should therefore be kept as low as possible. ECCC believes that only the use of the generic nitrogen dioxide concentrations recommended by the Ministère de l'Environnement et de la Lutte contre les changements climatiques du Québec for projects in remote areas is acceptable for this project. Since the use of equipment on the project site could represent a significant contribution of nitrogen dioxide, ECCC recommends that the proponent add this contaminant to the follow-up for the operational phase if it is unable to use Level 4 certification equipment.

Members of the Cree Nations of Eastmain, Waskaganish and Nemaska have raised concerns about air contamination, particularly due to dust raised by increased traffic on unpaved roads.

In addition to the mitigation measures already mentioned, the proponent plans to implement a dust management plan to minimize emissions caused by the project. This plan would include a detailed air quality monitoring program. In particular, it plans to install an atmospheric measurement station on the project site. The Cree Board of Health and Social Services of James Bay believes that this plan is necessary to limit the effects on air quality and that the proponent's mitigation measures related to air quality would make it possible to minimize the effects on Cree health. The proponent also plans to develop a communication plan to respond to the concerns of the Cree Nations and to obtain their traditional knowledge on perceived changes in the territory.

<sup>&</sup>lt;sup>24</sup> Nitrogen dioxide can reduce lung function and worsen asthma symptoms. Prolonged exposure to low levels of nitrogen dioxide can increase the risk of respiratory symptoms such as coughing and wheezing. (Health Canada, 2021b)

<sup>&</sup>lt;sup>25</sup> U.S. Environmental Protection Agency Certification

#### Water Quality

Water quality is a key determinant of Cree health. Although to a small extent, some land users fish in the vicinity of the future mine site. Most of the water flowing from the mine site, including that from the final mining effluent, would eventually join the waters of the Pontax River. The other, smaller portion would flow towards the Eastmain Reservoir. The territories encompassing the Pontax River and the Eastmain Reservoir are places used by the Crees to practise their traditional fishing and hunting activities, among others.

During the consultations conducted by the Committee, members of the Cree Nations of Eastmain, Waskaganish and Nemaska raised concerns about water quality. Some explained that they did not have confidence in the ability of the proponents active in the region to control the quality of the water resulting from their processes.

As described in Section 5.1 (Fish and Fish Habitat), the project could have an effect on water quality due to mine water management. The proponent undertakes to comply with the criteria established by Quebec's mining industry Directive 019 and Canada's *Metal and Diamond Mining Effluent Regulations*. In order to meet these criteria, the proponent plans, among other things, to send the mining water to a treatment plant before it is discharged into stream A (figure 5). It would also close the drinking water source at Lake 3 at the start of the project. As noted in Section 5.1, the Committee believes that with the key mitigation and follow-up measures, the project is not likely to cause significant adverse effects on water quality.

Health Canada notes that little is known about the toxicity and mobility of tantalum. However, from a human health perspective, tantalum would not be a concern according to the proponent's summary review of the scientific literature. Health Canada suggests that the proponent put in place an action plan to protect human health in a preventive manner to ensure the safety of the final mine effluent on the receiving environment. It is also suggested that the proponent collaborate in academic or institutional research initiatives aimed at improving knowledge on tantalum and human health. The Cree Board of Health and Social Services of James Bay states that monitoring tantalum at the point of discharge of the final mining effluent and in benthic organisms would make it possible to validate the non-toxicity of tantalum.

### Soil Quality

According to the proponent, road transportation, heavy machinery traffic, the use of supply sites and the temporary storage or handling of residual and hazardous materials represent potential sources of accidental spills that could contaminate the soil. Soil contamination could lead to contamination of surface and ground water. Direct contact with an irritant may also pose a risk to human health. However, measures to prevent accidents and malfunctions (section 7.1), including the establishment of a spill contingency plan, would mitigate these risks.

#### Sound Environment Quality

The study area used by the proponent to assess the effects on the noise environment is the footprint of the mine site and approximately 500 metres around it. Since this zone is not very busy, its current noise level corresponds to that measured in the natural environment, which is less than 40 decibels. However, it is possible to hear users of the Nemiscau-Eastmain-1 road, passing 500 metres east of the future mine site.

The increase in road traffic, the construction of the mine site's infrastructures and the use of explosives would cause an increase in ambient noise. At the Committee's request, the proponent also assessed the effects of transport-related noise outside the study area. According to Health Canada, noise can have harmful effects on health, particularly by disturbing sleep or causing significant long-term discomfort.

According to the proponent, during the construction phase, truck traffic on off-site roads, such as the Nemiscau-Eastmain-1 road, would result in an average noise level of 40 decibels at 55 metres from the road and 45 decibels at 37 metres. During the operational phase, the average noise level would reach 40 decibels at 85 metres from the road and 45 decibels at 55 metres. The maximum recommended noise levels to avoid health effects are 55 decibels outdoors to avoid impairing speech comprehension and 40 decibels outdoors to avoid disturbing sleep. The proponent has determined that the minimum distance that would be necessary to maintain between land users and the road to avoid an effect on speech and sleep disruption is 68 metres in the operational phase. Currently, the camp closest to the road is located 80 metres from the road. No campsites are therefore located within this critical health zone. According to the proponent, the noise levels emitted by traffic on the Nemiscau-Eastmain-1 road would not be sufficiently high and constant to consider an effect on the health of people with camps along this road. Health Canada believes that if noise levels along this road were similar to those modelled, effects on speech disturbance should not occur at 18 metres and over from the road (during construction phase) and 25 metres and over (during operational phase). Health Canada suggests that to protect sleep, new campsites should be set up beyond 68 metres from the road.

Members of the Cree Nation of Nemaska mentioned a concern about the effects of noise and vibrations caused by increased traffic on the health of users of the hunting camps on the periphery of the Nemiscau-Eastmain-1 road. Tallymen from the Cree Nation of Waswanipi also underlined the issue of the loss of tranquility at the camps along the roads. Users of camps near the road may experience inconveniences when trucks pass by.

The proponent anticipates that during the construction phase, most of the equipment would operate between 11 hours and 24 hours a day. The drills would be in operation for approximately seven hours a day. During the operational and maintenance phase, the noise associated with the activities of the trucks and mining equipment would be heard day and night, while the drills would operate seven hours a day, the crushing plant would only operate during the day and the equipment for the co-deposit hall would be in operation 18 hours a day. During operational phase, the proponent plans to carry out two blasts every five days, one for waste rock and one for ore. During the closure phase, noise emissions would be significantly reduced. Health Canada believes that the inconvenience related to noise could be mitigated by proactively communicating the blasting schedule to land users.

According to the proponent, an increase in noise levels during construction and operational activities would be noticeable in the study area. However, the level would remain below the permitted limits of the *Guidelines* for Noise Levels from an Industrial Construction Site and the criteria of Quebec's Noise Instruction Standard 98-01. In addition, the noise level would comply with the indicator used by Health Canada on the percentage

of people who are strongly bothered by noise<sup>26</sup>. The proponent would also comply with the noise limit imposed by Quebec's Directive 019 for blasting. Further, it is expected that the site supervisor would ensure that noisy equipment is properly maintained and that the machinery's mufflers and catalysts are in good condition. In addition, the proponent plans to set up a system for receiving and resolving noise-related complaints, in order to confirm that the noise environment does not have an impact on users of the territory. Health Canada believes that fewer complaints are reported when accurate information is provided and that it does not underestimate noise.

Health Canada notes that the proponent's assessment is based in part on the assumption of low land use, which would not be a conservative approach. It is more than desirable that the Crees reclaim their territory despite the industrial projects and that they continue, and even increase, their consumption of traditional food. Health Canada believes that if the noise levels measured during the mining phase are found to be similar to the levels modelled, the emissions should not cause any adverse effects on Cree health. It would like to specify that compliance with the standards and criteria used by the proponent for its assessment does not necessarily guarantee the absence of health effects. In this very low-noise environment, an increase in the noise level of about ten decibels, although respecting the standards and criteria, could affect the users of the territory. Noise impacts thus depend greatly on the interference of noise with the activities that individuals try to do in relation to their expectations of peace and quiet during these activities (Health Canada, 2017).

#### **Traditional Food Quality**

In the Human Environment study area, land users who hunt, fish, trap or gather consume the product of their harvest, particularly goose and moose, and to a lesser extent beaver, partridge, hare, fish and berries. Lake 2, which would be drained to create the pit, and Lake 3, which could be affected by a change in the hydrological regime, have been used for fishing in the past but are no longer used today. Some medicinal plants are harvested in the study area including Labrador tea, blueberry plants and alder. With the arrival of the project, the users of trapline RE01 plan to relocate their activities, particularly for goose hunting.

According to the proponent, the dust emitted by the sources listed above could be deposited on soils, surface water and vegetation. The latter could thus be contaminated, leading to the contamination of the associated traditional food. Metals in the pit dewatering water and in the final mining effluent could end up in lakes and streams downstream from the mine site. Water infiltrating into the accumulation areas of the various mining materials and in undrained areas could also seep into groundwater and resurface further into surface waters, such as lakes.

For the Cree Nations, it is important to continue to consume traditional food not only for food purposes, but also for cultural purposes and for the transfer of Indigenous knowledge. The Cree perceive a risk to their health with respect to the potential contamination of lakes, waterways, soils and associated resources (fish, small and large wildlife, plants or other natural resources) used for traditional purposes. The same is true for the deposition of mine-related dust on plants consumed. Some members of the communities consulted

<sup>26</sup> Information concerning this criterion is available here: <a href="http://publications.gc.ca/collections/collection\_2015/sc-hc/H128-1-10-599-eng.pdf">http://publications.gc.ca/collections/collection\_2015/sc-hc/H128-1-10-599-eng.pdf</a>

believe that mining projects may have an effect on the quality and taste of beaver meat. In addition, some also indicated that stress and anxiety among land users would persist, despite the proponent's measures to mitigate the effects on resources. Indeed, they do not trust the information made available by the proponents. Members of the Cree Nation of Nemaska also expressed concern about the potential effects of mining projects on the health of pregnant women, including an increase in miscarriages.

In order to estimate the health risks for consumers of traditional foods, the proponent carried out a risk assessment of the contamination of traditional food. The proponent based this assessment on conservative assumptions so as not to underestimate possible risks. The proponent believes that dust emissions and the possible transfer of contaminants in groundwater to surface water by resurgence would not have an effect on the plants and animals consumed. This assessment is based on the mitigation measures planned by the proponent to minimize the effects on the environment, including air, water and soil quality. Health Canada believes that the potential impacts on Cree health resulting from chemical modifications to traditional food have been adequately considered with the exception of contaminants with a high bioaccumulation potential, namely arsenic, cadmium, mercury and lead. Since the proponent based its analysis on modelling, uncertainty remains regarding the project's actual effects on traditional food. Moreover, according to the proponent's summary literature review, tantalum is not a concern from a human health standpoint. Health Canada believes that a reasonable effort was made by the proponent to assess the effects on traditional foods.

According to the proponent, compliance with environmental standards is the first measure to protect the receiving environments (physical and biophysical), although it does not guarantee the protection of human health. The design of equipment and processes would take into account all environmental standards in force. Measures would be put in place to limit the spread of contaminants in the environment as much as possible, thus limiting the exposure of land users to potential contamination of traditional food. These measures would include the establishment of a 1-kilometre security perimeter around the project's infrastructures, within which all activities, including hunting, fishing and trapping, would be prohibited. This perimeter would make it possible to limit the harvesting of resources near the site, which are more likely to be contaminated. Health Canada recommends that the proponent validate the concentrations of contaminants in the air, water and soil predicted and used as inputs in its assessment of the risk of contamination of traditional foods. However, it raises the fact that uncertainty would persist regarding metals with a high bioaccumulation potential (arsenic, cadmium, mercury and lead).

Health Canada believes that if the mitigation and follow-up measures are implemented by the proponent, the possible chemical modification related to the traditional food should not have a significant effect on Cree health. The Cree Board of Health and Social Services of James Bay states that the concentrations of arsenic, cadmium, mercury and lead in the soil meet criterion A of Quebec's Intervention Guide - Soil Protection and Contaminated Sites Rehabilitation. This criterion makes it possible to protect sensitive receptors, and additional effort regarding these contaminants, for example in the form of monitoring, would not be justified.

According to the proponent, the project is located relatively far from Cree Nation villages and the use of the territory and consumption of traditional food from the study area is currently occasional. The proponent

believes that this situation precludes the risk of chronic contamination<sup>27</sup> through substances consumed on a daily or weekly basis. Despite this conclusion, the Cree Nations indicated that they would avoid the removal of resources in the vicinity of the mine site. They indicated that they would judge the actual effect on health once the project was underway, since the assessment of the risk of contamination of the proponent's traditional diet is based on assumptions and modelling. Moreover, despite the planned follow-ups and the sharing with the Crees of the results of the proponent's assessment, the Committee believes that the Crees may retain their perception of contamination of the resource, which would limit harvesting near the project.

Health Canada points out that the intake of many nutrients is enhanced when even small amounts of traditional food are consumed by Indigenous people. Traditional food is also important from a social and cultural perspective (Institut national de la santé publique du Québec, 2015). As food insecurity is high in First Nations communities (Chan et al., 2016), particularly in areas where the price of food found in shops is high, access to traditional food should be valued and protected. Health Canada recommends that a communication plan for the proponent's environmental follow-up results be put in place. The objective of this communication plan would be to respond to the concerns of the Cree Nations with respect to traditional food in order to minimize the avoidance of the resource. In order to promote the consumption of traditional food by Cree workers, Health Canada recommends that the proponent offer them flexible holiday schedules for the practice of traditional food harvesting activities, facilitate access to traditional food in the workplace (for example, by leaving a place in the freezer for traditional food) and make workers aware of the importance of traditional food for the Cree Nations.

# 6.2.2 Analysis and Conclusions by the Joint Assessment Committee on Residual Effects

The Committee assessed the project's residual effects on Cree health in accordance with the environmental impact assessment criteria in Appendix A. The Committee believes that the project is not likely to cause significant adverse environmental effects on Cree health if the key mitigation measures and follow-up measures below are applied. The adverse effects caused by the project would be offset by the follow-up plans for environmental and human health components. The analysis is detailed in the following paragraphs.

Taking into account the application of the key mitigation measures indicated below, the Committee believes that the level of residual effects of the project on Cree health would be moderate.

It is expected that the management and mitigation measures would minimize the residual effects of the project on the quality of water, soil, noise environment and traditional food (including contaminants for which there is no threshold) to levels below the applicable standards and criteria for the protection of physical health. Despite the planned measures, contaminant levels slightly above the applicable standards and criteria for **crystalline silica** (Quebec's *Atmospheric Quality Standards and Criteria*) could still be measured during the **operational phase** at the Cree camp located 4.5 kilometres from the mine site. In fact, the hourly

<sup>&</sup>lt;sup>27</sup> Chronic means long-term or extended. The term "chronic" can be applied to a health effect. Chronic exposure is long-term exposure: months or years. A health effect is said to be chronic when it occurs long after exposure, that is, after several months or years. (Definition by Termium Plus)

criterion could be exceeded on tailings blasting days (117%), a scenario that would occur one day in five. On days without waste rock blasting, i.e., four days out of five, the hourly criterion would be met (29%). The annual criterion would be met at all times during the operational phase (77%). With respect to **nitrogen dioxide**, the hourly standard (*Canadian Ambient Air Quality Standards*) at the Cree camp would be met during the construction phase (97%) and would be very slightly exceeded during the operational phase (102%). Since it is expected that contaminant levels close to the applicable standards and criteria could be measured in the air despite the planned management and mitigation measures, the intensity of the effect would be moderate. The follow-ups planned by the proponent are essential to validate these predictions and the effectiveness of the planned measures.

The health effects of the predicted exceedances would be local in scope as they would be limited to the study area. They would be felt over the long term over the life of the project, i.e., over 26 years. Health effects would be intermittent for crystalline silica (1 day in 5) and continuous for other contaminants, such as nitrogen dioxide. The health effects, caused by the degradation of environmental components, are considered reversible as they would dissipate after the project. Planned monitoring of air, water and traditional food quality after site closure would confirm this reversibility.

#### **Identifying Key Mitigation Measures**

The Committee identified the main mitigation measures required to ensure that the project does not cause significant adverse environmental effects on Cree health. It took into account the mitigation measures proposed by the proponent, the opinions of government experts, as well as the comments received from the Cree Nations consulted. The key mitigation measures are as follows:

- Implementation of a dust management plan, including control of emissions from drilling, monitoring of nitrogen dioxide emissions during blasting and a management programme of adaptive mitigation measures. This program would provide a framework for implementing additional mitigation measures and would specify when these measures would be implemented based on the results collected. The dust management plan will need to be maintained, and updated as required, throughout all phases of the project, including construction, operational and closure. This plan should be developed prior to the start of the construction phase and should be revised based on the results of air quality monitoring;
- In the event that sub-optimal detonation conditions are observed or predicted that do not allow for
  perfect detonation and that would be conducive to higher nitrogen dioxide generation,
  implementation of one or more of the following measures: use of double detonators, use of electronic
  detonators, formulation of explosives adapted to the conditions and the blasting site, adapted firing
  procedure and use of an adapted type of explosive such as water-repellent explosives;
- Installation of a blasting mat on the areas to be blasted in order to retain particles in the work area;
- Restriction of waste rock blasting and handling of granular materials, as well as temporary covering
  of blast pads during periods of high winds or when prevailing winds can carry dust to sensitive areas,
  such as the camp located 4.5 kilometres from the site;
- Humification of blasting areas to prevent the dispersion of dry, fine materials deposited on the surface by drilling activities;

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- Disposal of wood waste and debris by shredding, unless it is not technically or economically feasible;
- Exclusive use of Level 4 certified mobile machinery and equipment in the operational phase (when available), which will help to reduce nitrogen dioxide emissions;
- Transportation of employees by bus between the mine site and the airport;
- Use of non-friable, non-clayey materials with good road abrasion resistance and low crystalline silica content (less than 1%) for road construction and maintenance;
- Use of amphibolite as an aggregate on roads, a waste rock lithology which contains little crystalline silica;
- Installation of dust collection systems at the crushing circuit, drying circuit and loading silos. This includes daily monitoring (visual inspection) and regular cleaning, maintenance as recommended by the manufacturer, removal of dust collected by these devices to prevent its dispersion, keeping emissions from the crushing line dust collectors below 20 milligrams per normal cubic metre and sampling of sources to validate compliance with emission thresholds;
- Gradual revegetation of the halts as soon as possible to minimise particulate matter emissions generated by wind erosion;
- Limiting the speed of mining trucks to 24 kilometres per hour at the mine site and posting signs indicating this limit in appropriate locations to limit noise, vibration and dust emissions;
- Regularly spraying roads and work site areas with water and using dust suppressants, as required, on surfaces where traffic is likely to cause dust to rise despite regular spraying, and implementing a road spray management program to monitor the effectiveness of the planned control measures;
- Construction of two semi-permeable ditches on each side of the main access road to collect runoff water from the road and channel it by gravity to sedimentation basins;
- In the event that tantalum is released at concentrations above background levels in the final mine effluent, implementation of an action plan to ensure the safety of tantalum in the final mine effluent on the receiving environment and to protect health;
- Installation of a white noise back-up alarm for all equipment residing at work sites, excluding
  equipment in transit, such as 10-wheeled craft trucks, or equipment used for short periods of time;
- Shutdown of all unused electrical or mechanical equipment, including trucks waiting to load for more than 5 minutes;
- Prohibiting the use of the engine brake inside the workcamp area and raising awareness among truckers to limit the use of the engine brake outside the mine site, in areas where Cree camps are located and in areas of more intensive use of the territory for hunting and fishing;
- Compliance with the noise limits imposed by Directive 019 on the mining industry and the noise standards contained in Instruction Note 98-01 on noise;
- During the construction phase, implementation of the Guidelines for Noise Levels from an Industrial Construction Site of the Quebec Ministry of the Environment and the Fight Against Climate Change;
- During the operational phase, machinery and truck traffic is limited to the right-of-way of access roads and work areas:

- Proactive communication of the blasting schedule to users of the territory;
- Validation of the assumptions and concentrations of chemical contaminants in air, water and soil predicted and used as inputs in the proponent's traditional food contamination risk assessment to ensure the effectiveness of the mitigation measures in place and to confirm the absence of risk. In the event that contaminant concentrations measured in the field were higher than the concentrations predicted as inputs and higher than criterion A of Quebec's Intervention Guide Soil Protection and Contaminated Sites Rehabilitation, the proponent must inform the Cree Board of Health and Social Services of James Bay and assess the need to monitor these contaminants in traditional food. Where applicable, the proponent will have to determine, in collaboration with the Cree Nations, which traditional foods should be monitored. The Follow-up Committee responsible for interpreting the results obtained will have to be formed or accompanied by a professional in human health risk assessment. The Cree Board of Health and Social Services of James Bay could offer support in this regard and will have to be consulted;
- Development of a communication plan, in collaboration with the Cree Board of Health and Social Services of James Bay and the Cree Nation Government, in order to take into consideration the concerns of the community and the changes perceived in the territory through Cree knowledge. This plan will have to:
  - Inform land users of the schedule of construction, operational and closure activities, of incidents, if any, and, more generally, of the issues and risks associated with the operation of the mine site;
  - Address community concerns about traditional food in order to minimize avoidance of the resource:
  - Provide for the communication of the results of environmental monitoring, especially with the tallyman of trapline RE01;
  - Include a complaint management system for the entire life of the project, particularly related to noise associated with road transport on and off the project site, including a follow-up on these complaints and how they were resolved. The number and handling of complaints received should be information shared with the users of the territory;
  - Allow certain mitigation measures to be modified or additional mitigation measures to be implemented, in collaboration with the relevant Committee(s), land users and the Cree Board of Health and Social Services of James Bay; and
  - o Be maintained throughout the life of the mine, including the closure phase.

Implementation of the key measures mentioned in the other chapters of this report, particularly those related to water quality presented in section 5.1 (Fish and Fish Habitat), will make it possible to minimize the effects on the other environmental components affected by the project and that could have an impact on Cree health.

#### Need for Follow-up and Follow-up Requirements

The proponent plans follow-up programs for discharge water and surface and groundwater, discussed in Section 5.1 (Fish and Fish Habitat). In order to verify the accuracy of the predicted effects on Cree health

and the effectiveness of the proposed mitigation measures, the Committee recommends that other followup programs be implemented and cover the following elements:

- Air quality monitoring, including the monitoring of particulate matter (total particulate matter [TPM])
  and fine particulate matter [PM<sub>2.5</sub> and PM<sub>10</sub>]), metals and crystalline silica, during the construction
  and operational phases. The monitoring should:
  - Begin before the construction phase so that temporal variability can be assessed;
  - Allow an adequate air quality picture to be drawn for sensitive receptors;
  - Allow the proponent's conclusions regarding impacts on air quality during the construction and operational phases to be verified;
  - Allow the actual effectiveness of mitigation measures to be measured;
  - Include the Canadian Ambient Air Quality Standards and any other relevant standards or criteria based on health effects;
  - Allow for measurements to be taken at an on-site atmospheric and meteorological measuring station;
  - In the event that exceedances of air quality criteria are anticipated or measured, allow for the implementation of adaptive mitigation measures provided for in the dust management plan, notify land users promptly and implement communication and risk management strategies adapted to them; and
  - If necessary, allow certain mitigation measures to be modified and implement additional mitigation measures to ensure health protection, in close collaboration with the Environment Committee, land users and the Cree Board of Health and Social Services of James Bay; Aim to share the results with land users, including the tallyman of trapline RE01. Monitor the noise level caused by the project during the construction and operation phases. This monitoring plan must be developed and submitted to the Agence before the construction phase begins;
- Monitoring of potential sources of contamination during the construction and operational phases in order to identify unanticipated sources;
- Monitoring of fine particles in the event of forest fires. This program, if implemented when the mine site is exposed to a smoke plume, should help mitigate the effects of this increase in contaminants; and
- Monitoring the quality of the final mine effluent.

In order to foster the confidence of land users in the results that will be obtained, the proponent must allow them to participate in the environmental follow-ups.

### 6.3 Physical and Cultural Heritage

Physical and cultural heritage is one of the valued components under section 5 of CEAA 2012 in relation to Indigenous peoples. For the purposes of this report, physical and cultural heritage also includes structures,

sites or things of historical, archaeological, paleontological or architectural significance, which are also valued components under CEAA 2012. A land or resource (e.g., an artifact, object or place) that is considered heritage is distinguished from other elements by the value that is attributed to it (Agency, March 2015a).

For the purposes of project environmental assessment, the effects of the project on physical and cultural heritage result from a change to the environment (e.g., land disturbance and transformation of natural landscapes through soil compaction or clearing). The analysis of the project's effects on heritage will focus only on archaeological heritage, as no other natural or cultural heritage features have been identified within the proponent's study area.

The Committee believes that the project is not likely to cause significant residual adverse environmental effects on archaeological heritage, taking into account the application of the mitigation measures recommended below. The following subsections provide the information which the Committee considered in its analysis to conclude on the significance of the project's effects on archaeological heritage, including the comments of the Cree Nations consulted.

# 6.3.1 Analysis of Potential Effects and Proposed Mitigation Measures

The proponent's study area used to assess the project's effects on physical and cultural heritage is mostly within the territory of the Cree Nation of Eastmain, at the junction of the Eastmain and Pontax River watersheds. According to the proponent, the former occupation of the study area's territory would be explained by its hydrographic and topographical characteristics. The northern part of the territory, made up of a series of hills and watercourses, presented conditions that were unfavourable to human occupation. The southern part, made up of flat surfaces and wetlands, would have been favourable for the installation of camps and the use of local resources through traditional activities. From prehistoric times to the present day, Indigenous peoples have lived in the study area, which encompasses more or less significant parts of the current traplines of the Eastmain, Nemaska and Waskaganish Cree Nations.

The proponent's archaeological potential study is based in part on the archaeological study carried out as part of the Eastmain 1-A powerhouse and Hydro-Québec's Rupert River diversion project. Considering that this study used the same study area and that the current trapper of the RE01 trapline (Eastmain) as well as several members of the Cree Nations of Eastmain, Waskaganish and Nemaska were consulted during its development, the proponent did not deem it necessary to carry out new consultations with elders in order to validate the areas of archaeological potential. In all, the proponent has identified 21 areas of archaeological potential likely to contain vestiges of human presence from prehistoric times to the 20th century (Figure 11). According to the proponent, the only environmental effect of the project on archaeological heritage could occur during the construction phase. The tilling of the ground, necessary for the construction of the mining infrastructures, could lead to the discovery of various archaeological remains and could damage certain artifacts currently buried on the project site.

Utilisation du territoire par les Cris / Cree land use\_ Source d'approvisionnement en eau potable Drinking water source Campement cri / Cree camp Piste de motoneige / Snowmobile route Archéologie / Archeology\_\_\_ Zone de potentiel archéologique : Area of archaeological potential Composante du projet / Project component Ligne de distribution d'énergie électrique / Electric power distribution line Déviation de la ligne d'Hydro-Québec (projet connexe, Hydro-Québec) / Hydro-Quebec powerline deviation (related project by Hydro-Québec) Infrastructure minière projetée / Proposed mining infrastructure Déviation proposée de la ligne d'Hydro-Québec Proposed Hydro-Quebec powerline deviation Bassin / Collection basin E 3 Route / Road Infrastructure / Infrastructu Existante / Existing Entrepôt d'explosifs Explosive storage Antenne de télécommunication / Digue / Dyke Ligne de transport d'énergie électrique / Electric power transmission line Canal de l'effluent / Effluent canal Fossé / Ditch Route principale / Main road PHASE 2 Halde à stériles Waste stockpile Chemin d'accès / Access road Milieu terrestre / Terrestrial vegetation PHASE 2 **2** 379 Relevé floristique (2016) / Flora survey plot (2016) Halde de résidus secs Milieu humide / Wetland Eau peu profonde (étang) / Shallow open water (pond) Digue LE-20A Dyke LE-20A PHASE 1 Marais / Marsh Halde de résidus secs Marécage arborescent / Forested swamp Marécage arbustif / Shrubby swamp Tourbière minérotrophe boisée / Forested fen PHASE 1 Tourbière ombrotrophe boisée / Forested bog Halde à stériles Tourbière ombrotrophe ouverte / Open bog Hydrographie / Hydrography\_\_\_ Plan d'eau / Water body Réservoir de l'Eastmain 1 / Eastmain 1 Reservoir Cours d'eau permanent / Perennial stream Bassin #3 CriticalElements ( Projet Rose Lithium-Tantale / Rose Lithium-Tantalum Project Renseignements et clarifications demandés par l'ACÉE pour la corcordance de l'étude d'impact environnemental Equalization pond Emplacement des installations et des composantes du milieu Sources: CanVec+, 1/50 000, RNCan, 2014 Infrastructure minière projetée / Proposed mining infrastructure: 0000-C-0101\_C.dwg, 2017-06-30 Final effluent canal final de l'effluent Cartographie / Mapping : WSP Fichier / File : 181-05541-03\_RQ\_c3\_RQ\_infrastructures\_wspq\_181015.mxd Échelle / Scale 1 : 23 000 230 460 690 m Carte 3 UTM, Fuseau 18, NAD83 Map 3 Octobre 2018 / October 2018 115 [] 76°10'30"

Figure 11: Location of Areas of Archaeological Potential

Source: WSP Canada Inc. (February, 2021)

In order to reduce the project's environmental effects on archaeological heritage, the proponent undertakes to produce a comprehensive survey in the areas of archaeological potential directly affected by the proposed developments<sup>28</sup>, prior to the start of construction. The proponent plans to inform the tallyman of the RE01 trapline and his family during the survey and intends to invite them to take part in the archaeological digs, if necessary.

Should archaeological remains be discovered, the proponent undertakes to protect the site by suspending the work and immediately notifying the person in charge of the work, the tallyman, the Cree Nation Government and the Ministère de la Culture et des Communications du Québec, until the authorizations required by Quebec's *Cultural Heritage Act* are obtained. The proponent also undertakes to pay particular attention to any objects of interest that will be discovered. These will be cleaned and inventoried by a qualified consultant, and will then be the subject of a scientific publication and a Cree Nation museum exhibit. Finally, the proponent mentions that it will avoid any disturbance of the sites or artifacts discovered.

Members of the Cree Nation of Eastmain recommended that the proponent and the Nation organize a ceremony at the future mine site to honour and recognize Mother Nature and its various components that will be negatively affected by the project, prior to the start of construction. The proponent has undertaken to organize such a ceremony in collaboration with the Cree Nation of Eastmain if the latter so wishes.

The proponent mentioned that no heritage sites related to culture<sup>29</sup>, such as birthplaces or burial sites, have been identified in the project study area. However, the Cree Nations attach great importance to the integrity of the various watercourses on the territory, which they consider an integral part of their physical and cultural heritage. This element is addressed in sections 5.1 (Fish and Fish Habitat) and 8.3 (Potential Repercussions of the Project on Cree Values) of this report.

# 6.3.2 Joint Assessment Committee's Analysis and Conclusions Regarding Residual Effects

The Committee assessed the residual effects related to the archaeological heritage using the environmental effects rating criteria in Appendix A. The Committee believes, taking into account the application of the key mitigation measures identified below, that the project would not cause significant adverse residual environmental effects on archaeological heritage and that the level of residual effects of the project on heritage would be low.

The Committee believes that the intensity of the effects of the project would be low. The proponent received a list of important cultural sites from the current tallyman of the RE01 trapline (Eastmain) and took them into account during project planning in order to avoid disturbing these sites to the extent possible. The proponent undertook to produce archaeological surveys before the start of construction work with the participation of the tallyman of the RE01 trapline. Should remains be discovered during the work, the mitigation measures

<sup>&</sup>lt;sup>28</sup> The areas of archaeological potential affected by the project developments are Zones 1 to 6 (see Figure 11).

<sup>&</sup>lt;sup>29</sup> The assessment of the effects of the project on places that are culturally valued for the current use of the territory and resources for traditional purposes is presented specifically in section 6.1.

implemented by the proponent would comply with the provincial regulations in force and the proponent would be required to notify several Cree stakeholders who might have an interest in the discovery. Consequently, the effects of the project would not compromise the integrity of the archaeological heritage. The project would result in a long-term modification of the archaeological heritage in the event that new remains are discovered. The scope of this modification would be local, as it would be limited to the project's study area. If no artifacts are discovered, the effects of the project on this component would be reversible. The effects would be continuous because the tillage associated with the pit development would likely expose archaeological remains throughout the life of the project.

The Pihkuutaau Agreement (public version)<sup>30</sup> also specifies the specific steps to be taken by the proponent in relation to archaeological, cultural and burial sites:

- Immediate notification to the Implementation Committee established under the Pihkuutaau Agreement if an archaeological site or burial site is discovered in the area described in the Pihkuutaau Agreement;
- If a burial site is discovered, notification, if possible, to the family of the deceased and relocation of the site if necessary;
- If the mitigation measures in the Committee's environmental assessment report are insufficient, collaboration between the Implementation Committee and the family of the tallyman of the RE01 trapline to determine the measures to be taken for the protection or relocation of a site;
- If a cultural site is discovered in the area described in the Pihkuutaau Agreement, consultation by the Implementation Committee with the tallyman of the RE01 trapline's family to determine what measures to take;
- Reporting any artifacts discovered in the area described in the Pihkuutaau Agreement to the Implementation Committee and compliance with applicable laws to avoid disturbance of these artifacts and to follow the notification procedure of the Cree stakeholders.

#### Identification of Key Mitigation Measures

The Committee identified the following key measures to ensure that the project does not cause significant residual adverse environmental effects on archaeological heritage:

- Prior to the start of construction work, production of a comprehensive survey in areas with archaeological potential and submission of the survey report to the Agency;
- Prior to the start of construction work, hiring of a qualified person to provide training to workers on the identification of archaeological or cultural remains;
- Immediate cessation of work at the discovery site;

<sup>30</sup> The Pihkuutaau Agreement is the impact and benefits agreement signed between the proponent and the Cree Nation of Eastmain, the Grand Council of the Crees and the Cree Nation Government.

- Delimitation of an area of at least 30 metres around the site where work is prohibited. The work
  prohibition does not apply to actions necessary to protect the integrity of the discovery;
- Notification, in a timely manner, to the tallyman of the RE01 trapline, as well as any other stakeholder identified for this purpose by the Cree Nation Government, of the undertaking of any work of an archaeological nature;
- Notification to the following stakeholders as soon as possible following a discovery:
  - The tallyman of the RE01;
  - The Cree Nation Government;
  - The band councils of the Cree Nations of Eastmain, Waskaganish and Nemaska;
  - Aanischaaukamikw Cree Cultural Institute; and
  - The Ministère de la Culture et des Communications du Québec.
- Offers to the tallyman of the RE01 trapline, as well as any other stakeholder identified for this purpose
  by the Cree Nation Government, to supervise work of an archaeological nature such as surveys or
  excavations;
- Assessment of the discovery site by a qualified person according to the requirements of Quebec's Cultural Heritage Act;
- Compliance with all legislative or legal requirements applying to the discovery of archaeological remains; and
- Compliance, after consultation with the Cree Nations and the competent authorities, with all legislative or legal obligations relating to the discovery, recording, transfer and safeguarding of structures, sites or things of historical, archaeological, paleontological or architectural significance.

#### Need for Follow-up and Follow-up Requirements

The Committee considers that a follow-up program is not required. The proponent will still have to ensure that the measures mentioned above are implemented.

### 6.4 Effects on Socio-economic Conditions

The effects on the socio-economic conditions of the Cree Nations are assessed based on the changes to the environment caused by the project. The project could result in residual effects on socio-economic conditions due to the installation of mining infrastructure, land use change and increased road traffic. However, the Committee believes that these effects are not likely to be significant with the implementation of the mitigation measures recommended in section 6.4.2. To determine the significance of the effects on socio-economic conditions, the Committee assessed whether the residual effects would result in changes to commercial or income-generating activities (e.g., hunting and trapping) for the Cree Nations.

The following subsections present the information considered by the Committee in its analysis to conclude on the significance of the project's effects on socio-economic conditions, including the comments of the Cree Nations consulted.

# 6.4.1 Analysis of Potential Effects and Proposed Mitigation Measures

According to the proponent, no commercial activities are carried out by the Cree Nations in the human environment study area (Figure 3). However, the proponent has not been able to accurately document whether members of the Cree Nations derive income from traditional activities carried out in the area of the future mine, such as the sale of furs or handicrafts. The proponent was also unable, for reasons of confidentiality, to confirm whether users of the territory of traplines RE01 (Eastmain) and R16 (Nemaska) are beneficiaries of the Cree Hunters and Trappers Income Security Program<sup>31</sup>. However, the proponent confirmed that three members of the Nemaska Cree Nation using trapline R19 are beneficiaries of the program. However, it was not possible, for confidentiality reasons, to determine the location of their activities and whether their revenues would be affected due to the environmental effects of the project. The available data are thus incomplete and do not allow for a detailed analysis of the project's effects on economic activities resulting from resource exploitation.

Members of the Cree Nations told the Committee about the importance of the traditional economy related to resource use in Cree culture. They indicated that it is a different system of natural resource extraction than the mining industry, but one that remains culturally valued today. The Committee did not, however, witness any concerns about declining revenues from traditional activities during consultations with members of the Cree Nations. The Committee believes that the consultation is not complete and that further information on revenues from traditional activities and the effects of the project on them could be provided to the Committee. The comments of the Cree Nations on this draft report and potential conditions will be taken into consideration and will assist the Committee in finalizing its conclusions.

The proponent assesses that the socio-economic effects of the project on users of the territory deriving income from traditional activities would be the same as those identified for the current use of the territory and resources for traditional purposes. As explained in detail in Chapter 6.1 (Current Use of Lands and Resources for Traditional Purposes by Cree Nations), the proponent believes that the project could result in the following effects:

- Temporary disruption of traditional activities, mainly during the construction and decommissioning of the mine, and gradual adaptation of land users during operation;
- Loss and relocation of a camp on trapline RE01;

<sup>&</sup>lt;sup>31</sup> This program, established by the JBNQ Agreement in 1976, aims to encourage the Crees to practise their traditional hunting, fishing or trapping activities on the territory by guaranteeing a daily income to participants. According to the Cree Hunters and Trappers Income Security Board, the Program benefits are calculated based on the number of days spent on the territory by adults in the family. The Program requires the head of the family to spend a minimum of 120 days annually on the territory to practise traditional resource harvesting activities, or any other type of ancillary activities, in order to remain registered in the Program.

- Increased pressure on wildlife resources caused by harvesting by mine workers:
- Change in harvesting habits or sites due to a perception of contamination related to the presence of the mine.

Based on its conclusion on the effects of the project on current use, the Committee believes that the project could have an impact on the ability of certain users of the territory of the Cree Nations of Eastmain, Waskaganish or Nemaska to derive income from traditional activities. The Committee notes that:

- The project could reduce the availability of wildlife resources for users whose camps or practice sites
  would be located in the direct periphery of the future mine site and the roads used by the proponent
  outside the mine site. The avoidance of wildlife generated by the project could interfere with
  harvesting.
- The project could restrict access to certain bodies of water and a few sectors of trapline RE01 due
  to the security perimeter of a 1-kilometre radius around the mine site. Certain navigable bodies of
  water in this trapline would no longer be navigable.

The proponent considers that the mitigation measures proposed for the current use of lands and resources for traditional purposes (see section 6.1) would maintain the ability of land users to earn income from traditional activities. The proponent also believes that certain measures included in the Impact and Benefits Agreement (Pihkuutaau Agreement), as well as the awarding of contracts to certain land users, could mitigate the potential socio-economic effects of the project on the users most affected by the project.

The Committee believes that the following mitigation measures proposed by the proponent could help maintain the ability of users to generate revenues from traditional activities:

- Implementation of a communication plan between land users and the proponent to notify them in a timely manner of the mine's operating schedule and blasting schedules;
- Modification of the frequency of blasting and heavy truck traffic during the annual goose and moose hunts;
- Implementation of a follow-up program based on interviews with users of traplines RE01, R16 and R19 regarding the effectiveness of the proponent's mitigation measures during annual goose and moose hunts;
- Inclusion of clauses prohibiting hunting, fishing and trapping activities and the possession of equipment or weapons for these purposes in employees' employment contracts;
- Implementation of various measures to limit road congestion and nuisances related to transportation activities;
- Participation of land users in the proponent's environmental monitoring and dissemination of the results.

## 6.4.2 Analysis and Conclusions by the Joint Assessment Committee on Residual Effects

The Committee believes that the confidentiality of information on traditional activity revenues in the Study Area does not allow for specific conclusions to be drawn about potential income declines as a result of the project. However, based on its analysis of the effects on the current use of lands and resources for traditional purposes (Section 6.1), the Committee similarly considers that traditional income-generating activities would be modified, but could be maintained. The Cree Nation Government believes that the project could have beneficial effects on the economic situation of certain families who would benefit from employment and contract opportunities.

The Committee evaluates that the residual adverse effects on the socio-economic conditions of the Cree Nations would be moderate and not significant (see Appendix A) following the implementation of the mitigation measures proposed by the proponent and the follow-up program defined by the Committee in section 6.1. The Committee bases its conclusion on the use of the following criteria:

- The extent of the effects would be local, as they would extend beyond the project site but would be within the human environment study area. The avoidance of wildlife that would result from the project on its periphery would extend beyond the project site while remaining within the study area. The Committee considers that the effects of transportation activities on current land use would be felt to a limited extent on the periphery of the roads. The availability of resources would not be compromised beyond the area of influence of the mine and the roads.
- The duration of the effects would be long due to the life span of the project (26 years).
- The frequency of effects would be continuous considering that they would be perceived consistently
  during the three phases of the project, despite a significant decrease in the frequency of blasting
  and road transportation activities during goose and moose hunting periods.
- The effects would be partially reversible. Some effects would be permanent, notably the loss of several lakes and streams that are home to fish, as well as the loss of a camp on site RE01 and the Cree knowledge related to it. Wildlife could return to its current level of abundance once the mine is recovered and transportation activities are completed. The effects of the project on access to the territory would be partially reversible once the mine is decommissioned and the security perimeter dismantled, as only a small portion of the territory would remain inaccessible to the Crees, namely the flooded pit secured with a physical barrier.
- The level of intensity of the effects would be moderate. The project would lead to changes in the
  practice of income-generating activities, but the practice of these activities would not be
  compromised.

### **Identification of Key Mitigation Measures**

The Committee considers that the key mitigation measures recommended in Section 6.1 (Current Use of Lands and Resources for Traditional Purposes by Cree Nations) would avoid significant residual effects on users who derive income from traditional activities. The Committee does not recommend any additional measures regarding the effects of the project on the socio-economic conditions of the Cree Nations.

### Need for Follow-up and Follow-up Requirements

The Committee considers that the follow-up program recommended in section 6.1 (Current Use of Lands and Resources for Traditional Purposes by Cree Nations) would verify the effectiveness of mitigation measures and the predictions of continued current use inherent in the practice of traditional activities for which revenues are derived. No other specific follow-up program is recommended for this valued component.

# 6.5 Assessment of Other Socio-economic Effects under the Agreement

Under the CEAA 2012, the Agency has a mandate to assess the project's socio-economic effects related to changes to the environment (Section 6.4) on Indigenous peoples. It is also required to set conditions that the proponent must meet in this regard. However, the Agreement concluded between the Agency and the Cree Nation Government in June 2019 specifies that the Committee must take into account the project's social effects in order to respect the spirit and principles of the JBNQ Agreement. Thus, in this section, the Committee presents the effects of the project in terms of three socio-economic aspects not related to changes to the environment which it deemed of interest for this report:

- Road user safety;
- Employment and training; and
- Status of women.

Since the project was assessed under CEAA 2012, only socio-economic effects related to changes to the environment can be considered in the Minister's decision. Since the effects of the project in terms of these three socio-economic aspects were not considered in the Minister's decision or in the conditions related to the project, the Committee sets out in this section the key information gathered about these aspects during the environmental assessment process without issuing a conclusion on the significance of the effects.

The main elements of the proponent's analysis, the proponent's proposed mitigation measures and the views of the Cree Nations consulted are set out below for information purposes.

## 6.5.1 Potential Effects and Proposed Mitigation Measures

### Road User Safety

The road network in the proponent's study area for assessing the project's effects on the human environment (see Figure 3) consists mainly of the Nemiscau-Eastmain-1 road along which the project would be located. This road connects the Route du Nord to the James Bay Highway, and also runs along the Muskeg-Eastmain-1 and Sarcelle roads. The Sûreté du Québec is responsible for user safety on the main roads of the study area road network. The Société de Développement de la Baie-James is the organization responsible for road management and signage in this area.

According to the proponent, the average daily traffic flow on the Route du Nord in 2014<sup>32</sup> was 110 vehicles, and this rate could double as a result of the project. The current daily traffic flow on the Nemiscau-Eastmain-1 road is unknown. According to the Committee, it is likely to be lower than that of the Route du Nord.

The proponent estimates that employee transportation, for up to a maximum of 300 workers during the construction phase and approximately 280 during the operational phase, would be the main factor that would generate an increase in road traffic in the study area. After arriving at Nemiscau Airport, employees would be transported by bus to the work camp located about 25 kilometres north of the site, on the site of a former Hydro-Québec camp (former Eastmain camp). Employees would be transported daily by bus from the work camp to the mine site.

Procurement for the mine and shipping of the ore concentrate would be done by heavy trucks. These trips would also increase traffic on the road. According to the proponent, the biggest increase in traffic would occur during the operational phase. Approximately 580 vehicles (trucks, buses and cars) could access the mine site each week. This would amount to traffic equivalent to about 1,160 additional trips on the Nemiscau-Eastmain-1 road and the Route du Nord, for an average of 166 trips per day (round trips).

The proponent estimates that the main effect of the project on road user safety would be an increase in the accident risk. Users of the Nemiscau-Eastmain-1 road, the main access road used to reach the mine site, could be inconvenienced by this additional traffic. The Nemiscau-Eastmain-1 road is frequently used by members of the Cree Nations for roadside hunting and trapping and for travelling around the territory. In fact, it is the only road access to several traplines in this sector.

The Cree Nations consulted expressed concern about the increase in road traffic. Members of the Nemaska Cree Nation expressed concern about the safety of children around their camps if truck drivers fail to obey the speed limits. Five camps are located near the Nemiscau-Eastmain-1 road. Some members expressed concern that the increase in traffic might have an effect on the safety of users of the territory during the annual moose and goose hunting season. In addition, members of the Waskaganish Cree Nation have raised

<sup>&</sup>lt;sup>32</sup> Although more than five years have passed since the last daily traffic flow data were submitted, the Committee considers this estimate to be still valid since no new major industrial projects have been developed in this area.

concerns about the safety of beaver trappers parking along the roads. Concerns were also raised about increased vehicle maintenance costs due to dust and rocks thrown by trucks.

To address these concerns and mitigate the project's effects on road user safety, the proponent proposes to implement specific mitigation measures during all phases of the project, including the following:

- Raising awareness among workers and subcontractors with responsibility for transportation of the need to comply with the road safety rules and, if necessary, implementing measures with the appropriate authorities to ensure the safety of local road users;
- Equipping its heavy trucks with speed controllers and radios to facilitate communication between drivers and other road users;
- Where possible, distributing the volume of heavy traffic over the entire day and week so as to avoid intensive periods of this type of traffic;
- Compliance with speed limits by workers and transporters (suppliers), subject to penalties, including expulsion from the area;
- Follow-up with the appropriate authorities regarding the installation of additional road signs at an appropriate frequency to remind people of the speed limits;
- Follow-up with the Nemaska Cree Nation regarding signage for certain camps; and
- Raising driver awareness of traditional Cree roadside activities, especially beaver trapping.

The proponent also considered the effects of the project on road user safety as part of its assessment of the effects on community well-being and human health. In this assessment, the proponent proposes a monitoring program for community well-being and human health. One of the objectives of this program is to monitor the effects of the increase in heavy traffic on the Nemiscau-Eastmain-1 road. It would be based mainly on meetings with the tallymen for traplines RE1 (Eastmain) and R19 (Nemaska). The purpose of the monitoring would be to collect data on the following:

- Traffic volume and conditions on the Nemiscau-Eastmain-1 road;
- Users' perceived safety on the Nemiscau-Eastmain-1 road; and
- Increase in heavy traffic on the Nemiscau-Eastmain-1 road and its effects on the quality of the camp experience and access to the territory.

The proponent is committed to monitoring these elements seven times during the project, from the construction phase to the end of the mine's operational phase. The proponent is also committed to submitting the conclusions of this monitoring to the Implementation Committee set up under the Pihkuutaau Agreement and to making adjustments to the mitigation measures, if necessary.

Following implementation of the measures and the monitoring program for mitigating the effects on community well-being and human health of the Cree Nations, including the specific measures above related to road user safety, the proponent believes that the project would have a low and insignificant residual effect on these components.

### **Employment and Training**

The unemployment rate of the Cree Nations is generally higher than that reported in most regions of Quebec. According to two employment needs assessment studies conducted for the Eastmain and Nemaska Cree Nations, the unemployment rate for the Eastmain Cree Nation is around 8.8%, while it is about 9% for the Nemaska Cree Nation (WSP Canada Inc., February 2019a).<sup>33</sup>

According to the proponent, the project would allow these Nations to benefit from well-paid quality jobs. The project would require 300 workers during the construction phase and 280 workers during the operational phase. As the mine is expected to operate over a 21-year period, the proponent anticipates that the project would also result in the creation of many indirect jobs.

The proponent believes that several Cree Nations have a workforce with experience in the construction industry, along with skills acquired in major Hydro-Québec projects. They would promote the hiring of Cree workers in order to develop this local expertise. They believe that the experience acquired by Cree workers in this project would be transferable and would enable them to improve their future employability.

Before the project begins, the proponent is proposing the following measures to generate interest among Cree Nations' young people to take up employment in the mining sector:

- Distribution of informative videos about the project;
- Sharing of a list matching the jobs offered with the associated training;
- Planning of a visit to the mine;
- Organization of information and job preparation workshops; and
- Collaboration with Apatisiiwin Skills Development and the James Bay training centres to ensure that the training provided is consistent with the reality of young Crees.

Access to training and the hiring criteria are one of the Cree Nations' main concerns regarding the project's socio-economic effects. Several members of the Cree Nation of Eastmain are concerned about the lack of information related to the training available and their timely geographic access. To address these concerns, the proponent informed the Committee that it had already begun discussions with the James Bay Training Centre and Apatisiiwin Skills Development about offering regular or customized training in the areas of occupational health and safety and ore mining and processing. This training would be implemented once the proponent has obtained all the authorizations required to begin construction of the project. The proponent is also offering social work training, at the request of the Eastmain Cree Nation, in order to create jobs in the community.

The proponent also undertakes, in cooperation with local organizations, to set up a communications plan for disseminating information on human resource needs, thus enabling the Cree Nations to prepare for the project. The Pihkuutaau Agreement provides for close collaboration with the Eastmain Cree Nation and the Grand Council of the Crees/Cree Nation Government regarding training, employment and business

<sup>&</sup>lt;sup>33</sup> These unemployment rates were taken from Statistics Canada 2016 Census data.

opportunities. Some members of the Nemaska Cree Nation expressed concern about the physical health examinations required by the mining proponents to obtain employment, which could be a barrier to hiring, since most Cree Nations do not have a permanent physician.

Members of the Nemaska Cree Nation are concerned about the long-term retention of Cree employees. The Nations consulted believe that the work schedules represent a particular challenge for employee retention since they would not allow participation in annual hunting periods, nor frequent returns to the community. To overcome this problem, the proponent explained that work schedules would be drawn up before the hunting season begins and that leaves of absence would be authorized for Cree employees.

Lastly, concerns were raised about the language of work at the future mine site. In response to this concern, the proponent confirmed that the work environment would be bilingual (English/French) and that there would always be a Cree liaison officer fluent in English, French and Cree at the mine site to promote the retention of Cree workers.

In addition, the proponent would implement other mitigation measures to maximize the project's benefits for members of the Cree Nations, including the following:

- Insertion of clauses promoting the hiring of Cree workers and the Cree economy in the Impact and Benefits Agreement with the Cree Nation of Eastmain and the Grand Council of the Crees/Cree Nation Government (Pihkuutaau Agreement);
- Support for organizations involved in the development of training programs tailored to the needs of the mine and members and businesses of the Eastmain Cree Nation;
- Severance pay at the closing of the project; and
- Employee Assistance Program to support transition during closure (Workforce Outplacement Committee).

Once the mitigation measures are in place, the proponent believes that the residual effect of the project would be positive during both the construction and operational phases. A monitoring program would be set up at the end of the project to mitigate the negative effects related to the termination of jobs. The purpose of this program would be to document the economic benefits and assess the effectiveness of the measures used and the satisfaction of Cree workers, in particular through a survey of these workers.

#### Status of Women

The proponent met with Cree women from the Eastmain Cree Nation as part of the impact statement to document their expectations and concerns regarding the project. According to the proponent, the overall labour force participation rate for women<sup>34</sup> of the Cree Nations is close to 61.9%. It anticipates that the project could facilitate access to employment for Cree women, both at the mine site and in the village of Eastmain.

<sup>34</sup> The overall labour force participation rate for women is the ratio of the number of women employed or seeking employment to the total female working-age population.

A representative of the Cree women of the Eastmain Cree Nation consulted by the Committee emphasized the importance of encouraging young Cree women to take jobs in the mining industry. To address this concern, the proponent would work with organizations such as "Chapeau les filles", Women in Mining and the Cree Women of Eeyou Istchee Association to promote employment opportunities for women in traditionally male fields. The same representative also said that the care of children and seniors, which continues to be mostly the responsibility of Cree women, was a problem preventing women's access to jobs at the mine, particularly because of the work schedules anticipated by the proponent. However, the proponent believes that the work schedules and mine location would not allow for the establishment of a daycare service at the mine site. Lastly, the representative also pointed out that the loneliness that Cree employees at the mine might feel could also be an obstacle to their retention.

The proponent also acknowledges that the project could raise fears among Cree women, because it would result in the presence of a larger male population near the Cree Nations. This could affect women's feelings of safety, including fear of sexual harassment. To address these concerns, the proponent promises to provide a healthy work environment where sexual harassment would not be tolerated by implementing the following measures:

- Inclusion of clauses in employees' employment contracts prohibiting all forms of harassment;
- Provision of mandatory harassment awareness training for all employees; and
- Rigorous follow-up of cases of harassment, where applicable.

In addition, the representative of the women of the Eastmain Cree Nation raised concerns about pay equity. The proponent is committed to ensuring pay equity and equal access to jobs for women. The proponent also plans to provide the Eastmain Cree Nation with support to set up special support programs for women.

Lastly, the proponent plans to maintain ongoing communication with Cree women throughout the project in order to address their concerns and adjust mitigation measures in the event that they do not adequately meet women's needs. In particular, this would be done through the monitoring program for community well-being and human health, which would be based on, among other things, interviews conducted with women's groups of the Eastmain and Nemaska Cree Nations and the Cree Women of Eeyou Istchee Association. These interviews would take place at least seven times over the course of the project.

The proponent incorporated the project's effects on the status of women into its assessment of the effects on community well-being and human health of the Cree Nations. Following implementation of the mitigation measures for effects on community well-being and human health of the Cree Nations and of the monitoring program, including the above-mentioned specific measures related to the status of women, the proponent believes that the project would have a low and insignificant residual effect on these components.

## 7. Other Effects Considered

## 7.1 Effects of Accidents and Malfunctions

Accidents and malfunctions are likely to occur during all phases of the project, such as fuel or chemical spills, which could also have adverse effects on the project and the surrounding environment. However, the Committee believes that these effects are unlikely to be significant given the application of the mitigation measures recommended in section 7.1.2. To determine the probability that an accident or malfunction will occur as well as in determining the significance of the effects related to accidents and malfunctions, the Committee considered the protection and intervention measures as well as the emergency response protocols proposed by the proponent.

The following subsections provide the information that the Committee considered in its analysis to conclude on the significance of the effects of accidents and malfunctions, including the advice and comments of government experts and the Cree Nations consulted.

## 7.1.1 Analysis of Potential Effects and Proposed Mitigation Measures

The environmental assessment takes into consideration the environmental effects of the project, including those caused by accidents or malfunctions that may occur. Environmental factors may also damage the project's infrastructure and increase the probability of an accident or malfunction. These factors are discussed in section 7.2.

For the purposes of environmental assessment, an accident is described as a sudden and unexpected event involving project mechanisms or activities that results in damage to valued components. A malfunction, on the other hand, is defined as the failure of an equipment or a system to function as intended, resulting in damage to valued components. Accidents and malfunctions are likely to occur at all phases of the project.

The proponent considered more than a dozen scenarios in which project-related accidents and malfunctions could occur (Table 11). The proponent assessed the level of risk for each of these scenarios based on their probability of occurrence and the severity of their consequences. Their assessment included the identification of likely adverse environmental effects on the valued components that could be affected by an accident or malfunction: fish and their habitat, migratory birds, special status species and their habitat, wetlands, Cree health, and the Cree's current use of lands and resources for traditional purposes. In their analysis, the proponent considered the sensitive elements of the environment in the vicinity of the future mine site, i.e., water bodies and streams, the community of Nemaska to the south, the Nemiscau-Eastmain-1 road and a few secondary roads, the hydroelectric and telecommunication network, the four traplines, and hunting and fishing activities.

Environment and Climate Change Canada (ECCC) believes that the proponent has adequately identified the sensitive components of the environment that could be affected by potential accidents and malfunctions.

Health Canada believes that, in general, the proponent has adequately identified the sensitive components of the human environment. According to Health Canada, the proponent should, however, better define land use in order to identify all users (workers, Indigenous communities, villages and individuals likely to travel near the project area for activities) that could be affected by an accident or a malfunction.

Table 11: Accident and Malfunction Scenarios Assessed by the Proponent

Structure or Activity	Accident or Malfunction Scenario			
Extraction Pit	• - Flood			
	- Falling rocks along the walls			
Ore Processing Plant	• - Fire			
	<ul> <li>- Exposure to ionizing radiation</li> </ul>			
	- Dust emission			
	- Wedging point			
Storage and Use of Petroleum Products	- Spills of fuel, oil or grease			
	- Fire and/or explosion			
Use of Natural Gas	- Natural gas leak			
Storage and Use of Chemicals	• - Spill			
Storage and Handling of Explosives	- Explosion on the surface			
	<ul> <li>Theft of explosives</li> </ul>			
Use of Electrical Transformers	- Dielectric oil spill			
	<ul> <li>- Fire/explosion involving a transformer</li> </ul>			
Mine Water Treatment Plant	- Accidental release of deleterious substances in the final effluent (Stream A)			
Tailings and Waste Rock Storage Areas	- Slope instability			
	- Accident involving an ore truck			

The proponent proposes prevention and response measures for each scenario, including an emergency measures plan to be implemented during accidents and malfunctions. Given the remoteness of the mine site, the proponent undertakes to deploy the necessary resources to respond diligently in the event of a major accident. The proponent intends to develop mutual assistance agreements with companies in the sector and the public services of the Nemaska Cree Nation to pool response resources, in addition to inviting Nemaska respondents to participate in emergency simulation exercises.

Health Canada believes that the commitments submitted by the proponent for the implementation of the emergency measures plan are important. Health Canada points out that the proponent proposes good consultation practices with the emergency services of the Cree Nation of Nemaska, namely to consult the community's first responders regarding the emergency measures plan, to evaluate the possibility of their participation and to invite them to emergency simulation exercises. However, Health Canada recommends

that this plan be sufficiently detailed prior to the start of the project and stresses the importance of the availability and speed of intervention of external partners in emergency situations.

The Committee has grouped the proponent's scenarios which are most likely to have an impact on the project into three categories described below, given their potential impact on the valued components and their higher level of risk.

### Water Treatment System Deficiency

Malfunction of the water treatment plant system could result in the discharge of harmful substances to the final mining effluent, which could contaminate Stream A and downstream waters, which eventually join the Pontax River. Such a discharge could be caused by design or operational error, human error or mechanical failure.

An alteration of water quality in the final mining effluent could have repercussions on valued components, including the health of the Crees and the Cree's use of the territory and resources for traditional purposes. This alteration could, among other things, affect fish and fish habitat, notably through increased mortality of individuals and a negative impact on abundance, diversity, reproduction, growth rate and feeding.

The proponent has proposed the three following measures to prevent such a scenario:

- Verification of water treatment efficiency through periodic testing;
- Continuous pH and turbidity monitoring; and
- Monitoring of storage capacity in accumulation and settling tanks.

The purpose of these measures is to detect a deficiency in the water treatment system and, if necessary, intervene before any discharge into Stream A. If continuous testing prior to discharge from the treatment plant indicates that the water does not meet the established standards, the water would be recirculated to the ponds rather than being discharged. Any necessary repairs or adjustments could then be made before the water is discharged into Stream A. Depending on the proponent and the amount of rainfall, the proponent would have up to 10 days, depending on the weather conditions, to complete the repair before the storage basins could continue to store the recirculated water in the plant. The proponent could also be required to shut down their mining operations, which would give them greater latitude to make repairs, up to more than 40 days.

Some members of the Waskaganish Cree Nation raised concerns about the proponent's technical capacity to respond to an accident or malfunction at the water treatment plant within two hours, given the distances to be covered and the resources available in the James Bay Territory. The proponent confirmed that the two-hour delay is associated with the time required for on-site employees to identify the problem and activate the recirculation mechanism in the water treatment plant.

### Hazardous Material Spills

A spill of hazardous materials can occur during the life of a mine. It may include a spill of ore concentrate, petroleum products or chemicals used in the treatment of ore or mine wastewater. The potential causes of a spill are various, such as an accident during road transportation, equipment failure, a leak in a valve, pipe or connection, the overflow of a tank or human error.

According to the proponent, the effect of a spill of ore concentrate would be localized at the spill location and the concentrate would not spread. For another type of product, if the spill is significant and cannot be contained quickly, there will be runoff and/or infiltration into the ground. Depending on the size of the spill, a loss or change in vegetation cover may be observed in the terrestrial environment. Animals in contact with the product could suffer numerous health problems, including death. A hazardous material spill could potentially reach a wetland, body of water or watercourse. Petroleum products are insoluble in water and tend to spread. On the contrary, chemicals used in the processing of ore are typically soluble in water and can affect its quality.

Reaching a body of water or a watercourse with a harmful substance could entail risks to the health of the Crees or at least lead to their avoidance of the contaminated territory. The proponent indicates that negative impacts could be observed on fish and their habitat as well as on feeding, resting and nesting areas for migratory birds. In addition, fish ingesting the toxic substance could transmit it to their predators, causing bioaccumulation in the food chain.

Fisheries and Oceans Canada recognizes that a spill of deleterious substances (e.g., hydrocarbons or chemicals), a non-compliance of effluent water quality or a long-term change in the quantities of water discharged into the water body would be likely to have negative effects on fish and fish habitat. Fisheries and Oceans Canada pointed out the presence of lake whitefish in Lake 3, recipient of one of the effluents, and lake sturgeon, outside the study area, but in the river system downstream of the effluents.

Numerous measures are proposed by the proponent to prevent and mitigate the risks associated with hazardous material spills, including the following:

- Design of tanks, storage areas, transfer locations and equipment in accordance with requirements;
- Maintenance and preventive maintenance of tanks, vehicles and related equipment;
- Presence of spill kits containing sorbents near transfer, handling and use points;
- Training of workers assigned to transport, transferring and handling of hazardous materials;
- Maintaining an up-to-date emergency measures plan that includes a procedure for responding to spills of hazardous materials;
- Specific measures for petroleum products:
  - Limited number of machinery refuelling sites;
  - Detection of fuel tank levels to prevent overfilling and confirm the integrity of the doublewalled fuel tanks;
  - Development of a procedure for receiving and distributing petroleum products; and

- Internal inspections for risk and compliance assessment of petroleum product transfer and storage sites; and
- Specific measures for chemicals used for ore or wastewater treatment:
  - Design of secondary containment devices at transfer points of sufficient capacity to contain the likely worst-case scenario of a spill; and
  - Dedicated chemical storage areas with storage procedures that take into account incompatibilities between hazardous materials and reagents.

### Fires and Explosions

Fire and explosion risks are associated with many of the activities planned at the eventual mine site. In particular, a fire could occur at the ore mill, in an electrical transformer or during the storage, transportation or distribution of petroleum products. An explosion could also occur following a fire in the explosives warehouse or an accident involving a transport vehicle. The probability of a fire or explosion occurring is deemed very low by the proponent (i.e., it would only occur in exceptional circumstances).

If a fire were to spread beyond the mine site, it would cause mortality of the surrounding vegetation. A loss or alteration of vegetation cover would be observed, resulting in the loss of wildlife habitat. Wildlife would respond to a fire by quickly evacuating the area and then avoiding it due to the change in vegetation cover. A fire could result in mortality of young and less mobile individuals who would be less able to flee the area. Bird nests could also be destroyed. In addition, the fire could affect water quality in nearby watercourses by adding particulate matter and other contaminants. In the case of an explosion without fire, immediate vegetation could be destroyed by heat. The blast and projection effect could affect vegetation and cause injury or death to wildlife within the impact radius of the explosion.

The proponent is committed to implementing several measures to prevent and mitigate the risk of fire and explosion, including the following:

- Fire protection equipment: hydraulic network including fire hydrants, sprinkler system and water tank;
- Training and sensitization of workers to the risks of fire;
- Establishment of an intervention brigade trained in fire prevention and fire fighting;
- Maintaining an up-to-date emergency measures plan that includes a fire and explosion response procedure;
- Handling, use and transportation of explosives by a licensed supplier, as well as the management of facilities for the storage and preparation of explosives; and
- Secure storage of emulsions and detonators in separate buildings.

The measures described below to prevent and mitigate the risk of oil spills are also applicable to this section.

Health Canada emphasizes the importance of harmonizing emergency procedures to facilitate implementation and employee training. It would be desirable to clarify which entities should be contacted in the event of a spill depending on the nature of the substance spilled. Another option would be to contact both organizations, i.e., ECCC and Quebec's Ministère de l'Environnement et de la Lutte contre les changements

climatiques, regardless of the nature of the spill. This would simplify knowledge transfer and employee training.

According to ECCC, the proponent provided general information on the potential environmental effects of accidents and malfunctions on the components of the environment that could be affected. More details could have been provided regarding the adverse effects of certain scenarios on sensitive components of the environment, particularly with respect to the scenario of instability of the slopes of the tailings and waste rock piles. On the latter aspect, the proponent did not explain what the effects of such instability would be on the environmental components. This aspect would benefit from being developed for the preparation of the site's emergency measures plan. However, the environmental effects caused by accidents and malfunctions were, as a whole, adequately described for the purposes of the environmental assessment.

ECCC considers the mitigation measures provided by the proponent to be adequate. For each type of potential accident, the proponent presented the prevention and mitigation measures to reduce the risk of accidents and malfunctions and to minimize their effects on the environment. ECCC believes that the protective measures, response protocols and preliminary emergency response plans proposed by the proponent are sufficient and adequate as they address the types of emergencies that could reasonably be expected to occur, including on-site consequences, related prevention, alerting and preparedness issues, and remedial and recovery measures. However, the draft emergency measures plan submitted by the proponent provides only an outline of the information that will need to be included in the emergency measures plan. ECCC notes that this preliminary plan will be completed before the project goes into production, when the project definition will be more detailed.

# 7.1.2 Joint Assessment Committee's Analysis and Conclusions Regarding Residual Effects

The Committee considers that the proponent has taken into account the environmental effects that could result from accidents or malfunctions, that they have documented these effects, and that they have an adequate contingency plan in place. The proponent has also adequately identified the risks inherent to the project and would implement preventive measures that include appropriate infrastructure design, inspection and maintenance.

Based on the implementation of the mitigation and follow-up measures identified below, the Committee believes that the project is not likely to cause significant adverse environmental effects as a result of accidents or malfunctions. Although significant adverse effects could occur under certain scenarios, the likelihood for major accidents is low. The Committee takes note of the proponent's intention to comply with federal and provincial laws and regulations.

The Committee also took into account the advice and impact analysis provided by ECCC, Health Canada and Fisheries and Oceans Canada. These departments provided some recommendations that have been incorporated into the relevant sections.

### Identification of Key Mitigation Measures

The Committee considered the mitigation measures proposed by the proponent and the advice of expert government authorities to identify the key mitigation measures required to ensure that the project does not cause significant adverse environmental effects in the event of accidents or malfunctions. The proponent shall:

- Implementation of all reasonable measures to prevent accidents and malfunctions that could cause adverse environmental effects and mitigate any adverse environmental effects that could occur;
- Development of an emergency response plan prior to the construction phase, in consultation with the Cree Nations of Eastmain, Nemaska, Waskaganish and Waswanipi, as well as the competent authorities. The plan must cover all emergency scenarios identified in the impact statement. It must precisely identify the entities to be contacted according to the emergency scenario or indicate the option to contact ECCC and Quebec's Ministère de l'Environnement et de la Lutte contre les changements climatiques (MELCC), as recommended by Health Canada;
- Maintenance of an updated emergency measures plan that includes a response procedure in the event of a spill of oil or of any other hazardous substance;
- Identification, prior to the project and in collaboration with the Cree Nations of Eastmain, Nemaska, Waskaganish and Waswanipi, of the mechanisms for disseminating information in the event of an accident or malfunction having an effect on the environment, including the elements that these Cree Nations wish to be shared with them;
- In the event of an accident or malfunction, implementation of the contingency plan, which includes the implementation of appropriate measures to minimize adverse environmental effects;
- Provision of one or more emergency kits for the recovery of petroleum products and hazardous materials that are complete, permanent and easily accessible at all times on the job site. This kit must include a sufficient supply of absorbent materials and related equipment (shovels, gloves, leak plugs, etc.) to deal with any situation, as well as clearly identified leakproof receptacles intended to receive petroleum residues and other hazardous residual materials. Secondary emergency kits may be required at certain locations on the job site. Each piece of construction equipment must also contain a sufficient quantity of sorbents to be able to intervene quickly. The list of spill response equipment and devices must be approved by the supervisor;
- Communication to the Agency, the Cree Nation Government, the Cree Nations concerned as well
  as the local stakeholders of any accident or malfunction having an effect on the environment;
- Design of petroleum product transfer areas outside the pit, away from traffic, on designated surfaces
  that will be constructed with physical barriers such as riprap or a catchment ditch. Development and
  implementation of a petroleum product transfer procedure;
- Immediate reporting on any accidental spills to the person in charge of the project's emergency plan, which will have been developed and approved prior to the work. The affected area must be immediately identified and cleaned up without delay. Contaminated soil must be removed and disposed of in an authorized site and characterized according to the terms of the MELCC's Soil Protection and Rehabilitation of Contaminated Sites Policy. In the event of a spill of hydrocarbons

or any other harmful substance, ECCC's alert network (1-866-283-2333) or MELCC's alert network (1-866-694-5454) should be notified without delay; and

- Development of an emergency measures plan. In doing so:
  - Place the plan in an easily accessible place and in view of all employees. Include in the plan
    a map of the sensitive elements that could be affected by an accident or malfunction. Keep
    the emergency plan and the environmental sensitivity map up to date;
  - Detail the measures to be taken to respond to emergencies for each of the main accident risks considered, including measures to protect the environment. Describe, in particular, what is planned in the event of a spill of hazardous products to protect the sensitive elements of the environment, including surface water, groundwater and wetlands, fish, migratory birds or any other sensitive species concerned;
  - Determine the equipment needed to respond to such emergencies and locate it to ensure its availability;
  - Provide staff training in the maintenance and use of response equipment; and
  - Provide a detailed spill notification procedure and an emergency communication plan for external parties.

### Need for Follow-up and Follow-up Requirements

The Committee considers that a follow-up program is not required. If the project goes forward, the proponent will still have to ensure the implementation of the measures mentioned above.

## 7.2 Environmental Effects on the Project

The Committee considers that the proponent has taken into account the environmental factors that could affect the project in the design of the infrastructure and in the day-to-day operations of the project. The Committee believes that the environment is not likely to cause significant adverse environmental effects on the project.

The following subsections provide the information which the Committee considered in its analysis, including the opinions and comments of government experts and Cree Nations consulted.

## 7.2.1 Analysis of Potential Effects and Proposed Mitigation Measures

The analysis takes into consideration potential changes to the project due to the environment which may result in adverse environmental effects (e.g., earthquakes and extreme weather conditions, either related to climate change or not). The environment may damage the project's infrastructure and affect the likelihood of an accident or malfunction occurring (section 7.1).

The proponent assessed several environmental factors that could affect the project, including extreme weather conditions, forest fires, floods, terrain instability and earthquakes. The proponent indicated that the detailed engineering design of the project would take into account the risks associated with climate change.

#### **Extreme Weather Conditions**

Extreme weather conditions can occur in the form of heavy precipitation (rain, snow), high winds, and hail or ice storms. They can cause overloads and jeopardize the integrity of buildings or equipment. Such conditions could be observed more frequently in view of global warming. During the Committee's consultations with the Cree Nations of Eastmain and Waskaganish, members expressed concern about the proponent's consideration of the effects of climate change in the project design (infrastructure, final mining effluent, or during the restoration phase).

The proponent considered the climate projections of the Consortium on Regional Climatology and Adaptation to Climate Change (OURANOS, 2015) in developing the project. In the region including the proponent's study area, the projections for the year 2050 are the following:

- Increase in average annual temperatures of 2.3°C to 8°C depending on the scenario considered;
- Increase in extreme minimum temperatures, resulting in a shorter frost season;
- Increase in the amount and frequency of annual precipitation;
- Decrease in the duration of snow cover from 160 to 180 days (1950 to 2010) to 115 to 135 days;
   and
- Increase in average river flows by 20 to 40%.

In order to address the above concern, the proponent plans to design the infrastructure in compliance with applicable laws, regulations and codes. The proponent recognizes that extreme weather conditions could have a negative impact on certain project components, but considers it unlikely that this effect could adversely affect mining operations. In winter, snow and ice would be removed as required to prevent overloading. The proponent would also ensure the presence of a self-contained power generation system at the workers' camp and alternative electrical equipment at the mine site. An emergency measures plan including an evacuation procedure for mine personnel would also be put in place.

#### **Forest Fires**

The risk of forest fires is considered high in the area of the study site. Since 1994, fires have occurred almost every year within 50 kilometres of the site. Fires were recorded within 4 to 6 kilometres of the site in 1995, 1996 and 2005. Therefore, it is plausible that a forest fire could occur during the life of the mine. A forest fire could, if left uncontrolled, cause damage (e.g., fuel tank explosion) or destroy mine site facilities.

Several measures have been developed by the proponent to prevent any fire and to act promptly if one were to occur: clearing of the site, restriction on open fires and collaboration with the Société de protection des forêts contre le feu (SOPFEU). The project is located in the Northern Protection Zone, where forest fire fighting is carried out by SOPFEU on a targeted basis, under agreements or in support of civil security. The measures relating to fires and explosions, listed in section 7.1.1, also apply to this section.

### Flooding and Terrain Instability

Flooding is caused by heavy rainfall and can compromise the safety of mine site structures and roads. The proponent notes that the project is located at the head of two watersheds. The proponent notes that the hydrography and relief at the mine site make it a very flood-prone area. The surrounding wetlands have a high retention capacity for rainwater, which would reduce the risk of flooding. According to the proponent, the area of the mine site is not identified as an area potentially exposed to landslides, which are often favoured by flooding. Consequently, the proponent has not provided for any specific mitigation measures in the event of flooding or land instability.

### Earthquakes

Eastern Canada is located in a stable continental region of the North American Plate and has relatively low seismic activity. Large regional-scale faults are present north and south of the mine site. In 35 years, a single 2.4 magnitude earthquake occurred 80 kilometres northeast of the mine site. The proponent has undertaken to ensure that the structural facilities meet the seismic standards of Quebec's Construction Code and the National Building Code of Canada.

# 7.2.2 Joint Assessment Committee's Analysis and Conclusions Regarding Residual Effects

The Committee considers that the proponent has taken into account environmental factors that could affect the project in the design of the infrastructure, has documented potential accidents and malfunctions related to these effects, and has provided an adequate emergency response plan. Information related to accidents and malfunctions is provided in section 7.1. The Committee notes that climate change could, in the coming decades, exacerbate extreme weather events. The Committee believes that the environment is unlikely to cause significant adverse environmental effects on the project.

### Identification of Key Mitigation Measures

The Committee considered the proponent's proposals as well as the opinion of the federal experts and the Cree Nations consulted to conclude that the implementation of an emergency measures plan, set out in the previous section, is a key mitigation measure to ensure that the project does not cause any significant adverse environmental effects.

### Need for follow-up and follow-up requirements

The Committee considers that no follow-up program is required. If the project moves forward, the proponent will still have to ensure the implementation of the identified mitigation and prevention measures mentioned above.

## 7.3 Cumulative Environmental Effects

Cumulative environmental effects are defined as the effects of a project that are likely to occur when a residual effect acts in combination with the effects of other projects or activities that will be or have been carried out. The assessment of cumulative effects was guided by the Agency's Operational Policy Statement on the subject (Agency, March 2015b). The Committee focused its analysis of cumulative effects on the following components:

- Fish and fish habitat;
- Migratory birds and birds at risk;
- Wetlands;
- Woodland caribou;
- Chiropterans at risk; and
- The current use of lands and resources for traditional purposes by the Crees.

Based on its analysis, the Committee concludes that the project, in combination with past, present and reasonably foreseeable future projects, is not likely to cause significant cumulative effects on any of the above components.

## 7.3.1 Methodology and Scope

The proponent carried out the cumulative effects assessment in the following four steps:

- Determining the scope of the assessment, including identifying regional concerns, selecting valued components, and establishing spatial and temporal boundaries;
- Identifying, describing and selecting past, present or future projects, actions or events that may interact with at least one of the valued components;
- Determining cumulative effects for each selected valued component; and
- Determining mitigation and follow-up measures.

The proponent determined the spatial boundaries of the analysis of cumulative effects on the selected valued components (Figure 12). For the valued component "current use of lands and resources for traditional purposes by the Crees", the proponent established a spatial boundary encompassing the Cree Nations of Nemaska, Eastmain and Waskaganish, as well as the traplines of these nations. The Committee also included the Cree Nation of Waswanipi in its analysis. For the other valued components, the proponent considered a radius of 50 kilometres around the project, covering an area of 7,850 square kilometres.

The temporal limits of the analysis were also determined for each of the selected valued components. For the valued component "current use of lands and resources for traditional purposes by the Crees", the temporal limit begins in 1975, the year the JBNQ Agreement was signed. For the valued component "fish and fish habitat", the temporal limit begins in 2002, the year in which data was collected for the Eastmain-1-A powerhouse and Rupert River diversion project. For the "migratory birds and birds at risk" component, the

temporal limit begins in 1970, when the first inventories of the breeding bird route were conducted in Quebec. For the "wetlands" component, the temporal limit begins in 1970, i.e., before the effects of the actions or projects considered in the analysis occur. Finally, the temporal limit for the "species at risk" component begins in 1975 for caribou, based on the first exhaustive caribou inventories, and in 2003 for chiropterans, the date of the first bat inventory conducted by the Réseau québécois d'inventaires acoustiques de chauves-souris in the Northern Quebec region. The future temporal limit was set at 2045, the year corresponding to the mine closure and the rehabilitation of the estimated sites.

Several past (from 1970 onward), present and reasonably foreseeable works and events have been selected by the proponent for the analysis of cumulative effects:

- The construction and operation of the Eastmain 1 and Eastmain 1-A-Sarcelle-Rupert hydroelectric complexes;
- Nemiscau and Opinaca airports;
- The James Bay, Route du Nord, Nemiscau-Eastmain-1, Muskeg-Eastmain-1 roads and secondary roads;
- The Nemaska-Eastmain, Nemaska-La Grande-2 and Nemaska-Waskaganish power transmission lines;
- Relocation of a 315-kilovolt line and construction of a substation (related to the Rose Lithium-Tantale Mining Project);
- Mining exploration activities;
- The Éléonore mine and the extension of the access road to the mine<sup>35</sup>;
- The Whabouchi Mining Project (under development);
- The James Bay Lithium Mine Project, currently under environmental assessment by the Committee;
   and
- La Grande Alliance, which is planning a comprehensive plan to extend the transportation network on the James Bay territory.

The proponent met with several stakeholders and groups of people in the Cree communities. They expressed concerns related to the rapid and intensive development, mining and otherwise, that is taking place in the Cree territory. The cumulative effects of these projects transforming the territory have an impact on the Cree way of life and identity. Stakeholders shared a sense of loss and powerlessness in the face of this development model that is too rapid and without a long-term vision. Some were concerned that it seems impossible to predict all the effects before a project is carried out, as well as the cumulative effects of the various projects.

In selecting the valued components, the Committee based its selection on the potential significance of cumulative environmental effects and the likelihood of their occurrence, the degree of concern expressed by

<sup>35</sup> The Éléonore Mine and the extension that accesses it, as well as the James Bay Lithium Mining Project, are outside the study area for all valued components except for the current use of lands and resources for traditional purposes by the Crees.

the Cree Nations consulted, the public and government experts, as well as the state or condition of the valued component. The Committee excluded the other valued components from its analysis given the absence or low intensity of residual anticipated effects on these components and the fact that these effects are unlikely to cumulate with the effects of other past, present or reasonably foreseeable projects in the environment where the project would be developed.

In sections 5.1 (Fish and fish habitat), 5.2 (Migratory birds and birds at risk), 5.3 (Species at risk, including woodland caribou and chiropterans), 5.4 (Wetlands) and 6. 1 (Current Use of Lands and Resources for Traditional Purposes by the Cree Nations) of the report, the Committee concludes that the project's contribution to cumulative effects is not significant, taking into account the implementation of mitigation measures, follow-up programs and compensation programs (if applicable). However, the residual effects could become significant when combined with those of other past, present and reasonably foreseeable projects or activities in time and space.

Composante du projet / Project component Projet Rose Lithium-Tantale / Rose Lithium-Tantalum Project Campement de travailleurs / Workcamp Communauté crie / Cree community Abris sommaire / Temporary shelters Activité minière / Mining activity\_ Projet minier / Mining project Ouvrage hydraulique / Hydraulic structure Digue / Dyke Aéroport / Airport Centrale hydroélectrique / Hydroelectric plant Ligne de transport d'énergie électrique / Electric power transmission line Route principale / Main road Route secondaire / Secondary road Chemin d'accès / Access road Zone d'étude de l'évaluation des effets cumulatifs des CV du milieu Humain / *Human environment VC* cumulative effects study area Zone d'étude de l'évaluation des effets cumulatifs des CV du milieu biologique / Biological environment VC cumulative effects study area Communauté crie i Cree community Eastmain / Eastmain Nemaska / Nemaska Waskaganish / Waskaganish Territoire protégé / Protected area Refuge d'oiseaux migrateurs / Migratory Bird Sanctuaries ZZZ Réserve faunique / Wildlife Reserve Critical Elements Projet Rose Lithium-Tantale / Rose Lithium-Tantalum Project
– Mise à jour de l'étude d'impact sur l'environnement / Update of the Environmental Impact Statement -Zones d'étude de l'évaluation des effets cumulatifs / Cumulative Effects Evaluation Study Areas Sources:
BOGA, 171 000 000, NRN Québec, 2002
SDA, 1720 000, MRNF Québec, mai 2015
Boux de villégiature, MRNF Québec, novembre 2016
Terrhoires récréalités du Québec (TRQ), MRNF Québec, avril 2009 Cartographie / Mapping : WSP Fichier / File : Rose\_meie\_c10-01\_ec\_ZEEffetCumulatif\_wspb\_171201.mxd Echelle / Scale 1:1 300 000 13 26 39 km Carte 10-1 UTM, Fuseau 18, NAD83 Map 10-1 Décembre 2017 / December 2017 1151)

Figure 12: Study Areas for the Assessment of Cumulative Effects of Biophysical and Human Components

Source: WSP Canada Inc., February 2019a

### 7.3.2 Fish and Fish Habitat

## Assessment of Cumulative Environmental Effects by the Proponent, Proposed Mitigation and Monitoring Measures

The proponent analyzed the cumulative effects of the project on fish and fish habitat due to the applicable regulations and the concerns raised by the Crees regarding the importance of the resource in their feeding habits.

The main projects whose effects would cumulate or could cumulate with the effects of the Rose Lithium-Tantale Mining Project (Rose Project) are the construction and operation of the Eastmain 1 hydroelectric complex, which resulted in the loss and alteration of fish habitats. The Muskeg-Eastmain-1, Route du Nord and Nemiscau-Eastmain-1 roads have modified fish habitat and altered water quality in addition to opening up the territory and increasing fishing pressure. The power transmission lines modified fish habitat and the relocation of a 315-kilovolt line as part of the Rose Project would also modify it. The Whabouchi Mining Project, located 40 kilometres southeast of the Rose Project, would result in habitat loss and alteration and could alter local water quality. Finally, the mining exploration activities that take place on the territory could alter water quality.

The main anticipated effects of the Rose Project on fish and fish habitat are the direct loss of habitat caused by the construction of the mining infrastructure as well as indirect habitat losses as changes to the hydrological regime are anticipated. In total, a potential loss of 42.3 hectares of fish habitat, either through destruction or alteration, is anticipated. The project could also lead to changes in water quality due to the possible introduction of contaminants such as hydrocarbons, heavy metals and suspended solids into the environment.

Aside from the mitigation measures and follow-ups presented in section 5.1.2 (Fish and Fish Habitat), the proponent does not propose any other specific measures to reduce cumulative effects.

According to the proponent, the effects of the project would be limited to the watersheds affected by mine activities and it is unlikely that the cumulative effect on fish and fish habitat would be accentuated by the project. Therefore, the cumulative effect would be insignificant.

### Analysis and Conclusion by the Joint Assessment Committee

The Committee's analysis is based on the proponent's assessment of cumulative effects on fish and fish habitat, as well as on the advice of Fisheries and Oceans Canada.

Fisheries and Oceans Canada points out that the project's effects on fish and fish habitat could add to those previously generated in the territory by the operation of the Eastmain-1 reservoir. Indeed, lakes 2 and 3 have a direct water connection with this reservoir. However, as mentioned by the proponent, the spatial scale on which fish and their habitat have been affected by the Eastmain-1-A-Sarcelle-Rupert and Eastmain-1 complexes means that the addition of the effects of the Rose Project is probably not significant.

The Whabouchi Mining Project is also located near the Rose Project. However, Fisheries and Oceans Canada notes that the infrastructure and final effluent from this project are located in the Nemiscau River and Rupert River watershed, south of the Pontax River watershed in which the Rose Project is located.

The Committee supports Fisheries and Oceans Canada's opinion that the implementation of all key mitigation measures, of a monitoring and follow-up program, as well as of compensation measures pursuant to the *Fisheries Act* (section 5.1 Fish and Fish Habitat) will help avoid, mitigate and compensate for the project's effects on fish and fish habitat. The Committee believes that the project would not have a significant cumulative effect on fish and fish habitat.

## 7.3.3 Migratory Birds and Birds at Risk

## Assessment of Cumulative Environmental Effects by the Proponent, Proposed Mitigation and Monitoring Measures

The Rose Project area is located within the northern boundary of Bird Conservation Region 8, the boreal coniferous forest. For the purposes of its cumulative effects analysis, the proponent considered priority<sup>36</sup> and stewardship<sup>37</sup> migratory bird species, as well as the five species at risk present or potentially present in the project's area of influence.

The proponent conducted an assessment of the cumulative effects on the nesting of pairs of migratory birds and birds at risk nesting near the project and on the loss and alteration of their habitats. The selected birds at risk are the common nighthawk, the short-eared owl, the olive-sided flycatcher, the rusty blackbird and the Canada warbler.

The main projects whose effects would or could cumulate with the effects of the Rose Project are the construction and operation of the Eastmain 1 hydroelectric complex, the Nemiscau and Opinaca airports and the Muskeg-Eastmain-1, Route du Nord and Nemiscau-Eastmain-1 roads, which have caused the loss and alteration of habitats, increased disturbance and increased air pollutant emissions and noise. The power transmission lines have modified and caused habitat loss, as well as increasing the disturbance perceived by migratory birds and birds at risk, particularly breeding birds present in the area. The relocation of a 315-kilovolt line as part of the Rose Project would have similar effects. Although mining-related projects have the potential to have the greatest impact on bird populations in the area, only one such project is located in the study area. The Whabouchi Mining Project, located 40 kilometres from the Rose Project, would result in habitat loss and alteration and would cause disturbance. Finally, mining exploration activities taking place on the territory would have similar effects. However, the presence of reservoirs such as that of the Eastmain 1 hydroelectric complex may be beneficial to the presence of certain bird species such as waterfowl.

<sup>&</sup>lt;sup>36</sup> Priority species are those that are vulnerable in terms of population size, distribution, population trend, abundance and threats.

<sup>&</sup>lt;sup>37</sup> Stewardship species are those for which a high proportion of their range or continental population is included in a given region.

The migratory species likely to be most affected by the Rose Project are those with the greatest abundance in the project's area of influence: white-throated sparrow, ruby-crowned kinglet, yellow-bellied flycatcher, greenish warbler, butter warbler and alder flycatcher. According to the proponent, the priority species are among those that would be least affected by the project.

According to the proponent, the project would have few cumulative effects on the populations of migratory and birds at risk in the study area. The project could increase the disturbance of pairs nesting near the project site and could result in habitat loss and alteration. However, equivalent and unsaturated habitats are present around the project site and would allow species to find new sites suitable for nesting. The proponent concludes that the project would not cause significant cumulative effects on migratory birds and birds at risk, and no additional mitigation measures or environmental follow-up is required.

### Analysis and Conclusion by the Joint Assessment Committee

The Committee's analysis is based on the proponent's assessment of cumulative effects on migratory and birds at risk, as well as on the advice of ECCC.

According to ECCC, the analysis of cumulative effects on migratory and birds at risk is summary and it is therefore difficult to determine their significance. Because of the uncertainties regarding the causes of the decline of birds at risk, any additional loss or alteration of habitat would be likely to further contribute to the decline. Rose Project activities, as well as past, present and future projects, actions and events identified by the proponent could have cumulative effects on the nesting habitat of species at risk in relation to habitat alteration and loss. The project could also have effects on the nesting activities of these species due to the disturbance caused by the presence of infrastructure and mining activities. Even if habitats are present in abundance in the vicinity of the project, the accumulation, over time, of residual effects could reduce the availability of quality habitats for species, thereby increasing intraspecific and interspecific competition.

Nevertheless, due to the abundance of habitat at the regional scale, ECCC believes that the Rose Project is not expected to contribute significantly to the cumulative effects associated with the loss or degradation of breeding or migration habitat for migratory birds and bird species at risk.

Although the proponent did not propose any mitigation measures to reduce cumulative effects on birds at risk and their habitats, ECCC indicated that the implementation of any additional measures that would reduce, mitigate or compensate for habitat losses of species at risk and species with declining populations would be beneficial. The Committee supports this opinion.

Taking into account the implementation of mitigation and follow-up measures (section 5.3.2) and considering that the losses would be limited and that the species can move to other equivalent habitats, the Committee believes that the project is not likely to cause significant cumulative effects on migratory birds and birds at risk.

### 7.3.4 Wetlands

## Assessment of Cumulative Environmental Effects by the Proponent, Proposed Mitigation and Monitoring Measures

The proponent assessed the cumulative effects on the loss of wetlands and the loss of their function. As indicated in section 5.2 Wetlands, the project would result in the loss of 173.55 hectares of wetlands, some of which are of high ecological value. Habitat for birds at risk and some species at risk would be lost. Nutrient export and carbon sequestration functions would also be lost for the wetlands destroyed. Wetlands in the future footprint of the pit are in close proximity to areas where the common nighthawk, a bird at risk species, has been inventoried.

The main projects whose effects would or could cumulate with the effects of the Rose Project are the construction and operation of the Eastmain 1 hydroelectric complex, which resulted in the loss and alteration of wetlands. The Muskeg-Eastmain-1, Route du Nord and Nemiscau-Eastmain-1 roads, power transmission lines and mining exploration activities have modified wetlands in the study area. The relocation of a 315-kilovolt line as part of the Rose Project could result in changes as well. Finally, the Whabouchi Mining Project would result in the loss of 7.4 hectares of wetlands. All of these projects have also had or would have an impact on the habitat functions of the affected wetlands.

According to the proponent, although major projects often result in the loss of wetlands, compensation programs make it possible to partially compensate for this loss. It also believes that there are no links between the wetlands lost or modified by these various projects. Moreover, given the abundance of these environments in the study area, the cumulative effects on this component are reduced.

Among the mitigation measures that would be implemented during the construction phase, the compensation plan for the loss of wetlands (section 5.2 Wetlands) is the one that would most likely reduce the loss of habitat function, particularly for migratory birds and other species at risk. Follow-ups are also proposed for wetlands that would be disturbed, in order to document, among other things, the project's impacts on plant communities and the maintenance of ecological functions. The proponent anticipates an insignificant cumulative effect on the wetlands and their functions, and no additional measures or follow-ups are proposed.

## Analysis and Conclusion by the Joint Assessment Committee

The Committee's analysis is based on the proponent's assessment of cumulative effects on wetlands, as well as on the advice of ECCC.

The project would result in the destruction of wetlands with different ecological functions. The residual effect on these environments was qualified as moderate by the Committee (section 5.2 Wetlands). The other reasonably foreseeable projects described would add further pressure on wetlands. The Committee believes that there is a potential for cumulative effects on wetlands, particularly in relation to mining activities.

ECCC believes that the proponent did not base their analysis on a baseline condition or a consideration of past, present and future events. It is therefore difficult for ECCC to comment on the significance of potential cumulative effects.

Although Quebec's Regulation Respecting Compensation for Adverse Effects on Wetlands and Bodies of Water does not apply in Cree territory, the Committee believes that proponents are strongly encouraged to implement the "avoid-minimize-compensate" mitigation sequence. The implementation of this sequence enables them to avoid a net loss of ecological functions during project implementation, particularly because of the financial contributions and compensation projects that may be requested from proponents in the event of losses.

The Committee supports ECCC's view that particular attention should be paid to wetlands. Indeed, according to the Implementation Guide for Federal Land Managers, the project is located in an area where wetland losses are deemed to be moderate.

The Committee believes that the effects of this project and of past and future projects have been and would be partially compensated for by compensation programs. The Committee emphasizes that the implementation of compensation projects for projects taking place in Cree territory is essential to avoid significant cumulative effects on wetlands. Monitoring by the proponent of the compensation project it proposes would make it possible to validate its effectiveness. Thus, given the compensation measures for the loss of wetlands and the implementation of mitigation and follow-up measures (section 5.2), the Committee believes that the project is not likely to cause significant cumulative effects on wetlands and their functions.

## 7.3.5 Woodland Caribou

## Assessment of Cumulative Environmental Effects by the Proponent, Proposed Mitigation and Monitoring Measures

The proponent conducted an assessment of the project's contribution to cumulative effects on caribou habitat loss, disturbance and disruption. It took into account potential interactions between the Rose Project and other projects in the study area, namely: the construction and operation of the Eastmain-1 complex, the Nemiscau and Opinaca airports, the Muskeg-Eastmain-1, Route du Nord and Nemiscau-Eastmain-1 roads, power transmission lines, mining exploration activities and the Whabouchi Mining Project. These activities have caused or could cause the loss, alteration and fragmentation of habitats as well as an increase in the disturbance of the species in the cumulative effects analysis area. According to the proponent, caribou tend to avoid anthropogenic structures such as logging, roads, buildings and natural disturbances. Habitat loss, overhunting and increased predation by grey wolves and black bears are considered to be the main causes of the species' decline observed over the past 150 years.

For a local population to have a probability of self-sufficiency (60% probability), the rate of habitat disturbance in its range must remain below 35% (ECCC, 2017). The proponent estimates that past events have resulted in a rate of disturbance to woodland caribou habitat of approximately 60% within the 50-kilometre zone around the mine project. Fires would have disturbed 55% of this area over the past 40 years. According to

the proponent, the rate of disturbance of caribou habitat within the project footprint is currently 100%. Within a 5-kilometre radius around the mine, this disturbance rate would already be 99% (Table 12).

Table 12: Disturbance Rate (in %) of Woodland Caribou Habitat Within 5 to 50 Kilometres of the Centre of the Mine

Type of Disturbance	Disturbance Rate (in %)								
Distance from the Centre of the Mine (in kilometres)	0-5	5-10	10-20	20-30	30-40	40-50	Total (0-50)		
Exclusively Anthropic	17	14	9	6	2	2	4		
Exclusively Natural	31	31	35	37	42	53	44		
Natural and Anthropic	52	29	12	11	11	9	11		
Total Disturbances	99	74	57	53	55	64	60		

The woodland caribou would thus not frequent the area of the projected infrastructures, which is greatly disturbed and enclaved by linear anthropogenic structures. These anthropogenic structures would therefore already prevent connectivity with contiguous habitats. The proponent estimates that the project would have an impact on approximately 42 hectares of undisturbed habitats (0.01% of the study area) within the mine's area of influence exclusively. According to the proponent, the total disturbance rate in the study area would therefore remain at 60% despite the project's implementation. The project would therefore have no perceptible impact on maintaining a minimum of 65% undisturbed habitat to ensure the self-sufficiency of the local woodland caribou population.

The proponent considers that completion of the project would not result in any significant increase in the rate of disturbance of woodland caribou habitat in the study area. Furthermore, given the current low level of use of the study area by woodland caribou, the probability of a cumulative effect is very low. The proponent concludes that the project would not result in significant cumulative effects on caribou since it would not cause any additional degradation of habitat conditions and would not affect individuals that may frequent the territory.

## Analysis and Conclusion by the Joint Assessment Committee

The Committee's analysis is based on the proponent's assessment of cumulative effects on woodland caribou, as well as on the advice of Quebec's Ministère de la Faune, des Forêts et des Parcs (MFFP) and ECCC.

The Committee supports ECCC's opinion, which states that hydroelectricity production, linear structures (roads and power transmission lines) and forest fires have contributed in the majority to the cumulative effects in the study area, which is included in the QC-6 range<sup>38</sup>.

In the absence of a range plan, ECCC points out that it is difficult to accurately assess the long-term effects in the QC-6 range and to keep the percentage of disturbed habitat below 35%. However, according to the information provided by the proponent, and according to the Report on the Progress of the Recovery Strategy Implementation for the Woodland Caribou, Boreal Population (ECCC, 2017), the population and distribution objectives defined in the woodland caribou recovery strategy for the QC-6 range do not appear to be compromised in the short or medium term.

According to the MFFP, the return of the species to the project area over the next three decades is unlikely. Environmental pressures would be unfavourable to reaching a population as large as before the development of the region. In a future of 50-80 years, it is unlikely that the species will colonize the project area. The fire cycle is likely to intensify in the coming years due to climate change, which would not allow forest cover to recover.

According to the proponent's analysis, in the cumulative effects study area, the project would contribute to a 0.01% loss of undisturbed habitat with the biophysical characteristics required for woodland caribou to meet their life cycle needs. For the entire QC-6 range, ECCC considers that the Rose Project's contribution to the rate of disturbance would be negligible and that the project would be unlikely to compromise the objective of maintaining the percentage of disturbed habitat in this range below 35%. According to the Cree Nation Government, the QC-6 range used is very large and requires adapted management approaches due to the different densities of caribou populations. It considers that habitat losses are limited and reversible if the proponent contributes to their recovery.

The Committee believes that the project's contribution to cumulative effects on woodland caribou would be low, since the project's residual effect in terms of encroachment is limited to its immediate area and involves small areas of habitat. Moreover, the species is already avoiding the project area and the increase in road traffic will accentuate this trend. The Committee concludes that the project is not likely to contribute significantly to the cumulative effects on woodland caribou and deems that no additional mitigation or follow-up measures are required.

<sup>&</sup>lt;sup>38</sup> A range is the geographical area where a group of individuals exposed to similar factors influencing their demography live and which is used to meet the needs of their life cycle. The QC-6 range is established in the recovery strategy (ECCC, 2020) and encompasses the James Bay and North Shore territory over an area of approximately 622,000 square kilometres.

## 7.3.6 Chiropterans at Risk

## Assessment of Cumulative Environmental Effects by the Proponent, Proposed Mitigation and Monitoring Measures

The proponent assessed the project's contribution to the cumulative effects on habitat loss and disturbance of two chiropteran species at risk: the little brown myotis and the northern myotis. It also assessed the project's contribution to cumulative effects on disturbance, the creation of potential movement corridors, and significant mortality caused by white-nose syndrome in hibernating bat populations. Mining exploration activities, the Whabouchi Mining Project, the Eastmain-1 hydroelectric project, the Nemiscau and Opinaca airports, roads and power transmission lines have resulted or could result, over time, in habitat losses for these species. Forest fires have also contributed to habitat fragmentation. However, the most significant threat to chiropteran populations remains the white-nose syndrome, which appeared in 2010 in Quebec. This syndrome has a major effect on the little brown myotis, northern myotis and tri-coloured bat.

According to the proponent, the habitat losses related to the project would concern average quality habitats for chiropterans and would not compromise the integrity of local populations. Moreover, considering that there are sufficient replacement habitats of similar quality in the region, the effect of this loss would not be significant.

The project's contribution to cumulative effects would be negligible and would mainly consist of an increase in disturbance in the vicinity of the project and occasional losses and alterations to the habitat of these species. No consequences are expected on the population objectives of the Recovery Strategy for the Little Brown Myotis, Northern Myotis and Tri-coloured Bat. Given the reclamation activities planned at the end of the project and the mitigation measures presented in section 5.5 Species at Risk, the project would not result in significant cumulative effects on chiropterans.

## Analysis and Conclusion by the Joint Assessment Committee

The Committee's analysis is based on the proponent's assessment of cumulative effects on chiropterans at risk, as well as on the advice of ECCC.

The Committee supports ECCC's opinion, which recognizes that the loss of habitat caused by forest fires and the human activities identified by the proponent in the study area contribute mainly to the cumulative effects on chiropterans at risk, whose populations are already very fragile due to the white snout syndrome. ECCC believes that the Rose Project's contribution to cumulative effects is low and that habitats suitable for chiropterans should remain available on a regional scale to support local populations.

The Committee believes that the Project's contribution to cumulative effects on chiropterans at risk would be low. This is mainly because the residual effect in terms of habitat loss and alteration is limited to the project area and that many replacement habitats are available beyond the future mine site.

Thus, the Committee concludes that the project is not likely to cause significant adverse cumulative effects on chiropterans at risk and deems that no additional mitigation or follow-up measures are required.

# 7.3.7 Current Use of Lands and Resources for Traditional Purposes by the Crees

## Assessment of Cumulative Environmental Effects by the Proponent, Proposed Mitigation and Monitoring Measures

The spatial scope selected by the proponent for the assessment of the project's cumulative effects on the current use of lands and resources by the Cree Nations encompasses part of the territories of the Cree Nations of Eastmain, Waskaganish and Nemaska (see Figure 12 above). The temporal scope of the proponent's assessment begins with the signing of the JBNQ Agreement in 1975, at which time several development projects gradually took place in the area. It ends in 2045, at which time the environmental conditions that prevailed prior to the project could be considered as possibly restored or in the process of being restored.

According to the proponent, the hydroelectric developments in the study area have caused a considerable loss of fishing, trapping and hunting sites, thus pushing the Cree Nations to adapt and seek new areas for their traditional activities. Some of these developments also caused, over time, an increase in the mercury content in fish flesh due to the pollution created by the impoundment of reservoirs further north. This forced the Crees to change their fish consumption habits and harvesting locations, particularly in the study area, for fear of effects on human health.

Airports and roads have contributed to the opening up of the territory and the alteration of habitats for wildlife. Hydroelectric power lines, which also raise health concerns, have had similar effects, in addition to modifying the habits of Cree users of the territory. Relocation of the 315-kV line and the construction of a substation by Hydro-Québec would have similar effects. The proponent believes that since the construction of each of the above-mentioned major structures has required or will require the temporary participation of many workers who are not beneficiaries of the JBNQ Agreement, each of them may have accentuated or could accentuate wildlife harvesting pressure in the future, thereby reducing the resources available to the Crees in certain places and at certain times.

The proponent also considered the effects of three other mining projects located in the study area. The Éléonore, Whabouchi and James Bay mining projects modify or would modify the use of the territory and resources, and have or would generate deforestation in addition to opening up the territory. The Whabouchi lithium mine, which was under temporary construction stoppage at the time of this report, is located about 20 kilometres from the village of the Cree Nation of Nemaska. The construction of this mine would disrupt hunting, trapping, gathering and firewood collection activities. It would modify access to the territory and the tranquility of a Cree community camp in Nemaska. More specifically, it would affect users of Nemaska's R20 trapline. This trapline borders traplines R16 and R19 (Nemaska), which, along with trapline RE01 (Eastmain), are most likely to feel the effects of the Rose Project (see Figure 3 for the human environment study area).

According to the proponent, the main anticipated effects of the Rose Lithium-Tantale Mining Project on the current use of lands and resources for traditional purposes are the loss of practice sites, the relocation of a Cree camp and the temporary disruption of traditional activities on the periphery. The mine recovery plan should allow for the return of Cree Nation current use once the mine is decommissioned.

The proponent recognizes that the project would partially affect land users who have already had to adapt to the creation of the Eastmain 1 reservoir in 2006, its alteration (Eastmain-1-A powerhouse) starting in 2009 and the construction of the Whabouchi Mining Project. The proponent considers that the Rose Project in itself would have little residual effect on the current use of the Cree Nations of Eastmain and Nemaska. It recognizes, however, that families using a limited portion of traplines RE01 and R19 and holding camps along the Nemiscau-Eastmain-1 road could experience cumulative effects due to the various nuisances of development projects in the sector and the loss of wildlife habitats. The proponent considers that only a few individuals could feel these effects. It recognizes, however, that this situation could be modified by Cree demographics, which are clearly on the rise. It is therefore possible that there could be more and more individuals on the territory over time.

Users of trapline RE01 of the Cree Nation of Eastmain indicated that they had a generally negative impression of the project since it would constitute an additional impact on the territory after Hydro-Québec's development projects. Several members of the Cree Nation of Nemaska expressed concern about the cumulative effects of the project in the event that all of the proposed mining projects proceed (Whabouchi when the mine is in operation, Rose Lithium-Tantale Mining Project and James Bay). Some deplore the cumulative effect of nuisances in an area where several natural resource development projects are already reducing the amount of space available for traditional activities. Several Cree users of the territory mentioned that all these projects would take place in an ecosystem that is already disturbed. Other users seemed to perceive that the study area is already quite heavily exploited and that the critical threshold for maintaining current Cree use on certain traplines could already be exceeded by the current level of development. Finally, the massive influx of workers who could hunt and fish during the construction of each of the projects also raises concerns about the future availability of wildlife resources.

However, the proponent believes that the mitigation measures put in place by these various projects have made it possible to mitigate their impact on the resources exploited by the Crees while facilitating access to new areas of practice. The promoter undertakes to involve the Cree users of Nemaska traplines RE01, R16 and R19 in its monitoring of the current use of the territory and resources. It is also open to collaborate with other proponents active in the region and the government entities concerned in order to implement mitigation measures to address cumulative effects in the area, should complaints be made in this regard. Similarly, the proponent undertakes to prohibit hunting and fishing activities and the possession of equipment inherent to these activities by including clauses in the employment contracts of its employees. The proponent plans to use an existing camp to house its employees, which would reduce the project's footprint and limit disruption to the peace of mind of land users. It considers that the territory would remain vast and that land users could, after a period of adaptation, relocate their activities in order to avoid potential cumulative nuisances. The proponent therefore deems that the cumulative effect of the present project on the current use of the Cree Nations is not significant. Consequently, the proponent considers that there is no need to propose any mitigation measures other than those set out in Section 6.1 (Use of Lands and Resources for Traditional Purposes by Cree Nations), nor any specific follow-up.

### Analysis and Conclusion by the Joint Assessment Committee

The Committee believes that the spatial and temporal boundaries chosen by the proponent are adequate. However, the Committee decided to focus its analysis on the cumulative context specific to the spatial

boundaries of traplines RE01, R16 and R19, since the concerns of the Cree Nation members consulted regarding cumulative effects were mainly related to these traplines. The cumulative context specific to transportation activities also includes traplines A52, A54, W01, W03, W07, W13, W53 of the Cree Nation of Waswanipi. The Committee does not foresee any cumulative effects on trapline R10 of the Cree Nation of Waskaganish as a result of the Rose Project. The eastern end of this land is still free of development and has not been frequently used in the last decade, due to its great distance from the Nation's village. The Committee considers that the proponent has identified relevant past, present and future projects and their respective and cumulative effects on the current use of the land by the Crees.

The Committee believes that the project could result in residual cumulative effects on the use of the territory and resources, particularly with respect to fishing and the quality of the territory's experience. After considering the effects of the project and its interactions with past, existing and reasonably foreseeable projects or activities, it deems that these effects are not likely to be significant. The Committee reached this conclusion based on the proponent's assessment, the observations of the Cree Nations consulted and the opinions of government experts.

#### Cumulative Decrease in the Availability of Fish for Fishing

The project would take place in an area (traplines RE01 and R19) where fish availability has already been altered by mercury contamination of the Eastmain-1 hydroelectric development reservoir (see Figure 3 - Human Environment Study Area). The Committee is aware that fishing is a highly valued activity that is widely practised by the Crees, especially in the summer. The Committee notes that several of the members consulted stressed the importance of the integrity of the watercourses for the maintenance of the ecosystem and Cree culture.

The project would result in a permanent loss of navigability of two lakes and one river and a temporary loss of navigability (approximately 30 years) of two other navigable fish-bearing lakes. A loss of 42 hectares of fish habitat is also anticipated as a result of the development and operation of the pit as well as the presence of mining infrastructure (see section 5.1 Fish and Fish Habitat). As explained in more detail in section 6.1 (Current Use of Lands and Resources for Traditional Purposes by Cree Nations), the Committee concludes that the decrease in fish availability would be irreversible in these traplines, but points out that the intensity of this effect on the fishery would be reduced by the compensation provided for under the Fisheries Act. The Committee notes that the potential gains from the only activity planned and known in the proponent's compensation plan at the time of the environmental assessment, i.e., a project to develop a sturgeon spawning ground, would probably only be partially perceptible in these traplines. For technical reasons, part of the compensation plan would be carried out outside the human environment and cumulative effects study areas. However, the Committee remains confident that the selection of the other compensation projects required according to Fisheries and Oceans Canada would be made in consultation with the relevant Cree stakeholders for this purpose. This consultation should contribute to the sustainability of this valued resource in sectors which, if they are not directly accessible to the same users of lands RE01, R16, R19, would be accessible to other members of these Nations in general.

The Committee notes that water bodies are abundant in these traplines. The tallyman of trapline RE01 has confirmed to the Committee that he has access to similar resources in the location chosen for the relocation of his camp. The Committee believes that Cree users have access to several other quality fishing sites free

of contamination in traplines RE01 and R19. The Committee believes that the project could have cumulative effects on the availability of fish for fishing in traplines RE01 of the Cree Nation of Eastmain and R19 of the Cree Nation of Nemaska. These effects on Cree Nation fisheries would be mitigated due to the planned compensation activities and would not be significant considering the ubiquitous presence of water bodies in these traplines.

Cumulative Decrease in the Quality of the Experience on the Territory Due to the Increase in Nuisances and the Perception of Contamination

The Committee notes that the effects of the project could be felt in three traplines (RE01, R16 and R19) that have already undergone significant changes in recent decades with respect to the quality of the territory's experience. It recognizes that the ability to enjoy quality stays in nature, without being regularly disturbed, is inherent to the satisfactory practice of traditional activities that are an integral part of Cree culture.

According to the Committee, the quality of the experience on traplines RE01, R16 and R19 has already been altered if the following elements are taken into account<sup>39</sup>:

- Trapline RE01 is characterized by the presence of several roads, an airport, the Eastmain-1
  reservoir, a temporary workers' camp that will soon become permanent, and three power lines, one
  of which should be partially relocated if the project goes ahead;
- Land R19 is bordered by the Eastmain-1 reservoir and crossed by the Nemiscau-Eastmain-1 road, which becomes the Route du Nord at its western border and is located near the Whabouchi Mining Project; and
- Land R16 is characterized by the presence of the Cree village of Nemaska and its airport, a
  hydroelectric substation, four traditional activity exclusion zones (one for the airport and three for the
  hydroelectric substation for security purposes), three power lines and several roads in addition to
  being located near the Whabouchi Mining Project.

The Committee recognizes that each development project in the sector has reduced the proportion of natural areas free of development in these traplines. Each of them has possibly forced users of the territory to adapt by modifying their practice to find new places that are quieter or conducive to traditional activities. Some users of these traplines may have witnessed this from 1975 to the present day.

The Committee believes that the project itself would contribute to diminishing the quality of the current experience of traplines RE01, R16 and R19 because of the sensory disturbances related to the construction, operation and decommissioning of the mine and the increase in road traffic that it would generate. As explained in detail in section 6.1, the Committee concludes that the users of traplines RE01, R16 and R19 could feel the combined residual effects of the project's mining and transportation nuisances. The users of the traplines of the Cree Nation of Waswanipi are located at a significant distance from the project and would

<sup>&</sup>lt;sup>39</sup> This information was obtained from the proponent and is identified on maps that remain confidential. The Committee does not have similar information for lot R10 of the Waskaganish Cree Nation.

The increase in heavy vehicle traffic on the Route du Nord road would amount to almost 50% during the construction phase and almost 140% during the operation phase.

not feel the nuisances of mining activities. However, these traplines are crossed by the Billy Diamond Highway, the last road the proponent would take to Matagami. These land users could also feel the effects of the increase in heavy vehicle traffic from the Rose Project (24 round trips per day during construction, 68 round trips per day during operation). In the event that the future James Bay Mine Project (5.5 round trips per day under construction, 53 round trips per day in operation) follows exactly the same construction and operation schedule as the Rose Project, these users could feel the cumulative effects of the increase in road traffic from the two mining projects (29.5 round trips per day under construction, 121 round trips per day in operation in total). Cumulative effects on the experience of the territory could thus also be felt by these users of the Cree Nation of Waswanipi. The Committee considers, however, that this is the worst case scenario and that it remains unlikely that the two projects will follow exactly the same schedule.

The nuisances generated by the project could diminish the feeling of tranquility on the territory, alter the possibility of resting in the forest or at camps and reduce the ability to access the practice areas in a peaceful and safe manner. However, the Committee is reassured by the implementation of several mitigation measures aimed at reducing the negative effects of the project's transportation and blasting activities (see section 6.1). It recommends a follow-up program to assess the effectiveness of the proposed mitigation measures on the access and experience of these users. It emphasizes that the significant reduction in the frequency of blasting and transport convoys during the annual goose and moose hunting periods should make it possible to maintain a certain degree of tranquility and safe access at times when land users are present in greater numbers on these traplines.

The project could also itself generate a decrease in the quality of the experience due to the fear of contamination. It would be part of a particular regional context marked by a history of water contamination in the area by other proponents. As explained in section 6.1, avoidance of the project site and its surroundings for fear of contamination could continue after the mine is decommissioned, despite the measures put in place by the proponent to increase user confidence.

The Committee concludes that the perception of contamination could be felt with a slightly higher level of intensity by the users of traplines RE01 of the Cree Nation of Eastmain and R10 of the Cree Nation of Waskaganish, due to the waters of the final mining effluent that would begin their journey over 5 kilometres in trapline RE01 to complete their dispersion in the extreme east of trapline R10. As explained in section 6.2 on Cree health, the Committee does not foresee any significant effects on human health and recommends several key mitigation measures to limit the risks and ensure adequate monitoring, particularly of water quality.

The Committee recognizes that it is difficult to measure the precise area of sectors that could be avoided by users due to the perception of contamination associated with the project. However, it believes that these effects on current use must be considered cumulative and likely. It acknowledges that these traplines remain vast and that several portions of the territory remain visibly free of industrial or anthropogenic disturbances that could, in particular, give rise to fears of contamination or sensory disturbances. It notes, however, that the wildlife species present as well as the accessibility of the sectors vary, notably because of the costs and travel times, which are not always reasonable.

The level of resilience of users to cumulative disruption is also difficult to predict. Some may maintain their activities in the same areas with less satisfaction, others may move to find areas that they consider to be

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more quiet or safe, while others may stop their activities in these traplines. The Committee also notes that Cree demographics are clearly on the rise, and that this could increase pressure on these development free zones in the future.

The context in which these new nuisances would occur could increase the intensity of the cumulative effects of the project on the quality of the experience of the territory of the Cree Nation of Nemaska. The resilience of these users of the territory could be called upon again in this regard with a new lithium mine project near the Nation. On the basis of the observations heard during consultations with members of the Nemaska Cree Nation, the Committee believes that the project could contribute to the erosion of the sense of cultural belonging among certain individuals of this Nation.

The Committee believes that the project could have cumulative effects on the quality of the experience of traplines RE01 of the Cree Nation of Eastmain, R16 and R19 of the Cree Nation of Nemaska and on the users of traplines A52, A54, W01, W03, W07, W13, W53 of the Cree Nation of Waswanipi. These effects on the experience of the Cree Nation territory would not be significant due to the planned mitigation and follow-up measures. However, the Committee emphasizes that the study of any other major industrial project having effects on the traplines (RE01, R16 and R19) in the near future should be carefully evaluated and document what would be a critical threshold allowing the maintenance of the current use of lands and resources for traditional purposes by the Crees.

The Committee does not recommend any additional mitigation measures or follow-up program beyond those set out in sections 6.1 and 6.2.

## 8. Collaborative Evaluation of the Impacts of the Project on the Rights of the Crees

As described in Chapter 1, the Impact Assessment Agency of Canada (the Agency) and the Cree Nation Government signed a cooperation agreement for the environmental assessment of the project. Through this agreement, the Agency and the Cree Nation Government undertook a collaborative assessment of the potential impacts of the project on the established rights of the Crees under the JBNQ Agreement and recognized by section 35 of the *Constitution Act, 1982*. This chapter was therefore co-authored by the Agency and the Cree Nation Government.

## 8.1 Established Rights in the Project Area

The project is located in Eeyou Istchee, which means the People's Land, and corresponds to the James Bay portion of the area covered by the JBNQ Agreement. The Eeyou traditional territory comprises eleven Nations, home to over 18,000 people and over three hundred "traplines" or traditional family hunting and trapping grounds. The JBNQ Agreement was signed in 1975 by the Grand Council of the Crees, the Northern Quebec Inuit Association, the Government of Canada, the Government of Quebec, Hydro-Quebec, the James Bay Energy Corporation and the James Bay Development Corporation. It was Canada's first modern land claim agreement. The provision of Section 24 of the JBNQ Agreement establishes a Hunting, Fishing and Trapping Regime subject to the principle of conservation and outfitting regime specific to the Territory. which provides certain rights to the Crees including gathering and harvesting wildlife. The Cree people have the exclusive use of certain wildlife species, as well as the exclusive right to establish and operate commercial fisheries for certain fish species, as set out in Section 24, Annex 2 of the JBNQ Agreement. This list is included in annex G of the present report. Section 22 sets out the environmental and social protection regime for Cree people, societies and communities with respect to developmental activity on the territory. It also protects the hunting, fishing and trapping rights and guarantees established in Section 24. These activities are still at the bedrock of the Cree identity and essential for meeting their physical, psychological, spiritual and economic needs, and cultural values.

The project is located on Category III land. These lands fall under the jurisdiction of the Government of Quebec, which retains mining rights, but the James Bay Crees have exclusive trapping rights of fur-bearing animals, as well as exclusive hunting rights for certain species of animals. Fishing and hunting of other animals are permitted for both Cree and non-Cree land users on Category III lands. However, the environmental effects of the project would not be felt exclusively on the mine site, but in the larger area around the project as well. These could include Category I lands, whose use is reserved exclusively for Cree beneficiaries of the JBNQ Agreement, and Category II lands, which are owned by the Province of Quebec but on which Crees have exclusive hunting, trapping and fishing rights (see section 4.1 Crown Consultation with the Crees). The protection of the environment, the Cree rights, the Cree people, their economies and

the wildlife resources upon which they depend are at the foundation of the JBNQ Agreement environmental and social protection regime.

The New Relationship Agreement "Paix des Braves", signed in 2002 between the Quebec Government and the Crees, was a peaceful political and economic agreement which helped address issues related to the implementation of the JBNQ Agreement. This 50-year agreement marked the beginning of a new era in Quebec-Cree relations by guaranteeing Cree participation in forestry, mining and hydroelectric development in James Bay, and a portion of the revenue derived from that development. This was followed by the Canada-Cree New Relationship Agreement signed in 2008 to improve the implementation of the JBNQ Agreement. Many other agreements have been signed since then, which is a demonstration that the relationships between the Cree and the federal and provincial governments, the Cree self-governance and the rights of the Cree people are still evolving.

# 8.2 Analysis Methodology

The analysis of the Cree rights and values is guided by the principles found in the JBNQ Agreement article 22.2.4, and are the following:

- a) The protection of the hunting, fishing and trapping rights of Native people in the Territory, and their other rights in Category I lands, with respect to developmental activity affecting the Territory.
- b) The environmental and social protection regime with respect to minimizing the impacts on Native people by developmental activity affecting the Territory.
- c) The protection of Native people, societies, communities, economies, with respect to developmental activity affecting the Territory.
- d) The protection of wildlife resources, physical and biotic environment, and ecological systems in the Territory with respect to developmental activity affecting the Territory.
- e) The rights and guarantees of the Native people within Category II established by and in accordance with Section 24 until such land is developed.
- f) The involvement of the Cree people in the application of this regime.
- g) The rights and interests of non-Native people, whatever they may be.
- h) The right to develop by persons acting lawfully in the Territory.
- i) The minimizing of negative environmental and social impacts of development on Native people and on Native communities by reasonable means with special reference to those measures proposed or recommended by the impact assessment and review procedure. All development projects in Eeyou Istchee must be respectful of historic, social and economic contexts and territorial organization.

The draft value list was established by the Joint Assessment Committee (the Committee). The list and the definition of each value were finalized with the cooperation and input of representatives of each of the Cree communities consulted. For the analysis of each value, the Impact Assessment Agency of Canada

methodology for assessing the effects on Indigenous rights<sup>40</sup> (Government of Canada, 2020) was adapted to consider eight criteria for assessing the impact to the right:

- Extent.
- Likelihood.
- Duration/frequency/reversibility.
- Cultural integrity.
- Regional/historic/cumulative effects.
- Stewardship/nationhood.
- Impact inequity, and
- Effectiveness of accommodation and mitigation measures.

This methodological approach recognizes that impacts to rights do not only happen because of biophysical effects but also because of social, economic, heritage, and health-based effects, as well as direct impacts to rights from the project. For each right, the assessment considers project effects that could cause a change to the practice of a right (for example project-induced changes to habitat of a hunted species), impacts to the activity of exercising a right (for example project-induced changes on access to preferred hunting or fishing sites), and project-induced effects to other traditional or cultural uses of the land such as destruction or degradation of cultural sites, or noise and visual disturbances. The perception of impacts to rights is also considered as part of this methodology, as perception may interfere with the exercise of rights. The outcome of this assessment methodology and application of its criteria as defined in this document are impact statements that describe the level of severity of potential impacts.

The Cree Nations of Eastmain, Nemaska and Waskaganish shared their concerns with the Committee through in-person and virtual consultations, in fall/winter 2019-2020 and in winter 2020. Certain members of the Cree Nation of Waswanipi were also consulted in fall 2020, specifically related to the effects of traffic on their land use. The perspectives reported in this chapter represent what was shared with the Committee during these consultation sessions.

<sup>40</sup>Adapted from a previous Impact Assessment Agency environmental assessment and inspired by "Policy Context: Assessment of Potential Impacts on the Rights of Indigenous Peoples" available online at: https://www.canada.ca/en/impact-assessment-agency/services/policy-guidance/practitioners-guide-impact-assessment-potential-impacts-rights-indigenous-peoples.html

# 8.3 Potential Repercussions of the Project on Cree Values

The Committee accounted for any impacts to Cree rights and values raised by the proponent or the Cree Nations affected by the project in carrying out its analysis. The analysis was updated to reflect any new information as it came to light through the impact assessment process, in order to assess the nature and scope of the impact the project would have on Cree rights and values. The following section outlines the Committee's assessment of the impact the project will have on Cree values, should it be allowed to proceed. In each section, the value is described, the key comments heard during the Committee's consultations and mitigation measures are presented, and the analysis and conclusions of the Committee are detailed<sup>41</sup>.

Mitigation measures that respond to each value and to some of the concerns of the Cree Nations are detailed, but the mitigation measures related to these values are not limited to those listed in each section. Key mitigation measures are those recommended by the Committee and which would be considered by the Minister by establishing conditions that form part of the decision statement that he will publish pursuant to CEAA (2012). These key mitigation measures are deemed essential to avoid significant adverse environmental effects on valued components under federal jurisdiction. Other accommodation and mitigation measures are those that have been proposed by the proponent or respond directly to Cree concerns but are not in federal jurisdiction. The proponent's comprehensive list of mitigation measures is referenced in Annex C.

A key factor in many of the mitigation measures is the implementation of these measures by the Environment and Implementation committees established by the Pihkuutaau Agreement (redacted). The Environment Committee will be composed of representatives from Critical Elements Lithium Corporation (CEC), the Cree Nations of Eastmain and Nemaska, and the Grand Council of the Crees (Eeyou Istchee)/Cree Nation Government. The Environment Committee will, among other activities, assist in the implementation of CEC's environmental management system, review environmental policies, and participate in environmental monitoring activities. The Environment Committee will also cooperate in the development of the Emergency Response Plan, the rehabilitation and restoration plan, and facilitate the exchange of Cree knowledge with the cooperation of various Cree parties.

The Implementation Committee will be composed of representatives from CEC, the Cree Nation of Eastmain, and the Grand Council of the Crees (Eeyou Istchee)/Cree Nation Government. A representative from the Cree Nation of Nemaska will also be invited to join as an observer. The Implementation Committee will, among other activities, oversee the implementation of the Pihkuutaau Agreement (redacted), serve as the principal forum for communications between the parties, provide reports on the implementation of this Agreement and carry out other functions vested by this Agreement.

<sup>&</sup>lt;sup>41</sup> Note that only the Agency will conclude on the level of impact apprehended for each of the Cree values. The Agency's detailed conclusions can be found in Appendix E of this report.

With respect to the conclusions presented in this chapter, the Committee recognizes that consultation is ongoing. Input from the Cree Nations on the draft report will be considered and will assist the committee in finalizing its conclusions regarding potential impacts from the project on Cree rights.

# 8.3.1 Health (air, water, and quality of traditional food)

## Description of the Cree value

This value refers to Crees' access to quality air, water and traditional food whose contaminant levels do not exceed established thresholds. The perception that Cree communities may have that the air, water or traditional food is contaminated must also be taken into consideration in the health assessment.

# Perspectives of the Cree Nations

#### Cree Nation of Eastmain

In general, the community members of the Cree Nation of Eastmain who participated in the federal consultation stated that they were preoccupied by the effects of mining processes on health. They are concerned about the mining process and the damage it could cause to the surrounding environment, soil, waterbodies, fish and fish habitat, and other species harvested as traditional food. One land user stated that the project would have cumulative health impacts with the Hydro-Quebec projects already in place on the territory. They were uncertain about the proponent's capacity to control water quality, since they previously had a negative experience in this respect with Hydro-Quebec projects. Some did not believe that future generations will use the mine site to practise traditional activities, for fear of health impacts.

#### Cree Nation of Nemaska

The community members of the Cree Nation of Nemaska who participated in the federal consultation stated that they were concerned about the health effects caused by increased road traffic and blasting, particularly with respect to noise, vibrations, and air quality (dust). In general, members of the public stated that dust would affect current and future land use and the health of the population. They stated that open pit mines have negative effects on air quality, water quality, and emit greenhouse gases. They recommend regular monitoring of the mining effluent.

Some community members stated that land users practising traditional activities on traplines R-16 and R-19 would experience increased health risks due to the mine. Some participants also stated that they were preoccupied about the effects of the mine on pregnancies. They have noticed a higher rate of miscarriages potentially due to air contamination since another development project has been in operation on the territory.

Community members were also concerned about the effects of the mine on surface and groundwater, both during regular operations and in the event of a rupture or spill. They stated that the waterbodies that flow west and into the Pontax watershed are already contaminated with mercury and other contaminants by development projects in the area. There is a concern that potential effects on water resources would in turn cause contamination of fish and other harvested wildlife.

# IMPACT ASSESSMENT AGENCY OF CANADA / CREE NATION GOVERNMENT

Many community members stated that once contamination to one element of the environment occurs, it propagates throughout the fauna and flora, and the effects will often last long after the mine has ceased operating. Whether or not traditional foods are actually contaminated, the fear of contamination brought about by the mine can be a significant source of anxiety. The species that were of particular concern included muskrat, beaver, moose, fish and harvested berry types.

#### Cree Nation of Waskaganish

The community members of the Cree Nation of Waskaganish who participated in the federal consultation stated that they were concerned about the impacts to water quality and wildlife brought about by the mine and the implications for the health of land users. They stated that the potential effects to the watershed were not clearly defined, particularly, the long-term management of the sedimentation ponds and monitoring of contamination levels. They stated that they want to remain informed about environmental monitoring results and any ruptures or spills, and one land user indicated that they were skeptical of the proponent's ability to contain a major spill due to the remote location of the mine.

Some land users expressed a concern that the entire portion of the R10 trapline nearest to the mine would be contaminated and that their children would be told not to go hunt and fish in this area. The final mining effluents would be 500 metres from the R10 trapline, therefore water quality during and after the mine life was a central concern. They were also concerned about the effects on all the lakes (such as dust) that are valued by land users in the southwest portion of the R10 trapline and the fish and beaver that live there.

# Key Accommodation and Mitigation Measures

- Use of dust suppressants on unpaved roads where traffic is likely to cause dust uplift and implementation of a road watering management program to monitor the effectiveness of these control measures. Revegetation of waste rock, organic matter and unconsolidated waste rock piles. Throughout the various phases of the project, progressive recovery, particularly of the outer slopes of these piles, should be encouraged where possible in order to minimize particulate matter emissions generated by wind erosion. In addition, the temporary covering of the docks with straw or granular materials, depending on the terrain and meteorological conditions, should be considered in order to limit wind erosion.
- Submission of the environmental follow-up studies produced by the proponent to the environmental services of the band councils of the Cree Nations of Eastmain, Nemaska and Waskaganish as soon as they are published, throughout the life of the project. Ensure Cree participation in environmental monitoring. Environmental monitoring should include food-gathering activities.
- Develop an emergency response plan prior to the construction phase, in consultation with the Cree Nations of Eastmain, Nemaska and Waskaganish and the competent authorities. The plan should cover all emergency scenarios identified in the impact statement.
- Identify, prior to the project and in collaboration with the Cree Nations of Eastmain, Nemaska and Waskaganish, the mechanisms for disseminating information in the event of an accident or malfunction having an effect on the environment, including the elements that these Cree Nations wish to be shared with them.

- Inform the Agency, the Cree Nation Government, the Cree Nations concerned as well as the local stakeholders of any accident or malfunction having an effect on the environment.
- Implement a mine effluent management program to meet the standards of the Metal and Diamond Mining Effluent Regulations, the Fisheries Act and the requirements of the Government of Quebec.
   This program includes in particular
  - From mining to decommissioning, pumping of groundwater through wells on the periphery of the pit, transfer to a sedimentation basin, treatment if necessary, then final discharge into lakes 3, 4 and 6.
- Water quality monitoring of effluent from the treatment plant and exposed water bodies and streams.

## Other Accommodation and Mitigation Measures

Within 1 year of approval, the proponent is to provide a follow-up of measures they have taken to
ensure that the pressure on the Cree Nation of Nemaska's services will be minimal (including any
agreements that have been signed with stakeholders in the health services sector).

# Analysis of the Joint Assessment Committee

Many common threads were observed with respect to the health concerns of the Cree Nations. Air quality would be affected by the mine, despite mitigation measures. In particular, the Cree Nations were concerned about dust, both from the road and from the mining activities itself, and the effects on the surrounding environment. The proponent has indicated that because the ore is not acid generating and non-leachable, the dust generated by the mine would not contaminate the environment. They have also proposed several mitigation measures aimed at controlling the dust from the road and mining activities, which can be found in section 6.2 (Cree Health). However, dust can reduce the quality of the experience of land users and more importantly, their perception of safety while out on the land, as it is highly noticeable.

With respect to containing potential major malfunctions of the water treatment plant, the proponent says that data would be collected from the effluent continuously, and as soon as a value exceeds the limit set out by the Ministère de l'Environnement et de la Lutte contre les changements climatiques, an alert would sound, and the water would be recirculated. In the case of a spill from a truck outside the basin, the truck driver would use a spill kit and the environmental team, present onsite, would be informed immediately. All employees would be in possession of radios and capable of responding to these types of emergencies in under two hours.

Water quality was a central concern of all Cree Nations consulted. The cumulative effects of this project in conjunction with the effects of the Hydro-Quebec projects already present on the territory were raised several times. Mitigating this effect is not exclusively in the control of the proponent but ensuring proper functioning of the water filtration system and communication with the Cree Nations will be key for acceptability. There is a drinking water source (Lake 3) located on the RE01 trapline very close to the mine that could be contaminated by dust and mining activities. The proponent is planning to install a water sampling station in Lake 3 to monitor these effects.

Land users from all Cree Nations consulted indicated that they would probably modify their land use patterns despite mitigation measures put in place, for fear of health risks. Perceived health risks could cause avoidance and changes to land use patterns, particularly on the trapline directly situated on the mine. However, there are abundant harvesting areas on this trapline and the impact should be manageable. Strong communication mechanisms should be put in place to help manage this effect and improve the confidence of the Cree Nations.

The proponent produced an ecotoxicology study to detail the effects on traditional foods and found that overall, there would be a low risk to ingesting traditional foods. Based on the experts consulted, the Committee do not consider invasive baseline and monitoring studies necessary at this stage. However, in the event that contaminant concentrations measured in the field were higher than the concentrations predicted and higher than criterion A of Quebec's Intervention Guide - Soil Protection and Contaminated Sites Rehabilitation, the proponent must inform the Cree Board of Health and Social Services of James Bay and assess the need to monitor these contaminants in traditional food.

# 8.3.2 Well-Being of the Cree Nations

# Description of the Cree Value

This value refers to the social cohesion and quality of life that exists within a Cree community and on the land. It also refers to the socio-economic conditions of the different subgroups of a community and the interrelationship between these subgroups. The connection with culture, identity, the land and the possibility of transmitting Cree knowledge to future generations is also part of this. It also refers to the possibility to live in a safe space free of external disturbances that could affect cultural integrity and mental health (notably noise, vibrations, socioeconomic negative impacts, etc.).

# Perspectives of the Cree Nations

#### Cree Nation of Eastmain

Female participants from the Cree Nation of Eastmain expressed concerns about employment at the mine and the potential for sexual harassment. Participants suggested sexual harassment workshops, delivered by Cree women if possible, to help educate mine workers, as well as a strict sexual harassment policy. It was also suggested that the mine put in place women's groups to help combat feelings of isolation of Cree female workers in a male-dominated industry while on the mine site. Some participants mentioned that single mothers could potentially face discrimination from other community members if they choose to work at the mine and leave their children for a few weeks at a time. They also noted that salaries should be equal for men and women.

Community members of the Cree Nation of Eastmain underlined the importance of promoting the economy of the Nation while respecting the way of life of its members and ensuring that people can continue to live off the land. Some land users of RE01 indicated that they will continue to transmit traditional knowledge to the younger generation at the new camp.

#### Cree Nation of Nemaska

Community members of the Cree Nation of Nemaska were generally concerned about the proximity of the mining project to the community. Some members stated that they are often consulted on projects, both by proponents and by regulators, but they feel that the information they give is largely ignored. They also stated that they were concerned that the proponent would not maintain a good relationship with them once the consultation process was over, or after the project was completed but they are still experiencing environmental effects.

They have already seen a decrease in the practice of traditional activities and were concerned about the cumulative effects of multiple projects on the territory happening at the same time but in an uncoordinated fashion. They are concerned about the long-term effects to the Cree Nation of Nemaska. They stated that an oversight committee is required to ensure that the promises made by the proponent are kept.

Several participants also raised concerns about the large number of workers from the South that would arrive on the territory. The importance of establishing a good relationship between the community and the workers was underlined. A participant suggested that the proponent put a cultural integration program in place to foster a good relationship with the mine workers. A concern was raised about the workers needing to respect the goods belonging to the members of the Cree Nation of Nemaska and about the potential for goods and equipment to be stolen from their camps. Some participants were skeptical about the effectiveness of awareness sessions for employees. Participants also mentioned that they were concerned about the pressure on the health services of the Nation if workers from the mine used them for routine or emergency care. Another concern was raised about potential barriers that could exist to prevent women from being hired at the mine.

#### Cree Nation of Waskaganish

Community members of the Cree Nation of Waskaganish were concerned about the effects on the Nation if the mine were to go out of business and abandoned. They were also concerned about the arrival of workers from the South (approximately 300 during construction and 200 during operations) and the lack of courtesy that could be experienced by members of the Cree Nation of Waskaganish. Some participants suggested that the mine hold intercultural exchanges between the tallymen and the employees.

# Key Accommodation and Mitigation Measures

- Development and implementation, in consultation with the Mine Implementation Committee, of a conflict resolution protocol in the event of problems related to the reconciliation of land and resource uses between mine workers and Cree users of the territory.
- Follow-up program to verify the effectiveness of certain mitigation measures and the predictions
  regarding the maintenance of the current use of land and resources for traditional purposes by the
  users of traplines RE01, R16 and R19. This follow-up would mainly be based on meetings with the
  tallymen of these traplines and their families.



## Other Accommodation and Mitigation Measures

- Hold mandatory sexual harassment workshops delivered by Cree women.
- Include a clause in employee contracts concerning all forms of harassment.
- Develop a harassment policy, including a protocol for following up effectively on all harassment cases reported to the human resources.
- Establish a women's group for female Cree mine workers.
- Put in place multicultural integration programs, notably on Cree language and culture. These
  programs should also include information about the role of the tallyman and how to respect the
  trapline.
- Hire a Cree community liaison officer.

# Analysis of the Joint Assessment Committee

Common concerns to all three Cree Nations included interactions with non-Cree workers from the South and worries about what the effects on the Nations would be, should the mine be abandoned. The *Mining Act of Quebec* provides financial guarantees in the case of an abandoned mining project, which mitigates the concerns of the community related to the abandonment of the mine site. The proponent stated they would put in place a conflict resolution policy between Cree Nation members and mine workers, which would include addressing cases of theft.

In response to concerns from members of the Cree Nations that they had not been adequately consulted, the proponent carried out more consultations in 2020, specifically with the affected tallymen. The environment and implementation committees will ensure follow-up on the Cree Nation's concerns if the project proceeds.

There is a concern that Cree employees would feel a sense of isolation and disconnected from their culture and community. In response to concerns about feelings of isolation and the relationship between Cree and non-Cree workers, the proponent has proposed to put in place multicultural integration programs. They would also put in place a multifunctional area to allow Cree employees to participate in various activities.

With regards to women's issues, the proponent indicated that it would not be safe to have children in daycare at the mine site, but the proponent should work to find solutions for mothers who would like to work at the mine with the 2 weeks on 2 weeks off schedule. The proponent has said that salaries would be equal between male and female workers.

The success of these mitigation measures hinges on the follow-up and communication between the mine and the three Cree Nations. Many of the impacts would cease once the mine is no longer in operation. However, some lasting impacts could occur if social issues are brought about by the mine. Positive impacts to well-being could occur if the mine reduces unemployment levels and thus improves the quality of life of members of the three Cree Nations.

# 8.3.3 Economic Prosperity

## Description of the Cree value

This value refers to a favourable economic situation, abundant wealth and development opportunities that have positive effects on the community as a whole and on the quality of life of its members in the longer term. Various elements can be considered in this value, including the creation of quality jobs (notably for Cree women), access to training, obtaining contracts for local businesses, investment in infrastructure or any other activity that promotes the empowerment or the capacity building of the community.

# Perspectives of the Cree Nations

#### Cree Nation of Eastmain

Community members of the Cree Nation of Eastmain were concerned about the socioeconomic impacts of the increased presence of non-Cree workers from the South. They stated that it was important that those who live off their land can continue to do so. They underlined the importance of the mining company keeping the Cree Nation of Eastmain informed about opportunities with the mine and investing in the Nation in the long-term.

Many participants also stated that they were interested in the jobs that would be created by the mine. Some people mentioned that there was an increased graduation rate in the community, and increased interest in employment with projects like Rose. One participant said that the jobs offered by the mine could change the lives of a lot of people. They stated that they did not have much information on how they could prepare to work at the mine, and whether there were any training programs in place. Some community members see an opportunity for the Rose mine to encourage young women to choose non-traditional jobs in the mining sector through workshops. Some community members were concerned about the working language at the mine. They would like to ensure that there is no language barrier on the mine site. A suggestion to include Apatisiiwin Skills Development in the training program was raised.

#### Cree Nation of Nemaska

Community members of the Cree Nation of Nemaska would like to ensure that their community would benefit economically from the mining project. They stated that they have seen, with other projects on their territory, that the money does not necessarily go to the community. They are also concerned about the long-term impacts on the community, above and beyond the relatively short-term benefit of employment from the mine.

Many community members expressed that they would like to have the opportunity to benefit from the jobs and training offered by the mine. Some stated that the jobs created by the mine would be the main positive impact of this project. They were concerned about the training and qualifications required, especially during the construction period. The distance of the community from the Waswanipi training centre was a concern, especially for young people. Some participants were worried that the mine would not continue to employ Cree workers throughout the life of the mine, after an initial effort to hire Crees at the beginning of the project.

# IMPACT ASSESSMENT AGENCY OF CANADA / CREE NATION GOVERNMENT

#### Cree Nation of Waskaganish

Community members of the Cree Nation of Waskaganish said that they are interested in the job, contract, and training opportunities that the mine would provide. Certain participants stated that they often hear proponents highlight job creation during consultations, but they also need to consider the effects of the project on the traditional economy of the Crees.

#### Other Accommodation and Mitigation Measures

- Adapt the work schedule of Cree workers to account for certain traditional activities.
- Hire a Cree job counselor.
- Work with the organizations "Chapeau les filles", Women in Mining, and the Cree Women of Eeyou Istchee organization to promote jobs to women in a traditionally male-dominated industry.
- Ensure that an integration agent who knows English, French and Cree is always available.
- Provide training programs in the Nations, such as for social workers and daycare services.
- Provide support to organizations concerned with the development of training programs adapted to the needs of the mine and the members and companies of the community of Eastmain.
- Develop a communication plan to inform different local stakeholders of the human resource needs of the project (information and job preparation workshops, etc.).

# Analysis of the Joint Assessment Committee

The most significant concern related to economic prosperity was that the Cree Nations would experience effects from the mine without receiving a proportional number of economic benefits. Concerns about unemployment levels, especially among youth, were raised both during the federal consultations and in the proponent's consultation report, and the Rose project could help to alleviate these concerns.

A recurring concern was the availability of training and sustained job opportunities throughout the life of the mine. Mining jobs and training should also be accessible to women and adaptable to Cree traditional harvest schedules. There was a certain level of skepticism from some of the Cree participants in the consultations, as they have experience with natural resource extraction projects promising jobs but not upholding these promises a few years into the project.

Positive impacts would include increased employment and contracts for members of the Cree Nations. Such impacts would help to alleviate high unemployment numbers in the communities. The signing of the Pihkuutaau Agreement (redacted) is also a positive economic impact.

The mitigation measures proposed by the proponent will help to address some of the concerns and potential impacts of the mine on economic prosperity. The jobs created from the mine and the Pihkuutaau Agreement (redacted) should also bring positive economic impacts to the community. The Pihkuutaau Agreement (redacted) also sets out a measure for the proponent to lend support to the training programs put in place by the Cree parties.

# 8.3.4 Cree hunting, trapping and fishing

# Description of the Cree value

This value refers to the quality of the experience on the land and the availability and access to resources in sufficient quality and quantity for Cree personal and community use. This value also refers to the Cree land users' capacity to rely on the land for food security and to adapt to the changes the project would cause to the environment. The land users' resilience must be assessed by taking into account the effects of past projects on the territory. This value is considered from two angles: 1) Cree family subsistence hunting, trapping and fishing, and 2) the seasonal goose and moose hunting, summer and ice fishing of the members of the Cree Nations.

# Perspectives of the Cree Nations

#### Cree Nation of Eastmain

Community members of the Cree Nation of Eastmain stated that the project would have effects on wildlife and cause changes to the behaviour of large mammals. Some participants in the Committee's consultation also stated that the project was likely to affect beaver and muskrat, including their population numbers, range, and the quality of their fur. A land user stated that the mine would push moose and caribou to avoid the area for its duration, although they were likely to return in the future. Additional habitat is available for moose near the site where the RE01 camp is to be relocated.

Some land users indicated that they were concerned about the ability of the tallymen to continue to monitor the resources of the traplines, particularly fish and large game, because of the influx of workers on the territory. However, another land user believed the mine would not have a significant effect on the way they use their territory for hunting and trapping. They plan to bring the youth in the family to the new camp on trapline RE01 to teach them about land use and traditional activities.

One land user was concerned about how the area around the mine would no longer be accessible for beaver trapping. The proponent offered to the tallymen to trap all the beavers around the mine prior to construction, and the tallyman raised a concerned about the amount of time that will be allocated for him to trap out the area.

A land user stated that they would no longer fish in the lakes around the mine due to health risks, as they doubt the proponent's ability to effectively manage the water quality. They stated that they already had issues with regards to fish and fish habitat because of the hydro projects in the region, and the mine would worsen these issues.

#### Cree Nation of Nemaska

Community members from the Cree Nation of Nemaska stated that they were concerned about impacts to hunting, fishing and trapping on traplines R16 and R19. They also stated that the road traffic would affect the abundance of game, including partridge, hare, and ptarmigan. A land user indicated that they hunt near the Eastmain-1 road as well as in the zone around the Rose project, and that increased traffic and hunting

restrictions around the mine site would affect their activities. More generally, the land user was concerned that the mine's activities would lead to a decrease in abundance of the species they hunt regularly, and how this in turn would affect the activities of future generations.

With regards to changes to abundance and behaviour caused by mining activities more generally, the species of concern included bear, moose caribou, muskrat, beaver, goose, lynx, ptarmigan, partridge, and fish. They have already noticed a decrease in abundance and behaviour of moose and hare following other natural resource extraction projects and noted that caribou are rarely or never seen on their territory anymore.

The public stated that they were concerned about the effects of the mine on moose break and goose break activities, in particular due to blasting and increased traffic. Specific concerns regarding impacts to fishing included the massive arrival on the territory of workers from the South who would fish in the waterbodies around the mine, and the pressure this would put on fish resources. They were also concerned about their ability to continue to fish in the same way that they currently do following the construction of the mine.

#### Cree Nation of Waskaganish

Land users from the Cree Nation of Waskaganish were concerned about the effects of the project on fishing, hunting and trapping practices on the R10 trapline. Some land users said that they would tell their children not to practise these activities on the portion of the trapline near the mine. They also stated that the arrival of workers from the South could lead to moose being hunted on Cree traplines without the tallymen being informed. This could both put pressure on resources and cause a security risk for land users. Some community members were more generally concerned about how the mine would change the way the land is used and affect their rights under section 24 of the JBNQ Agreement. They stated that the noise from the mine could cause changes to the migratory patterns of geese.

With regards to beaver, some participants stated that they were concerned about the effects of the mine on beaver trapping and beaver meat quality. Increased road traffic could cause land users to avoid trapping along the roads, which is typically done to avoid flooding, due to safety concerns. Concerns related to fishing included the effects of changes to flow rates on fish spawning grounds. One land user also stated that the vibrations from the mine may have effects on the fish in the waterbodies of the R10 trapline. Finally, some participants were concerned about the effects of the mining effluent on fish and fish habitat.

# Proposed Accommodation and Mitigation Measures

- Inclusion of a clause in the employment contracts of employees, including subcontractors, concerning the prohibition of hunting, trapping and fishing activities on the mine site, in the workers' camp or on the outskirts of the sector. Prohibition for employees to have in their possession firearms, hunting, trapping or fishing equipment. Imposition of disciplinary measures on employees in the event of failure to comply with this prohibition in their employment contracts, unless such activities are specifically organized by the proponent in appropriate locations, such as Cree outfitters.
- Implementation, in consultation with tallyman RE01, of a beaver management plan covering the area
  within the security perimeter established by the proponent. Completion of an inventory, in
  collaboration with the tallyman of trapline RE01, to identify the zones to be favoured for intensive

beaver trapping prior to construction work. Reservation of a period including at least one winter (November to March) during which intensive trapping would take place, prior to construction work.

- Development of an action plan in the event of the presence of caribou near the mine, including, if necessary, an adjustment of the transportation schedule and a temporary interruption of certain mining activities in the event of a high risk to caribou.
- Develop and implement a compensation plan, in collaboration with Fisheries and Oceans Canada, to offset the loss of habitat and fish mortality associated with the project.
- Change the frequency of blasting activities and the frequency of truck convoys transporting ore concentrate during the annual goose, spring and moose hunting seasons in the fall. Authorization of a maximum of one blasting and 100 heavy truck passes per week during these two annual hunting periods, over a period of fourteen consecutive days each time. Identification of favourable times for these modifications to the proponent's activities in consultation with the Cree Nation of Eastmain.
- Offer consultation and information meetings with the tallymen of the Cree Nation of Waswanipi periodically during the operation phase of the project.
- The proponent should monitor the effectiveness of reductions in the frequency of blasting and heavy trucking activities on maintaining the goose and moose harvests of the users of traplines RE01, R16 and R19, by documenting the following elements:
- goose and moose harvests and the assessment of the state of these resources.

# Other Accommodation and Mitigation Measures

Put in place multicultural integration programs, notably on Cree language and culture. These
programs should also include information about the role of the tallyman and how to respect the
trapline.

# Analysis of the Joint Assessment Committee

Effects to the hunting and trapping practices of Cree land users are likely to occur in the Rose mining area. These would include changes to the behaviour and abundance of species valued by land users, and disruptions to moose and goose break activities caused by road traffic and blasting. The increased road traffic could disrupt activities along the roads, both with regards to safety and wildlife abundance near roads. The arrival of a large number of workers on the territory could put pressure on wildlife resources. However, this should be limited by the hunting and trapping prohibition for employees and their work schedules.

All three Cree Nations have indicated that the mine is likely to change or limit their fishing activities to varying degrees. Although waterbodies used for fishing are abundant, and those directly affected by the mine are not frequently used by the land users, the fear of contamination may disrupt fishing practices throughout the study area.

The mine would cause some effects to the hunting and trapping practices of Eastmain community members. However, the land users of RE01 are confident that the mitigation measures, including moving the camp, would help mitigate the effects of the mine on harvesting practices.

Land users indicated that it is unlikely that they would continue to fish in the waterbodies affected by the mine, despite mitigation measures. The proponent would give the Cree Nation of Eastmain the fish harvested from the lake that would be drained, but this is not equivalent to a sustained resource. The waterbodies in the area are already perceived to be contaminated by the Reservoir of the Eastmain-1 hydroelectric development, so the mine would contribute to land users' risk aversion with respect to fishing. This could result in impacts not only for this generation, but also for future generations if there is a loss of accessibility and transmission of traditional knowledge.

In addition to the issues mentioned above, the Cree Nation of Nemaska is facing multiple industrialization projects on its territory. The addition of another major resource extraction project very closeby could further contribute to the decreased sense of well-being on the land and interruptions to the transmission of traditional knowledge, if community members are no longer able to practise hunting, trapping and fishing activities in the same way in the mine area and the watercourses affected. There were also concerns about caribou. Due to forest fires and a higher rate of industrialization, caribou are rare in the area around the mine.

Members of the Cree Nation of Waskaganish were particularly concerned about the effects to fish resources that would occur because of the mine. Changes to flow rates caused by the mine were raised. This could cause changes to the way land users access fish resources. According to the proponent, eight water bodies would experience modifications to their flow rate, and six of these would bring about changes to fish habitat. Concern about mine workers putting pressure on resources would be mitigated by the ban on hunting and fishing for mine employees.

Lake 3 was indicated as a fishing area for land users, and the combination of changes to water levels and fear of contamination are likely to lead land users of the RE01 to avoid this fishing area. However, although fish and fish habitat would be destroyed, the proponent would be required to compensate the habitat lost. The proponent proposed several mitigation measures that would alleviate the risk to land users and their practices. The expert ministries are of the opinion that the mitigation measures are satisfactory to limit the effects to fish and fish habitat.

Although some community members raised concerns about effects of the mine one small game, according to the experts from the Cree Nation Government and the Ministère de la Forêt, de la faune et des parcs, the mine should not cause major disturbances to small game harvesting practices.

# 8.3.5 Plants and Berry Picking

# Description of the Cree value

This value refers to the quality of the experience on the territory and access to resources in sufficient quantity and quality by members of Cree Nations during their medicinal plants and berry picking activities.

## Perspectives of the Cree Nations

#### Cree Nation of Eastmain

Community members from the Cree Nation of Eastmain stated that they were concerned about the potential contamination of traditional food caused by the mine, including plants and berries. They emphasized the importance of ensuring that those who live off their land can continue to do so.

#### Cree Nation of Nemaska

Several participants from the Cree Nation of Nemaska stated that they were concerned about the impacts to those harvesting along the road, and particularly about the rocks and dust thrown by the trucks. They also mentioned that community members harvest berries along the road. They stated that they were concerned about being able to continue berry picking activities and about the contamination of these. They were concerned about how the Rose project would contribute to the cumulative effects of industrialization on berry picking.

#### Cree Nation of Waskaganish

Community members from the Cree Nation of Waskaganish stated that they would like to be informed of all environmental monitoring so that they remain aware of any changes that occur in the environment (including plants and berry picking). They also stated that revegetation should be done using species (coniferous species) that were already present before the mine was in operation. A land user who practises picking on the R10 trapline stated that they were concerned about the portion of the land near to the mine being contaminated, and that they and their children would no longer be able to harvest there.

# Key Accommodation and Mitigation Measures

- Validation of the assumptions and concentrations of chemical contaminants in air, water and soil predicted and used as inputs in the proponent's traditional food contamination risk assessment to ensure the effectiveness of the mitigation measures in place and to confirm the absence of risk. In the event that contaminant concentrations measured in the field were higher than the concentrations predicted as inputs and higher than criterion A of Quebec's Intervention Guide Soil Protection and Contaminated Sites Rehabilitation, the proponent must inform the Cree Board of Health and Social Services of James Bay and assess the need to monitor these contaminants in traditional food. Where applicable, the proponent will have to determine, in collaboration with the Cree Nations, which traditional foods should be monitored. The Follow-up Committee responsible for interpreting the results obtained will have to be formed or accompanied by a professional in human health risk assessment. The Cree Board of Health and Social Services of James Bay could offer support in this regard and will have to be consulted.
- Offer to consult with the tallyman RE01 on the mine recovery plan before submitting it for authorization to the Quebec Ministry of Energy and Natural Resources. Offered to the members of the Cree Nation of Eastmain as well as the R10 tallymen of Waskaganish, R16 and R19 of Nemaska to present the final mine recovery plan following its approval by the Quebec Department of Energy

and Natural Resources to inform them of the scenario selected and the residual modifications to the territory.

Gradual revegetation of the waste rock piles as soon as possible, using a diversity of plant species
present prior to construction, particularly conifers.

## Analysis of the Joint Assessment Committee

Effects to plants and berry picking intersect both with road safety and health concerns, as well as concerns about the continuity of land use. Although this value was not one of the top concerns for Cree Nations consulted, it should be considered in the larger context of the related values. The mitigation measures would help to avoid impacts of the mine on plants and berry picking. The concerns of the three Nations were similar. All three were preoccupied about alterations to their land use and potential contamination of plant resources. The mine would alter the way land users practise traditional activities. Increased traffic would make it more dangerous to harvest along the roads, and dust would lead to avoidance of certain areas for harvesting. This could lead to changes in the way future generations harvest as well, especially if certain areas are abandoned as harvest sites. However, despite some unavoidable residual effects, the proponent has several mitigation measures aimed at limiting these impacts.

# 8.3.6 Cultural and Physical Heritage

# Description of the Cree value

This value refers to the access to culturally important places, landscapes, objects or archeological sites that are profoundly related to the relationship that a Cree community has to the spirituality, traditions, customs or history.

# Perspectives of the Cree Nations

#### Cree Nation of Eastmain

A member of the Cree Nation of Eastmain stated that the proponent and the Cree should hold a ceremony before digging to show respect for tearing up Mother Earth. They said that it is part of the ancestral ways, rites of passage of the Cree and the connection to the spirit world. They also stated that they would like to share their expertise and traditional ecological knowledge with the proponent.

#### Cree Nation of Nemaska

Participants from the Cree Nation of Nemaska stated that they were preoccupied about what would happen with the archaeological sites that may be disturbed during the development of the mine. They stated that they were concerned about the accumulation areas (overburden dump, waste rock and dry tailings dump and ore stockpile) at the end of the project's life, and the permanent alteration to the landscape.

#### Cree Nation of Waskaganish

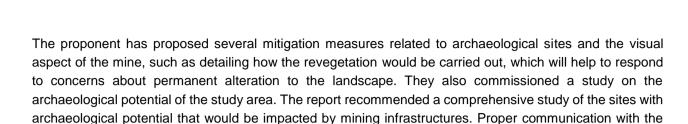
Participants from the Cree Nation of Waskaganish stated that they wanted to ensure that traditional knowledge was considered in environmental monitoring and in particular during the evaluation of the effects on caribou.

## Key Accommodation and Mitigation Measures

- Prior to the start of work, carry out an exhaustive inventory in areas with archaeological potential and submit the inventory report to the Agency.
- Prior to the start of construction work, hire a qualified person to provide training to workers on the identification of archaeological or cultural remains.
- Immediately stop work at the site of the discovery.
- Delimit an area of at least 30 metres around the discovery in which work is prohibited. The work ban does not apply to actions necessary to protect the integrity of the discovery.
- Notify, in a timely manner, the trapping tallyman of trapline RE01, as well as any other intervener identified for this purpose by the Cree Nation Government, of the undertaking of any work of an archaeological nature.
- Inform the following stakeholders as soon as possible following a discovery:
  - The tallyman of the RE01 plot.
  - The Cree Nation Government.
  - The band councils of the Cree Nations of Eastmain, Waskaganish and Nemaska.
  - The Aanischaaukamikw Cree Cultural Institute.
  - The Ministère de la Culture et des Communications du Québec.
- Offer to the trapper of trapline RE01, as well as any other intervener identified for this purpose by the Cree Nation Government, to supervise work of an archaeological nature such as inventories or digs.
- Have the site of the discovery evaluated by a qualified person according to the requirements of the Quebec Cultural Heritage Act.
- Comply with all legislative or legal requirements that apply to archaeological discoveries.
- Comply, after consultation with the Cree Nations and the competent authorities, with all legislative
  or legal obligations relating to the discovery, recording, transfer and safeguarding of structures, sites
  or things of historical, archaeological, paleontological or architectural significance.

# Analysis of the Joint Assessment Committee

The Cree Nations expressed concerns about whether the land, important cultural sites, and their traditional knowledge would be protected. Participants were concerned about archaeological sites and the cultural practices that should be performed before disturbing the land.



Cree Nations and other relevant stakeholders, as detailed in the mitigation measures, will help to avoid these effects. The proponent has also agreed to have Cree participation in environmental monitoring. This will help

respond to concerns about traditional knowledge being taken into account as well as protected.

# 8.3.7 Waterbodies, Wetlands and Vegetation

# Description of the Cree value

This value refers to the ecological value and services provided by the water bodies, wetlands and vegetation to maintain habitats of quality for species of interest, especially fish, beaver, geese, partridge, bears, caribou, muskrat and moose. It also refers to the acknowledgment of the diverse uses of water bodies and wetland components for cultural purposes (i.e., navigable waterways, places to store food during winter, etc.).

# Perspectives of the Cree Nations

#### Cree Nation of Eastmain

Community members of the Cree Nation of Eastmain stated that there was a lack of information about how potential waterbody contamination could affect the surrounding environment and habitats. They stated that the mine was likely to affect fish and fish habitat, which could trigger a chain reaction in the food web that would affect other species. A land user stated that all the waterways around the mine should be considered navigable waterways.

#### Cree Nation of Nemaska

Community members of the Cree Nation of Nemaska stated that the mine would cause contamination to aquatic habitats on their traditional territory, and were concerned about the effects of the project on fish. Some participants questioned why the mining effluent would be directed towards the Pontax watershed, instead of flowing into the reservoir of the Eastmain-1 hydroelectric development. Participants also expressed concerns that draining two lakes would cause disruptions to the water levels throughout the watershed. Community members also stated that in recent decades, they had seen a decrease in caribou, moose, beaver and muskrat presence and habitat, and they were concerned that the decrease in available habitat for these species would further impact the presence of these animals. With regards to wetland compensation, some community members expressed doubts that moose would utilize newly created habitat.

Finally, community members expressed concerns that the cumulative effects of past, current and future industrialization on the territory would impact habitats and vegetation and their ability to harvest fish, moose, beaver and berries. These cumulative impacts could affect the transmission of Cree knowledge as well as the sharing of skills and traditional foods and goods if there are significant changes to the Cree land use.

#### Cree Nation of Waskaganish

Given the proximity of the final effluent to Cree Nation of Waskaganish traditional territory, water was a central concern for members of this Nation. Some participants requested more information on the consequences of a spill and the impact to the Rupert and Pontax watersheds and to aquatic habitats. They stated that the proponent may not have correctly considered climate change when predicting the effects of the mine on the watershed. A land user stated that the mine may increase turbidity in the lakes of the R10 trapline, which may in turn affect spawning areas. They also questioned the effects of changes to turbidity on ice quality. They were concerned that the ice may no longer be suitable for snowmobiling. Preconstruction and post-construction ice studies were suggested to identify the effects of the project on ice quality, under various weather conditions.

A land user stated that they were concerned about the effects of the mine on fish and aquatic fauna in the southwest portion of the R10 trapline and their ability to continue to harvest these species if their habitat is contaminated. Finally, a land user stated that revegetation should be done with coniferous species and species of plants that were present before the construction of the mine, and not just willows.

## Key Accommodation and Mitigation Measures

- Monitoring to more accurately assess the effects of changes to watercourses on the various types
  of wetlands in order to document, in particular, the effects of the project on plant communities and
  the maintenance of ecological functions.
- Development and implementation of a compensation plan, in collaboration with Environment and Climate Change Canada, to offset the loss of wetlands associated with the project.
- Monitoring of water levels and flows in water bodies and watercourses undergoing a hydrological change of more than 10 percent.
- Monitoring water quality of effluent from the treatment plant and exposed water bodies and streams.
- Develop and implement a compensation plan, in collaboration with Fisheries and Oceans Canada, to offset the loss of habitat and fish mortality associated with the project.
- Use of scaring methods to keep birds away from the pond.
- Implementation of a pond monitoring program to prevent and minimize the negative effects of the project on migratory birds that would use the entire pond.
- Revegetation of the entire surface area of mining infrastructure in the closure phase, with the
  exception of the pit, with consultation with the tallyman or tallymen concerned for the selection of
  preferred species.

# Analysis of the Joint Assessment Committee

Habitat loss would be the primary impact on vegetation and wetlands caused by the project. Approximately 427.38 ha of terrestrial vegetation, 42.3 ha of fish habitat and 173.55 ha of wetlands would be destroyed. The proponent's conclusion that impacts to wetlands would be low is partly based on the wetland

compensation program that would be put in place. However, currently, only 42.1 ha of wetlands are planned to be compensated.

The proponent has chosen the option of directing the effluent to the Pontax watershed instead of the Eastmain-1 reservoir because if they do not send the effluent into stream A that leads to the watershed, the stream would dry up, and this would cause impacts to water levels. Considering the mining effluent would comply with Directive 019 and Metal Mining and Diamond Mining Effluent Regulations (MMER), this is an acceptable option, particularly because the Cree Nations expressed concerns about water levels. The proponent would install a spillway at the end of the life of the mine which would allow water from the pit to flow into Stream A, thus reducing the impact to this stream in the interim (before the pit fills naturally, which is estimated to take 24 years). However, this could increase risk in the event of a spill, and close monitoring of the contaminant levels in the effluent would be required. The monitoring of hydrological conditions. including flow rates and water levels, would be carried out in all phases of the project. The proponent would also build an effluent treatment plant and recirculation pond to deal with the mining effluent. The water used in mining operations would be treated and continuously tested prior to being rejected into the environment. If it does not meet the standards set out in Directive 019 and the MMER, it would be returned to the recirculation pond and not sent into the mining effluent. These measures would help to address concerns related to water levels for navigation and habitat for aquatic fauna species. The results of the studies done by the proponent would be communicated to the communities throughout the life of the mine, mainly through the Environment Committee, which would be responsible for communicating the results of the studies to the tallymen and Band Councils.

Some land users expressed concerns about changes to turbidity and flow of the waterbodies affected by the mine. It should be noted that no impacts to turbidity are anticipated in waterbodies on Waskaganish territory, whose members raised concerns about ice quality. According to Transport Canada (TC), the mine would cause five currently navigable waterbodies to no longer be navigable during the life of the project<sup>42</sup>. All the navigable waterways around the mine should be considered used, based on information provided by a land user from Eastmain.

The Cree Nation of Eastmain may experience impacts to their ability to harvest beaver around the mine site and fish certain species due to a reduction in distribution and population numbers caused by wetland and aquatic habitat destruction of lakes 2 and 3. The two lakes being drained are located on RE01, which is a Cree Nation of Eastmain trapline. Lake 2 is used for fishing, and lake 3, which would be affected by the mining process, is used for collecting water. The draining of lake 2, and the proximity of the mining project to lake 3, may affect how land users interact with the watershed, although the proponent indicated that there should not be a significant impact given the low abundance of fish in lake 2. This impact would be limited by the abundance of other fishing areas on the trapline. The proponent also indicated that there used to be beaver trapping in lake 2, but this is no longer the case. To offset the loss of fish harvesting capacity caused by the draining of lakes 1 and 2, the proponent would fish out lake 1 for a maximum period of 10 days and

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<sup>&</sup>lt;sup>42</sup> According to the proponent, Lakes 1 and 2 as well as stream B would be part of the pit once the mine is restored. The pit would be potentially navigable after a few years and completely filled and navigable after 22 years. With respect to lakes 15 and 18, the proponent estimates that current navigation conditions would be restored within approximately 5 years following the decommissioning of the mine.

offer the fish to the Cree Nation of Eastmain. Lake 2 would not be fished out due to the relatively low abundance measured during the proponent's inventories. It should also be noted that the proponent would put in place a ban on harvesting activities in a 1 km radius of the mine, and lakes 1, 2 and 3 all fall within this boundary.

The land users of the Cree Nation of Nemaska were concerned about beaver, muskrat and moose habitat destruction. The proponent indicates that none of these species should be significantly impacted, either because they are already scarce or because the accommodation and mitigation measures would help to avoid significant impacts. The level of success of these measures would depend on the level of collaboration between the proponent and the community.

No wetlands are scheduled to be destroyed directly on the territory of the Cree Nation of Waskaganish. However, given several factors (climate change, cumulative effects, and potential contamination), the behaviour, population numbers, range and distribution of species may be affected if their habitat is disturbed elsewhere, causing reduced abundance on Waskaganish territory. Significant impacts are not anticipated.

Due to the nature of the mine and the location of the deposit, some destruction of wetlands and alterations to the watershed are unavoidable. Land users would therefore experience the effects of habitat loss and alterations to aquatic habitats to some degree. The Committee considers that the mitigation measures put forward by the proponent would help minimize these effects.

The proponent accounted for potential caribou habitat disturbances during the planning phase, and modified the project design accordingly, such as shortening the life of the project to only mine in areas that were significantly disturbed, limiting the footprint of the project site, and planning to recreate quality caribou habitat during restoration.

Beavers present in the mining area are to be trapped out prior to construction. Because of this, they state that any changes to water quality, water levels or flow rates would not affect beavers. The proponent has indicated that they would allocate the beaver trapping contract to the tallyman of RE01. It is expected that the proponent would continue dealing with the control of beaver to protect infrastructures routinely, and the involvement of the tallymen should be included in this planning.

# 8.3.8 Road Safety

# Description of the Cree value

This value refers to the possibility of travelling on roads free of road traffic. Access from the road to the various hunting camps is also taken into account. It also includes the road users feeling of safety and the risk of road accidents and potential spills that could occur in the environment.

## Perspectives of the Cree Nations

#### Cree Nation of Eastmain

Some community members of the Cree Nation of Eastmain were generally concerned about the impacts of a larger volume of traffic. Five potential projects are proposed in the area, causing concerns about the cumulative impacts to road safety.

From an animal safety perspective, one land user indicated that they did not have any particular concerns about increased traffic since there are only a few periods where the Nemiscau-Eastmain-1 road and the Route du Nord have noticeable amounts of traffic, such as during moose break. They recommended that trucks travel exclusively during the day to avoid collisions.

#### Cree Nation of Nemaska

Many participants from the Cree Nation of Nemaska were concerned about the impacts of noise and vibrations from road traffic on traditional activities. They stated that the Nemiscau-Eastmain-1 road is not designed for this volume of truck traffic. There are five camps and nine families on either side of the Nemiscau-Eastmain-1 road who could potentially be impacted by an increased traffic. The security of children around these camps was a concern, if mine workers and contractors do not respect speed limits. Some members were concerned that the increased traffic would affect hunters and trappers during moose and goose hunting periods. They stated that dust and rocks from mining trucks are thrown against other vehicles which can cause a safety issue. Multiple community members stated that the best solution to many of these issues would be to pave the Nemiscau-Eastmain-1 road. They also suggested that the proponent reduce or stop truck traffic during the busiest hunting periods (moose break and goose break).

With regards to impacts on animal safety, some land users stated that the increased traffic would likely generate impacts to fauna such as ptarmigan, partridge, and caribou.

#### Cree Nation of Waskaganish

Land users from the Cree Nation of Waskaganish stated that trappers will regularly trap beaver along the roads to avoid flooding caused by the beaver dams. Increased traffic could impact roadside beaver trapping, both with respect to the safety of the trappers and the presence of beavers.

#### Cree Nation of Waswanipi

Land users from the Cree Nation of Waswanipi stated that signs near their camps would be helpful because in certain areas, some camps are hidden behind trees. They indicated that some trappers are permanently at their camps or present for most of the year. Most camps are located near the highway, for logistical reasons. In spring and fall, especially around moose and goose break, they often have families with children, and this could lead to a dangerous situation with the increased truck traffic on the James Bay Highway. A participant suggested that trucks should go 80 km/h or less during moose and goose breaks. Land users were also concerned about damage to their cars, since they often have no choice but to park on the shoulder of the James Bay Highway, and the trucks could potentially damage their cars. Another participant mentioned

that their primary concern related to wildlife was for large animals, and that small animals were usually able to get out of the way relatively quickly.

# Key Accommodation and Mitigation Measures

- Distribution of heavy truck passages over the whole day and week.
- Limitation of the number of truck passages in the evening and at night.
- Authorization of a maximum of 100 heavy truck passages per week during these two annual hunting periods, over a period of 14 consecutive days each time.
- The proponent should monitor the effectiveness of reductions in the frequency of blasting and heavy truck transport activities on maintaining the goose and moose harvests of users of traplines RE01, R16 and R19.
- Offers consultation and information meetings with the tallymen of the Cree Nation of Waswanipi periodically during the operation phase of the project.
- Limits vehicle speed to 24 kilometres per hour at the mine site to reduce noise, dust and vibration emissions.
- Regular sensitization of workers and drivers to the need to respect road safety rules, under penalty
  of expulsion.
- Setting up a system for receiving and resolving noise-related complaints, in order to confirm that the noise environment does not cause any effect on users of the territory.

# Analysis of the Joint Assessment Committee

Road safety would be an issue throughout the life of the mine that may directly impact the experience and well-being of land users, despite the mitigation measures put in place. Impacts to animal safety include avoidance of the roads due to increased traffic and direct mortality from collisions. Increased traffic would also cause an issue for those who hunt opportunistically, trap and harvest berries along the roads. These impacts would in turn generate impacts to the traditional harvesting rights of Cree communities, immediately and into the future. In response to the suggestion that trucks circulate only during the day, the proponent agreed to increase traffic during the day and decrease traffic at night.

The proponent is proposing mitigation measures, but some impacts would remain. The volume of transportation is necessary to operations. The proponent has limited control over road safety. It is not in their power to pave the Nemiscau-Eastmain-1 road, for example, as these roads are controlled by the Société de développement de la Baie James (SDBJ). Nevertheless, good communication mechanisms to report land users' concerns should alleviate this effect. The proponent would be in contact with land users via the Implementation and Environment Committees on topics pertaining to road safety.

The Cree Nation and Quebec Governments signed an agreement (La Grande Alliance) which, among other things, is a plan to extend the transport network, including rail, road, port, and airport. The extension of the rail network should contribute to reducing effects caused by road traffic, as the mine could eventually ship their ore by rail instead of trucks to Matagami. However, the rail extension project is unlikely to be completed

by the time operations would have commenced for the Rose project, therefore the impact La Grande Alliance will have on reducing concerns related to road traffic is uncertain in the short and medium term.

#### Conclusions of the Joint Assessment Committee

The Committee considered the concerns and input of the Cree Nations regarding the impacts of the project on Cree rights, including the proponent's proposed accommodation and mitigation measures.

The Cree Nation Government concludes that the accommodation and mitigation measure put in place by the proponent and the additional ones recommended by the Committee are satisfactory to cope with the impacts on Cree rights.

The Agency estimates that the level of impact on Cree values would be low to moderate, given the above analysis, the recommended key mitigation measures and the detailed Agency conclusions on Cree values in annex E.

# Issues to be Addressed during the Regulatory Approval Stage

Certain issues raised during the consultations that may have an impact on Cree rights will only be addressed in the case that the Minister approves the project, during the regulatory approval stage.

The regulatory approvals phase, during which federal authorizations or permits are considered, would take place once the environmental assessment has been completed. Should the project be authorized under CEAA 2012, Fisheries and Oceans Canada would continue to consult with the Cree Nation of Eastmain and the Cree Nation Government in the pursuit of regulatory processes under the *Fisheries Act*, particularly with respect to the fish habitat compensation plan.

In addition, Transport Canada is currently assessing whether the waterways potentially affected by the project are subject to the *Canada Navigable Waters Act* (CNWA). If it is determined that the watercourses or lakes are navigable, the proponent will be required to apply for exemptions under section 24 of the CNWA in order to carry out works that will significantly lower water levels to the point where future navigation on these waterways will be impossible. The proponent will also be required to apply for authorization to construct works below, above or across the waterways. Transport Canada would continue to consult with the Cree Nation of Eastmain in the pursuit of these regulatory processes under the CNWA.

The Committee forwarded the Cree Nation comments it received during the environmental assessment to Fisheries and Oceans Canada and Transport Canada so that these departments could review them before making its decisions under the legislation they apply. Where applicable, the decisions of Fisheries and Oceans Canada and Transport Canada will take into account the results of the consultations that are ongoing with the Cree Nations as well as the record of consultations resulting from the environmental assessment.

# 9. Conclusions and Committee Recommendations

In preparing this Report, the Committee took into account the proponent's impact statement, the proponent's responses to information requests, the advice of government experts and the comments made by Cree Nations and the public.

The environmental effects of the project and their significance as well as the potential for cumulative environmental effects have been determined using assessment methods and analytical tools that reflect currently accepted practices in the field of environmental assessment.

The Committee concludes that, taking into account the implementation of mitigation measures, the project is not likely to cause significant adverse environmental effects as defined in the *Canadian Environmental Assessment Act, 2012*.

The Committee has identified key mitigation measures and the requirements of a follow-up program that will be presented to the Minister of Environment and Climate Change during the decision-making process relative to the significance of potential adverse environmental effects of the project. Should the Minister determine that the project is likely to cause significant adverse effects, the Minister will refer the matter to the Governor in Council as to whether the effects are justified in the circumstances. If the Governor in Council decides that these effects are justified in the circumstances, the Minister will outline the conditions for carrying out the project in his Decision Statement under the *Canadian Environmental Assessment Act*, 2012. Conditions issued by the Minister would be legally binding on the proponent.

The Committee expects for all of the proponent's commitments<sup>43</sup> to be implemented in order for the project to be carried out in a careful and precautionary manner.

<sup>43</sup> The proponent's commitments are outlined in document number 35, entitled "List of the proponent's current and specific mitigation measures". This document is available on the Canadian Impact Assessment Registry website under reference number 80005.

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# **Appendices**

# **Appendix A: Residual Environmental Effects Rating Criteria**

The Committee has developed the following assessment criteria for the analysis of the significance of residual environmental effects for the Rose Lithium-Tantalum Mining Project environmental assessment. Appendix A presents a general definition of each criterion, a definition of extent, duration, frequency and reversibility levels (Table 13), a definition of intensity levels for each valued component (Table 14, and grids for determining the significance of residual environmental effects (Tables 15, 16 and 17).

# General Definitions of Criteria Used to Assess Residual Environmental Effects on Each Valued Component (VC)

**Intensity:** Indicates the level of disturbance (change) that the studied valued component (VC) would experience. The intensity assessment takes into account the component's ecological or social context. The intensity can incorporate the concept of the time when the effect would occur, which can refer to a phase of the component's life cycle (migration, mating, feeding, etc.) or a period during which a cultural, spiritual or recreational practice by a First Nation or a population (e.g., hunting season) would occur.

**Extent:** Geographical extent of the adverse effects.

**Duration:** Period of time during which the adverse effects would occur.

Frequency: Pace at which the adverse effects would occur in a given period.

Reversibility: Likelihood of a VC recovering from the adverse effects caused by the Project.

**Significance:** The significance of the adverse effects is determined by the combination of levels assigned to each criterion (intensity, extent, duration, frequency and reversibility) for each component. A grid for determining the significance of residual environmental effects on components is used for this purpose and is presented below, in Tables 15, 16 and 17.



Table 13: Level Definitions for Extent, Duration, Frequency and Reversibility Criteria<sup>44</sup>

Assessment	Level Definition
Criterion	
Extent	Site-specific: Effects would be limited to the Project site.
	Local: Effects would extend beyond the Project site, but would be located in the local study area. In the case of effects on the current use of lands and resources for traditional purposes by Indigenous peoples, the local study area includes the area of direct influence located on either side of the roads used for the transport activities of the project.  Regional: Effects would extend beyond the local study area.
Duration	Short term or temporary: Effects would occur over a period of less than 1 or 2
	years.
	Medium term: Effects would occur over a period of 1 or 2 to 5 years.
	Long term: Effects would occur over a period of more than 5 years.
Frequency	Once: Occurs once in any phase of the Project.
	<b>Intermittent</b> : Occurs occasionally or intermittently during one or more phases of the Project.
	Continuous: Occurs continually during one or more phases of the Project.
Reversibility	<b>Reversible</b> : The VC will recover completely from the Project's effects (e.g., return to the baseline or another target).
	Partially reversible: The VC will partly recover from the Project's effects.
	Irreversible: The VC will not recover from the Project's effects.

<sup>&</sup>lt;sup>44</sup> These levels apply to all valued components.



**Table 14: Intensity Criterion Level Definitions for Each Valued Component** 

Level	Intensity Criterion Level Definition for Each Valued Component	
Wetlands		
LOW	In the case of wetlands in "areas where wetland losses or functional values require that special measures be applied" or in an area where wetlands have been designated as having ecological or socioeconomic importance 6:	
	• The effects would not limit or reduce the ecological or socioeconomic functions of wetlands.	
	In the case of wetlands outside of such areas:	
	<ul> <li>The effects would affect the wetlands and alterations or loss of ecological or socioeconomic functions would be expected in wetlands of lesser ecological value<sup>47</sup>.</li> </ul>	
MEDIUM	In the case of wetlands in "areas where wetland losses or functional values require that special measures be applied" or in an area where wetlands have been designated as having ecological or socioeconomic importance:	
	<ul> <li>The effects would affect wetlands, BUT without causing any net loss of wetland ecological or socioeconomic functions.</li> </ul>	
	In the case of wetlands outside of such areas:	
	<ul> <li>The effects would affect wetlands and alterations or loss of ecological and socioeconomic functions would be expected in wetlands of moderate ecological value<sup>12</sup>.</li> </ul>	

<sup>&</sup>lt;sup>45</sup> Taken from: Environment Canada, 1996. Federal Policy on Wetland Conservation Implementation Guide for Federal Land Managers. 23 pages and appendices.

<sup>&</sup>lt;sup>46</sup> Taken from: Environment Canada, 1991. Federal Policy on Wetland Conservation. 15 pages.

<sup>&</sup>lt;sup>47</sup> Ecological value: This value must be determined through an analysis of such criteria as surface area, connectivity (natural environments, bodies of water), the diversity of natural communities found there, and disruptions affecting these environments. It tends to illustrate the fragmentation of habitats and ecosystems. Reference: MDDEP (2008), Guide d'élaboration d'un plan de conservation des milieux humides.

Lovel	Interests Criterian Level Definition for Feet Valued Community
Level	Intensity Criterion Level Definition for Each Valued Component
HIGH	In the case of wetlands in "areas where wetland losses or functional values require that special measures be applied" or in an area where wetlands have been designated as having ecological or socioeconomic importance:
	<ul> <li>The effects would cause a <b>net loss</b> of wetland ecological or socioeconomic functions.</li> </ul>
	In the case of wetlands outside of such areas:
	<ul> <li>The effects would affect wetlands and alterations or loss of ecological or socioeconomic functions would be expected in wetlands of high ecological value.</li> </ul>
	Fish and Fish Habitat
LOW	The effects <b>would cause little to no disruption</b> to one or more sensitive phases in the life cycle of fish.
MEDIUM	The effects would disrupt one or more sensitive phases of the life cycle of fish, BUT without harming the sustainability of the fish population.
HIGH	The effects would disrupt the sustainability of the fish population.
	Migratory Birds
LOW	The effects <b>would cause little to no disruption</b> to one or more sensitive phases in the life cycle of birds.
MEDIUM	The effects would disrupt one or more sensitive phases of the life cycle of birds, BUT without harming the sustainability of the bird population.
HIGH	The effects would disrupt the sustainability of the bird population.

Level	Intensity Criterion Level Definition for Each Valued Component		
	Cree Health		
LOW	The potential effects on physical health are related to exposure to contaminant levels that are <b>well below the applicable standards and criteria</b> for the protection of physical health;  OR  Contaminant management and mitigation measures <b>would minimize residual effects</b> on the acoustic environment, the air, water, soil and food quality, or the quality of life (including contaminants for which there are no thresholds) at <b>contaminant levels below the applicable standards and criteria</b> for the protection of physical health;  AND  Potential effects on physical health are related to exposure to <b>low levels of nuisance</b> (noise, light, vibrations, odours, dust). The effects may be felt by a few individuals.		
MEDIUM	Contaminant management and mitigation measures would minimize residual effects on the acoustic environment, the air, water, soil and food quality, or the quality of life (including contaminants for which there are no thresholds) at contaminant levels below or near applicable standards and criteria for the protection of physical health;  OR  Potential physical health effects are related to exposure to moderate levels of nuisance (noise, vibration, dust). The effects may be felt by certain sensitive receptors.		
HIGH	Potential physical health effects are related to exposure to contaminant levels that are above applicable standards and criteria for the protection of physical health OR to high levels of nuisance (noise, vibration, dust). The effects may be felt by several sensitive receptors or a significant portion of the affected population;  AND  Residual effects will persist on the acoustic environment, the air, water, soil and food quality, or the quality of life, despite contaminant management and mitigation measures (including for contaminants for which there are no thresholds).		
Socioeconomic Conditions			
LOW	The effects would cause <b>few changes</b> to the practise of any commercial or income-generating activity. The sector is not regularly frequented for the practice of these activities.		
MEDIUM	The effects would lead to changes to the practise of any commercial or income-generating activity, <b>BUT</b> carrying out activities <b>would not be compromised</b> in the most commonly used areas.		

Level	Intensity Criterion Level Definition for Each Valued Component
HIGH	The effects would lead to <b>noticeable</b> changes to the practise of any commercial or incomegenerating activity in regularly used areas, such that the activity <b>would be compromised or no longer possible</b> .
	Physical and Cultural Heritage
LOW	The effects <b>would slightly alter</b> the characteristics of the unique nature of an element of the physical or cultural heritage <u>or</u> of a structure, site or thing of historical, archeological, paleontological or architectural significance;  OR
	Access to or use of an element of the physical or cultural heritage <u>or</u> of a structure, site or thing of significance <b>would not be altered</b> for users.
MEDIUM	The effects <b>would alter</b> some characteristics of the unique nature of an element of the physical or cultural heritage <u>or</u> of a structure, site or thing of historical, archeological, paleontological or architectural significance, <b>BUT would not compromise its integrity</b> ;  OR
	Access to or use of an element of the physical or cultural heritage <u>or</u> of a structure, site or thing of significance <b>would be altered BUT would not be compromised</b> for users.
HIGH	The effects <b>would lead to the loss</b> of characteristics of the unique nature of an element of the physical or cultural heritage <u>or</u> of a structure, site or thing of historical, archeological, paleontological or architectural significance, such that <b>its integrity would be compromised</b> ;  OR
	The effect <b>would prevent</b> users from accessing or using an element of the physical or cultural heritage <u>or</u> a structure, site or thing of historical, archeological, paleontological or architectural significance.

Level	Intensity Criterion Level Definition for Each Valued Component	
Current Use <sup>48</sup> of Lands and Resources for Traditional Purposes <sup>49</sup> by Indigenous Peoples		
LOW	The effects would alter the conditions 50 of traditional practices in a manner <b>resulting in few changes to current use</b> ; OR	
	The effects would involve <b>few changes to behaviour, allowing current use of the practice to continue</b> , in accordance with preferred ways <u>or</u> valued locations.	
MEDIUM	The effects would alter the conditions of traditional practices <b>without compromising current use</b> ; OR Some behaviours would be modified, but current use would not be compromised.	
HIGH	The effects would alter the conditions of traditional practices in a manner <b>resulting in changes that would compromise current use</b> ; OR Current Indigenous use <b>would no longer be possible</b> in accordance with preferred ways <u>or</u> <b>would be compromised</b> in the only suitable, available or most valued locations.	

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<sup>&</sup>lt;sup>48</sup> In the context of an environmental assessment, "current use" refers to the manner in which land and resource use may be affected in the course of the life cycle of a proposed project. "Current use" includes active use by Indigenous peoples at the time of the environmental assessment and uses that are likely to occur in a reasonably foreseeable future provided that they have continuity with traditional practices, traditions or customs.
Furthermore, uses that may have ceased due to external factors and should also be considered if they can reasonably be expected to resume once

Furthermore, uses that may have ceased due to external factors and should also be considered if they can reasonably be expected to resume once conditions change.

<sup>&</sup>lt;sup>49</sup> "Traditional purposes" typically relate to activities that are integral to a community's way of life and culture and have continuity with historic practices, customs and traditions of the community.

<sup>&</sup>lt;sup>50</sup> A "practice" is a way of doing something that is common, habitual or expected, generally related to activities that are integral to a community's way of life and culture and offer continuity with historic practices.

<sup>&</sup>quot;Conditions of practice" are baseline conditions for the practice of activities. Examples of these are quantity or quality of available resources and access to the area.

Table 15: Grid for Determining the Significance of Residual Environmental Effects (High Intensity)

Extent	Duration	Frequency	Reversibility/Irreversibility	Level of Effect	Significance	Extent	:Duration	Frequency	Reversibility/	Level of Effect	Significance	Extent	Duration	Frequency	Reversibility/ Irreversibility	Level of Effect	Significance
			Irreversible	High	Significant				Irreversible	High	Significant				Irreversible	High	Significant
			Partially reversible	High	Significant		C	Continuous	Partially	High	Significant			Continuous	Partially	High	Significant
			Reversible	High	Significant				Reversible	High	Significant				Reversible	High	Significant
	mu		Irreversible	High	Significant		term		Irreversible	High	Significant		ir.m		Irreversible	High	Significant
	ου g te	Intermittent	Partially	High	Significant		ng te	Intermittent	Partially	High	Significant		Long term	Intermittent	Partially	High	Significant
	Long		Reversible	High	Significant		Long		Reversible	High	Significant		Lor		Reversible	High	Significant
			Irreversible	High	Significant				Irreversible	High	Significant				Irreversible	High	Significant
		Once	Partially	High	Significant			Once	Partially	High	Significant				Partially	High	Significant
			Reversible	High	Significant				Reversible	High	Significant				Reversible	High	Significant
			Irreversible	High	Significant			Continuous	Irreversible	High	Significant			Continuous	Irreversible	High	Significant
		Continuous	Partially	High	Significant				Partially	High	Significant				Partially	High	Significant
			Reversible	High	Significant				Reversible	High	Significant		_		Reversible	High	Significant
lal	term		Irreversible	High	Significant	_	term	Intermittent	Irreversible	High	Significant	-specific	term		Irreversible	High	Significant
Regional		Intermittent	Partially	High	Significant	Loca			Partially	High	Significant	-spe	_	Intermittent	Partially	High	Significant
8	Medium		Reversible	High	Significant				Reversible	High	Significant	Site	Med		Reversible	Moderate	Not Significant
			Irreversible	High	Significant				Irreversible	High	Significant			Once	Irreversible	High	Significant
		Once	Partially	High	Significant			Once	Partially	High	Significant				Partially	Moderate	Not Significant
			Reversible	High	Significant				Reversible	Moderate	Not Significant				Reversible	Moderate	Not Significant
			Irreversible	High	Significant				Irreversible	High	Significant				Irreversible	High	Significant
	<u>&gt;</u>	Continuous	Partially	High	Significant		<u>&gt;</u>	Continuous	Partially	High	Significant		≥	Continuous	Partially	High	Significant
	oora		Reversible	High	Significant		mporary		Reversible	High	Significant		porary		Reversible	Moderate	Not Significant
	temp		Irreversible	High	Significant		temp		Irreversible	High	Significant		temp	- I	Irreversible	High	Significant
	lnterm Let under the land on t	Intermittent	Partially	High	Significant		o	Intermittent	Partially	High	Significant		) or	Intermittent	Partially	Moderate	Not Significant
			Reversible	High	Significant		term		Reversible	Moderate	Not Significant		term		Reversible	Moderate	Not Significant
	Short		Irreversible	High	Significant		Short		Irreversible	High	Significant		Short	-	Irreversible	Moderate	Not Significant
	S	Once	Partially	High	Significant		S	Once	Partially	Moderate	Not Significant		\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\		Partially	Moderate	Not Significant
			Reversible	High	Significant				Reversible	Moderate	Not Significant				Reversible	Moderate	Not Significant

<sup>\*</sup>Only residual environmental effects with a "High" effect level demonstrate a significant effect within the meaning of the Canadian Environmental Assessment Act, 2012.

Table 16: Grid for Determining the Significance of Residual Environmental Effects (Medium Intensity)

Extent	Duration	Frequency	Reversibility/Irreversibility	Level of Effect	Significance	Extent	Duration	Frequency	Reversibility/Irreversibility	Level of Effect	Significance	Extent	Duration	Frequency	Reversibility/Irreversibility	Level of	Significance
					0: ::: 1											Effect	N
			Irreversible	High	Significant				Irreversible	Moderate					Irreversible	Moderate	
		Continuous	Partially	High	Significant	-		Continuous	Partially	Moderate				Continuous	Partially		Not Significant
	_		Reversible	Moderate	Not Significant		_		Reversible	Moderate	J		ر		Reversible		Not Significant
	ern		Irreversible	High	Significant		ern		Irreversible	Moderate	Not Significant		ern		Irreversible	Moderate	Not Significant
	Long term	Intermittent	Partially	Moderate	Not Significant		Long term	Intermittent	Partially	Moderate	Not Significant		ng t	Intermittent	Partially	Moderate	Not Significant
	Lor		Reversible	Moderate	Not Significant		Lor		Reversible	Moderate	Not Significant		Lon		Reversible	Moderate	Not Significant
			Irreversible	Moderate	Not Significant			Once	Irreversible	Moderate	Not Significant				Irreversible	Moderate	Not Significant
		Once	Partially	Moderate	Not Significant				Partially	Moderate	Not Significant			Once	Partially	Moderate	Not Significant
			Reversible	Moderate	Not Significant				Reversible	Moderate	Not Significant				Reversible	Moderate	Not Significant
			Irreversible	High	Significant				Irreversible	Moderate	Not Significant				Irreversible	Moderate	Not Significant
		Continuous	Partially	Moderate	Not Significant			Continuous	Partially	Moderate	Not Significant			Continuous	Partially	Moderate	Not Significant
	E		Reversible	Moderate	Not Significant		8		Reversible	Moderate	Not Significant		L		Reversible	Moderate	Not Significant
<u>la</u>	terr	Intermittent	Irreversible	Moderate	Not Significant	_	term		Irreversible	Moderate	Not Significant	Ġific	terr	<b>1</b>	Irreversible	Moderate	Not Significant
Regional	Medium term		Partially	Moderate	Not Significant	Local	E <sub>n</sub>	Intermittent	Partially	Moderate	Not Significant	-specific	шn	Intermittent	Partially	Moderate	Not Significant
Se .	edi		Reversible	Moderate	Not Significant		Medium		Reversible	Moderate	Not Significant		Site-spe		Reversible	Moderate	Not Significant
	Σ		Irreversible	Moderate	Not Significant			Once	Irreversible	Moderate	Not Significant	S		Once	Irreversible	Moderate	Not Significant
		Once	Partially	Moderate	Not Significant				Partially	Moderate	Not Significant				Partially	Moderate	Not Significant
			Reversible	Moderate	Not Significant	-			Reversible	Moderate	Not Significant				Reversible	Low	Not Significant
			Irreversible	Moderate	Not Significant				Irreversible	Moderate	Not Significant				Irreversible	Moderate	Not Significant
	ary	Continuous	Partially	Moderate	Not Significant	-	ary	Continuous	Partially	Moderate	Not Significant		ary	Continuous	Partially	Moderate	Not Significant
	por		Reversible	Moderate	Not Significant		por		Reversible	Moderate	Not Significant		por		Reversible	Moderate	Not Significant
	temporary		Irreversible	Moderate	Not Significant	-	temporary		Irreversible	Moderate			emb		Irreversible	Moderate	Not Significant
	or	Intermittent	Partially	Moderate	Not Significant	-	or te	Intermittent	Partially	Moderate			or te	Intermittent	Partially	Moderate	Not Significant
	term		Reversible	Moderate	Not Significant		term		Reversible	Moderate	Not Significant		LL.		Reversible	Low	Not Significant
	t te		Irreversible	Moderate	Not Significant		t te		Irreversible	Moderate	Not Significant		t te		Irreversible	Moderate	Not Significant
	Short	Once	Partially	Moderate	Not Significant		Short	Once	Partially	Moderate	Not Significant		Short	Once	Partially	Low	Not Significant
			Reversible	Moderate	Not Significant				Reversible	Low	Not Significant		V)		Reversible	Low	Not Significant

<sup>\*</sup>Only residual environmental effects with a "High" effect level demonstrate a significant effect within the meaning of the Canadian Environmental Assessment Act, 2012.

Table 17: Grid for Determining the Significance of Residual Environmental Effects (Low Intensity)

Extent	Duration	Frequency	Reversibility/Irreversibility	Level of Effect	Significance	Extent	Duration	Frequency	Reversibility/Irreversibility	Level of Effect	Significance	Extent	Duration	Frequency	Reversibility/Irreversibility	Level of Effect	Significance
			Irreversible	Moderate	Not Significant				Irreversible	Moderate	Not Significant			Continuous	Irreversible	Moderate	Not Significant
		Continuous	Partially	Moderate	Not Significant			Continuous	Partially	Moderate	Not Significant				Partially	Low	Not Significant
			Reversible	Moderate	Not Significant				Reversible	Low	Not Significant				Reversible	Low	Not Significant
	h.		Irreversible	Moderate	Not Significant		m.		Irreversible	Moderate	Not Significant		m.		Irreversible	Low	Not Significant
	Long term	Intermittent	Partially	Moderate	Not Significant		Long term	Intermittent	Partially	Low	Not Significant		Long term	Intermittent	Partially	Low	Not Significant
	Lor		Reversible	Low	Not Significant		Lor		Reversible	Low	Not Significant		Lon		Reversible	Low	Not Significant
			Irreversible	Moderate	Not Significant				Irreversible	Low	Not Significant				Irreversible	Low	Not Significant
		Once	Partially	Low	Not Significant			Once	Partially	Low	Not Significant			Once	Partially	Low	Not Significant
			Reversible	Low	Not Significant				Reversible	Low	Not Significant				Reversible	Low	Not Significant
		Continuous	Irreversible	Moderate	Not Significant			Continuous	Irreversible	Moderate	Not Significant				Irreversible	Low	Not Significant
			Partially	Moderate	Not Significant		Medium term		Partially	Low	Not Significant			Continuous	Partially	Low	Not Significant
			Reversible	Low	Not Significant	rocal			Reversible	Low	Not Significant		_		Reversible	Low	Not Significant
la l	term	Intermittent	Irreversible	Moderate	Not Significant			Intermittent Once	Irreversible	Low	Not Significant	specific	term		Irreversible	Low	Not Significant
Regional	ium		Partially	Low	Not Significant				Partially	Low	Not Significant	eds-	E i.	Intermittent	Partially	Low	Not Significant
8	Medium		Reversible	Low	Not Significant				Reversible	Low	Not Significant	Site	Medium		Reversible	Low	Not Significant
			Irreversible	Low	Not Significant				Irreversible	Low	Not Significant			Once	Irreversible	Low	Not Significant
		Once	Partially	Low	Not Significant				Partially	Low	Not Significant				Partially	Low	Not Significant
			Reversible	Low	Not Significant				Reversible	Low	Not Significant				Reversible	Low	Not Significant
			Irreversible	Moderate	Not Significant				Irreversible	Low	Not Significant				Irreversible	Low	Not Significant
	<u>&gt;</u>	Continuous	Partially	Low	Not Significant		<u>&gt;</u>	Continuous	Partially	Low	Not Significant		<u>&gt;</u>	Continuous	Partially	Low	Not Significant
	mporary		Reversible	Low	Not Significant		mporary		Reversible	Low	Not Significant		mporary		Reversible	Low	Not Significant
	tem		Irreversible	Low	Not Significant		tem		Irreversible	Low	Not Significant		tem		Irreversible	Low	Not Significant
		Intermittent	Partially	Low	Not Significant		or.	Intermittent	Partially	Low	Not Significant		or	Intermittent	Partially	Low	Not Significant
	Short term		Reversible	Low	Not Significant		Short term		Reversible	Low	Not Significant		term		Reversible	Low	Not Significant
	hort		Irreversible	Low	Not Significant		hort		Irreversible	Low	Not Significant		Short	Once	Irreversible	Low	Not Significant
	S	Once	Partially	Low	Not Significant		S	Once	Partially	Low	Not Significant		S		Partially	Low	Not Significant
		F	Reversible	Low	Not Significant				Reversible	Low	Not Significant				Reversible	Low	Not Significant

<sup>\*</sup>Only residual environmental effects with a "High" effect level demonstrate a significant effect within the meaning of the Canadian Environmental Assessment Act, 2012.

# Appendix B: Assessment of Residual Adverse Environmental Effects – Executive Summary

Table 18: Summary of the assessment of residual adverse environmental effects

Potential Residual Effects	Characterization of Potential Residual Effects	Significance of Potential Residual Adverse Environmental Effects
Fish and Fish Habitat		
<ul> <li>Habitat destruction and modification:</li> <li>Pumped dewatering of lakes 1 and 2, with a total surface area of 12.3 hectares, in order to allow the exploitation of the deposit.</li> <li>Modification of the hydrological regime (flow pattern, flows and water levels) resulting in the loss of 42.3 hectares of aquatic habitat, i.e., 37.8 hectares in a lake environment and 4.5 hectares in a river environment.</li> <li>Modification of water quality:</li> </ul>	Intensity: Moderate – Effects could affect one or more important phases of the fish life cycle without affecting the maintenance of populations. The proponent plans to develop and implement a compensation plan in partnership with Fisheries and Oceans Canada and the affected Cree Nations for the harmful alteration, disruption and destruction of habitat.  Scope: Local – The effects would extend beyond the project site, but would only be felt within the study area.  Duration: Long-term	Non-significant.  The residual effects of the project would be moderate given the proposed mitigation measures, compensation plan and water monitoring and follow-up program.
Modification of the thermal regime and increase in contaminant input to the receiving water bodies caused by the release of groundwater captured by the wells at the periphery of the pit.	Frequency: Continuous  Reversibility: Irreversible habitat loss and mortality due to the duration of effects throughout the project, other residual effects partially reversible.	
Migratory Birds and Birds at Risk		
<ul> <li>With respect to bird species listed under Canada's Species at Risk Act, the following species could frequent the study area and thus experience potential residual effects: common nighthawk, short- eared owl, olive-sided flycatcher, Canada warbler and rusty blackbird.</li> </ul>	Intensity: Moderate – Effects could affect one or more important phases of the birds' life cycle without affecting population maintenance.  Extent: Local – Disturbance would be felt beyond the footprint of the project.	Non-significant. The residual effects of the project would be moderate given the proposed mitigation measures.
Habitat destruction and modification:	<u>Duration:</u> Long-term	
<ul> <li>Loss of habitat of 614 hectares caused by land preparation and hydrological changes to water bodies and watercourses. This loss would correspond to the total footprint of the project and would include terrestrial environments (427 hectares), wetlands (174 hectares), lakes (13 hectares) and already modified environments (0.50 hectares).</li> </ul>	Reversibility: Irreversible drying out of lakes, other residual effects	
Collisions:		
<ul> <li>Risk of collision due to the presence of infrastructure and road traffic during site preparation, construction and operation.</li> </ul>		
Disruptions:		
<ul> <li>Risk of disturbance caused by noise and dust from construction work and activities in the operational phase.</li> </ul>		
Changes in reproductive success and interspecies communication due to noise.		
Contamination:		
<ul> <li>Risk of contamination through the use of water accumulation basins for feeding or grooming purposes.</li> </ul>		

Potential Residual Effects	Characterization of Potential Residual Effects	Significance of Potential Residual Adverse Environmental Effects
Species at Risk		
Caribou:  Loss of critical habitat of about 40 hectares, comprising 33 hectares of large-scale habitat and 6.9 hectares of farrowing, post-fledging and rutting habitat.  Risk of disturbance caused by noise (e.g., blasting, road traffic).  Risk of collision associated with increased road traffic.  Increased risk of predation due to the presence of residual materials attracting predators.  Loss of critical habitat of about 40 hectares, comprising 33 hectares of large-scale habitat and 6.9 hectares of farrowing, post-fledging and rutting habitat.  Risk of disturbance caused by noise (e.g., blasting, road traffic).  Risk of collision associated with increased road traffic.  Increased risk of predation due to the presence of residual materials attracting predators.  Little brown myotis, northern myotis:  Loss of habitat caused by deforestation and the construction of mining infrastructure. This loss of 614 hectares would correspond to the total footprint of the project and would include terrestrial environments (427 hectares), wetlands (174 hectares) and lakes (13 hectares).  Risk of disturbance caused by noise and vibrations. Noise could disturb the chiropterans' sleep, causing them to avoid the area and choose another resting place. Vibrations could lead to reduced reproductive success and lead to the abandonment of maternity wards.	The assessment of effects for species at risk is carried out here under subsection 79(2) of the <i>Species at Risk Act</i> . Therefore, unlike the other items in the table, the Agency does not conclude on the significance of residual effects under CEAA 2012.	The project is not likely to cause adverse residual effects on woodland caribou, northern myotis, little brown myotis and wolverine given the proposed mitigation measures and monitoring programs.
<ul> <li>No residual effects are expected on wolverine given the low probability of presence of this species, the extent of the territory it occupies, the small size of the project's zone of influence and the intensity of current human occupation.</li> <li>Wetlands</li> </ul>		
<ul> <li>Loss of 173.55 hectares of wetlands during the construction phase, of which 69.3 hectares are of high ecological value, i.e., two tree swamps, a shrub swamp and an open ombrotrophic peat bog.</li> <li>Indirect disturbance of 768.2 hectares of wetlands in the operational phase, associated with the expected hydrological changes in several water bodies.</li> <li>Loss of ecological functions due to the loss and disturbance of wetlands, including but not limited to: flow regulation, aquifer recharge, climate regulation, erosion protection, filtration and habitat for certain species at risk.</li> <li>Risk of introduction and spread of an invasive exotic plant, reed canary grass.</li> </ul>	Intensity: Medium – The project would result in the destruction of wetlands with multiple ecological functions. The proponent has planned compensation measures to avoid a net loss of wetland functions.  Scope: Local  Duration: Long-term  Frequency: Continuous  Reversibility: Irreversible	Non-significant.  The project's residual effects would be moderate given the mitigation measures, the compensation plan and the follow-up program relating to the effects of the hydrological modifications on the proposed wetlands.

Potential Residual Effects	Characterization of Potential Residual Effects	Significance of Potential Residual Adverse Environmental Effects
Cross-border Environmental Effects – Greenhouse Gas (GHG) Emissions		
<ul> <li>Maximum annual emissions of 34.7 kilotonnes of CO2 equivalent during the construction phase.</li> <li>Annual emissions of 84.3 kilotonnes of CO2 equivalent during the operational phase.</li> <li>GHG sources would come from the combustion of diesel fuel by generators, machinery and off-road vehicles; the combustion of natural gas in furnaces, boilers and heating systems during the operational phase; the combustion of fuels for the logistical transportation of materials, consumables and personnel; the loss of a carbon sink during deforestation of the project area; the use of explosives for extraction activities; and indirect emissions associated with the use of electrical energy.</li> </ul>	Low contributions of the project's direct and indirect emissions to provincial or national emissions.	Non-significant.  Greenhouse gas emissions would not contribute significantly to provincial or national emissions.
Indigenous Peoples – Common Uses of Lands and Resources for Traditional Purposes		
<ul> <li>Availability of resources:</li> <li>Disruption of hunting activities in the human environment study area, including the loss of valued areas for moose hunting (Eastmain trapline RE01) and goose hunting (dike LE-20A of the Eastmain Reservoir).</li> <li>Avoidance of the sector by wildlife due, in particular, to blasting and heavy truck transport.</li> <li>Relocation of small game and fur-bearing animal harvesting sites.</li> <li>Decrease in fish availability due to the drying up of lakes and hydrological changes to water bodies and streams.</li> <li>Competition for wildlife harvesting by non-indigenous workers.</li> <li>Loss of berry and plant picking sites due to the footprint of the project.</li> <li>Access to the territory and hunting fields:</li> <li>Restricted and more difficult access to certain sectors of trapline RE01 and to certain bodies of water.</li> <li>Loss and relocation of a camp and a drinking water intake for the tallyman of trapline RE01.</li> <li>Loss of territory usable for traditional purposes (trapping, hunting) due to the establishment of a security perimeter.</li> <li>Loss of navigability in at least five bodies of water.</li> <li>Quality of experience on the territory:</li> </ul>	Intensity: Medium – Several behaviours would be modified, but the common use by the Cree Nations would not be compromised.  Scope: Local – The effects would extend beyond the project site, being located in the human environment study area.  Duration: Long-term  Frequency: Continuous  Reversibility: Partially reversible	Non-significant.  The residual effects of the project would be moderate, taking into account the mitigation measures and follow-up programs put in place to verify the effectiveness of certain mitigation measures and the predictions of continued current use of lands and resources for traditional purposes.
<ul> <li>Disturbance of the peace and quiet conducive to traditional activities caused by the construction of mining infrastructures and resource exploitation (noise, vibrations, dust).</li> <li>Increased risk of accidents due to the increase in heavy vehicle traffic.</li> <li>Concerns about contamination of the environment, game, fish and flora that could result in avoidance by the Cree Nations.</li> </ul>		

Potential Residual Effects	Characterization of Potential Residual Effects	Significance of Potential Residual Adverse Environmental Effects
Cree Nations Health		
<ul> <li>Air quality:</li> <li>During the operational phase, potential exceedances of the criteria of the <i>Clean Air Regulation</i> of the Ministère de l'Environnement et de la Lutte contre les changements climatiques for total particle concentrations at the project site.</li> <li>In the operational phase, potential exceedance of the World Health Organization's limit value for PM<sub>10</sub> concentrations at the project site.</li> <li>During the operational phase, potential exceedance of Quebec's Atmospheric Quality Standards and Criteria for crystalline silica 1) within 300 metres of the mine site and 2) at the Cree camp located 4.5 kilometres away, over a 1-hour period, on blasting days.</li> <li>Potential dust inhalation associated with increased road traffic at the mine site.</li> <li>Water quality:</li> <li>Low risk of exposure to contaminated water due to mine water treatment and proposed verification measures.</li> </ul>	Intensity: Low-Concentrations of potential contaminants would be largely below applicable health protection standards and criteria, while the measures proposed to manage these contaminants would minimize their impact.  Scope: Local  Duration: Long-term  Frequency: Continuous  Reversibility: Reversible	Non-significant.  The effects of the project would be low given the proposed mitigation measures and follow-up programs (e.g., air, water and traditional food quality).
<ul> <li>Quality of sound environment:</li> <li>Potential disturbance caused by noise, felt by users of the camps near the Nemiscau-Eastmain-1 road, when trucks pass by. However, it is expected that noise levels would meet applicable standards.</li> <li>Quality of traditional food:</li> <li>Stress perceived by the Cree Nations, associated with the perception of contamination of traditional food by the project.</li> <li>Low risk of contamination of traditional food.</li> </ul>		
Physical and Cultural Heritage		
Archaeological heritage:     During the construction phase, the tillage required for the construction of the mining infrastructures could lead to the discovery of various archaeological remains and could damage certain artifacts currently buried on the project site.	Intensity: Low – The mining project would not compromise the integrity of the archaeological heritage. The proponent undertakes to conduct a comprehensive survey in areas of archaeological potential directly affected by the proposed project prior to the commencement of construction.  Scope: Punctual  Duration: Long-term  Frequency: Continuous  Reversibility: Reversible if no artifacts are found.	Non-significant. The residual effects of the project would be low to moderate, taking into account the proposed mitigation measures.

Potential Residual Effects	Characterization of Potential Residual Effects	Significance of Potential Residual Adverse Environmental Effects
Socio-economic Conditions		
Economic activities:     Potential decrease in income from traditional activities resulting from the project's impacts on current uses of land and resources for traditional purposes. However, little information is currently available on this subject.	users to make satisfactory and long stays in the territory, and thus modify their ability to earn income from traditional activities. However, outside	Non-significant.  The effects of the project would be moderate given the proposed mitigation measures and follow-up programs (e.g., air, water and traditional food quality).
	Scope: Local	
	<u>Duration:</u> Long-term	
	Frequency: Continuous	
	Reversibility: Partially reversible	

## **Appendix C: Key Mitigation and Monitoring Measures Identified by the Committee**

The Committee identified the main mitigation and monitoring measures required to ensure that the proposed project does not cause significant adverse environmental effects on the valued components considered in the federal environmental assessment of the project. It took into account the mitigation measures proposed by the proponent, the advice of government experts, as well as the comments received from the Cree Nations and the public. These mitigation and monitoring measures were used in the development of the document on potential conditions for the environmental assessment.

Table 19: Key mitigation measures and monitoring requirements for each valued component

Valued Component	Key Mitigation Measures and Monitoring Requirements
Cross-border Environmental Effects	Key Mitigation Measures
	• Exclusive use of U.S. Environmental Protection Agency Level 4 certified mobile machinery and equipment, in the operational phase, when available;
	<ul> <li>Use of electrical equipment whenever possible during the operation phase and of the electric bus to transport employees during any phase of the project;</li> </ul>
	Limiting engine idling;
	<ul> <li>Use of energy-efficient equipment, construction and design standards, procedures and modes of operation;</li> </ul>
	Eco-driving training for drivers of trucks transporting materials.
	Monitoring Requirements
	<ul> <li>Monitoring and annual reporting of greenhouse gas emissions to Environment and Climate Change Canada (ECCC) and the Government of Quebec if they exceed the reporting threshold of 10 kilotonnes of CO2 eq. per year.</li> </ul>
Wetlands	Key Mitigation Measures
	<ul> <li>Avoid working in wetlands, as far as possible;</li> </ul>
	• Development and implementation of a compensation plan for the loss of wetlands related to the project in collaboration with the affected Cree Nations, the Cree Nation Government and the competent authorities. In collaboration with the affected Cree Nations and the tallymen, the proponent is also encouraged to develop research or compensation projects on wetlands that would make it possible to offset the losses caused by the project, as well as to contribute to and collaborate on these projects. The detailed compensation plan must:
	<ul> <li>Clearly demonstrate how it will meet the objective of reducing the losses of wetland function, specifying the functions that will be compensated for and the balance of losses after compensation;</li> </ul>
	<ul> <li>Identify and justify the performance indicators that will allow the success of the compensation measure to be evaluated and identify additional measures that could be implemented if the performance indicators are not met;</li> </ul>
	<ul> <li>Demonstrate that the sustainability of the compensation will be ensured over time;</li> </ul>
	<ul> <li>Be submitted to the Agency and the competent authorities as soon as possible for review and comment prior to the start of construction.</li> </ul>
	• Carrying out work on frozen ground, during periods of low water conditions or using construction equipment with low ground pressure when the machinery has to operate in a wetland. Wooden mats or fascines could also be used if necessary;
	<ul> <li>Maintaining drainage conditions in wetlands adjacent to work areas;</li> </ul>
	<ul> <li>Preventing the introduction of invasive alien species into the project study area by ensuring that construction equipment is cleaned prior to arrival at the mine site so that it is free of mud, animals or plant fragments;</li> </ul>
	<ul> <li>In the closure phase, recovery of natural drainage and stream banks within the project footprint;</li> </ul>
	<ul> <li>Delimitation of areas containing invasive alien species in order to ensure soil management without risk of propagation.</li> </ul>

- Monitoring of wetlands on and near the mine site to verify the accuracy of the environmental assessment predictions, to ensure the effectiveness of mitigation measures and to more accurately assess the effects of changes to watercourses on different types of wetlands in order to document, among other things, the effects of the project on plant communities and the maintenance of ecological functions. This follow-up must be presented as soon as possible to the Committee and the competent authorities for comments in order to review the objectives, methodology, performance indicators and duration required to adequately assess the effectiveness of the mitigation or compensation measures implemented for the wetlands;
- Development and implementation of a wetlands monitoring program with the objective of rapidly identifying unanticipated sources of potential effects that may occur, such as encroachment or spills resulting from accidents or malfunctions;
- Monitoring of the compensation plan for the loss of wetlands related to the project during the first 5 years following the work that will allow, if necessary, to identify any corrective measures that may need to be put in place. The duration of the monitoring will have to be reviewed and adjusted according to the results obtained;
- Monitoring 2 years after the end of the work in order to verify whether invasive alien species have become established in the project area and in the wetlands that will have been recovered.

#### **Fish and Fish Habitat**

## Key Mitigation Measures

#### **General Measures**

- Implementation of a mine effluent management program to specifically comply with MDMER standards, the Fisheries Act and the requirements of the Government of Quebec. This program includes:
  - Temporary and permanent sedimentation ponds to minimize the discharge of suspended solids, and install a functional water treatment plant at the start of construction;
  - From operation to decommissioning, pumping of groundwater through wells on the periphery of the pit, transfer to sedimentation ponds, treatment if necessary, and final discharge to lakes 3, 4 and 6:
  - From mining to decommissioning, recovery and in-plant treatment of runoff from the pit, waste rock pile, overburden pile, industrial sector including the ore mill, roadside ditches at the mine site, and ore pile and dry tailings, with final effluent discharge to stream A;
- Carrying out an additional soil characterization before the start of the works in order to complete the reference state, including tantalum;
- Measurement of natural levels of total and dissolved tantalum in stream A, groundwater, surface water and sediments prior to the start of construction;
- A waste rock management plan is in place that stipulates how sulphide minerals will be managed, to avoid placing them on the edges or above the waste rock pile where they could create local
  pockets of acid mine drainage;
- Use of waste rock that does not contain sulphide minerals for construction purposes;
- Overburden testing for mine drainage potential, including Soil Adaptive Drainage Testing (TDPAS) to be conducted prior to using the overburden for construction. Demonstrate that the overburden is of low risk according to Quebec Directive 019;
- Maintain monthly concentrations of suspended solids below 10 milligrams per litre for all final discharge points;
- Maintain dissolved tantalum concentrations below 0.1 micrograms per litre in the effluent from the main water treatment plant. If exceeded, provide measures to identify the source of the tantalum and the treatment, if applicable;
- Development and implementation of a compensation plan, in collaboration with Cree stakeholders and approved by DFO, that is relevant and sufficient to offset all residual effects on fish and fish habitat:
- Management of mine water discharge so as to minimize hydrological modifications (e.g., water levels and flows) to water bodies and watercourses.

#### **Project Schedule**

Carrying out work in water outside the sensitive period for the fish species present and limiting the duration of work in the aguatic environment to a minimum.

#### **Erosion and Sediment Transport Control**

- Implementation of effective erosion and sediment control measures during construction, operation and decommissioning, such as sedimentation basins, semipermeable berms, turbidity containment curtains, cofferdams with geotextile membranes, and a stone bed at the outlet of the pumping line at Lake 3;
- Deforestation on both sides of the high-water line is kept to a minimum and the vegetation cover is preserved as long as possible before work begins;

- Stripping, clearing, grading, excavation, backfilling and levelling of work areas limited to a minimum in order to respect the natural topography and prevent erosion;
- Implementation of effective measures to limit the input of sediment from the construction site and other suspended matter to the receiving aquatic environment and to ensure their maintenance (e.g., sediment barrier, berms, sediment trap, sedimentation basin, temporary stabilization of slopes, diversion of water towards vegetation zones). Ensure that effective measures are maintained during periods of flooding, heavy rainfall or frost, including limiting the input of fine particles on spawning grounds;
- Disposal of excavated material outside the high-water mark. If required, confine or stabilize these materials (e.g., impermeable sheeting, sediment barrier) to prevent the entry of sediment into the aquatic environment;
- Where work is to be carried out in water, isolate the work area to work in the dry or limit the input of sediment into the aquatic environment (e.g., cofferdams, diking and pumping, temporary diversion, turbidity curtain);
- Preferred use of turbidity curtains to surround the work area to confine suspended sediments. Deploy the curtain in such a way as to limit the trapping of fish inside the enclosure.

#### **Debris Management**

No discharge of waste, debris or material into the aquatic environment. Remove all accidentally introduced debris as soon as possible.

#### **Temporary Works**

#### General Measures

- Cumulative encroachment of temporary structures limited to one third of the width of the watercourse, measured from the width of the high-water mark, in order to restrict the increase in current velocities by restricting the flow and thus avoid hindering the free passage of fish or creating erosion problems;
- Circulation and sufficient water supply at all times to maintain fish habitat functions (feeding, rearing, spawning) downstream of the work area. Take the necessary measures to avoid impacts upstream and downstream of the work area (e.g., flooding, erosion, suspended solids);
- Design and stabilize temporary structures to withstand flooding that may occur during the construction period and to avoid erosion problems at the banks or bed;
- Protection of natural weirs upstream and downstream of the structures during construction. If the weirs are destabilized during construction, recover them to protect the watercourse from scour, while limiting interventions in the natural watercourse and ensuring the free passage of fish (e.g., embedding of stabilization materials, waterproofing and an effective low-water channel).

#### Cofferdams

- Preferred use of cofferdam types that minimize encroachment into fish habitat (e.g., sheet piling, concrete blocks, sandbags);
- If rockfill cofferdams are used, they should be constructed using clean materials;
- Take the necessary measures to seal the cofferdams to minimize the amount of water to be managed;
- Encouraging work methods that improve the quality of the water to be managed (e.g.: stone the bottom of excavations, ditches and resurgences; put in place a clean-up slab, etc.);
- Treatment of water coming from inside the cofferdam enclosure before it returns to the aquatic environment in order to limit the addition of sediment (e.g., buffer vegetation zone, settling pond, filter trench, "Envirobags", spillway container, combination of several methods);
- Under certain conditions, carefully retrieve all captive fish from the confined or isolated sections of the work site and return them immediately to the aquatic environment in an area conducive to their survival to avoid fish mortality.

#### Temporary Diversion of a Watercourse

- Maintenance of free passage of fish in the temporary diversion, if deemed necessary;
- In the case of a temporary diversion made of granular materials, consideration should be given to the use of materials with a spread and continuous grain size in order to seal the bed and thus ensure a sufficient depth of water above the substrate. A low-water channel (thalweg) should also be built in order to concentrate the flow during periods of low flow;
- In the case of a temporary diversion consisting of watertight membranes, ensure that the structure is stable and watertight. This can be done by installing the membranes from downstream to upstream, making sure that they overlap and by placing a small amount of clean granular material on the bottom of the diversion at the junction between two membranes;
- Arranging the downstream connection of the temporary diversion with the natural watercourse in a harmonious manner to limit the risk of developing erosion sites on the opposite bank.

#### Embankment and Pumping of Water from Upstream to Downstream

- Installation of a suitable device at the inlet of the pumping hose (e.g., strainer) to prevent fish from being sucked in;
- Orientation and layout of the pumping pipe outlet to limit the risk of the development of shoreline erosion sites associated with the return of water downstream of the work area;
- Avoid fording of machinery in the watercourse. In the event that it is necessary to use a ford, limit the crossing of essential machinery to a single round trip. In the event that it is necessary to use a ford, limit the crossing of essential machinery to a single round trip. In the event that it is necessary to use a ford, limit the crossing of essential machinery to a single round trip. In the event that it is necessary to use a ford, limit the crossing of essential machinery to a single round trip. In the event that it is necessary to use a ford, limit the crossing of essential machinery to a single round trip. In the event that it is necessary to use a ford, limit the crossing of essential machinery to a single round trip. In the event that it is necessary to use a ford, limit the crossing of essential machinery to a single round trip. In the event that it is necessary to use a ford, limit the crossing of essential machinery to a single round trip. In the event that it is necessary to use a ford, limit the crossing of essential machinery to a single round trip.
- Preferred use of temporary bridges or crossing structures that minimize encroachment into fish habitat and provide for the free passage of fish, if deemed necessary;
- Use of clean granular materials for the construction of temporary diversion roads, excluding the road surface and portions of the road above the high water mark. During dismantling, remove all material that has been placed in place;
- While considering the pumping water from peripheral wells as final discharge points as defined by the MDMER, management of discharge flows to lakes 3, 4 and 6 in proportion to the drawdown of the water table caused by the pumping:
- Operation of the water treatment plant in such a way as to reproduce the natural flow variations of river A, taking into account the storage capacity of the sedimentation basin.

#### Connecting Watercourses to Culvert Approaches

- Placement of the top of the riprap protecting the bed of the watercourse located upstream and downstream of the culverts below the elevations of the upstream and downstream inverts of the culvert so as not to create an obstacle to fish passage;
- Designing bank slope re-profiling to ensure bank stability.

#### Water Intake

• Implementation of the measures found on the Fisheries Protection Program website (<a href="www.dfo-mpo.gc.ca/pnw-ppe/measures-mesures-eng.html">www.dfo-mpo.gc.ca/pnw-ppe/measures-eng.html</a>) concerning the design and installation of fish screens at the entrance to freshwater intakes to prevent fish entrainment or impaction. Entrainment occurs when a fish is drawn into an intake and is unable to escape. Impaction occurs when a trapped fish is held in contact with the inlet screen and cannot escape.

#### **Dynamiting**

- No use of unconfined explosives;
- For blasting activities, adherence to Guidelines for the Use of Explosives In or Near Canadian Fisheries Waters (Wright D.G. and G.E. Hopky, 1998) to reduce the likelihood of killing or injuring fish.

#### Shoreline Stabilization

Stabilization design to limit the end effect. For example, the stabilization should gradually follow the natural profile of the existing slopes on either side of the structure.

#### Temporary Site Closure

- Stabilization and temporary protection of disturbed soil presenting a risk of erosion and sediment transport to the aquatic environment using methods adapted to the site, the duration of the site
  closure and the time of year;
- Diversion of runoff before it reaches disturbed soils (e.g., ridge ditch and dissipation ditch to vegetated areas);
- Verification of the measures in place to limit the input of sediment from the work site to the aquatic environment to demonstrate that they are working properly and that maintenance is carried out before the work site is closed.

#### Restoration of the Premises

Stripping of service areas and storage areas for excavated and backfilled materials and conservation of the organic soil layer in order to put it back in place when the site is rehabilitated;

- Monitoring soil quality after the recovery phase to ensure that it is similar to the natural background levels established prior to the construction phase and adequate to allow for revegetation and future activities. Ensure that the analytical parameters used to characterize soils in the ore storage and transfer areas during the closure phase are the same as those used for natural background grades. If it is suspected that machinery may have been subject to leaks, also analyze certain organic parameters (e.g., C10-C50 petroleum hydrocarbons, PAHs and MAHs);
- In the area of the ore stockpile, in the event that certain areas have been contaminated, characterization, excavation and then treatment of the soil on site or in an authorized centre. Prior to recovery, characterize the ore transfer areas as well;
- Recovery of riparian areas deteriorated by the work as it progresses. Restore the bed and banks of aquatic environments affected by the work to their original state (substrate granulometry, bed profile, vegetation, etc.) following demobilization of the work site on all affected areas (temporary structures, access, etc.);
- Restoration of water circulation in the work area in a gradual manner in order to allow for the adjustment and nesting of the materials of the reconstituted bed, and thus ensure the watertightness of the bed. During this period, pump turbid water out of the work area to appropriate water management systems (pumping through vegetation, settling pond, etc.);
- Limit the riprap of the shoreline as much as possible and in such a way as not to exceed the high-water line, while encouraging the revegetation of the shoreline at the lowest possible elevation, using recognized plant engineering techniques favouring overhanging shrub and herbaceous strata and the use of native species. Undertake revegetation as soon as possible after completion of the work, in a favourable period and in such a way as to maximize vegetation recovery. Rehabilitate ditches damaged by machinery (drainage slope, slope shoulders, etc.);
- Carrying out a characterization in the closure phase for all inorganic and organic substances likely to be emitted or released by the project activities, including tantalum;
- Establishment of natural background levels for substances, as specified in the *Guide de caractérisation physico-chimique de l'état initial des sols avant l'implantation d'un projet industriel* (Ministère du Développement durable, de l'Environnement et de la Lutte contre les changements climatiques, 2015) for the establishment of background levels;
- Implementation of the following actions during the decommissioning phase of the mining site:
  - o Flooding of the pit and addition of a spillway to stream A;
  - Recovery of the original stream bed and bank profile, including slope stabilization and surface revegetation.
- Continuous treatment at the main water treatment plant as long as there is final effluent, and provision for adjustments to optimize treatment if monitored parameters are exceeded.

- Implementation of a monitoring program to verify the effectiveness of mitigation measures and predictions for fishes and fish habitat. This program would include a monitoring component for water quality standards and requirements. Adjustments to the mitigation measures could be made if necessary, thereby minimizing negative environmental effects. The monitoring would incorporate the requirements dictated in Directive 019 on the Quebec Mining Industry and the MDMER. Follow-up and monitoring would be applied during each phase of the project, unless otherwise indicated, and would include:
- Monitoring low water levels and anticipated flows in the six watercourses impacted by the project (A, C, N, M, F and E) at three times of the year (spring, summer and autumn) using a rain gauge, a level probe and gauges (speed measurements to calculate the flow), the location of which in each watercourse would be indicated on a map;
- To monitor water levels and flows in water bodies and streams undergoing a hydrological change of more than 10%;
- During the operational phase, monitor the integrity of watercourses (relative to erosion) undergoing a water modification and intervene if necessary;
- Carry out monitoring of the groundwater level, including:
  - o Water levels measured in the observation wells drilled by the proponent and in the pit;
  - o Flow rates pumped daily using flowmeters installed at the pump outlets;
- Monitor groundwater quality beginning early in the construction phase and maintained throughout all phases of the project, adjusting the frequency of readings as necessary based on the results, including at a minimum:
  - Water quality in the observation wells located upstream and downstream hydraulically of the mining infrastructures, with the same substances as those used to characterize the initial state of groundwater quality, including barium and beryllium, and adding tantalum;
  - Quality of the water pumped by the shafts on the periphery of the pit, taken from the sedimentation basins, before it is mixed with the water from receiving lakes 3, 4 and 6, from the start of the operating phase, in order to obtain a more accurate and complete picture and to analyze the results in a global manner before installing an additional treatment system in the sedimentation basins. In addition to tantalum and lithium, add fluorides and metals exceeding CCME water quality guidelines to the monitoring program. Conduct sampling once per week;
  - Water quality in areas of potential risk, i.e., near petroleum and chemical reservoirs, the ore processing plant and tailings impoundment areas;

- Monitor the water quality of the final effluent from the main treatment plant and exposed water bodies and streams by measuring total metals in the effluent. Once the mine is in operation, verify
  the need to reduce the amount of suspended solids discharged into the receiving environment by modifying the treatment system to ensure that the recommended metal concentrations, including
  total and dissolved tantalum, are not exceeded;
- Prepare a program for monitoring the quality of surface water in the receiving environment. In so doing:
  - Carry out monitoring in all natural receiving environments (lakes 3, 4, 6 and watercourse A) as well as in the retention basins of roads B1, B2 and B3, at four monitoring points four times a year and at least 1 month apart, for various parameters defined by the Government of Quebec, such as lithium and tantalum concentration or pH. If the monitoring shows that certain substances do not meet the water quality objectives, correct the water treatment process at the water treatment plant and secondary treatment plants with a program adapted to the problem observed. Add, in addition to the metals identified in the initial state of the water bodies, tantalum and lithium, as these are the metals sought in the project and are present on the site:
  - Apply the monitoring program from the start of the work and maintain it throughout all phases of the project (construction, operation, closure and post-closure phases);
  - o Include lakes 18 and 19 because of the risk of dust deposition, the proximity of the waste rock and tailings codisposal area and the risk of exfiltration from this area;
  - Include monitoring of physicochemical parameters relevant to fish habitat, including, but not limited to, dissolved oxygen and temperature profiles, which will make it possible to assess, if necessary, the effects of the project on lakes 3, 4, and 6, as well as lakes 18 and 19, during the operation phase;
  - Carry out this monitoring at appropriate times and with appropriate frequency. Include an adequate baseline in the monitoring.
- Develop and implement monitoring to determine the extent to which dust and sediment inputs from mining activities are likely to affect fish habitat in lakes 3, 18 and 19, including lake depth, sediment granulometry and water turbidity, until mine closure. Include an adequate baseline condition in the monitoring;
- Develop and conduct follow-up studies on the effects of the project on fish and benthic fauna;
- During the operation and decommissioning phase, monitor the physico-chemical quality of the sediments upstream and downstream of stream A, which will receive the final mining effluent from the main treatment plant. Also carry out monitoring of tantalum in the sediments of stream A in order to estimate the potential for bioaccumulation of this metal in aquatic organisms;
- During the mining and decommissioning phase, carry out geochemical characterization of waste rock, tailings and ore in order to validate compliance with the initial characterization results, compare them with changes in water quality at the mine site and adapt the recovery plan as required;
- Inspect the sedimentation ponds during the operation phase to verify their residual capacity and to trigger the emptying of the ponds at the appropriate time;
- Develop and implement a monitoring program to demonstrate the maintenance of Lake 3 fish habitats and populations, particularly lake whitefish, during the operating phase. Include an adequate reference condition in the monitoring. Pay particular attention to the frequency and methods of sampling to limit fish mortality;
- Monitoring of the tailings pile during the exploitation phase by visual inspection to identify acid mine drainage, if applicable. Develop an action plan, including mitigation measures, if acid mine drainage is present;
- In the decommissioning and post-decommissioning phase, monitor the flow (flow rates and direction of flow) of water from the mine site.

#### **Birds and Bird Habitat**

#### **Key Mitigation Measures**

- Carrying out the project in such a way as to protect migratory birds and avoid injuring, killing or disturbing them, or destroying, disturbing or taking their nests or eggs. In this respect, take into account the ECCC Migratory Bird Risk Reduction Guidelines. In carrying out the designated project, implement measures that are consistent with the *Migratory Birds Convention Act, 1994*, the *Migratory Birds Regulations* and the *Species at Risk Act.* In doing so:
  - As far as possible, deforestation should be carried out outside the nesting period, i.e., between May 30 and August 15 in order to avoid the destruction of nests. If deforestation takes place during the nesting period, do not actively search for nests, unless the nests are easy to spot. To determine whether migratory birds are nesting in an area at a particular time, use non-intrusive monitoring methods (such as listening stations) to avoid disturbing migratory birds while nesting;
  - Determination of nesting period dates based on the best available information, in consultation with ECCC, for any year in which activities associated with the construction or operation of the project could adversely affect the nesting of migratory birds. It should be noted that, when nesting dates apply to a large area such as the Upper Rupert Plateau Ecodistrict, it is possible that locally the nesting period may begin and end earlier or later than the dates used due to microclimatic conditions specific to certain locations, or due to interannual climatic variations (e.g., early spring, cold and rainy summer);
  - If nests are found in the work area, establish a protection zone around the nest until nesting is complete. Protective distances must take into account the intensity, duration, frequency and proximity of the activity, but also the cumulative effect of all activities in the vicinity of the nest:
  - o If it is not technically or economically feasible to carry out activities that may adversely affect nesting outside the nesting period, submit a justification to the Agency and develop and implement, in consultation with ECCC and the Monitoring Committee, additional mitigation measures to avoid adverse effects on migratory birds, including nests, eggs and their nestlings. Submit these measures to the Agency prior to their implementation;
  - o Implementation of a training and awareness program for employees on the presence of migratory bird nests and the measures to be implemented in the event that a nest is discovered;

- Limit deforestation to the designated project area;
- Take into account the specific nesting periods of each species of birds at risk to target activities that may adversely affect them;
- Compliance with the noise standards contained in Quebec's Noise Instruction Note 98-01 and taking all necessary measures to limit noise at the source;
- Prohibition of the use of the engine brake inside the area of the construction site;
- Limiting the speed of mining trucks to 24 kilometres per hour at the mine site in order to limit noise, vibration and dust emissions;
- Control of dust emissions from access and traffic lanes, as well as the handling of aggregates in accordance with Quebec's Clean Air Regulations;
- Drilling equipment with dust control devices;
- Controlling the duration, orientation and intensity of the lighting required during each phase of the project;
- Development and implementation of an intervention plan to prevent the use of the accumulation basin by migratory birds. Consideration of ECCC's *Beneficial Management Practices* in the development of the response plan;
- Gradual rehabilitation of the project components in order to revegetate cleared areas and thus create a suitable habitat for migratory birds;
- Gradual recovery from the middle to the end of the work, as the disturbed areas are no longer used. Favour the creation of habitats favourable to birds at risk species present or potentially present in the project area, at the time of recovery.

- Development and submission to the Agency and ECCC of a detailed general monitoring program for migratory birds and birds at risk prior to the start of construction work. In this monitoring program, take into account the construction phase. Prior to construction work, inventories may be required to establish adequate and up-to-date baseline values, since the last inventories were conducted in 2016. Take into account the knowledge of land users.
- Prior to the start of construction, implement a monitoring program for activities or operations that may have an effect on migratory birds and birds at risk during the three phases of the project. For each activity, determine the measures to be implemented to ensure that nuisances or disturbance are reduced, particularly during the nesting period. In particular, take into account birds at risk, including the common nighthawk, which is likely to use bare areas of vegetation in the project area. Periodically update the monitoring program to take into account changes in regulations, such as a review of the status of wildlife species by the Committee on the Status of Endangered Wildlife in Canada or SARA;
- Monitoring the composition and abundance of birds nesting on the periphery of the infrastructure during the construction, operation and closure periods in order to validate the presence and use of the area around the project by birds at risk;
- Every 5 years, census of birds at risk that would be present at the periphery of the deforested area, from the operation phase to closure, indicating their density, abundance and location. All species of birds seen and heard during the inventories must be listed, with special attention paid to the following species of birds at risk: Canada warblers, olive-sided flycatchers, rusty blackbirds, common nighthawks and short-eared owls.
- Implementation of an air quality monitoring and dust control program, as described in section 6.2 (Cree Health);
- Implementation of a pond monitoring program to prevent and minimize the negative effects of the project on migratory birds that would use all of the ponds;
- Follow-up of the restored sectors with respect to all species at risk present or potentially present in the study area during the recovery. Determination of a monitoring period long enough to allow the habitat to become suitable for these species and thus avoid inventorying the habitat at a too young stage of development.

### Species at Risk Key Mitigation Measures

#### Woodland Caribou

- Defer blasting if caribou are observed in the project's zone of influence (500 metres around the periphery of the mine footprint) until a validation confirms that the caribou are outside this zone;
- Development of an agreement with the competent authorities and the tallymen of the Eastmain, Nemaska and Waskaganish traplines, including a clause providing for the notification of the person in charge of the mine if a caribou or group of caribou appears to be heading towards the mine site, or if seasonal habitat in the vicinity of the mine site or any other presence within a 4-kilometre radius of the mine site is observed. Monitoring would be concentrated primarily during the periods when caribou are most vulnerable, i.e., winter and during calving and post-calving;
- Implementation of a communication system to inform employees and subcontractors of any caribou sightings or signs of caribou presence on the access roads to the mine site and the Nemiscau-Eastmain-1 road;
- Intensification of the transport schedule in the daytime period and reduction in the night period with six trucks between 6 p.m. and 9 p.m. due to the higher risk of collision;
- Implementation of an action plan in the event of the presence of caribou near the mine, in collaboration with the Environmental Monitoring Committee. The action plan must include an adjustment to the transportation schedule and a temporary interruption of certain mining activities in the event of a high risk for caribou. It must also identify risks of collision during the transportation of ore

- to the transhipment site and measures to mitigate these risks. The proponent must consult the Agency, the competent authorities, including ECCC, the Cree Nation Government, the Government of Quebec and the affected Cree Nations prior to the implementation of this plan to ensure that it is carried out in the most optimal manner possible to protect the individuals of this species;
- Development and presentation of a training module for employees and subcontractors in order to make them aware of the caribou's precarious status and to enable them to distinguish the signs of presence:
- Installation of waste containers equipped with anti-bear lids and fencing of the waste storage site;
- Revegetation of the entire surface area of mining infrastructures in the closure phase, with the exception of the pit, in consultation with the tallyman or tallymen concerned for the choice of preferred species. Site recovery should be carried out gradually, as the disturbed areas are no longer used, with priority being given to creating habitats favourable to species at risk, particularly woodland caribou.

#### Northern Myotis and Little Brown Myotis

- Deforestation carried out, if the schedule permits, outside the chiropteran breeding period;
- If deforestation or dismantling of buildings during the construction phase must take place for technical or economic reasons during the chiropteran breeding period, implementation of an action plan as detailed in section 5.3.1 above if chiropterans are present;
- If signs of the presence of chiropterans are observed and a building in use cannot be preserved, the operations must be carried out after the chiropteran breeding period and a new shelter must be installed in a place protected from disturbance. This new shelter must be subject to annual monitoring of its use and integrity.

#### **Monitoring Requirements**

- Implementation of a general monitoring program for endangered species, including measures to raise awareness among land users. The plan must be submitted to the Agency, the Cree Nation Government and the competent authorities, such as ECCC and the Government of Quebec, prior to the start of construction work. In particular, the plan must identify the activities or operations that may have an effect on species at risk and, for each of these, determine the measures to be implemented to ensure that the nuisance or disturbance is reduced. The monitoring program must be periodically updated to take into account changes in regulations, including the review of the status of wildlife species by COSEWIC or SARA. These changes may require that additional measures be put in place to mitigate the effects of the project on species affected by changes in their status;
- Implementation of a monitoring program specific to woodland caribou in order to verify the accuracy of the conclusions of the environmental assessment and to evaluate the effectiveness of the mitigation measures;
- Implementation of a monitoring program for chiropterans, during the construction and operation phase, to estimate actual habitat losses and verify the effectiveness of mitigation measures. The follow-up program should include:
  - o Acoustic monitoring as well as measurement of night-time luminosity and chiropteran activity on a bimonthly basis during the breeding period (June 1 to July 31) through sampling stations;
  - A habitat characterization for each of the sampling stations;
- If a building must be dismantled and signs of presence were observed, monitoring of the use of the structure and annual monitoring of its integrity; In the post-closure phase, annual agronomic monitoring for a minimum of 5 years in order to assess the growth and diversification of the species planted at the time of closure and to take action if adjustments are necessary. The monitoring must include inspections that include a visual assessment of various parameters such as the condition of the plants, the percentage of areas showing vegetative recovery and soil erosion.

#### **Cree Health**

#### Key Mitigation Measures

- Implementation of a dust management plan, including control of emissions from drilling, monitoring of nitrogen dioxide emissions during blasting and a management program of adaptive mitigation measures. This program would provide a framework for implementing additional mitigation measures and would specify when these measures would be implemented based on the results collected. The dust management plan will need to be maintained, and updated as required, throughout all phases of the project, including construction, operation and closure. This plan should be developed prior to the start of the construction phase and should be revised based on the results of air quality monitoring;
- In the event that suboptimal detonation conditions are observed or predicted that do not allow for perfect detonation and that would be conducive to higher nitrogen dioxide generation, implementation of one or more of the following measures: use of double detonators, use of electronic detonators, formulation of explosives adapted to the conditions and the blasting site, adapted firing procedure and use of an adapted type of explosive such as water-repellent explosives.
- Installation of a blasting mat on the areas to be blasted in order to retain particles in the work area;
- Restriction of waste rock blasting and handling of granular materials, as well as temporary covering of the blast pads during periods of high winds or when prevailing winds can carry dust to sensitive areas, such as the camp located 4.5 kilometres from the site;
- Moistening of blasting areas to avoid dispersion of dry and fine materials deposited on the surface by drilling activities;

- Disposal of wood waste and debris by shredding, unless technically or economically not feasible;
- Exclusive use of Level 4 certified mobile machinery and equipment in the operational phase (when available), which will help reduce nitrogen dioxide emissions;
- Transportation of employees by bus from the mine site to the airport;
- Use of non-friable, non-clayey materials with good road abrasion resistance and a low crystalline silica content (less than 1%) for road construction and maintenance;
- Use of amphibolite as an aggregate on roads, a waste rock lithology which contains little crystalline silica;
- Installation of dust collection systems at the crushing circuit, drying circuit and loading silos. This includes daily monitoring (visual inspection) and regular cleaning, maintenance as recommended by the manufacturer, removal of dust collected by these devices to prevent its dispersion, keeping emissions from the crushing line dust collectors below 20 milligrams per normal cubic metre and sampling of sources to validate compliance with emission thresholds;
- Gradual revegetation of the ponds as soon as possible to minimize particulate matter emissions from wind erosion;
- Limiting the speed of mining trucks to 24 kilometres per hour at the mine site and posting signs indicating this limit in appropriate places to limit noise, vibration and dust emissions;
- Regularly spraying roads and work site areas with water and using dust suppressants, if necessary, on surfaces where traffic may cause dust to rise despite regular spraying, and implementing a road spray management program to monitor the effectiveness of the planned control measures;
- Construction of two semipermeable ditches on each side of the main access road to collect runoff water from the road and channel it by gravity to sedimentation basins;
- In the event that tantalum is released at concentrations above background levels in the final mine effluent, implementation of an action plan to ensure the safety of tantalum in the final mine effluent on the receiving environment and to protect health;
- Installation of a white noise back-up alarm for all equipment residing at work sites, excluding equipment in transit, such as 10-wheeled craft trucks, or equipment used for short periods of time;
- Shutdown of all unused electrical or mechanical equipment, including trucks waiting to load for more than 5 minutes;
- Prohibiting the use of the engine brake inside the work camp area and raising awareness among truckers to limit the use of the engine brake outside the mine site, in areas where Cree camps are located and in areas of more intensive use of the territory for hunting and fishing;
- Compliance with the noise limits imposed by Directive 019 on the mining industry and the noise standards contained in Instruction Note 98-01 on noise;
- During the construction phase, implementation of MELCC's Guidelines for Noise Levels from an Industrial Construction Site:
- During the operations phase, machinery and truck traffic is restricted to the right-of-way of access roads and work areas;
- Proactive communication of the blasting schedule to land users;
- Validation of assumptions and concentrations of chemical contaminants in air, water and soil predicted and used as inputs in the proponent's traditional food contamination risk assessment to ensure the effectiveness of mitigation measures in place and to confirm the absence of risk. Should contaminant concentrations measured in the field be higher than the concentrations predicted as inputs and higher than criterion A of the *Guide d'intervention Protection des sols et réhabilitation des terrains contaminés du Québec*, the proponent must inform the Cree Board of Health and Social Services of James Bay and assess the need to monitor these contaminants in traditional food. Where applicable, the proponent must determine, in collaboration with the Cree Nations, which traditional foods should be monitored. The Monitoring Committee responsible for interpreting the results obtained will have to be formed or accompanied by a professional in human health risk assessment. The Cree Board of Health and Social Services of James Bay could offer support in this regard and will have to be consulted.
- Development of a communication plan, in collaboration with the Cree Board of Health and Social Services of James Bay and the Cree Nation Government, in order to take into consideration the concerns of the community and the changes perceived in the territory through Cree knowledge. This plan will:
  - o Inform land users of the schedule of construction, operation and closure activities, of incidents, if any, and, more generally, of the issues and risks associated with the operation of the mine site:
  - Address community concerns about tradtional food in order to minimize avoidance of the resource:
  - o Provide for the communication of the results of environmental monitoring, especially with the tallyman of trapline RE01;
  - Include a complaint management system for the entire life of the project, particularly related to noise associated with road transport on and off the project site, including a follow-up on these complaints and how they were resolved. The number and handling of complaints received should be information shared with the users of the territory;
  - Allow certain mitigation measures to be modified or additional mitigation measures to be implemented, in collaboration with the relevant Committee(s), land users and the Cree Board of Health and Social Services of James Bay;
  - o Be maintained throughout the life of the mine, including the closure phase.

	• Air quality monitoring, including the monitoring of particulate matter (total particulate matter [TPM] and fine particulate matter [PM <sub>2.5</sub> and PM <sub>10</sub> ]), metals and crystalline silica, during the construction and operation phases. Monitoring should:
	<ul> <li>Begin before the construction phase so that temporal variability can be assessed;</li> </ul>
	<ul> <li>Allow an adequate air quality picture to be drawn for sensitive receptors;</li> </ul>
	<ul> <li>Allow the proponent's conclusions regarding impacts on air quality during the construction and operation phases to be verified;</li> </ul>
	<ul> <li>Allow the actual effectiveness of mitigation measures to be measured;</li> </ul>
	o Include the Canadian Ambient Air Quality Standards and any other relevant standards or criteria based on health effects;
	<ul> <li>Allow measurements to be taken at an on-site atmospheric and meteorological measuring station;</li> </ul>
	<ul> <li>In the event that exceedances of air quality criteria are anticipated or measured, allow for the implementation of the adaptive mitigation measures provided for in the dust management plan, notify land users promptly and implement communication and risk management strategies adapted to them;</li> </ul>
	o If necessary, allow certain mitigation measures to be modified and implement additional mitigation measures to ensure health protection, in close collaboration with the Environment Committee, land users and the Cree Board of Health and Social Services of James Bay; Aim to share the results with land users, including the tallyman of trapline RE01. Monitor the noise level caused by the project during the construction and operation phases. This monitoring plan must be developed and submitted to the Agency before the construction phase begins;
	<ul> <li>Monitoring of potential sources of contamination during the construction and operation phase in order to identify unanticipated sources;</li> </ul>
	• Monitoring of fine particles in the event of forest fires. This program, if implemented when the mine site is exposed to a smoke plume, should help mitigate the effects of this increase in contaminants;
	Monitoring the quality of the final mine effluent.
	In order to foster the confidence of land users in the results that will be obtained, the proponent must allow them to participate in the environmental monitoring.
Socio-economic Conditions	Key Mitigation Measures
	• The key mitigation measures recommended under Current Use of Lands and Resources for Traditional Purposes would avoid significant residual effects on users who derive income from traditional activities. No additional measures are recommended regarding the effects of the project on the socio-economic conditions of the Cree Nations.
	Monitoring Requirements
	• The monitoring program recommended under Current Use of Lands and Resources for Traditional Purposes would verify the effectiveness of the mitigation measures and the predictions of continued current use that are inherent in the practice of traditional activities for which revenues are derived. No other specific monitoring program is recommended for this valued component.
Current Use of Lands and Resources for	Key Mitigation Measures
Traditional Purposes by the Cree Nations	• Collaboration with the tallyman of trapline RE01 in the relocation of the camp located near the project site to another location of the latter's choice. Supply of materials for the construction of this new camp.
	• Implementation of a communication plan, in consultation with the Mine Implementation Committee, to inform Cree users of traplines RE01, R16, R19, R10, A52, A54, W01, W03, W07, W13, W53 about the schedule of construction, operation, maintenance and closure activities.
	• Changes in the frequency of blasting operations and the frequency of truck hauls of ore concentrate during the annual spring goose and fall moose hunting seasons. Authorization of a maximum of one blasting per 5 days and 100 heavy truck passes per week during these two annual hunting periods, over a period of fourteen consecutive days each time. Identification of favourable times for these modifications to the proponent's activities in consultation with the Cree Nation of Eastmain.
	• Carrying out blasting activities in the open pit between 10 a.m. and 4 p.m., avoiding statutory holidays. Establishment of a direct communication mechanism between the proponent and the Cree users of traplines RE01, R16, R19 and R10 regarding the dissemination of modifications to blasting schedules during the operation phase;
	• Inclusion of a clause in the employment contracts of employees, including subcontractors, concerning the prohibition of all hunting, trapping and fishing activities on the mine site and within the mining lease. Prohibition for employees to have in their possession firearms, hunting, trapping or fishing equipment. Imposition of disciplinary measures on employees in the event of failure to comply with this prohibition in the employment contracts of such employees, unless such activities are specifically organized by the proponent in appropriate locations, such as outfitting operations;
	• Development and implementation, in consultation with the Mine Implementation Committee, of a conflict resolution protocol in the event of problems related to the reconciliation of land and resource uses between mine workers and Cree land users;

- Implementation, in consultation with the tallyman of trapline RE01, of a beaver trapping plan for the area within the safety perimeter established by the proponent. Completion of an inventory, in collaboration with the tallyman of trapline RE01, to determine the zones to be favoured for intensive beaver trapping before construction work. Reservation of a period including at least one winter (November to March) during which intensive trapping would take place, prior to construction work.
- Offering consultation and information meetings with the tallymen of the Cree Nation of Waswanipi during the operation phase of the project, in order to discuss the effects of the project on the Nation's current use. The frequency and conduct of these consultation meetings will be defined with the Cree Nation of Waswanipi.
- Communication of the results of the environmental monitoring carried out by the proponent to the Cree users of traplines RE01, R16, R19 and R10, after consultation with the Mine Monitoring Committee regarding the appropriate frequency and manner of informing them:
- Offer of work or observation contracts, as much as possible, to the family members of the tallyman of trapline RE01 to carry out the environmental monitoring activities;
- Submission of the environmental monitoring studies produced by the proponent to the environmental services of the band councils of the Cree Nations of Eastmain, Nemaska and Waskaganish as soon as they are published, throughout the life of the project;
- Offer to consult with the tallyman of trapline RE01 regarding the mine recovery plan before submitting it for authorization to the Quebec Department of Energy and Natural Resources. Offer to the members of the Cree Nation of Eastmain and to the tallymen R10 of Waskaganish, R16 and R19 of Nemaska to present the final mine recovery plan, before and after its approval by the Quebec Department of Energy and Natural Resources, to inform them of the selected scenario and the residual modifications to the territory.
- Gradual revegetation of the accumulation areas (overburden, waste rock and dry tailings) as soon as possible, in consultation with tallyman of trapline RE01 for the choice of plant species.
- Planning of heavy truck transport activities according to the following measures:
  - Distribution of heavy truck traffic over the whole day and week;
  - o Limiting the number of truck passages in the evening and at night;
  - o Regular awareness-raising among workers and drivers of the need to comply with road safety rules, on pain of expulsion;
  - Regular awareness raising among drivers about the traditional activities carried out by Cree land users and the courtesy required for the safety of land users who park along the roadsides
    to carry out their harvesting activities;
  - Installation of radio communication systems in transport trucks.
- Implementation of a system for receiving and resolving noise-related complaints, in order to confirm that the noise environment does not cause an effect on users of the territory. (ACEE-79).

- Implementation of a monitoring program to verify the effectiveness of certain mitigation measures and the predictions regarding the maintenance of the current use of lands and resources for traditional purposes by users of traplines RE01, R16 and R19. This monitoring would mainly be based on meetings with the tallymen of these traplines and their families. A baseline survey should be carried out before construction work begins. This would document the following elements with the users of traplines RE01, R16 and R19:
  - Assessment of the state of goose and moose resources and the Cree knowledge related to these species;
  - Access to camps and traplines via the Nemiscau-Eastmain-1 and Route du Nord roads during annual hunting periods;
  - The quality of the experience at the hunting camps during the annual hunting season.

Thereafter, annual monitoring would be carried out during the construction phase and during the first 6 years of operation of the mine. The results of this follow-up would be presented annually to the Environment Committee of the Pihkuutaau Agreement and to the Agency. If the mitigation measures prove effective after the first 6 years of operation, the proponent could, in consultation with the Comité Environnement de l'Entente Pihkuutaau and the Agency, re-evaluate how often this monitoring would be necessary over the remaining life of the project. In the event that the measures are not deemed effective by the parties, monitoring would continue until the end of the mine's operation. Adjustments to the mitigation measures could be made if necessary to minimize adverse effects on the current use of land and resources for traditional purposes.

- Monitoring the effectiveness of measures to reduce the frequency of blasting and heavy trucking activities on the maintenance of goose and moose harvests by users of traplines RE01, R16 and R19, by documenting the following elements:
  - Assessment of the state of these resources and the effects on goose and moose harvests;
  - Cree knowledge related to changes in the behaviour of these species, if any;
  - The effects of increased heavy traffic on the Nemiscau-Eastmain-1 and Route du Nord roads on access to traplines and on the quality of the experience at camps and hunting sites, both
    during and outside the annual goose and moose hunting season;
  - The perceived effectiveness of the mitigation measures implemented.

Physical and Cultural Heritage	Key Mitigation Measures
	• Prior to the start of construction work, an exhaustive inventory is to be carried out in areas with archaeological potential and the inventory report is to be submitted to the Agency;
	<ul> <li>Prior to the start of construction work, hiring a qualified person to provide training to workers on the identification of archaeological or cultural remains;</li> </ul>
	<ul> <li>Immediate cessation of work at the site of the discovery;</li> </ul>
	<ul> <li>Delimitation of an area of at least 30 metres around the site where work is prohibited. The work ban does not apply to actions necessary to protect the integrity of the discovery;</li> </ul>
	• Notification, in a timely manner, to the tallyman of trapline RE01, as well as to any other intervener identified for this purpose by the Cree Nation Government, of the undertaking of any work of an archaeological nature;
	<ul> <li>Notification to the following stakeholders as soon as possible following a discovery:</li> </ul>
	o The tallyman of trapline RE01;
	o The Cree Nation Government;
	<ul> <li>The band councils of the Cree Nations of Eastmain, Waskaganish and Nemaska;</li> </ul>
	o The Aanischaaukamikw Cree Cultural Institute; and
	<ul> <li>The Ministère de la Culture et des Communications du Québec.</li> </ul>
	<ul> <li>Offers to the tallyman of trapline RE01, as well as any other intervener identified for this purpose by the Cree Nation Government, to oversee work of an archaeological nature such as inventories or excavations;</li> </ul>
	<ul> <li>Evaluation of the site of the discovery by a qualified person in accordance with the requirements of Quebec's Cultural Heritage Act;</li> </ul>
	<ul> <li>Compliance with all legislative or legal requirements applying to the discovery of archaeological remains;</li> </ul>
	• Compliance, after consultation with the Cree Nations and the competent authorities, with all legislative or legal obligations relating to the discovery, recording, transfer and safeguarding of structures, sites or things of historical, archaeological, paleontological or architectural significance.
	Monitoring Requirements
	<ul> <li>No monitoring program is required.</li> </ul>
Effects of Accidents or Malfunctions	Key Mitigation Measures
	<ul> <li>Implementation of all reasonable measures to prevent accidents and malfunctions that could cause adverse environmental effects and to mitigate any adverse environmental effects that may occur;</li> </ul>
	<ul> <li>Development of an emergency response plan prior to the construction phase, in consultation with the Cree Nations of Eastmain, Nemaska, Waskaganish and Waswanipi and the competent authorities. The plan must cover all emergency scenarios identified in the impact statement. It must precisely identify the entities to be contacted according to the emergency scenario or indicate the option to contact ECCC and the Ministère de l'Environnement et de la Lutte contre les Changements climatiques (MELCC), as recommended by Health Canada;</li> </ul>
	<ul> <li>Maintaining an up-to-date emergency measures plan that includes a procedure for responding to a spill of oil or other hazardous substances;</li> </ul>
	<ul> <li>Identification, prior to the project and in collaboration with the Cree Nations of Eastmain, Nemaska, Waskaganish and Waswanipi, of mechanisms for disseminating information in the event of an accident or malfunction having an effect on the environment, including the elements that these Cree Nations wish to be shared with them;</li> </ul>
	• In the event of an accident or malfunction, implementation of the intervention plan, including the implementation of appropriate measures to minimize negative environmental effects;
	<ul> <li>Provision of one or more emergency kits for the recovery of petroleum products and hazardous materials that are complete, permanent and easily accessible at all times on the work site. The kit must include a sufficient supply of absorbent materials and related equipment (shovels, gloves, leak plugs, etc.) to deal with any situation, as well as clearly identified leakproof containers to receive petroleum residues and other hazardous residual materials. Secondary emergency kits may be required at certain locations on the job site. Each piece of construction equipment must also contain a sufficient quantity of sorbents to be able to intervene quickly. The list of spill response equipment and devices must be approved by the supervisor;</li> </ul>
	<ul> <li>Communication to the Agency, the Cree Nation Government, the Cree Nations concerned and local stakeholders of any accident or malfunction having an effect on the environment;</li> </ul>
	<ul> <li>Design of petroleum product transfer areas outside the pit, away from traffic, on designated surfaces that will be built with physical barriers such as riprap or a catchment ditch. Development and implementation of a petroleum product transfer procedure;</li> </ul>
	<ul> <li>Immediate reporting of any accidental spills to the project emergency plan manager, which will have been developed and approved prior to the work. The affected area must be immediately identified and cleaned up without delay. Contaminated soil must be removed and disposed of in an authorized site and a characterization must be carried out according to the terms of MELCC's</li> </ul>

	d Contaminated Land Rehabilitation Policy. In the event of a spill of hydrocarbons or any other harmful substance, the ECCC (1-866-283-2333) and MELCC's alert network (1-buld be notified without delay;					
<ul> <li>Development of a</li> </ul>	n emergency measures plan. In doing so:					
	plan in an easily accessible place and in view of all employees. Include in the plan a map of the sensitive elements that could be affected by an accident or malfunction. Keep ency plan and the environmental sensitivity map up to date;					
planned ir	measures to be taken to respond to emergencies for each of the main accident risks considered, including measures to protect the environment. In particular, describe what is the event of a spill of hazardous products to protect the sensitive elements of the environment, including surface water, groundwater and wetlands, fish, migratory birds or any sitive species concerned;					
o Determine	<ul> <li>Determine the equipment needed to respond to such emergencies and locate it to ensure its availability;</li> </ul>					
o Provide st	aff training for maintenance and use of response equipment;					
o Provide a	detailed spill notification procedure and an emergency communication plan for external parties.					
	Monitoring Requirements					
No monitoring pro	gram is required.					
Effects of the Environment on the Project	Key Mitigation Measures					
No additional mitig	ation measures are required.					
	Monitoring Requirements					
<ul> <li>No monitoring pro</li> </ul>	gram is required.					
Cumulative Environmental Effects	Key Mitigation Measures					
<ul> <li>No additional mitig</li> </ul>	ation measures are required.					
	Monitoring Requirements					
<ul> <li>No monitoring pro</li> </ul>	gram is required.					

## **Appendix D: Summary of Cree Nations Consultations**

This appendix includes a summary of the comments received from the Cree Nations in the context of the environmental assessment, as well as the answers provided by Critical Elements Lithium Corporation (the proponent) and the Committee up to the time of publication of the draft environmental assessment report on March 17, 2021. The concerns presented were synthesized by the Committee from issues raised during the various meetings with the Cree Nations.

Table 20: Summary of concerns raised during the Cree Nation consultations

Theme	Summary of the Comment or Concern	Summary of the Proponent's Answer	Committee's Response
Use of Land and Resources for Traditional Purposes	The Cree Nations are concerned about the massive arrival of non-Indigenous which would create <b>pressure on the resources</b> available for fishing and hunting, especially moose.	According to the proponent, the presence of its workers on the territory could lead to competition for the harvesting of wildlife resources. To address this concern, the proponent plans, among other things, to prohibit hunting weapons, trapping and fishing gear on the mine site and at the workers' camp. It intends to ensure compliance with this ban by signing clauses in its employees' contracts and including disciplinary measures in this regard.	The Committee is satisfied with the measures proposed by the proponent, including the one to prohibit the possession of hunting, fishing and trapping gear by mine employees, and considers that they could have a significant deterrent effect. It notes, however, that the measures partially respond to the concerns of the Cree Nations. Employees could obtain moose hunting or fishing licences and carry out wildlife harvesting on their days off, for example (thus beyond the control of the proponent).
			The Committee considers that the measures put in place by the proponent should alleviate the pressure on the resources available for hunting and fishing.
	The Cree Nations are concerned about the effects of project activities, such as blasting and the transportation of ore concentrate by heavy truck, on the abundance and avoidance of small and large wildlife (more specifically: moose, caribou, goose, partridge, ptarmigan, muskrat and beaver) in the periphery of the project and the roads used by the proponent to transport the ore concentrate.	According to the proponent, mining activities could disrupt traditional activities directly on the periphery of the site. The proponent is of the opinion that the project would not modify the availability of moose and caribou for Cree hunting and would not alter the harvesting potential in the study area. The traditional knowledge of the Cree users of land RE01 indicates that moose and caribou would avoid the mine site and the surrounding area, but would likely return to the area after a few years once the project started.  In order to address the concerns of the Cree Nations, the proponent undertakes to modify its blasting and heavy trucking of ore during the annual goose and moose hunting periods, for a period of at least 14 consecutive days each time. This measure would reduce the frequency of disturbance and wildlife avoidance. The proponent also undertakes to reduce the transportation of tailings on the mine site during these two hunting periods in order to reduce noise nuisance.	
	The Cree Nations are concerned about the effects of the project (mainly from blasting and transportation of the concentrate by heavy truck) on harvesting success and access to hunting territories due to traffic, during goose and moose hunting periods.	For security reasons, the promoter plans to set up a security perimeter within a one-kilometre radius around the mine infrastructures. The proponent plans to carry out awareness activities so that the limits of the perimeter are known to the users of the territory. It recognizes that the increase in road traffic would make access to the traplines more difficult, especially during the annual goose and moose hunting periods. The proponent plans to reduce the passing of heavy trucks frequency per week during these periods. The proponent assesses that this measure would allow users of the territory to pursue their traditional activities in the same place, or otherwise elsewhere on the territory.	Certain habits related to travelling on the road to access the camps could be modified for the Cree Nations affected by the project. The Committee recommends monitoring the effects of the proponent's transportation activities on Cree users' access to the territory.  The project would also modify certain behaviours and habits due to the implementation of a one-kilometre radius security perimeter around the mining infrastructures. This security perimeter could restrict trapping and hunting activities by reducing the harvesting potential at these specific locations. The Committee is of the opinion that the practice of traditional activities could be maintained outside these areas.

he experience at the hunting camps ocated on the periphery of the Route lu Nord and the Nemiscau-Eastmainroad (noise, dust, vibrations, buisances, access, roadside parking,	According to the proponent, the project could temporarily disrupt the peace and quiet conducive to traditional activities around the Cree camps located on the periphery of the Nemiscau - Eastmain-1 road due to noise, vibrations and dust. However, these effects would only be felt within 68 metres of the roads. Currently, no Cree camp is located within 80 metres of the roads near the mine site. To minimize the possible effects, the proponent plans, among other things, to reduce the number of blasting operations and the passing of heavy trucks on the road during goose and moose hunting periods.	The Committee is of the opinion that negative residual effects on the territory experience could be felt by some families whose camps are located closest to the mine site or to roads. The Committee is of the opinion that a reduction in the frequency of blasting and heavy truck transport activities during goose and moose hunting periods would help maintain relative peace of mind in the sector. The Committee believes that despite the proponent's measures, the project would have residual effects on the quality of experience of certain Cree users in the territory whose camps are located closest to the mine and the targeted roads.
	The proponent believes that the measures it has planned, combined with an adaptation period, would be sufficient to mitigate the effects of the project on the quality of the experience of land users.	The Committee recommends the creation of a follow-up program to assess the quality of the experience of traplines RE01, R16 and R19 as well as the effectiveness of mitigation measures.
The Cree Nations would like to have information on <b>beaver trapping</b> on the periphery of the mine site.	The proponent plans to award certain site development contracts to the tallyman of land RE01, including intensive beaver trapping prior to construction.	The Committee recommends the implementation of a beaver trapping plan for the area within the security perimeter established by the proponent. The plan would be implemented at least six months prior to the start of construction.
on the current use of their traditional ands, where there have already been everal natural resource development projects that diminish the number of ocations and lead to a general negative	According to the proponent, the projects that took place in the study area caused a considerable loss of fishing, trapping and hunting sites, thus pushing the Cree Nations to adapt and seek new areas for their traditional activities. The proponent recognizes that the project would partially affect users of the territory who have already had to adapt to the creation of the Eastmain 1 reservoir in 2006, its modification (Eastmain-1-A power plant) starting in 2009, and the construction of the Whabouchi mining project. However, the proponent is of the opinion that the mitigation measures implemented by these various projects have mitigated their impact on the resources exploited by the Crees while facilitating access to new areas of practice. The proponent is also open to collaborate with the other proponents active in the region and the government entities concerned in order to implement mitigation measures to address cumulative effects in the sector, should complaints be made in this regard.	The Committee is of the opinion that the project could result in residual cumulative effects on the use of the territory and resources, particularly with respect to fishing and the quality of the experience of the territory. After considering the effects of the project and its interactions with past, existing and reasonably foreseeable projects or activities, the Committee considers that these effects are not likely to be significant, given that the geographic extent of the effect was considered to be localized on either side of the roads used for the project's transportation activities. However, the Committee emphasizes that the study of any other major industrial project with effects on traplines (RE01, R16 and R19) in the near future should be carefully evaluated.
The Cree Nations share their concern bout air contamination.	contaminants into the atmosphere. To mitigate these effects, the proponent plans, among other things, to implement a dust management plan and an air quality monitoring program. The proponent also plans to develop a communication plan in order to respond to the concerns of the Cree Nations and to obtain their traditional	The Cree Board of Health and Social Services of James Bay is of the opinion that the dust management plan is necessary to limit the effects on air quality and that the proponent's mitigation measures related to air quality would minimize the effects on Cree health.
	knowledge on the changes perceived in the territory.	The Committee is of the opinion that the project is not likely to cause significant adverse environmental effects on Cree health if the key mitigation measures and follow-up measures are implemented.
The Cree Nations are concerned about vater and soil contamination.	The proponent agrees that the project could alter the water quality of various watercourses and fish bearing water bodies. The proponent plans measures to prevent the dispersion of contaminants in water, including monitoring and tracking water quality from the final mine effluent and in other water bodies and watercourses near the mine site.  According to the proponent, there could be a risk of accidental spills that could	The Committee considers the water quality management measures proposed by the proponent to be adequate and is of the opinion that these measures should allow the maintenance of the quality of the water produced by the mine processes. The Committee considers that the proponent has considered the environmental effects that could result from accidents or malfunctions, that it has documented these effects and that it has an adequate emergency response plan.
The hear of his	e experience at the hunting camps cated on the periphery of the Route a Nord and the Nemiscau-Eastmainroad (noise, dust, vibrations, uisances, access, roadside parking, ildlife avoidance and possible location of camps due to avoidance).  The Cree Nations would like to have formation on beaver trapping on the eriphery of the mine site.  The Cree Nations are concerned about the current use of their traditional ands, where there have already been everal natural resource development ojects that diminish the number of cations and lead to a general negative erception of the project's effects on an aready disturbed ecosystem (holistic).  The Cree Nations share their concern pout air contamination.	e experience at the hunting camps cated on the periphery of the Route of the periphery of the Route of Nord and the Nemiscau-Eastmain-road (noise, dust, vibrations, issances, access, roadside parking, iditife avoidance and possible procation of camps due to avoidance).  The proponent believes that the measures it has planned, combined with an adaptation period, would be sufficient to mitigate the effects of the project on the riphery of the mine site.  The proponent plans to award certain site development contracts to the tallyman of land RE01, including intensive beaver trapping prior to construction.  The proponent plans to award certain site development contracts to the tallyman of land RE01, including intensive beaver trapping prior to construction.  According to the propents of the bropents of the traditional activities. The proponent recognizes that the project of the traditional activities. The proponent recognizes adapt to adapt to the creation of the Eastmain 1 reservoir in 2006, its modification (Eastmain-ready disturbed ecosystem (holistic).  The proponent plans to award certain site development contracts to the tallyman of land RE01, including intensive beaver trapping prior to construction.  According to the propents that took place in the study area caused a considerable loss of fishing, trapping and hunting sites, thus pushing the Cree Nations and lead to a general negative and the propents of the territory who have already had to adapt to the creation of the Eastmain 1 reservoir in 2006, its modification (Eastmain-ready disturbed ecosystem (holistic).  The proponent mentions that the project could degrade air quality of well-well and the government entities concerned in order to implement and use the region and the government entities concerned in order to implement mitigation measures exploited by the Crees while facilitating access to new areas of practice. The proponent is also open to collaborate with the other proponents active in the region and the government entities concerned in order to

		malfunctions, including the implementation of a spill contingency plan, would mitigate these risks.	
	The Cree Nations are concerned about the effects of the project on water quality (mining effluents) which could lead to indirect contamination of wildlife resources consumed for food, mainly beaver, moose and fish. The Cree Nations request clarification on the effects of the mining development on the quality of beaver meat and fur.	According to the proponent, the project could emit contaminants that could affect the quality of traditional food. The proponent plans to limit as much as possible the spread of contaminants in the environment (air, water, soil) in order to minimize the exposure of land users to potential contamination of traditional food.  In order to estimate the health risks to consumers of traditional food, the proponent has conducted a risk assessment of the contamination of traditional food. The proponent is of the opinion that the project emissions would not have any effect on the plants and animals consumed by the Crees.	Health Canada is of the opinion that a reasonable effort has been made by the proponent to assess the effects on traditional food. Health Canada is of the opinion that if the mitigation and follow-up measures are implemented by the proponent, the possible slight chemical modification of traditional food should not have a significant effect on the health of the Crees.  The Committee recommends that the proponent's follow-up validate the hypotheses, as well as the concentrations of chemical contaminants in the air, water and soil predicted and used as inputs in its assessment of the risk of contamination of traditional food in order to ensure the effectiveness of the mitigation measures in place and to confirm the absence of risk.  The Committee is of the opinion that the measures and follow-ups planned to limit the effects on air, water and soil quality would make it possible to limit the effects on the resources consumed by land users. The project is not likely to cause significant adverse environmental effects on the health of the Crees if the mitigation and follow-up measures are applied.
	The Cree Nations underline their lack of trust in the ability of the proponents to control water quality in relation to the projects carried out by Hydro-Québec.	The proponent agrees that the project could alter the water quality of various watercourses and fish bearing water bodies. To address the concerns of the Cree Nations, the proponent plans measures to prevent the dispersion of contaminants in the water, including the monitoring of the water quality of the final mining effluent. The proponent also plans to develop and implement a communication plan that would make it possible to inform users of the territory of the risks, if applicable, in the event of an incident. The proponent would inform the Cree Nations concerned and local stakeholders of any accident or malfunction having an effect on the environment.	The Committee notes that the project would be part of a regional context marked by a history of water contamination in the area by other proponents. The Committee considers the water quality management measures proposed by the proponent to be adequate and is of the opinion that these measures should ensure that the quality of water coming from the mine site meets regulatory requirements before being released into the environment. Avoidance of the project site and its surroundings by land users for fear of contamination could continue after the mine is decommissioned, despite the measures put in place by the proponent. The Committee recommends that the results of the environmental follow-up be made available to the Cree public.
			into the environment and to reduce the avoidance of the territory due to the perception of environmental contamination. The Committee recommends that the results of the environmental follow-ups be disseminated to the affected Cree
Physical and cultural heritage	The Cree Nation of Eastmain would like to organize a <b>ceremony to honour</b> the various elements of Mother Nature prior to construction work.	The proponent undertakes to organize a recognition ceremony for Mother Nature in collaboration with the Eastmain community if the latter so wishes.	The Committee is of the opinion that the commitment made by the proponent would meet the need expressed by the Cree Nation of Eastmain.

# **Appendix E : Agency's Detailed Preliminary Analysis of Cree Values**

#### Potential Interactions of the Project with Cree Values

Appendix E presents the Agency's detailed preliminary analysis of the project's negative and positive interactions with Cree values. This analysis will serve as the conceptual basis for the analysis of the project's adverse impacts on Cree Nations' rights under the JBNQ Agreement. The Agency's detailed conclusions will be presented to the Cree Nation members during consultations on the draft report and reflected in the final report.

The rights under the JBNQ Agreement are collective rights held by all Cree Nation signatories. The project is located on Category III lands under the JBNQ Agreement. The Agency's new Policy on the Assessment of Potential Impacts on the Rights of Indigenous Peoples indicates that Indigenous Nations may identify a set of priority values and issues associated with their well-being, cultural expression and preferred means of exercising their Aboriginal and treaty rights. In the context of the present environmental assessment, the Committee agreed to focus its analysis of the impacts on the rights of the Cree Nations through a conceptual framework based on Cree values.

Although this analysis was conducted jointly with the Cree Nation Government, it was determined by the Committee that only the Agency would conclude on the degree of seriousness of the adverse impacts of the project on Cree Nation rights at the final report stage. For this reason, the Committee determined that the Agency's detailed preliminary analysis would appear in this separate Appendix to Section 8.

This appendix therefore contains the Agency's detailed analysis of the potential interactions – both positive and negative – of the Rose Project with Cree values. This analysis should be read in conjunction with Section 8 of the report which presents:

- The Committee's approach;
- An overview of the methodology used and the involvement of the Cree Nation Government and the Cree Nations in its adaptation (see Table 23). The complete methodology can be found at the end of this appendix;
- The detailed concerns and perceptions of the Cree Nation members consulted about the interactions
  of the project on each of the Cree values;
- The link between these concerns and perceptions, the effects of the project and the relevant mitigation and follow-up measures; and
- The satisfaction of the Cree Nation Government as to the adequacy of the mitigation measures
  determined by the Committee through the environmental assessment process to minimize negative
  interactions and maximize the positive interactions (or spinoffs) of the project on each of the Cree
  values.

This appendix covers several Cree Nations<sup>51</sup> at once, notably because the users of traplines RE01 (Cree Nation of Eastmain), R10 (Cree Nation of Waskaganish), R16 and R19 (Cree Nation of Nemaska) are grouped together in the same geographical area<sup>52</sup> sharing a common history and reality. Where elements of the analysis are different for a Nation, the Agency will highlight this in its consideration of mitigation measures. This approach was deemed adequate by the Cree Nation Government and may be reviewed following the upcoming consultations on this report.

This analysis first concerns the Cree users of the territory directly affected by the project and may, in some cases, be extended to their entire Nation. In other cases, the analysis could present differences between the interactions experienced by the users of a specific trapline compared to the Nation as a whole.

For each Cree value, the Agency will begin with an initial analysis based on the following criteria: geographic extent, probability, duration, frequency and reversibility, cultural well-being, cumulative effects, governance, inequalities in impacts and effectiveness of mitigation measures. This is a qualitative analysis based mainly on the concerns and perceptions heard during the consultations. Mitigation measures are not included in the criteria analysis. The Agency will then present its assessment of the mitigation measures for each of the Cree values. The Agency will also present the other elements on which it intends to base its analysis of the impacts on JBNQ Agreement rights in the preparation of its final report.

The Agency considers that the consultation is not completed and that further information on the project's residual effects and potential repercussions on Cree values could be provided. Comments from the Cree Nations on this draft report and potential conditions will be taken into consideration and will assist the Agency in finalizing its conclusions.

# Perception of Environmental Contamination: A Cross-cutting Concern in the Project's Interactions on Cree Values

The Agency notes that the fear of environmental contamination and the lack of confidence in the proponents' ability to control the effects of their project, which are intrinsically linked to the history of the sector, is a crosscutting concern for many Cree values. The Agency considers that the consultation on the draft report will allow the Committee to further explain the mitigation measures as well as the opinions of the federal authorities to the members of the Cree Nations consulted. The Agency believes that this approach could

<sup>&</sup>lt;sup>51</sup> The future mine site would be located on trapline RE01 of the Cree Nation of Eastmain. Water from the water treatment plant (final mining effluent) would be discharged on this same trapline, but would eventually reach trapline R10 of the Waskaganish Cree Nation, located approximately 5 kilometres to the west. The project would be located on the periphery of traplines R16 and R19 of the Nemaska Cree Nation. These traplines are also crossed by the Nemiscau-Eastmain-1 and Route du Nord roads that would be used by the proponent to transport the ore concentrate by heavy truck during the mining phase. The proponent's transportation activities would continue to Matagami from the Route du Nord to the Billy Diamond Highway, which crosses seven traplines of the Cree Nation of Waswanipi (A52, A54, W01, W03, W07, W13, W53). These traplines are not included in the proponent's study area, but the Committee considers that they could be affected by the increase in road traffic generated by the project.

<sup>&</sup>lt;sup>52</sup> The use of the term "sector" in this appendix will refer to users of traplines RE01 (Eastmain), R10 (Waskaganish), R16 and R19 (Nemaska). The traplines of the Cree Nation of Waswanipi are located outside this sector. The Agency will explicitly mention the Cree Nation of Waswanipi when it considers that Cree values of this Nation could be affected by the project. When the Nation of Waswanipi is mentioned, the reader will understand that reference is made to the zone of influence of the Billy Diamond Highway.

contribute to increasing the level of confidence of the members of the Cree Nations with respect to the risks of environmental contamination. The Agency notes that it is likely, however, that several members of the Cree Nations will remain concerned following the environmental assessment. This can be explained by the historical and cultural context of the development of the James Bay territory since the signing of the JBNQ Agreement and goes beyond the scope of the present project being assessed to a certain extent.

#### Health (Air, Water and Traditional Food Quality)

#### Description

This value refers to Cree access to quality air, water and traditional foods with contaminant levels that do not exceed established thresholds. The Cree Nations' perception of potential contamination of air, water or traditional food must also be taken into consideration in the health assessment.

#### Analysis by Criterion

The Agency considers that the project could lead to negative interactions with the health of the Cree Nations of Eastmain, Nemaska, Waskaganish and Waswanipi. This analysis is based on the following criteria:

- -The geographic extent of the impacts on air, water and soil quality would be low. The project's impacts could be felt on several restricted portions of traplines, near the mine, along roads and in watercourses in the natural environment study area. The extent of the potential contamination of traditional foods is more difficult to circumscribe, but it could spread to the traplines surrounding the mine, as well as through other vectors (air, water, soil) and through moving game. Avoidance of certain harvesting areas would likely occur on several restricted portions of the traplines. The increase in road traffic on the Billy Diamond Highway could affect air quality along the traplines of the Cree Nation of Waswanipi. The area would be small.
- The likelihood of impacts on environmental quality generating health concerns would be moderate. The project would generate dust and could alter water and soil quality during construction and operation. The risk of spills with minimal to moderate consequences during the life of the mine is likely. An extreme accident or malfunction with major consequences is less likely. Psychological stress due to fear of contamination of water resources is also likely. Fear of contamination could lead to the avoidance of certain areas. The fact that the Billy Diamond Highway is paved reduces the likelihood that air quality in the Waswanipi traplines would be reduced.
- -The duration would be high, since air, water and soil quality could be affected during the construction and operation periods, which would total more than 20 years. The perception that the environment would be contaminated may not be reversible in some areas.
- -The impact on cultural integrity would be moderate. Potential or perceived changes in environmental quality could alter or compromise the practice of certain traditional activities. This could affect the transmission of traditional knowledge from one generation to the next, as places avoided would no longer be available for teaching harvesting practices. The perception of contamination could affect the experience of land users and the link to culture, given the Cree Nations' holistic vision of health, in which the health of the individual is deeply linked to the health of the ecosystem and the resources consumed.

- -The impacts related to cumulative health effects, as designed by the Nations, would be moderate to high for users of traplines RE01, R16 and R19 and low for R10. The project would take place in an area marked by the presence of several major development projects, including the Eastmain-1 reservoir, which have had an impact on land use, water quality and fish mercury contamination. The presence of power lines, unpaved roads, airports and the Whabouchi mining project are already raising various health concerns. The actual or perceived reduction of traditional food resources considered healthy may lead to increased reliance on non-traditional imported foods in Nations where the incidence of diabetes is already high.
- -The impact of the project on the **governance** of the Cree Nations would be moderate. Resource management of the affected traplines can be adapted to the mine and its impacts; however, there will be some changes in practices due to potential or perceived environmental contamination. Based on the comments heard during the consultations, the Agency notes that many land users will likely avoid harvesting traditional food resources, particularly in water bodies affected by its activities, for at least a generation.
- -The inequality of health impacts would be moderate. Users in the area closest to the mine would see a greater impact on their traditional food resources and sense of security. Cree users operating in the trapline on which the mine is located (RE01) and into which the final mining effluent would be discharged (RE01 and R10) could experience higher impacts related to the perception of water contamination. According to the comments heard during the consultations, the intensity of the stress generated by the perception of contamination could be somewhat higher for the members of the Cree Nation of Nemaska, who are already affected by other development projects.
- -The effectiveness of mitigation measures on health would be moderate. All the mitigation measures presented by the proponent to reduce health impacts are presented in section 8. The Agency notes that a lack of confidence and doubts would likely remain among the members of the Cree Nations, despite the mitigation measures taken by the proponent, due to the history of the area.

#### Consideration of Mitigation Measures

The Agency considers that the proponent has implemented significant mitigation measures, including the dissemination of environmental follow-up results to Cree users and their participation in these follow-ups.

The Agency sought to obtain a detailed understanding of concerns related to the health and historical context of the sector, a concern that they consider central to this project. They recalls that the Committee sought the participation and advice of the Cree Board of Health and Social Services of James Bay in their analysis of the effects on the health of the Cree Nations presented in section 6.2 (Cree Health) of the report. This organization is responsible for the administration of health and social services for all persons residing permanently or temporarily in Region 18, the administrative region of Quebec's Ministère de la Santé et des Services sociaux that corresponds to the James Bay Cree territory. In particular, they advised the Committee and Health Canada in the selection of appropriate mitigation measures. The Agency points out that at the end of the environmental assessment process, the Cree Nation Government ruled that the measures selected by the Committee were sufficient.

The Committee concluded in section 7.3 (Cumulative Environmental Effects) that the Rose Project could cause cumulative effects on the territory experience of the users of traplines RE01, R16 and R19, due to the



perception of contamination. The Committee considered the water quality management measures proposed by the proponent (sections 5.1 Fish and Fish Habitat and 6.2 Cree Health) to be adequate and believes that they should allow the maintenance of water quality resulting from the mine processes. The Committee also concluded that the mitigation and follow-up measures proposed by the proponent with respect to human health would make it possible to limit the risks of contamination (section 6.2 Cree Health).

#### Cree Nations' Well-being

#### Description

This value refers to the social cohesion and quality of life that exist within a Cree Nation and on the territory. It also refers to the socio-economic conditions of the various subgroups of a Nation and the interrelationship among them. The link with culture, identity, territory and the possibility of transmitting Cree knowledge to future generations are also part of it. It is also about the possibility of living in a safe space, free from external disturbances that could affect cultural integrity and mental health (including noise, vibrations, negative socio-economic impacts, etc.).

#### Analysis by Criterion

The Agency considers that the project could lead to negative interactions with the well-being of the Cree Nations of Eastmain, Nemaska, Waskaganish and Waswanipi. This analysis is based on the following criteria:

- -The extent of the impact on the well-being of the Cree Nations would be small. Non-Indigenous hunting and fishing activities could occur on several limited portions of the traplines. Other potential impacts on well-being, situations of workplace harassment or the possibility of Cree mine employees feeling culturally isolated during their shift, would likely occur more at the mine site or at the workers' camp on a portion of the RE01 trapline.
- -The likelihood of impacts on the well-being of the Cree Nations would be moderate. The Agency considers that several impacts would be likely, but notes that it is difficult to predict with certainty what those impacts would be and the precise number of Cree Nations members who might be affected.

Several repercussions would thus be likely with the presence of the mine, but not certain:

- Cree employees may feel isolated during their work weeks at the mine;
- The mine's work environment, which is generally more masculine, could increase the risk of harassment for Cree women employed by the proponent;
- Land users could feel negatively affected by the project without receiving direct compensation;
- There could be occasional pressure on certain public services of the Cree Nations, particularly for the Cree Nation of Nemaska (health and first responders);
- The implementation of a new mine on the territory near Nemaska could alter the mental and physical well-being of the members, particularly a feeling of powerlessness regarding the development of the territory;

- Stress related to the perception of contamination of nature would probably be present among some members of the Cree Nations:
- The mine site and transportation activities would certainly cause various sensory disturbances.

The Agency considers that other impacts are less likely:

- The workers would not be housed in one of the Cree Nations villages, making it unlikely that there would be any impact on land values or access to housing.
- Alcohol and drug consumption would be prohibited by the proponent at the mine site and at the workers' camp, which would reduce the likelihood of drug and alcohol trafficking.
- -The duration of the potential impact on the well-being of the Cree Nations would be high since it would correspond to the entire life of the project, i.e., more than 20 years. The potential for these impacts would cease when the mine is decommissioned and recovered and there are no longer frequent workers on site. Other long-term impacts could occur, including mental and physical health impacts in the event of actual or perceived contamination, avoidance of the land for these same reasons, or depletion of wildlife resources in the event of overhunting and overfishing by workers.
- The impacts on cultural integrity would be moderate. The project could affect some aspects of well-being and some negative socio-economic impacts could occur. The time spent at work could reduce the hours available for the practice of traditional activities and erode the sense of belonging of Cree employees. Some may feel cut off from their community or culture during their work week. If workers' hunting and fishing put pressure on the wildlife resources harvested by the Crees, or if workers hunted without respecting certain Cree cultural norms or the governance of the tallymen, a threat to cultural integrity could be perceived. If the project led to increased tensions between certain subgroups of the Nations, social cohesion could be diminished in some aspects.
- -Impacts related to cumulative effects on the well-being of the Cree Nations would be moderate. Several other development projects are underway in the same sector, each time bringing their share of non-Cree workers temporarily to the territory. Each flow of workers may have contributed to increased pressure on wildlife resources. These hydroelectric or mining projects are predominantly male workplaces, exacerbated by airborne commuting, which could increase the risk of sexual harassment for Cree women employed by the proponent. The cumulative effects of the simultaneous presence of workers from several projects on the territory could exacerbate the pressure on public services in the Cree Nation of Nemaska.
- -The repercussions on governance would be moderate. Potential wildlife harvesting by workers could distort the portrait that the tallymen have of the state of the resources and modify their management of these resources.
- -The inequality of impact would be moderate. Women or other subgroups less likely to work in the mining industry may be at greater risk of negative impacts (harassment, increased family responsibilities if spouse is hired) related to the project without benefiting from the project (training and jobs). Land users who practise on the edge of the proponent's mining leases and the workers' camp could witness more frequent disrespect for Cree culture by non-Cree hunters. They could also be more likely to perceive pressure on the resources they consume. Trapline users directly affected by the project would experience more negative impacts and could be subject to greater financial pressure if they live off the traditional economy

of the territory. The Crees living closest to a vocational training centre could qualify more easily for jobs at the mine than others.

-The effectiveness of mitigation measures would be moderate. All the mitigation measures presented by the proponent to reduce impacts on well-being are presented in section 8. The Agency notes that individual perceptions and the success of many of the proponent's planned measures could influence the likelihood of impacts occurring. Many Cree Nation members doubt the effectiveness of mitigation measures that promote positive impacts such as access to training and jobs.

#### Consideration of Mitigation Measures

The Agency notes that various socio-economic issues raised concerns among the members of the Cree Nations consulted. The Agency notes, however, that among all the issues mentioned above during the consultations, the potential pressure of workers on the wildlife resources available to the Crees remains the one most frequently mentioned by members of all the Nations. Concerns regarding the sometimes difficult coexistence on the territory due to a lack of knowledge of Cree culture, sometimes resulting in a lack of respect for Cree hunters, also caught the Agency's attention.

The Agency took these concerns into account and the Committee questioned the proponent in order to establish measures that could significantly dissuade its employees from hunting and fishing. In section 6.1 (Current Use of Lands and Resources for Traditional Purposes by Cree Nations), the Committee recommends a key measure that would require the proponent to include in the employment contracts of their employees and subcontractors a prohibition on hunting, fishing and trapping within the spatial boundaries of mining leases, subject to disciplinary action. The mining leases overlap several restricted portions of traplines RE01, R16 and R19. This means that if non-Cree employees were to hunt outside their employment relationship, they would potentially do so within the restricted periphery of the mining leases. The potential tensions that could arise if non-Cree hunters did not respect the Cree culture (e.g., killing a moose and only taking the plume and leaving the meat to rot) would occur mainly in these areas or along the roads.

The Agency points out that the Committee also recommends that the proponent prohibit its employees from having in their possession any hunting, fishing and trapping equipment, whether on charter flights, at the mine site or at the workers' camp. The Agency believes that this measure would limit access to these activities. The Agency also believes that the employees' long shifts and their dependence on the proponent for travel would make it unlikely that they would engage in hunting and fishing activities.

Should conflicts arise between workers and land users, the proponent would be obliged to implement a conflict resolution protocol. The Agency is also satisfied with the proponent's commitment to provide mandatory training to their employees regarding Cree culture and the regulatory framework provided for on Category III land for the use of non-Aboriginal people. The Agency believes that the dissuasive and preventive aspect of all these measures would significantly reduce fears and tensions related to the presence of workers who may hunt on the territory. The Agency recalls that the Committee concluded, in section 6.1 (Current Use of Lands and Resources for Traditional Purposes by Cree Nations), that the project would not have significant effects on Cree use.

The Agency has also ensured that concerns about sexual harassment, equal access to training and jobs are addressed through the environmental assessment. Section 6.5 (Assessment of Other Socio-economic

Effects under the Agreement) highlights the concerns heard and the measures the proponent intends to put in place. The Agency believes that the proponent has adequately documented the supervision and prevention of sexual harassment, the measures they would put in place to maximize the positive spinoffs for the Crees and the retention of Cree employees. However, it is not possible for the Agency to make these mitigation measures binding across federal jurisdiction.

The Agency considers that it is difficult to predict the success of many of the measures planned by the proponent, since many of them would also depend on the individual commitment and ethics of their workers. The perceived effectiveness of these measures by the Crees could vary from one individual to another, depending on their experience and relationship to the project. The Agency notes that the proponent suggests implementing initiatives to create closer ties between Cree and non-Cree employees. The Agency points out that at the end of the environmental assessment process, the Cree Nation Government ruled that the measures selected by the Committee were sufficient.

Finally, the Agency points out that socio-economic issues such as the legal framework for non-Indigenous hunting and fishing and the social problems generated by mining projects in general fall under provincial jurisdiction. The Agency wishes to specify that the Committee forwarded all the concerns heard on this subject to the Government of Quebec. Quebec's Ministère de l'Environnement et de la Lutte contre les changements climatiques confirmed to the Committee that these issues would be transferred to the Comité d'examen des répercussions sur l'environnement et le milieu social (COMEX) and that this would be an integral part of their assessment, which is still underway at the time of publication of this report.

#### **Economic Prosperity**

#### Description

This value refers to a favourable economic situation, abundant wealth and development opportunities that have positive effects on the Nation as a whole and on the quality of life of their members in the longer term. Various elements can be considered in this value, such as the creation of quality jobs, including for Cree women, access to training, obtaining contracts for local businesses, investment in infrastructure or any other activity that promotes the empowerment or capacity building of the Nation.

#### Analysis by Criterion

The Agency considers that the project could lead to negative interactions and positive spinoffs on the economic prosperity of the Cree Nations of Eastmain, Nemaska and Waskaganish. This analysis is based on the following criteria:

- It is difficult for the Agency to determine the precise extent of the project's positive and negative impacts on economic prosperity related to traditional activities, employment and contracting. Positive impacts could involve members of several Cree Nations. During the consultations, some members referred to traditional activities as a form of economy where nature is another extractive system. This traditional economy is valued and could be negatively affected on several small portions of several traplines. No existing Cree businesses in the area would be affected by the project.

# IMPACT ASSESSMENT AGENCY OF CANADA / CREE NATION GOVERNMENT

- -The **likelihood** of impacts would be moderate. Training, jobs and wealth are likely to be created. It would also be possible that users of the land would be negatively impacted in their traditional activities without directly receiving any benefits from the project. Beneficiaries of the *Cree Income Security Program* or members of the Cree Nations involved in the sale of furs or handicrafts could be negatively affected. However, this potential impact remains difficult to quantify.
- -Training opportunities, jobs and contracts to local businesses could be generated by the project over its 26-year duration. Cree individuals or businesses that would secure jobs or contracts would likely benefit on an ongoing basis. Increases in the standard of living for several families during the course of the project could result in long-term benefits. The acquisition of transferable skills among many Crees would have similar positive impacts. Territory users who have to relocate their traditional activities as a result of the project could see their sales of furs or handicrafts decline temporarily during a period of adjustment, although this is difficult to predict.
- Impacts on cultural integrity would be moderate. Access to project-related employment could affect traditional activities. Working hours could limit the practice, but the increase in wages could also make it possible to make remote trips to the forest and cover the costs. Cree users could also refrain from harvesting in several sectors for fear of contamination. This situation could possibly increase their dependence on imported food at high prices in Cree territory, causing economic stress.
- -Impacts related to cumulative effects on economic prosperity would be moderate. Many projects in the area would put pressure on traditional resources and Cree cultural well-being, without always allowing the Nations to take advantage of all available jobs.
- -Impacts on governance would be moderate. If training and employment opportunities are realized with several Nations, many families would see their standard of living raised. This could encourage investment in infrastructure and capacity building for the Nation in the long term. The management of trapline resources would be modified, but still possible in different locations.
- -The inequality of impact on economic prosperity would be moderate. People who are heavily dependent on traditional resources and whose harvesting capacity would be diminished as a result of the mine's operations would be more significantly affected. Cree women may find it more difficult to access jobs because of family obligations. Since jobs in the mining sector are traditionally held by men, this reality could increase wage inequalities between Cree men and women and put women in a more vulnerable position. The Cree Nations located farthest from vocational training centres, such as the one in Waswanipi, may have less access to training to take advantage of the jobs.
- -The effectiveness of mitigation measures on economic prosperity would be moderate. Many members of the Nations could remain concerned about their lack of preparation for mining jobs or about obstacles to access to these jobs, despite the measures put in place by the proponent. All of the mitigation measures presented by the proponent to minimize negative impacts and maximize positive impacts on economic prosperity are presented in Section 8.

#### Consideration of Mitigation Measures

The Agency considers that the mitigation measures proposed by the proponent to promote training and access to jobs, particularly for Cree women, are relevant. The Agency emphasizes that the proponent plans

to give priority to hiring Cree workers and intends to actively promote the jobs to be filled among Cree women. The Agency recognizes that several of the proponent's measures in terms of training depend on education players outside the project. The Agency is aware that the proponent wishes to wait until it has obtained all authorizations before proceeding any further, which may create concerns among members of the Cree Nations.

The Agency points out that an impact and benefits agreement, the Pihkuutaau Agreement, has been reached in connection with the project. It provides for close collaboration with the Cree Nation of Eastmain and the Grand Council of the Crees/Cree Nation Government regarding training, employment and business opportunities. The Agency is reassured by the existence of this agreement and by the long-term relationship that should be established between the Cree Nation Government, the Cree Nation of Eastmain and the proponent. The Agency considers that this Agreement should enable the Cree Nation Government and the Cree Nation of Eastmain to play an active role in protecting the economic interests of their members. The Agency points out that, at the end of the environmental assessment process, the Cree Nation Government stated that they were satisfied with the adequacy of the mitigation measures proposed by the proponent with respect to the Cree value of economic prosperity.

The Committee concluded in section 6.1 (Current Use of Lands and Resources for Traditional Purposes by Cree Nations) that effects of moderate intensity could be felt by users of the territory. These effects would be insignificant due to several mitigation measures to ensure the continuation of traditional activities. The Agency considers that the traditional economy of the territory would still be possible in the traplines affected by the project, after a period of adaptation.

### Cree Hunting, Trapping and Fishing

#### Description

This value refers to the quality of experience on the territory and the availability and access to resources in sufficient quality and quantity for Cree personal and community use. This value also refers to the ability of the Cree land user to rely on the territory for food security. The current capacity of land users to adapt to environmental changes related to the project is included. The resilience of land users must be assessed taking into account the effects of past projects on the territory. This value is considered from two angles:

- 1. Subsistence hunting, trapping and fishing by Cree families;
- 2. Seasonal goose and moose hunting, summer fishing and ice fishing by members of the Cree Nations.

#### Analysis by Criterion

The Agency considers that the project could lead to negative interactions with Cree hunting, trapping and fishing in the Cree Nations of Eastmain, Nemaska, Waskaganish and Waswanipi. This analysis is based on the following criteria:

-The extent of the repercussions would be small, since the project would affect the use of several portions of traplines that are used by the tallymen and by members of the Cree Nations during the annual hunts.

- -The likelihood of an impact on this Cree value would be high. The mining infrastructure would certainly lead to the loss and relocation of a camp of the tallyman RE01. They would also result in the loss of an area valued for moose hunting by Cree users. The project and its nuisances would lead to a certain avoidance of wildlife on the periphery of the mine. The increase in road traffic would accentuate wildlife avoidance and the disturbance of Cree camps located along the roads. The mine's security perimeter would certainly result in the loss of access to certain beaver trapping sites for the RE01 tallyman. The perimeter would also result in the loss of a goose-hunting site around Hydro-Québec's LE-20 dike for members of the Cree Nations. It is highly likely that the project would result in the avoidance of certain restricted portions of the traplines for fear of resource contamination, although this is difficult to predict accurately. The project would result in the loss of two lakes that have already been used for fishing. The tallymen and members of the Cree Nations using traplines RE01, R16 and R19 would probably have to adapt certain hunting, trapping and fishing practices to the project.
- The duration of the impacts would correspond to the life of the mine, i.e., more than 20 years, which would be a long period. Impacts related to transportation activities (sensory disturbances at camps, less safe access to parking for trapping) would be intermittent over the life of the mine, but would cease with decommissioning. Those related to mining activities would be felt continuously and reversible. Avoidance of the mine site and its periphery by users may continue after remediation for fear of contamination. The loss of fish habitat and certain bodies of water would be irreversible in the sector, but would be mitigated by compensation for fish habitat. The repercussions on Cree hunting, trapping and fishing could be felt more frequently by tallymen who are present more often and for longer stays in the territory. These repercussions would be felt less regularly by the members of the Cree Nations, who generally concentrate their activities during periods of valued annual harvesting (goose hunting in the spring, fishing in the summer and winter, and moose hunting in the fall).
- -The impact on cultural integrity would be moderate. The project could result in various losses, alterations or potential modifications to the hunting, fishing and trapping activities of certain Cree users of the traplines of the four Cree Nations affected by the project, which could harm the cultural integrity of certain people. The intensity of these disturbances would be higher for tallyman RE01. Family gatherings and the tranquility of certain camps could be disrupted from time to time by the project. The loss of possible practice sites due to a perception of contamination, particularly in relation to the mining effluent that would be discharged on traplines RE01 (Eastmain) and R10 (Waskaganish), could also affect cultural integrity.
- The repercussions related to cumulative effects on Cree hunting, trapping and fishing would be moderate. Other major development projects, such as the Eastmain-1 reservoir, would have already modified the practice sites and hunting, trapping and fishing habits of the tallymen and members of the Cree Nations on traplines RE01, R16 and R19. These same trapline users could suffer cumulative impacts as a result of the Rose Project. Water bodies in the region are already contaminated by mercury from the Eastmain Reservoir. Cumulative impacts could result from a reduction in the fish available for fishing and a reduction in the quality of the experience on the territory due to sensory disturbances and the perception of contamination, particularly of water and fish.
- -The impact on governance would be moderate. The tallyman of trapline RE01 who would see one of his camps displaced because of the project would change his resource management habits. However, he confirmed to the Committee that relocating the camp would allow for similar resource use in another location he had chosen.

- -The inequality of impact would be moderate. Cree users of trapline RE01 could experience more repercussions on their hunting and trapping activities. They would also experience more repercussions on their fishing activities given the expected loss of fish habitat, mainly on this trapline. The proximity of the Rose Project to the village of the Cree Nation of Nemaska (38 kilometres) would potentially generate more repercussions on the annual hunting activities of the members of this Nation. The resilience and adaptability of the users of traplines RE01, R16 and R19, already affected by other development projects, would again be called upon. The transmission of Cree knowledge from one generation to the next, for certain specific hunting, trapping and fishing sites, could be interrupted for a moderate length of time because of the project.
- The effectiveness of mitigation measures would be moderate. All mitigation measures presented by the proponent to reduce impacts on Cree hunting, fishing and trapping are presented in section 8. Despite the mitigation measures put in place, some impacts are irreversible (loss of territory and two lakes due to mining infrastructure) and residual concerns regarding possible or perceived contamination of the mine site, its periphery and several water bodies affected by the mine would remain. These concerns would have repercussions on the hunting, trapping and fishing activities of the tallymen and members of the Cree Nations because of the resulting avoidance of the territory. Concerns could also remain with respect to the experience of the territory.

#### Consideration of Mitigation Measures

The Agency considers that concerns about Cree hunting, trapping and fishing were raised on numerous occasions during the consultations. The Agency believes that these repercussions could be felt with greater intensity by the three tallymen of traplines RE01 (Eastmain), R16 and R19 (Nemaska) and their families. However, the Agency believes that the mitigation measures that would be implemented by the proponent (e.g., mine water treatment, dust management measures) would limit the geographic extent of the impacts and reduce the degree of severity at the scale of these Nations.

The Agency is aware that the annual goose and moose hunts, as well as fishing activities, are activities accessible to all members of the Cree Nations, since they are carried out without the authorization of the tallymen. The Agency is sensitive to the fact that these annual harvests are highly valued and are facilitated by the community holidays set by each of the Cree Nations, which include a school holiday allowing families to stay in the territory. The Agency recognizes that it is difficult to estimate the exact number of Cree Nation members who could be affected by the project during these annual harvests.

The Agency points out that the Committee worked with the proponent to establish mitigation measures to reduce the potential impacts on the goose and moose hunting experience of Cree Nation members. The Agency believes that the significant reduction in the frequency of blasting and the number of trucks on the road during these two periods would reduce the severity of the project's repercussions on the hunting of members taking place on these traplines. This measure would reduce the overall disturbance to Cree users, wildlife and geese frequenting the area. The Agency also believes that this measure could reduce the cumulative impact on the territory's experience of sensory disturbance at camps located along the road. The Agency intends to present this new measure to the members of the Cree Nations during future consultations. The Agency recalls that the Committee recommends a monitoring program dealing specifically with the effects of the project on these annual hunting periods that includes the participation of tallymen RE01, R16

and R19. The Agency believes that the participation of tallymen RE01, R16 and R19 in the project's various mitigation measures could increase their monitoring roles and enhance their knowledge.

The Agency points out that the Committee recommended a measure surrounding intensive beaver trapping on lot RE01 before the project, in order to respond to the concerns of the tallyman. The Agency recalls that they sought to adequately document the effects of the project on small mammal trapping by requesting an expert opinion from Quebec's Ministère de la Forêt, de la Faune et des Parcs (MFFP), in the absence of federal expertise on these species. The Committee also sought the opinion of Cree Nation Government biologists for this purpose. By combining these two opinions, the Committee concluded that the planned mitigation measures were sufficient and that the project should not cause significant effects on Cree Nation trapping activities.

The Agency anticipates repercussions on fishing, which would be high on a limited portion of trapline RE01. The Agency points out that the proponent will have to compensate for the loss of fish habitat under the *Fisheries Act*. The Agency emphasizes that the proponent would have the obligation to consult the Crees as well as Fisheries and Oceans Canada in the selection of projects for fish compensation as recommended in section 5.1 (Fish and Fish Habitat). Discussions would continue during the regulatory authorizations if the project goes ahead. The Agency recognizes that users directly affected by the loss of fish habitat (RE01-Eastmain) would not directly perceive the positive effects of this compensation on their traplines. For technical reasons, this compensation would have to take place outside the project area. However, the Agency believes that the substantial compensation planned, carried out in consultation with the Crees, would reduce the severity of the project's impact on fishing throughout the Cree Nation of Eastmain.

The Agency points out that, at the end of the environmental assessment process, the Cree Nation Government was satisfied with the adequacy of the mitigation measures identified by the Committee with respect to the Cree value of hunting, trapping and fishing. The Agency points out that the Impact and Benefits Agreement (Pihkuutaau) provides for the establishment of a Monitoring Committee for the mine including the participation of the Cree Nation Government and the tallyman RE01. The creation of an Environment subcommittee from this follow-up committee should allow for a rigorous monitoring of the impacts on Cree hunting, trapping and fishing and communication with the users of the territory, when required.

The Agency recognizes that the project could modify Cree hunting, trapping and fishing, but believes that users could adapt to these changes in order to maintain their harvests, once the relevant mitigation measures are put in place. The Agency reiterates that the Committee concluded, in section 6.1 (Current Use of Lands and Resources for Traditional Purposes by Cree Nations), that the project would not cause significant effects on the use of lands and resources for traditional purposes of the Cree Nations. Furthermore, in section 7.3 (Cumulative Environmental Effects), the Agency recalls that the Committee concluded that the project would not cause significant cumulative effects on the use of lands and resources for traditional purposes of the Cree Nations.

#### Picking of Plants and Berries

#### Description

This value refers to the quality of the experience on the territory and access to resources in sufficient quantity and quality by members of the Cree Nations during their medicinal plant and berry picking activities.

#### Analysis by Criterion

The Agency considers that the project could lead to negative interactions on the harvesting of plants and berries from the Cree Nations of Eastmain, Nemaska, Waskaganish and Waswanipi. This analysis is based on the following criteria:

- -The geographical extent of possible plant contamination would correspond to several portions of traplines and would be low. Plant contamination by dust could occur around the mine site on trapline RE01. The proponent's transportation activities could contaminate plants through minor spills (soil and water contamination) or the emanation of dust that would settle on plants along the roads used by the proponent. Even in the absence of actual contamination, it would be possible for Cree users to avoid the mine site (after its closure) and the area around the mine site (during the mine's entire life) for fear of plant contamination and health risks.
- Dust generated by the project is likely to affect the quality of plants directly along the roadsides and the mine site. It would be likely that users would avoid harvesting plants on or around the mine site during the operation of the mine and perhaps even after site recovery. Mining infrastructure would result in the loss of areas available for harvesting. It is difficult to predict whether roadside pickers would change or cease their activities altogether due to increased road traffic. The impact could also vary from one family to another. The likelihood of impacts is therefore high.
- Alteration of plant quality by dust or soil contamination would be possible over the **duration** of the mine (more than 20 years), which is a high probability. Impacts related to transportation activities (dust, less safe access to parking for pick-up) would be intermittent over the life of the mine, but would cease with decommissioning. Dust emissions and potential soil contamination of the mine site would cease completely upon decommissioning. Avoidance of the mine site and its periphery by pickers could continue even after recovery for fear of contamination.
- The impact on cultural integrity would be moderate. The project could impede access to certain gathering sites on the edge of the mine site, decrease the quality of plants in the periphery due to dust, or decrease the quality of the gathering experience in certain areas due to sensory disturbances related to transportation. Berry and medicinal plant picking are culturally important activities for the Cree Nations. The loss of possible practice sites due to a perception of contamination could also affect cultural integrity.
- The repercussions related to the cumulative effects of the project on plant and berry harvesting would be moderate. Other projects active in the region would have resulted in the loss of land areas available for harvesting. The Eastmain-1 reservoir and the resulting mercury contamination of fish would have already restricted access to certain traditional foods in the area. The project would contribute to an increase in road traffic in the area, which is already significant for the Crees.

- -The impact on governance would be moderate. Land users might be forced to modify their plant and berry harvesting sites on the RE01 site, but the continuation of satisfactory harvesting activities in other locations would be possible.
- The inequality of impact on berry picking would be moderate. Berry-picking is an opportunity to practise a cultural activity for many Crees who, due to physical, temporal or financial constraints, cannot spend time in remote forests. It would be a cultural activity considered accessible to all. It is easily practised along roadsides and woodlands and allows families to pass on knowledge in addition to fostering social cohesion. Members of the Cree Nations who are unable to spend time in remote forests, as well as young people, could experience greater repercussions if their favourite gathering sites are altered by dust from the mine or from transportation activities.
- -The effectiveness of mitigation measures on harvesting would be moderate. All of the mitigation measures presented by the proponent to reduce impacts on harvesting are presented in Section 8. Concerns related to plant contamination would likely remain despite these measures.

#### Consideration of Mitigation Measures

The Agency believes that the proponent proposes several relevant mitigation measures that would reduce the effects of the mine on plant quality. Measures to manage dust generated both on the mine site and by transport trucks, measures to prevent soil contamination, and environmental monitoring measures considered effective are planned. The Agency stresses that consultation with land users on the mine recovery plan and on the appropriate revegetation to be carried out in this context would help to foster confidence after decommissioning. The Agency notes that, although the risk of contamination in general was a major concern during the consultations, very few concerns regarding harvesting activities were shared with the Committee. The Agency acknowledges that the project could disturb roadside users in many ways, but believes that users could adapt to these changes to maintain their harvesting by making slight changes to their habits. The Agency points out that at the end of the environmental assessment process, the Cree Nation Government was satisfied with the adequacy of the mitigation measures identified by the Committee with respect to the harvesting of plants and berries.

The Agency recognizes that the nature of the project would inevitably result in dust and various sensory disturbances. The Agency reiterates that the Committee concluded that the mitigation and follow-up measures proposed by the proponent with respect to human health would make it possible to limit the risks of contamination, particularly with respect to dust (section 6.2 Cree Health).

### Physical and Cultural Heritage

#### Description

This value refers to access to places, landscapes, objects or archaeological sites of cultural significance that are deeply connected to the relationship that a Cree Nation has with spirituality, traditions, customs or history.

#### Analysis by Criterion

The Agency considers that the project could lead to negative interactions with the physical and cultural heritage of the Cree Nations of Eastmain, Nemaska and Waskaganish. This analysis is based on the following criteria:

- The geographic extent would be small in terms of repercussions on archaeological sites, since these could occur mainly in the six zones of archaeological potential that would be inventoried by the proponent prior to the work. The zones to be inventoried would be within a limited portion of a single trapline (RE01). However, it would be difficult for the Agency to circumscribe the spatial boundaries of the impacts on cultural landscapes, given the holistic nature of this component and considering the many areas valued for traditional activities on the territory. The landscape directly affected by the presence of the mine would be found on a limited portion of the RE01 site. No burial or birthplaces would be affected by the project.
- -The **probability** of repercussions would be moderate. It would be unlikely that the project would result in the discovery of artifacts. The project would have repercussions on the quality of the natural landscape visible to the Cree Nations of Eastmain and Nemaska by causing the alteration or destruction of certain areas valued for traditional activities.
- -The duration would be long since the mine would affect the surrounding natural landscape continuously for more than 20 years. The recovery of the mine would not allow a return to the original landscape, although traditional activities could eventually be carried out there again. If artifacts or cultural sites are discovered or damaged, they would be permanently damaged. Cree knowledge related to certain natural landscapes and their traditional use, as well as that related to cultural artifacts or sites could be permanently lost to future generations.
- Impacts on cultural integrity would be moderate for the Cree Nations of Eastmain and Nemaska and would be low for Waskaganish. The loss of natural landscapes valued for traditional purposes could alter the link with culture for future generations of trapline users. Mining activities could disrupt Cree stays or certain camps and alter the ability of users to recharge their batteries in the wilderness. Permanent modifications to the natural landscape and the introduction of a more industrial aspect could contribute to the erosion of the sense of cultural belonging. The discovery of cultural artifacts or sites could lead to a range of positive, negative or mixed repercussions related to culture (in the case of the discovery of burial sites, for example).
- -The repercussions related to cumulative effects on physical and cultural heritage would be moderate for trapline RE01 of the Cree Nation of Eastmain and traplines R16 and R19 of the Cree Nation of Nemaska and low for the Cree Nation of Waskaganish. The project would have repercussions on traplines RE01, R16 and R19, which would have already undergone numerous changes related to recent development projects in the same region. The Rose Project would be part of this framework and would result in an additional and permanent loss of natural landscapes and valued areas. The physical and cultural heritage of the Cree Nation of Nemaska, already altered by industrial development in the area, could be further altered.
- -The project would have a moderate impact on Cree governance, considering that it would change the places and landscapes in which resources are managed by tallymen and their families.

- -The inequality of the impacts would be moderate. Some families could experience greater negative impacts on the quality of the landscapes around their camps and practise sites than others. The users most affected by the project indicated that they would move their camps and activities to locations that would allow them to maintain their practice satisfactorily. This would lead to a moderate level of impact inequality.
- -The **effectiveness of mitigation measures** on physical and cultural heritage would be moderate. All mitigation measures presented by the proponent to reduce impacts on physical and cultural heritage are presented in Section 8. Concerns may remain regarding the future recovery of the site and its appearance.

#### Consideration of Mitigation Measures

The Agency is satisfied with the mitigation measures, primarily because several measures are intended to reduce the likelihood that an artifact or cultural site will be discovered or damaged as a result of the project. The recommended measures provide for a preponderant participation of the Cree Nations in the archaeological work. In fact, it is planned that Cree users of the territory and other Cree cultural organizations be invited to participate in the archaeological work as well as in the management of the artifacts, which would make it possible to recognize the value of their knowledge and governance, if applicable. The Agency is confident that the measures surrounding archaeology would allow for the respect of Cree culture in the event of a discovery. The Agency recognizes that certain repercussions would be inevitable, such as the permanent loss of certain cultural landscapes and the knowledge associated with them. The Agency believes that the participation of land users in the design of the mine recovery plan would promote a satisfactory future visual appearance of the site. The Agency notes that, at the end of the environmental assessment process, the Cree Nation Government stated that it was satisfied with the adequacy of the mitigation measures identified by the Committee with respect to the physical and cultural heritage. The Agency notes that few concerns specifically related to archaeology and landscapes were shared with the Committee during the consultations.

In section 6.3 of the report (Physical and Cultural Heritage), the Committee concludes that the project would not cause significant adverse residual environmental effects on archaeological heritage.

#### Rivers, Wetlands and Vegetation

#### Description

This value refers to the ecological value and services provided by water bodies, streams, wetlands and vegetation to maintain quality habitats for species of interest, particularly fish, beavers, geese, partridges, bears, caribou, muskrats and moose. It also refers to the recognition of the various uses of water bodies and wetland components for cultural purposes (i.e., waterways, winter food storage sites, etc.).

#### Analysis by Criterion

The Agency considers that the project could lead to negative interactions with the watercourses, wetlands and vegetation of the Cree Nations of Eastmain, Nemaska and Waskaganish. This analysis is based on the following criteria:

- -The extent of impacts on this value would be small. The project would result in the loss and direct disturbance of 173.55 hectares of wetlands entirely located on a restricted portion of trapline RE01 of the Cree Nation of Eastmain. The loss of navigability of five bodies of water currently navigable by boat would also be entirely located on a restricted portion of trapline RE01. The final mining effluent would be discharged into trapline RE01 and would complete its dispersion in the eastern end of trapline R10 of the Waskaganish Cree Nation. Deforestation would also be required, but restricted to a portion of trapline RE01.
- -The **likelihood** of impacts from the project would be high. The loss of wetlands with ecological functions for species of interest would be certain. Similarly, the loss of navigability of five bodies of water would be unavoidable, since changes in water levels are inherent to the design of the project. The probability of a major accident or malfunction occurring in the management of water quality in the final mine effluent would be low. Deforestation would be unavoidable. It would be unlikely that invasive alien plant species would spread as a result of the project.
- -The **duration** of the impact would be long. The duration of impacts on wetlands would be high, since they would be irreversible and of continuous frequency, over more than 20 years. The duration of these impacts on the ecological functions of wetlands on migratory birds could vary. The ecological functions of the wetlands destroyed (173.55 hectares) by the project would be considered lost. For the wetlands directly disturbed by the project (34.11 hectares), some of their functions could be conserved, depending on the type of wetland, its location and the nature or intensity of the disturbance. The duration of the impact on the loss of navigability of watercourses would be high and of continuous frequency, over more than 20 years. The reversibility of the repercussions on Cree navigation would be partial. Some waterways could become navigable again (lakes 15 and 18) and three others would be lost in their current form despite site recovery (lakes 1, 2 and waterway B). Changes in water levels would result in the irreversible loss of fish habitats due to the areas destroyed or modified during the life of the project. The final mining effluent would be dispersed continuously throughout the entire operational phase of the project, approximately 20 years. The potential impacts of the mine effluent would cease once the mine is decommissioned and recovered. Vegetation loss associated with the mining infrastructure footprint would be continuous for more than 20 years and partially reversible upon mine recovery.
- -The impact on cultural integrity would be moderate. The loss of wetlands could affect the harvesting of certain species of interest on the RE01 site. The loss of navigability of some water bodies could reduce access to certain valued areas for the harvesting of species of interest and the connectivity of travel areas in the RE01 site. Concerns related to water quality were also one of the biggest issues for the Cree Nations consulted, particularly because of the history of the sector. The fear of contamination related to mining effluent could lead to the avoidance of certain parts of lots RE01 and R10. If habitat losses or changes in navigation were to modify access to wildlife, repercussions on cultural practices could arise.
- -Impacts related to cumulative effects would be moderate. The Eastmain-1 reservoir, adjacent to the project, would already have caused significant losses of wetlands, navigable waterways and wooded land surfaces. However, wetlands, watercourses and wooded areas would remain very abundant in the sector and in the Cree traplines directly affected by the project.
- -The impact on governance would be moderate. The loss of habitats (wetlands and vegetation) for species of interest and the loss of navigability of several watercourses would modify the state of resources in a portion of the RE01 site. The loss of navigability of watercourses would temporarily or permanently reduce

access to certain resources managed by the tallyman. Land use would be modified, but would still be possible at other locations in the trapline.

- The inequality of impacts would be low. The impacts would be higher for the tallyman RE01 and his family.
- The effectiveness of mitigation measures on watercourses, wetlands and vegetation would be moderate. All the mitigation measures presented by the proponent to reduce impacts on watercourses, wetlands and vegetation are presented in section 8. The Cree Nations consulted attach great importance to the habitats constituted by aquatic environments, waterways, wooded areas and wetlands for fish, beavers, geese, partridges, bears, caribou, muskrats and moose. The history of the sector, with respect to hydroelectric developments on Cree territory and subsequent ecological upheavals, could serve as a reference for many members of the Cree Nations. Significant fears could remain despite the mitigation measures identified. Some impacts would be partly unavoidable or impossible to mitigate due to the nature of the project.

#### Consideration of Mitigation Measures

The Agency recognizes that issues related to watercourses, wetlands and vegetation are sensitive, mainly because of the importance of water bodies and watercourses in Cree culture and the sector's development history, which has left its mark on the collective memory of land users. The Agency recognizes that concerns in this regard were omnipresent during the environmental assessment and shared by members of all the Cree Nations consulted.

The Agency believes that many of these impacts are inherent to the nature and design of the project and that some of these impacts would remain impossible to accommodate. The Agency recognizes that the loss of navigability of five water bodies on the RE01 site would be impossible to mitigate. However, the Agency considers that traplines RE01 and R10 are characterized by a significant abundance of wetlands, water bodies, watercourses and wooded areas. The Agency is also reassured by the fact that these repercussions would be experienced mainly by a few families, mainly the one on trapline RE01, who confirmed that they would be able to relocate their activities without any problems. The Agency understands that these users would be able to continue their boating activities at the location chosen for the relocation of the camp.

Together with the Committee, the Agency determined compensation measures for the loss of wetlands in which the Cree Nation Government and the tallymen would participate. The Agency notes that the choice of compensation projects for the deterioration, destruction and disturbance of fish habitat would be made in consultation with Cree stakeholders. The Agency remains confident that these measures would make it possible to compensate for the impacts on water bodies, watercourses and wetlands that provide habitats for species of interest at the Eastmain and Waskaganish Cree Nation level.

#### Wetlands

The Agency recognizes that wetlands located on public lands in the domain of the Province of Quebec are under provincial jurisdiction. The compensation plan for the loss of wetlands must be approved by the Government of Quebec. The Agency has thus assessed, more specifically, the effects of the project on the habitat functions of wetlands for migratory birds such as geese in section 5.2 (Wetlands). The Agency was unable to assess the effects of the loss of wetlands on the habitats of species under provincial jurisdiction

such as beavers, partridges, bears, caribou, muskrats and moose. However, the Agency recalls that it sought the opinions of experts from the Ministère des Forêts, de la Faune et des Parcs and biologists from the Cree Nation Government regarding the effects of the project on small game and caribou. These opinions allowed the Committee to conclude that the project would not cause significant negative residual effects on the availability of these resources for current land use. Environment and Climate Change Canada (ECCC) also indicated to the Committee that the project would not be carried out in an area where the loss or degradation of wetlands would have reached critical proportions. The Agency notes that ECCC indicated that it was of the view that the implementation of compensatory measures would meet the objectives of the *Federal Policy on Wetland Conservation* and compensate for loss of function, including loss of habitat for migratory birds and for species at risk.

The Agency points out that according to estimates, the new wetlands created by the proponent's compensation project could reach a certain balance after 5 years. Those that have been disturbed within a 100-metre radius of the mine site's infrastructures could, for their part, return to natural conditions within 5 to 15 years after the closure of the project.

The Agency recalls that the Committee concluded, in section 5.2 (Wetlands), that the project would not cause adverse effects that are likely to be significant because of the planned mitigation measures. The Agency points out that the Committee recommends a key measure that would require the proponent to develop and implement a compensation plan for the loss of wetlands related to the project in cooperation with the Cree Nation Government and the competent authorities. This compensation plan should be designed in collaboration with the Cree Nations affected and the tallymen, which would make it possible to enhance their knowledge of the territory. At least two monitoring programs are also recommended by the Committee. A first monitoring program would focus on the wetlands on and near the mine site in order to document the effects of the project on plant communities and the maintenance of ecological functions. A second monitoring program would focus on the project's compensation for the loss of wetlands.

#### Watercourses and Fish Habitat

The Agency reiterates that the Committee concluded in section 5.1 (Fish and Fish Habitat) that the project is not likely to cause significant adverse effects on fish and fish habitat. The Agency recalls that Fisheries and Oceans Canada believes that compensatory activities could offset the loss of habitat.

The Committee concluded that they consider the water quality management measures proposed by the proponent to be adequate (sections 5.1 Fish and Fish Habitat and 6.2 Cree Health). They believe that these measures should make it possible to maintain the quality of water resulting from the mine's processes.

The Agency notes that at the end of the environmental assessment process, the Cree Nation Government was satisfied with the adequacy of the mitigation measures identified by the Committee with respect to water bodies, wetlands and vegetation.

#### Vegetation

The Agency, and the Committee, recommended several relevant mitigation measures to reduce the risks of introduction and spread of invasive plant species. The Agency is also confident that the participation of

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tallyman RE01 in the mine recovery plan would enable the proponent and the competent authorities to recommend that the site be revegetated in such a way as to favour species of interest to the Crees.

#### **Road Safety**

#### Description

This value refers to the possibility of travelling on roads free of traffic congestion. Access from the road to the various hunting camps is also taken into account. It also includes the feeling of safety of road users and the risk of road accidents and potential spills from the road into the environment.

#### Analysis by Criterion

The Agency considers that the project could lead to negative interactions with road safety in the Cree Nations of Eastmain, Nemaska, Waskaganish and Waswanipi. This conclusion is based on the following criteria:

- -The extent of the repercussions would be small, considering that even if the increase in road traffic would affect several roads crossing several traplines, it would affect only a limited portion of each of these traplines.
- -The increase in road traffic associated with the project would be unavoidable, leading to a high **likelihood** of potential impacts on road safety. More frequent collisions with animals or car accidents would be likely. The likelihood that road congestion would temporarily impede access to camps or hunting grounds would be low, but real. The same applies to the likelihood of a potential spill from the road into the environment.
- -The duration of the impact on road safety would be moderate, as transportation activities would be expected over the life of the mine, which is more than 20 years. Trucks would pass intermittently and convoys would be spread throughout the day and week. These impacts are completely reversible: once mining operations are completed, project-related road traffic would cease.
- The impact on cultural integrity would be moderate. A reduced sense of security on the road could change the travel, harvesting and gathering habits of some families. Occasional road congestion could affect the quietness of some camps located near the roads during the annual moose and goose hunting season.
- -The impacts related to the cumulative effects of the project on road safety would be high. Several other active or planned projects in the region could increase current road traffic, which already seems problematic for the Cree Nation members consulted. The maintenance of the unpaved Nemiscau-Eastmain-1 and Route du Nord roads already raises concerns about road safety.
- Since road safety is under provincial jurisdiction and road maintenance is the responsibility of the Société
  de Développement de la Baie-James, the Agency cannot apply the governance criterion to road safety
  impacts.
- -The inequality of the impact on road safety would be slight. It could be slightly greater for users who tend to carry out their activities on the roadside.

-The **effectiveness of mitigation measures** on road safety would be moderate. All of the mitigation measures presented by the proponent to reduce impacts on road safety are presented in Section 8. Despite these measures, road safety concerns would likely remain among the Cree Nations.

#### Consideration of Mitigation Measures

The Agency is sensitive to the fact that road safety concerns were pervasive throughout the environmental assessment, among all the Cree Nations consulted. The Agency notes that the issue of road safety affects the daily life of the Crees, who continue to travel very frequently in the territory. The Agency also recognizes that it is easier for users of the territory to carry out their activities along the roadside and that the increase in traffic could reduce the sense of safety of drivers and pedestrians.

The Agency believes that the mitigation measures under the proponent's control would reduce the risks to road safety by reducing the risk of collisions with wildlife and by ensuring that truck drivers respect the speed limit and are familiar with Cree land use and critical periods in this regard. The Agency considers that reducing the number of project-related truck crossings per week during goose and moose hunting from 308 to 100 should reduce the risk of road accidents and ensure smooth travel. The Agency notes that the proponent has undertaken to monitor users' sense of safety on the Nemiscau-Eastmain-1 road.

In section 7.1 (Effects of Accidents and Malfunctions), the Committee concluded that the risks of accidents and malfunctions related to spills on the road would be adequately minimized by the preventive measures taken in this regard. In Section 6.1 (Current Use of Lands and Resources for Traditional Purposes by Cree Nations), the Committee recommended a follow-up program on the effects of increased road traffic on access to and experience of traplines RE01, R16 and R19 during the annual goose and moose hunts. This program would enable the Agency, the Cree Nation Government and the proponent to monitor the potential impacts on this Cree value and make changes if necessary.

The Agency is also taking into consideration the signing of the Grande Alliance, an important tripartite agreement providing for the development of regional transportation infrastructure on the James Bay territory, to which the Governments of Quebec and Canada are parties. The Grande Alliance includes the construction of railways that could reduce the heavy road traffic generated by development projects, thereby reducing road safety risks. However, due to the temporal uncertainty as to the completion of the construction of the railways, the Agency is unable to state that the planned infrastructure would reduce the overall road safety impact of the Rose Project. However, the Agency considers it highly likely that this major infrastructure plan will address the concerns heard in the medium term and in a sustainable manner. Finally, the Agency recalls that road safety is a provincial jurisdiction and wishes to specify that the Committee has forwarded all the concerns heard on this subject to the Government of Quebec. Quebec's Ministère de l'Environnement et de la Lutte contre les changements climatiques confirmed to the Committee that these issues would be transferred to the Comité d'examen des répercussions sur l'environnement et le milieu social (COMEX) and that they would form an integral part of their assessment.



#### Complete methodology for Cree values analysis

#### Cree Nations – Impacts to rights methodology grid

This section provides the draft criteria used in preparing a preliminary assessment of the severity of potential impacts to the exercise of Indigenous rights; the criteria and definitions are intended to be flexible and adaptable on a case-by-case basis through dialogue with the impacted Cree communities. For example, aspects of the criteria "impact inequity", such as the intergenerational transfer of knowledge, may be captured through "cultural integrity". The Committee had sought feedback on the appropriateness of the criteria from each of the Cree communities (except Waswanipi<sup>53</sup>) in the context of the proposed Rose Lithium-Tantalum Project. This methodological approach recognizes that impacts to rights do not only happen because of biophysical effects, but also social, economic, heritage, and health-based effects, as well as direct impacts to rights from the project. For each right, the assessment considers project effects that could cause a change to the practice of a right (e.g., project-induced changes to habitat of a hunted species), impacts to the activity of exercising a right (e.g., project-induced changes on access to preferred hunting or fishing sites), and project-induced effects to other traditional or cultural uses of the land such as destruction or degradation of cultural sites, or noise and visual disturbances. The perception of impacts to rights are also considered within this methodology, as perception may interfere with the exercise of rights. The outcome of this assessment methodology and application of its criteria as defined in this document are impact statements that describe the level of severity of potential impacts. Additionally, the severity of impact should be considered post-mitigation and post-accommodation.

#### Proposed approach

In order to assess the impacts of mining projects on Cree Nations' rights under the JBNQ Agreement, the Committee identified eight general values to guide the process. These values may be changed or adapted to each Cree community. The assessment process starts with the selection of adequate pathway(s) (Resources-Access-Experience) for each value and the choice of the associated relevant criterion to assess each value.

#### **Table 21: Definition of the selected Cree values**

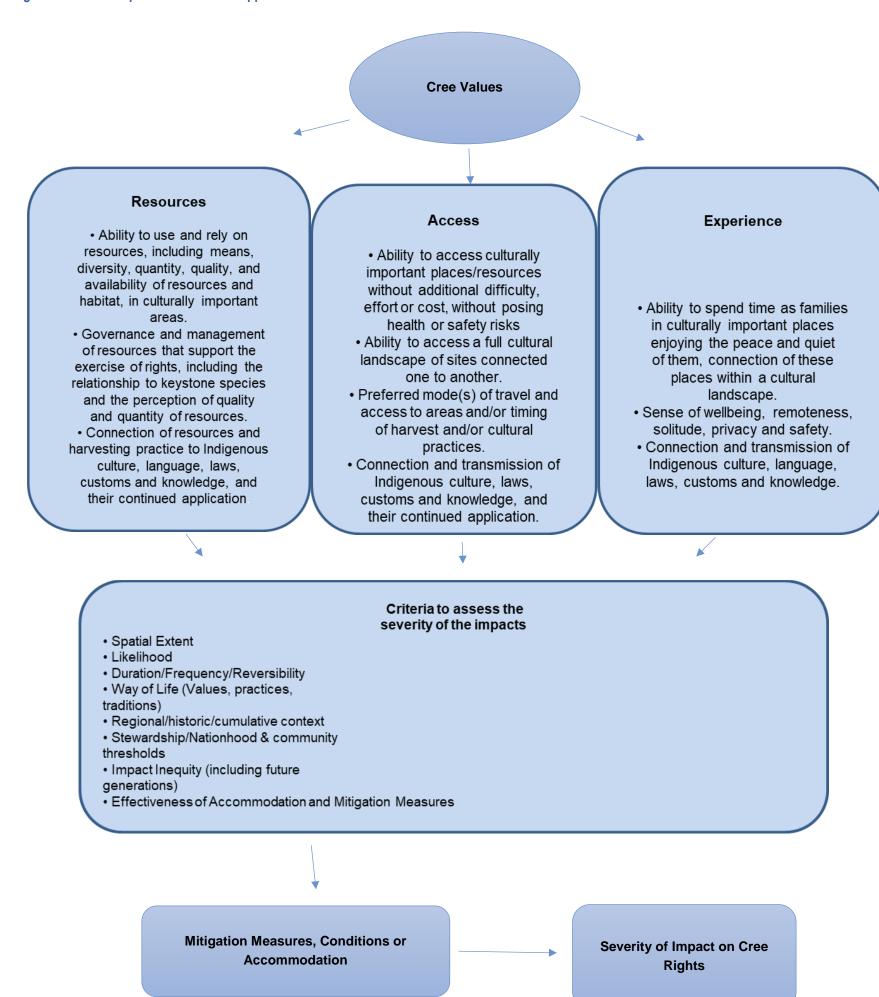
No	Cree Values	Identified	Associated Relevant Criterion
		Pathways	
1	Health This value refers to Crees' access to quality air, water and traditional food whose contaminant levels do not exceed established thresholds. The perception that Cree communities may have that the air, water or traditional food is contaminated must also be taken into consideration in the health assessment.	Resources- Access- Experience	Extent, likelihood, duration/frequency/reversibility, cultural integrity, regional/historic/cumulative effects, stewardship/nationhood, impact inequity and the effectiveness of accommodation and mitigation measures
2	Community Well-being  This value refers to the social cohesion and quality of life that exists within a Cree community and on the land. It also refers to the socio-economic conditions of the different subgroups of a community and the interrelationship between these subgroups. The connection with culture, identity, the land and the possibility of transmitting Cree knowledge to future generations is also part of this. It also refers to the possibility to live in a safe space free of external disturbances that could affect cultural integrity and mental health (notably noise, vibrations, socioeconomic negative impacts, etc.).	Resources- Access- Experience	Extent, likelihood, duration/frequency/reversibility, cultural integrity, regional/historic/cumulative effects, stewardship/nationhood, impact inequity and the effectiveness of accommodation and mitigation measures
3	Economic Prosperity  This value refers to a favourable economic situation, abundant wealth and development opportunities that have positive effects on the community as a whole and on the quality of life of its members in the longer term. Various elements may be considered in this value, including the creation of quality jobs (notably for Cree women), access to training, obtaining contracts for local businesses, investment in infrastructure or any other activity that promotes the empowerment or the capacity building of the community.	Resources- Access- Experience	Likelihood, duration/frequency, stewardship/nationhood, impact inequity and the effectiveness of accommodation and mitigation measures

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<sup>&</sup>lt;sup>53</sup> Consultation meetings with the Cree Nation of Waswanipi on the impacts to rights methodology grid were planned in November 2019 and March 2020 and were cancelled for logistical reasons. The Committee did not have the chance to consult representative on the current grid content.

4	Cree Hunting, Trapping and Fishing  This value refers to the quality of the experience on the land and the availability and access to resources in sufficient quality and quantity for Cree personal and community use. This value also refers to the Cree land user's capacity to rely on the land for food security. The impacts on this value assess the current capacity of the land users to adapt to the project changes of the environment. The land users' resilience must be assessed by taking into account the effects of past projects on the territory. This value is considered from two angles: Cree family subsistence hunting, trapping and fishing and the seasonal goose and moose hunting, summer and ice fishing of the members of the Cree Nations.	Resources- Access- Experience	Extent, likelihood, duration/frequency/reversibility, cultural integrity, regional/historic/cumulative effects, stewardship/nationhood, impact inequity and the effectiveness of accommodation and mitigation measures
5	Plants and Berry Picking  This value refers to the quality of the experience on the territory and access to resources in sufficient quantity and quality by members of Cree Nations during their medicinal plants and berry picking activities.	Resources- Access- Experience	Extent, likelihood, duration/frequency/reversibility, cultural integrity, regional/historic/cumulative effects, stewardship/nationhood, impact inequity and the effectiveness of accommodation and mitigation measures
6	Physical and Cultural Heritage This value refers to the access to culturally important places, landscapes, objects or archeological sites that are profoundly related to the relationship that a Cree community has to the spirituality, traditions, customs or history.	Access- Experience	Extent, likelihood, duration/frequency/reversibility, cultural integrity, regional/historic/cumulative effects, stewardship/nationhood, impact inequity and the effectiveness of accommodation and mitigation measures
7	Waterbodies, Wetlands and Vegetation  This value refers to the ecological value and services provided by the water bodies, wetlands and vegetation to maintain habitats of quality for species of interest, especially fish, beaver, geese, partridge, bears, caribou, muskrat and moose. It also refers to the acknowledgment of the diverse uses of water bodies and wetland components for cultural purposes (i.e., navigable waterways, places to store food during winter, etc.).	Resources- Access- Experience	Extent, likelihood, duration/frequency/reversibility, cultural integrity, regional/historic/cumulative effects, stewardship/nationhood, impact inequity and the effectiveness of accommodation and mitigation measures
8	Road Safety  This value refers to the possibility of travelling on roads free of road traffic. Access from the road to the various hunting camps is also taken into account. It also includes the road users feeling of safety and the risk of road accidents and potential spills that could occur in the environment.	Access- Experience	Extent, likelihood, duration/frequency, regional/historic/cumulative effects, impact inequity and the effectiveness of accommodation and mitigation measures

Figure 13: Visual representation of the approach





Extent	Likelihood	Duration/Frequency/Reversibility	Cultural Integrity	Regional/Historic/Cumulative Effects	Stewardship/Nationhood	Impact Inequity	Effectiveness of Accommodation and Mitigation Measures
rights. May include quantitative and qualitative scales for characterizing geographic extent of impact. In the Cree context, the geographical unit of reference is the trapline.	The certainty that a predicted impact on rights will occur during the lifespan of the project (construction, operation, reclamation process).	Frequency – How often disruptions to the practice of a right may occur.  Duration – The length of time that an impact to a right is experienced.  Reversibility – Is the exercise of the right expected to resume in the same location and in an equivalent manner than it was practised prior to the project? What is the community's perception on the reversibility?	Whether there is an impact to cultural values that support a Cree community's way of life, well-being and community or individual health which is associated with its practices, customs and traditions. The impacts may be linked to culturally important places, traditional resources, activities, and/or species. The impact may be of a physical, sensory (noise, visual quality, etc.), cultural or spiritual nature. Examples of negative socioeconomic impacts that would be considered of minor importance on cultural integrity are increase in the property value of land, increase in the road traffic and road car accidents, increased pressure on community public services or increase in contacts between foreign workers and Cree, etc. Examples of negative socioeconomic impacts that would be considered of major importance on cultural integrity are increase in alcoholism or drug or gambling addiction related to increased individual income, increased drug and alcohol traffic by foreign workers, increased pressure on natural resources by foreign workers hunting and fishing or increase in prostitution or harassment of Cree women, etc.	impacts from past and existing projects or activities? Are there other potential future proposed projects or activities to consider? Cumulative impacts may have a regional or historic context and may extend to aspects of rights or a Cree	impact the community planning and management of traditional lands and resources? Cree governance and decision-making authority may be expressed through specific laws, protocols, norms, power, and language.	Analysis based on gender and other cross-identifying factors. It provides a better understanding of the impact of decisions, including for future generations, on different Cree communities based on age, disability, education, sexual orientation, income, culture, place of residence.  Impacts to some sub-Cree groups of the community may also be positive while considering the economic benefits of the project such as the number of jobs created, training opportunities, Cree companies' contracts, Impact Benefit Agreement signature, investments in infrastructure development, or community empowerment among others.	Measure of a Cree community's confidence in the efficacy of the proposed potential mitigation/accommodation measures to avoid or minimize the impacts on rights.



Table 23: Impacts to rights methodology grid

Extent	Likelihood	Duration/Frequency/Revers bility	i Cultural Integrity	Regional/Historic/Cumulative Effects	Stewardship/Nationhood	Impact Inequity	Effectiveness of Accommodation and Mitigation Measures
one or several small	is unlikely but could occur.	Low. The impact lasts <5 years. The impact is confined to one discrete period during the life of the project. The impact may be reversed in the short term and the community shares this perception of the reversibility.	importance. The impact is not likely to impede peaceful access to practise cultural activities.	Low. The project or activity is in an area with few existing impacts and there is little development in the Cree community's territory. The project is not likely to have local cumulative effects.	Low. The impacted Cree community is supportive of the project. There is a high level of cooperation between the proponent and impacted Cree community. The Cree community has formally indicated to the Crown that risks from the project are acceptable or have been accommodated. The resources of the impacted trapline may still be managed in a satisfactory manner.	,	Low. Accommodation/mitigation measures were developed in collaboration with the Cree community and/or there is a high level of confidence in the efficiency of the proposed accommodation/mitigation measures to avoid or minimize the impacts on the right.
over an entire	is likely, but may not occur.			are other land uses, including proposed or existing projects,	community has expressed concern about impacts of the project. The Cree community has stated that some impacts remain	a moderate period of time by the project.	Moderate. Proposed accommodation/mitigatio n measures would not prevent impacts on rights and the Cree community has some outstanding concerns regarding the efficiency of the measures to minimize impacts on the right.
could occur over several entire	likely or certain to occur.	to persist over 20 years. The impact occurs constantly during, and potentially beyond, the life of the project. The impact	impacts could occur to one area of high importance. There will likely be loss of habitat or availability of culturally important species. Access to practise cultural activities will be disrupted or limited. The disturbance may be of a physical or sensory nature (noise, visual quality, etc.).  The project will clearly affect many aspects of the community well-being. Several major negative socioeconomic	with the only area where a particular right may be practised. The project may cause effects on a species that is culturally important that is also a federally or provincially listed species at risk. The rights	project. The project will prevent or restrict use of areas. The project would cause interference in traditional land and resource management. The Cree community has indicated that the project is not compatible with their	High. Vulnerable subgroups will be disproportionately impacted by the project and experience little to no benefit and economic prosperity from the project.  Intergenerational transfer of knowledge would be interrupted for an extended time period and may not be reversed either in whole or part.	High. Proposed mitigation/accommodatio n measures are considered by the Cree community as unacceptable and/or insufficient.

#### Conclusions

The overall conclusions on the severity of impact on Cree rights may be reached by looking at the sub-conclusion for each of the eight criteria listed above (extent, likelihood, duration/frequency/reversibility, cultural integrity, regional/historic/cumulative effects, stewardship/nationhood, impact inequity and the effectiveness of accommodation and mitigation measures). Please note that overall conclusions on the severity of impact should be considered post-mitigation and post-accommodation. In recognition that some impacts to Cree rights may not be measurable on this scale (especially post-mitigation and accommodation), the Committee will use the term "negligible". Additionally, the severity of potential impact may be characterized as range (i.e., low-moderate or moderate-high) to allow for further flexibility in the overall conclusions.

#### Low

The ability to exercise the right is minimally disrupted. Potential impact is small in spatial extent, duration or frequency of occurrence. Any potential impact would likely be reversible or readily avoided, and the importance of any specific impact is low to negligible for those who it may potentially affect. The activity is in an area with few existing impacts and there are not likely to be cumulative effects. The impacted Cree community has expressed support for the project. The quality or meaning of the traditional practice of the right would be preserved as avoidance or reduction of the impact (such as through mitigation of environmental effects) should allow the exercise of the right to continue in the same or similar manner. The Cree community would be able to readily adapt to this degree of impact.

#### Moderate

The Cree community would need to change the way it exercises that right to fewer preferred options. Potential impact has site-specific or local extent, short or medium term duration, and occurs at all frequencies. Any potential impact would likely be reversible over the medium term, and the importance of the impact may range from low to moderate by those it may affect. There are other proposed or existing projects which impact the practice of the right and the impacted Cree community has concerns about the project's impacts. Reduction of the impact (such as through mitigation of environmental effects) should enable continued exercise of the right although the preferred exercise of the right may be lost. Follow-up or monitoring of these impacts could be implemented to ensure negative trends do not continue towards a recognized threshold or indicator. Cree community may be able to adapt to this degree of impact with some difficulty.

#### High

The ability to meaningfully exercise that right in the preferred manner may be significantly diminished or extinguished. Potential impact occurs over any extent, long term to permanent duration, and at all frequencies. Measures to reduce the impact (such as through mitigation of environmental effects) may have no or limited ability to enable the exercise of the right. The potential impact may be consequential in structural and functional ways to the way of life preferred by the rights holders, due to an inability to adapt to the level of decrease in quality, abundance or value of targeted resources, the degradation or removal of culturally

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significant places, sites or objects, or limits placed on an ability to transfer knowledge between generations. The impacts occur in the only area where the right may be practised and the impacted Cree community does not support the project. An otherwise moderate impact may be severe in the context of past historical impacts or potentially future impacts that already or may limit options to exercise the right elsewhere within the traditional territory. If justified, follow-up and monitoring of these impacts would be required.

# **Appendix F: Species reserved for exclusive use of the Crees, the Inuit and the Naskapis**

Fur-bearers:
All mustelids (i.e. mink, ermine, weasels, marten, fisher, otter, skunk and wolverine)
Beaver
Lynx
Foxes
Polar bear
Muskrat
Porcupine
Woodchuck
Black bear (in the Cree traplines north of the 50th parallel)
Wolves (north of the 55th parallel)
Fresh water seals
Fish:
Whitefishes (non-anadromous)
Sturgeon
Suckers
Burbot
Hiodons (Mooneye and Goldeye)
Source: James Bay and Northern Quebec Agreement Section 24, Annex 2

## Appendix G: Description of Fish Habitat Losses Predicted by the Proponent

Table 24: Description of Fish Habitat Losses (Lakes) Predicted by the Proponent

Lake	Total Surface Area (ha)	Destroyed Surface Area (ha)	Altered Surface Area (ha)	Habitat Loss (ha)	Nature of the Effect <sup>54</sup>	Nature of the Effect <sup>34</sup> Inventoried Species <sup>55</sup>	
1	7.69	7.69	0	7.69	<ul> <li>Decrease in water level and habitat function</li> <li>Gradual dewatering due to the lowering of the water table leading to destruction and mortality</li> </ul>	habitat function  Gradual dewatering due to the lowering of the water table leading  mullet (Margariscus margarita), Lake mullet (Couesius plumbeus), Brook trout (Salvelinus fontinalis)	
2	4.73	4.73	0	4.73	<ul> <li>Decrease in water level and habitat function</li> <li>Gradual dewatering due to the lowering of the water table leading to destruction and mortality</li> </ul>	Northern Pike (Esox lucius), White Sucker (Catostomus commersonii)	Northern Pike (Esox lucius), White Sucker (Catostomus commersonii), Yellow perch (Perca flavescens)
3	33.38	0.4322	33.38	0.4322	<ul><li>Decrease in throughput</li><li>Partial gradual drying out</li></ul>	White Sucker (Catostomus commersonii), Lake Whitefish (Coregonus clupeaformis), Northern Pike (Esox lucius), Yellow Perch (Perca flavescens), Spotted Sculpin (Cottus bairdii), Walleye (Sander vitreus)	
4	26.03	0		0	N/A	Northern pike (Esox lucius), White sucker (Catostomus commersonii) and Yellow perch (Perca flavescens)	Lake mullet (Couesius plumbeus), White sucker (Catostomus commersonii), Black sucker (Catostomus commersonii), Pearl mullet (Margariscus margarita), Brook trout (Salvelinus fontinalis), Five-spined stickleback (Culaea inconstans), Northern pike (Esox lucius)
5	9.69				N/A	Northern pike (Esox lucius), Yellow perch (Perca flavescens)	
6	4.0	0		0	N/A	Northern pike (Esox lucius)	Speckled trout (Salvelinus fontinalis), Spotted sculpin (Cottus bairdii)
7	3.1	0		0	N/A	Northern pike (Esox lucius)	Speckled trout (Salvelinus fontinalis), Spotted sculpin (Cottus bairdii)
8	1.07	1.07		1.07	Decrease in water level and habitat function	Inventory not available	Speckled trout (Salvelinus fontinalis), Northern pike (Esox lucius)

<sup>&</sup>lt;sup>54</sup> Definition of "no effect": Effect of the lowering of the water table limited by the groundwater inflow from the peripheral wells. There are flow increases even for the streams in green in Figure 8 (Chapter 5.1). Even if there is no loss, there is an effect.

<sup>&</sup>lt;sup>55</sup> Captured during inventories by the proponent.

<sup>&</sup>lt;sup>56</sup> Species that can be found in the watercourse or water body through water connectivity with another environment where the species is present.

				Gradual dewatering due to the lowering of the water table leading to destruction and mortality		
9	1.37	0	0	N/A	Inventory not available	
10	3.05	0	0	N/A	Inventory not available	
11	9.4363	9.4363	9.4363	<ul> <li>Decrease in water level and habitat function</li> <li>Gradual dewatering due to the</li> </ul>	Inventory not available	Northern pike (Esox lucius), Yellow perch (Perca flavescens),
				lowering of the water table leading to destruction and mortality		
12	2.4754	2.4754	2.4754	<ul> <li>Decrease in water level and habitat function</li> </ul>	Inventory not available	Northern pike (Esox lucius), Yellow perch (Perca flavescens),
				<ul> <li>Gradual dewatering due to the lowering of the water table leading to destruction and mortality</li> </ul>		
13	0.839	0.839	0.839	Decrease in water level and habitat function	Inventory not available	Northern pike (Esox lucius), Yellow perch (Perca flavescens)
				<ul> <li>Gradual dewatering due to the lowering of the water table leading to destruction and mortality</li> </ul>		
14	6.2	0	0	N/A	Northern pike (Esox lucius), Yellow perch (Perca flavescens)	Lake mullet (Couesius plumbeus), White Sucker (Catostomus commersonii), Pearl mulett (Margariscus margarita), Speckled trout (Salvelinus fontinalis), Five-spined stickleback (Culaea inconstans)
15	2.1		2.1	Decrease in water level and habitat function	Speckled trout (Salvelinus fontinalis), Pearl mulett (Margariscus margarita), Ouitouche (Semotilus	
				<ul> <li>Gradual dewatering due to the lowering of the water table leading to destruction and mortality</li> </ul>	corporalis)	
16	6.2	0	0	N/A	Lake mullet (Couesius plumbeus), White Sucker (Catostomus commersonii), Pearl mulett (Margariscus margarita) Five-spined stickleback (Culaea inconstans), Speckled trout (Salvelinus fontinalis)	Northern pike (Esox lucius) Yellow perch (Perca flavescens)
17	4.62	0	0	N/A	Inventory not available	
18	1.2		1.2	Decrease in water level and habitat function	Five-spined stickleback (Culaea inconstans), Speckled trout (Salvelinus fontinalis)	
				<ul> <li>Gradual dewatering due to the lowering of the water table leading to destruction and mortality</li> </ul>		

19	7.9	7.9 • Decrease in water level ar habitat function	d White Sucker (Catostomus commersonii), Pearl mulett (Margariscus margarita), Speckled trout
		Gradual dewatering due to the lowering of the water table leading to destruction and mortality	e (Salvelinus fontinalis)



Watercourse	Total Surface Area (ha)	Destroyed Surface Area (ha)	Altered Surface Area (ha)	Habitat Loss (ha)	Nature of the Effect	Inventoried Species	Potential Species
A	0.7125	0.7125	(πα)	0.7125	<ul> <li>Increase in the water level downstream of the effluent</li> <li>Drainage upstream, decrease in water level and habitat function</li> <li>Gradual dewatering due to the lowering of the water table leading to destruction and mortality</li> </ul>	Speckled trout (Salvelinus fontinalis), Spotted sculpin (Cottus bairdii), Viscous sculpin (Cottus cognatus), Monkfish (Lota lota)	Speckled trout (Salvelinus fontinalis), White Sucker (Catostomus commersonii), Monkfish (Lota lota)
В	0.0693	0.0693		0.0693	<ul> <li>Decrease in water level and habitat function</li> <li>Gradual dewatering due to the lowering of the water table leading to destruction and mortality</li> </ul>	White Sucker (Catostomus commersonii)	
С	3.6224	0		0	N/A	Speckled trout (Salvelinus fontinalis), Spotted sculpin (Cottus bairdii), Lake mullet (Couesius plumbeus), Five-spined stickleback (Culaea inconstans)	
C,	0.0407	0.0407		0.0407	Decrease in water level and deterioration of habitat functions	Inventory not available	
D	0.5864	0		0	N/A	Speckled trout (Salvelinus fontinalis), Rapids dace (Rhinichthys cataractae), Monkfish (Lota lota), Pearl mulett (Margariscus marguarita)	
E	0.1952	0.0253		0.0253	Effect of the draining of Lake 2:     Decrease in water level and habitat function     Gradual dewatering due to the lowering of the water table leading to destruction and mortality	Spotted sculpin (Cottus bairdii), Rapids dace (Rhinichthys cataractae), White Sucker (Catostomus commersonii), Lake mullet (Couesius plumbeus), Monkfish (Lota lota)	
F	0.1951	0		0	N/A	Speckled trout (Salvelinus fontinalis), Spotted sculpin (Cottus bairdii)	
G	0.0241	0.0241		0.0241	Effect of the draining of Lake 2:     Diminution du niveau d'eau     Effet du rabattement de la nappe phréatique	White Sucker (Catostomus commersonii), Lake whitefish (Coregonus clupeaformis), Northern pike (Esox lucius), Yellow perch (Perca flavescens), Spotted sculpin (Cottus bairdii), (Cottus bairdii), Walleye (Sander vitreus)	
Н	0.0113	0.0113		0.0113	Effect of the draining of Lake 2:  • Decrease in water level and habitat function	White Sucker (Catostomus commersonii), Lake whitefish (Coregonus clupeaformis), Northern pike (Esox lucius), Yellow perch (Perca flavescens),	

L12-CE1	0.1332	0.1332		0.1332	<ul> <li>Decrease in water level and habitat function</li> <li>Gradual dewatering due to the lowering of the water table leading to destruction and mortality</li> </ul>	Inventory not available	Northern pike (Esox lucius), Yellow perch (Perca flavescens)
140.051	0.4222	0.4222		0.4222	Gradual dewatering due to the lowering of the water table leading to destruction and mortality		
L11-CE1	0.0872	0.0872		0.0872	Decrease in water level and habitat function	Inventory not available	Northern pike (Esox lucius), Yellow perch (Perca flavescens),
L7-CE1	0.00314			0	N/A	Inventory not available	
L19-CE1	0.009	0.009		0.009	Decrease in water level, deterioration of housing functions	White Sucker (Catostomus commersonii), Pearl mulett (Margariscus margarita), Speckled trout (Salvelinus fontinalis)	
L18-CE1	0.00147		0.00147	0.00147	Decrease in water level, deterioration of housing functions	Inventory not available	Speckled trout (Salvelinus fontinalis)
L15-CE2	0.01265	0.01265		0.01265	Decrease in water level, deterioration of housing functions	Speckled trout (Salvelinus fontinalis), Pearl mulett (Margariscus margarita), Ouitouche (Semotilus corporalis)	
L15-CE1	0.0012	0.0012		0.0012	Decrease in water level, deterioration of housing functions	Speckled trout (Salvelinus fontinalis), Pearl mulett (Margariscus margarita), Ouitouche (Semotilus corporalis)	
L8-CE1	0.0360	0.0360		0.0360	Decrease in water level, deterioration of housing functions	Inventory not available	Speckled trout (Salvelinus fontinalis)
					Gradual dewatering due to the lowering of the water table leading to destruction and mortality		
N	1.7163	1.7163		1.7163	Decrease in water level and habitat function	Speckled trout (Salvelinus fontinalis)	
					Gradual dewatering due to the lowering of the water table leading to destruction and mortality		
М	1.4925	1.4925		1.4925	Decrease in water level and habitat function	Five-spined stickleback ( <i>Culaea inconstans</i> ), Pearl mulett ( <i>Margariscus margarita</i> )	
					<ul> <li>Gradual dewatering due to the lowering of the water table leading to destruction and mortality</li> </ul>		
K	0.009	0.009		0.009	Decrease in water level and habitat function		
					Gradual dewatering due to the lowering of the water table leading to destruction and mortality	Spotted sculpin (Cottus bairdii), Walleye (Sander vitreus)	

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L13-CE1	0.0634	0.0634	0.0634     Decrease in water level and habitat function	Inventory not available	Northern pike (Esox lucius), Yellow perch (Perca flavescens)
			Gradual dewatering due to the lowering of the water table leading to destruction and mortality		